

#### The Regional Municipality of Durham

#### **Planning & Economic Development Committee Agenda**

Council Chambers Regional Headquarters Building 605 Rossland Road East, Whitby

#### Tuesday, December 3, 2019

9:30 AM

- 1. Declarations of Interest
- 2. Adoption of Minutes
  - A) Planning & Economic Development Committee meeting
     November 5, 2019

Pages 4 - 10

#### 3. Statutory Public Meetings

There are no statutory public meetings

- 4. Delegations
- 4.1 Dan Silverman, Executive Vice President, Investment Attraction, Toronto Global, re: Toronto Global Update and Annual Report (2019-EDT-18) [Item 7.2 A)]
- 5. Presentations
- 5.1 Mike Blake, Senior Planner, re: Envision Durham Housing Policy Planning Discussion Paper (2019-P-47) [Item 6.2 C)]
- 5.2 Jacquie Severs, Manager of Economic Development Marketing & Cluster Development, re: Invest Durham Branding Refresh (2019-EDT-20) [Item 7.2 C)]
- 6. Planning
- 6.1 Correspondence

#### 6.2 Reports

A) Application to Amend the Durham Regional Official Plan, submitted by Jerrann Farms, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, in the Township of Brock, File: OPA 2019-004 (2019-P-45)

11 - 18

B) Application to Amend the Durham Regional Official Plan, submitted by Daryl Phoenix, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, in the Township of Brock, File: OPA 2019-005 (2019-P-46)

19 - 26

C) Envision Durham – Housing Policy Planning Discussion Paper (2019-P-47)

27 - 96

#### 7. Economic Development

#### 7.1 Correspondence

#### 7.2 Reports

A) Toronto Global Annual Report 2018/2019 (2019-EDT-18)

97 - 142

B) Financial Commitment to Host Federation of Canadian Municipalities Board Meeting (2019-EDT-19)

143 - 144

C) Invest Durham Branding Refresh (2019-EDT-20)

146 - 155

#### 8. Advisory Committee Resolutions

There are no advisory committee resolutions to be considered

#### 9. Confidential Matters

There are no confidential matters to be considered

#### 10. Other Business

#### 11. Date of Next Meeting

Tuesday, January 7, 2020 at 9:30 AM

#### 12. Adjournment

Notice regarding collection, use and disclosure of personal information:

Written information (either paper or electronic) that you send to Durham Regional Council or Committees, including home address, phone numbers and email addresses, will become part of the public record. This also includes oral submissions at meetings. If you have any questions about the collection of information, please contact the Regional Clerk/Director of Legislative Services.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2097.

#### The Regional Municipality of Durham

#### **MINUTES**

#### PLANNING & ECONOMIC DEVELOPMENT COMMITTEE

#### Tuesday, November 5, 2019

A regular meeting of the Planning & Economic Development Committee was held on Tuesday, November 5, 2019 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM

Present: Councillor Lee, Acting Chair

Councillor Highet Councillor Kerr Councillor Yamada Regional Chair Henry

Also

Present: Councillor Marimpietri

Absent: Councillor Bath-Hadden

Councillor Joe Neal, Vice-Chair

Councillor Ryan, Chair

Staff

Present: E. Baxter-Trahair, Chief Administrative Officer

- B. Bridgeman, Commissioner of Planning and Economic Development
- C. Boyd, Solicitor, Corporate Services Legal Services
- S. Gill, Director, Economic Development and Tourism
- C. Goodchild, Manager, Policy Planning & Special Studies
- R. Inacio, Systems Support Specialist, Corporate Services IT
- D. Pagratis, Project Planner
- G. Pereira, Manager, Transportation Planning
- B. Pickard, Manager, Tourism
- K. Ryan, Senior Solicitor, Corporate Services Legal Services
- S. Salomone, Manager, Economic Development, Business Development and Investment
- J. Severs, Manager, Economic Development, Marketing and Cluster Development
- L. Talling, Sport Tourism Coordinator
- T. Fraser, Committee Clerk, Corporate Services Legislative Services

In the absence of the Committee Chair and Vice-Chair, the Committee Clerk called for a motion to appoint an Acting Chair for the meeting.

Moved by Councillor Highet, Seconded by Councillor Yamada,
(95) That Councillor Lee be appointed as Acting Chair of the Planning &
Economic Development Committee for the November 5, 2019, meeting.
CARRIED

Councillor Lee assumed the Chair for the remainder of the meeting.

#### 1. Declarations of Interest

There were no declarations of interest.

#### 2. Adoption of Minutes

Moved by Regional Chair Henry, Seconded by Councillor Kerr,
(96) That the minutes of the regular Planning & Economic Development
Committee meeting held on Tuesday, October 1, 2019, be adopted.
CARRIED

#### 3. Statutory Public Meetings

There were no statutory public meetings.

#### 4. Delegations

4.1 Greg Kaster, Kaster Logging Limited, re: Region of Durham Woodland Conservation and Management By-law (Regional Woodland By-law) (2019-P-44)

Mr. Kaster appeared before the Committee to request an amendment to the proposed Regional Woodland By-law. Mr. Kaster advised that he supports keeping the good forestry practice requirements in the by-law and that he would like the proposed by-law amended to add a diameter harvest. He explained that the by-laws for the County of Simcoe, County of Northumberland and most counties in Ontario, include both options in their by-law.

Mr. Kaster requested that a diameter harvest be added with a minimum diameter of 57 inches and a minimum height of 18 inches for all hardwood trees. He referenced the table included in the County of Northumberland By-law as an example. He stated that they find the by-law works well in Northumberland County and he stated that James Rogers is also the enforcement officer for the Northumberland County by-law.

The Committee invited Mr. James Rogers, Kestrel Forestry Consulting, to appear before the Committee to respond to questions on this matter. Mr. Rogers advised that the Regional Tree By-law was changed to a good forestry practices model in

2008. He also advised that the good forestry practices model was recommended by the Province and the Ministry of Natural Resources does not recommend the diameter limit option. He stated that some municipalities do retain this option in their by-law and he noted that the diameter limit option is favoured by the logging industry. He added that there is a lot of science as to why this is no longer seen as a good practice.

B. Bridgeman responded to questions with respect to the lands the by-law applies to; enforcement of the by-law; and the location of such woodlands in the Region.

#### 5. Presentations

- 5.1 Dimitri Pagratis, Project Planner, re: Region of Durham Woodland Conservation and Management By-law (Regional Woodland By-law) (2019-P-44)
  - D. Pagratis, Project Planner, provided a PowerPoint Presentation outlining the details of Report #2019-P-44 of the Commissioner of Planning and Economic Development. Highlights of his presentation included:
  - Tree By-Law Purpose
  - Permit Applications
    - Good Forestry Practices Permit Application
    - Clear Cutting Permit Application
  - Regional Tree By-Law History
  - Consultation
  - Proposed Amendment Areas
  - Modernization
  - Clarification
  - Process Improvements
  - Woodland Protection and By-Law Enforcement
  - Improved Transparency
  - Future Consideration
  - Next Steps and Conclusion

Staff responded to questions with respect to the smallest size woodland the bylaw would apply to; whether it applies to private property; the cumulative impact and application to incremental removal of trees; monitoring and enforcement practices; tree re-planting and compensation; and the waiving of permits within a wetland.

With the consensus of the Committee, the order of the agenda was altered to consider Report #2019-P-41 at this time.

#### 6.2 Reports

A) Region of Durham Woodland Conservation and Management By-law (Regional Woodland By-law) (2019-P-44)

Report #2019-P-44 from B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Moved by Councillor Yamada, Seconded by Councillor Highet,

- (97) That we recommend to Council:
- A) That the Regional Woodland By-law, as contained in Attachment #1 to Report #2019-P-44 of the Commissioner of Planning and Economic Development, be passed, with the Regional Woodland By-law coming into effect on the date of passing;
- B) That the Director of Legal Services be authorized to submit an application to the Regional Senior Justice of the Province of Ontario seeking Part 1 offences to this By-law for set fines and short form wordings; and
- C) That a copy of Report #2019-P-44 and the By-law be forwarded to the Ministry of Natural Resources and Forestry (MNRF); the Region's Conservation Authorities; the Region's Area Municipalities including area municipal staff and By-law enforcement officers; the Durham Environmental Advisory Committee (DEAC); the Durham Agricultural Advisory Committee (DAAC); local forest practitioners; and members of the public who have expressed interest.

#### CARRIED

#### 5. Presentations

- 5.2 Jacquie Severs, Manager of Economic Development Marketing & Cluster Development, re: New Durham Region Economic Development Website (2019-EDT-16)
  - J. Severs, Manager of Economic Development Marketing & Cluster Development, provided a PowerPoint Presentation outlining the details of Report #2019-EDT-16 of the Commissioner of Planning and Economic Development. Highlights of her presentation included:
  - Investdurham.ca
  - Key Elements
  - Features
  - Next Steps
  - J. Severs provided an overview of the new Economic Development website (investdurham.ca).

Staff responded to questions with respect to how the name investdurham.ca was selected; whether the website is accessible via link from the Region's Economic Development partners websites; next steps for lead-generation and content marketing activities; and who prepared the area municipal descriptions posted on the website.

#### 6. Planning

#### 6.1 <u>Correspondence</u>

There were no communications to consider.

#### 6.2 Reports

A) Region of Durham Woodland Conservation and Management By-law (Regional Woodland By-law) (2019-P-44)

This item was considered earlier in the meeting. Refer to page 4 of these minutes.

#### 7. Economic Development

#### 7.1 Correspondence

There were no communications to consider.

#### 7.2 Reports

#### A) New Durham Region Economic Development Website (2019-EDT-16)

Report #2019-EDT-16 from B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Moved by Regional Chair Henry, Seconded by Councillor Yamada,
(98) That Report #2019-EDT-16 of the Commissioner of Planning and
Economic Development be received for information.

CARRIED

### B) Durham Region 2019 Ontario Parasport Games Final Report and Legacy Fund (2019-EDT-17)

Report #2019-EDT-17 from B. Bridgeman, Commissioner of Planning and Economic Development, was received.

Staff responded to questions with respect to whether the Durham Region 2019 Ontario Parasport Games Infographic has been posted online; and key takeaways that could be used if hosting the 2022 Ontario Summer Games

It was requested that staff forward a copy of Report #2019-EDT-17 and Durham Region 2019 Ontario Parasport Games Infographic to the Area Municipal Accessibility Advisory Committees.

Moved by Councillor Yamada, Seconded by Regional Chair Henry, (99) That we recommend to Council:

- A) That Durham Region 2019 Ontario Parasport Games Legacy Fund of \$111,900 be distributed as follows in support of the continued growth of parasport in the Region:
  - i) Their Opportunity \$30,000. This Oshawa-based registered national organization provides lower income families with the means to enrol their children in local sport and recreation programs. Their Opportunity will use these funds to provide grants that support youth participation in parasports;
  - ii) Parasport School Grow It Program \$30,000. Sport Durham, together with the newly formed Durham Adaptive Sport Collective will partner with the Abilities Centre to develop and deliver a two-year school program;
  - iii) Parasport Festival \$15,000. In collaboration with partners, a Parasport Festival will be developed to showcase parasport opportunities available in Durham Region. Leading up to the Festival, potential new parasport programs will be identified and established. As such, the Festival will not only foster the growth of existing programs but will also support the expansion of adaptive sport programming in the Region. These funds would support the Festival for two years;
  - iv) The Town of Whitby's Iroquois Park Sports Centre Arena 3 Sledge Hockey Accessibility Upgrades \$30,000. Recommended upgrades will provide a premium playing experience for Sledge Hockey players, including the Durham Steelhawks and visiting teams; and
  - v) Durham Adaptive Sport Collective Initiatives \$6,900. These funds would be kept in reserve by Economic Development & Tourism for future initiatives of the Collective and may also be directed toward one or more of the four initiatives above at the discretion of the Commissioner of Planning and Economic Development and Commissioner of Finance;
- B) That, prior to the distribution of funding from the 2019 Ontario Parasport Games Legacy Fund, the Region enter into Memorandums of Understanding with each agency receiving funding, which prescribe appropriate reporting requirements, and which are otherwise in a form satisfactory to the Commissioner of Finance; and

C) That the Commissioner of Planning and Economic Development and the Commissioner of Finance be authorized to execute the necessary agreements.

#### CARRIED

#### 8. Advisory Committee Resolutions

There were no advisory committee resolutions to be considered.

#### 9. Confidential Matters

There were no confidential matters to be considered.

#### 10. Other Business

There was no other business to be considered.

#### 11. Date of Next Meeting

The next regularly scheduled Planning & Economic Development Committee meeting will be held on Tuesday, December 3, 2019 at 9:30 AM in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby.

#### 12. Adjournment

Moved	by Regional Chair Henry, Seconded by Councillor Kerr,
(100)	That the meeting be adjourned.
	CARRIED

The meeting a	adiourned	at 10:30 A	λM
The meeting t	adjournou	at 10.007	1111

Respectfully submitted,

S. Lee, Acting Chair	
T. Fraser, Committee Clerk	

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



## The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-P-45

Date: December 3, 2019

#### Subject:

#### **Decision Meeting Report**

Application to Amend the Durham Regional Official Plan, submitted by Jerrann Farms, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, in the Township of Brock, File: OPA 2019-004.

#### **Recommendation:**

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That Amendment #176 to the Durham Regional Official Plan, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, be adopted as contained in Attachment #3 to Commissioner's Report #2019-P-45; and
- B) That "Notice of Adoption" be sent to the applicant, the applicant's agent, the Township of Brock, the Ministry of Municipal Affairs and Housing, and all other persons or public bodies who requested notification of this decision.

#### Report:

#### 1. Purpose

1.1 On July 25, 2019, Clark Consulting Services Ltd., on behalf of Jerrann Farms, submitted an application to amend the Regional Official Plan (ROP) to permit the severance of a 0.41 ha (1 acre) parcel of land containing an existing farm dwelling

from an 82.7 ha (204 acre) agricultural parcel.

#### 2. Site Location/Description

- 2.1 The subject site is located on the north side of Thorah Concession Road 1 at the north-west intersection of Thorah Concession Road 1 and Simcoe Street, west of the Brock/Kawartha Lakes municipal boundary. The parcel is municipally known as C2365 Thorah Concession Road 1, Part of Lot 1, Concession 1 in the Township of Brock (refer to Attachment #1).
- 2.2 The agricultural parcel is rectangular in shape and slopes downwards from south to north. A tributary of the Beaver River bisects the property flowing in an east to west direction. The northern portion of the site contains a dairy farm operation which includes silos, barn structures, and a dwelling. The southern portion of the property contains a second dwelling.
- 2.3 The surrounding uses located adjacent to the subject site include:
  - a) North Thorah Concession Road 2, agricultural lands, and rural residences;
  - b) East Simcoe Street, Brock/Kawartha Lakes municipal boundary, agricultural lands, and rural residences;
  - c) South Thorah Concession Road 1, agricultural lands, and rural residences; and
  - d) West agricultural lands, and rural residences.

#### 3. Background

3.1 A Planning Justification Report prepared by Clark Consulting Services has been submitted in support of the application. The Planning Justification Report concluded that the proposed amendment complies with the Provincial Policy Statement (PPS), the Greenbelt Plan and the ROP. The report also concluded that the proposed severance will comply with Minimum Distance Separation (MDS) requirements. The Site Screening Questionnaire completed by GHD identified no environmental site concerns on the subject site.

#### 4. Provincial Plans

4.1 The PPS and the Greenbelt Plan permit lot creation in prime agricultural areas for a residence surplus to a farming operation as a result of the farm consolidation, provided that the planning authority ensures that no new residential dwellings are permitted on the retained farm parcel created by the severance.

4.2 The PPS and the Greenbelt Plan also require the creation of lots to comply with MDS requirements.

#### 5. Durham Regional Official Plan

- 5.1 The subject site is designated "Prime Agricultural Areas" in the ROP. The southerly portion of the site contains Key Natural Heritage and/or Hydrologic Features. Severance applications for agricultural uses may be considered in accordance with the relevant policies of Sub-Section 9A of the ROP.
- 5.2 Policy 9A.2.10 of the ROP permits the severance of a farm dwelling rendered surplus as a result of the farmer acquiring a non-abutting farm, provided that:
  - a) the dwelling is not needed for a farm employee;
  - b) the farm parcel is a size which is viable for farm operations;
  - c) for sites within the Protected Countryside of the Greenbelt Plan Area, the dwelling was in existence as of December 6, 2014; and
  - d) the farm parcel is zoned to prohibit any further severances or the establishment of any residential dwelling.

No further severances shall be permitted from the acquired farm parcel.

#### 6. Planning Analysis

- 6.1 Jerrann Farms owns two farm properties in the Township of Brock (refer to Attachment #2). The residence on the subject site is not utilized by a farm employee and is surplus to the needs of the farm operation. The proposed retained farm parcel is an appropriate size and will remain viable for agricultural purposes.
- 6.2 The farm dwelling located on the subject site was built in 1991. The proposed amendment complies with the provisions of the PPS, the Greenbelt Plan, and the ROP. The proposed severed parcel will be limited in size to accommodate the surplus farm dwelling and the existing private well and septic systems.
- 6.3 The proposed severed parcel complies with the MDS requirements. The subject site will be appropriately rezoned to prohibit the development of a new residential dwelling on the proposed retained parcel. Any further severances and/or new residential dwellings on the retained farm parcel will be prohibited in accordance with Provincial and Regional policies.

#### 7. Consultation

7.1 On September 16, 2019, the Council of the Township of Brock adopted a resolution supporting the approval of the application to amend the ROP and the related Zoning By-law Amendment application. The zoning by-law amendment contains zoning restrictions on the retained farm parcel to prevent any further severances and/or a new dwelling to be constructed in the future.

7.2 The Ministry of Municipal Affairs and Housing, Lake Simcoe Region Conservation Authority, the Regional Health Department, and the Regional Works Department have no concerns with the approval of the proposed application.

#### 8. Public Meeting and Submissions

- 8.1 In accordance with the Planning Act, a notice of public meeting regarding this application was published in the appropriate newspapers, mailed to those who own land within 120 metres (400 feet) of the subject site, and a public meeting was held on October 1, 2019. Commissioner's Report #2019-P-38 provides information on the application.
- 8.2 The Region did not receive any written submissions from the public concerning this application.

#### 9. Notice of Meeting

- 9.1 Written notification of the meeting time and location of the Planning and Economic Development Committee was sent to all that requested notification, in accordance with Regional Council procedure.
- 9.2 The recommendation of the Planning and Economic Development Committee is scheduled to be considered by the Regional Council on December 18, 2019. If Council adopts the proposed Amendment, notice will be given by the Regional Clerk and Council's decision will be final unless appealed to the Local Planning Appeal Tribunal (LPAT).

#### 10. Conclusion

10.1 The proposed amendment is consistent with the PPS and conforms with the policies of the Greenbelt Plan and the ROP. It has been demonstrated that the dwelling is surplus to the needs of the farming operation. Zoning restrictions on the retained farm parcel will prohibit any further severances and/or a new dwelling to be constructed. The proposal maintains the intent of the ROP to preserve agricultural

lands for agricultural purposes in the long-term. Accordingly, it is recommended that Amendment #176 to the ROP, as shown in Attachment #3, be adopted.

#### 11. Attachments

Attachment #1: Location Sketch

Attachment #2: Jerrann Farms' Agricultural Land Holdings

Attachment #3: Amendment #176 to the Regional Official Plan

Respectfully submitted,

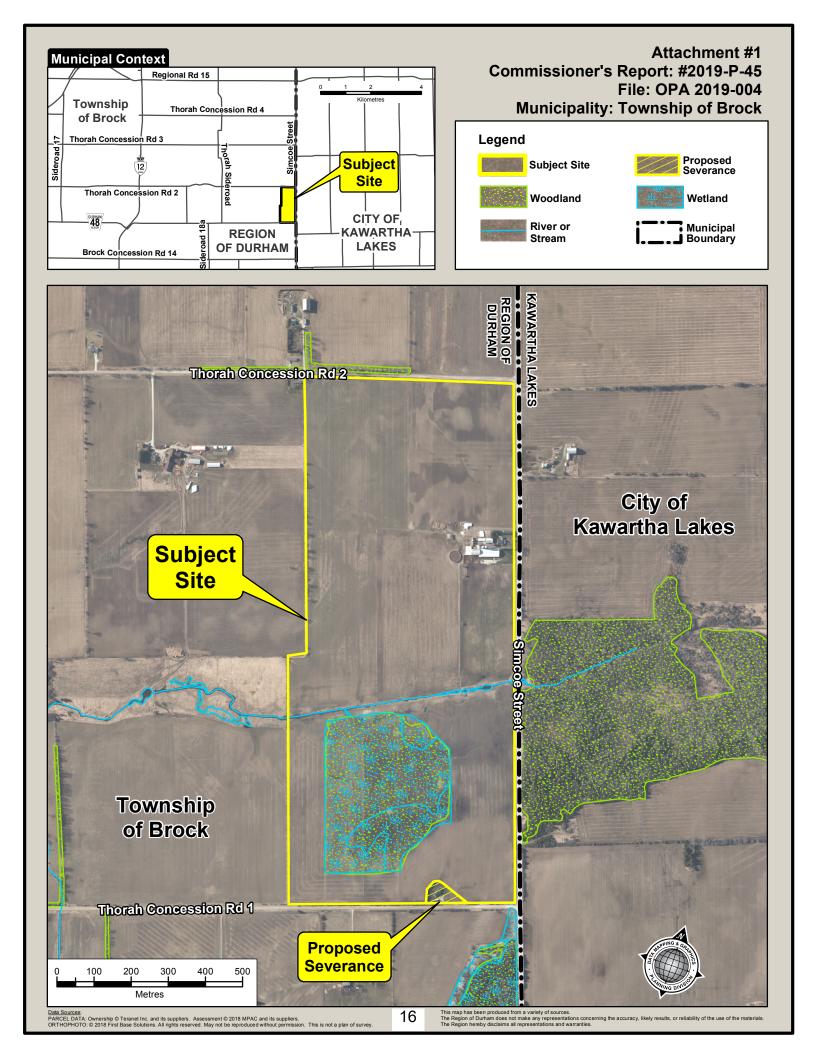
Original signed by

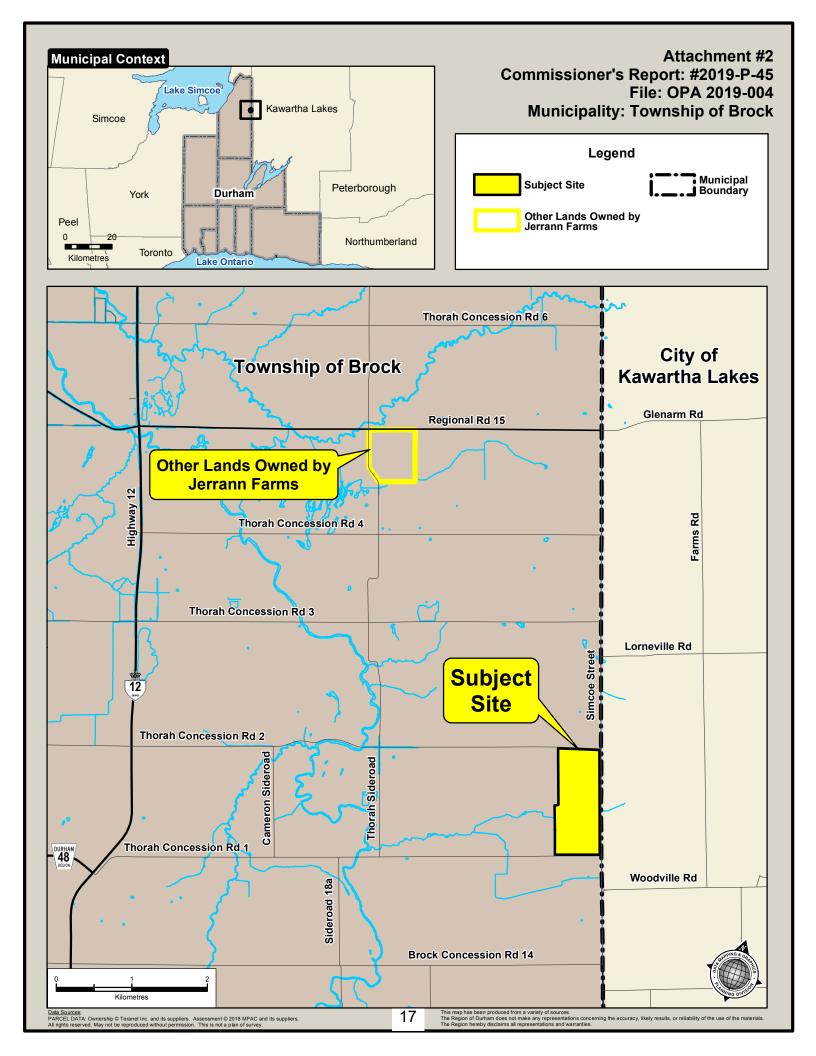
Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Recommended for Presentation to Committee

Original signed by

Elaine C. Baxter-Trahair Chief Administrative Officer





#### Amendment #176 to the Durham Regional Official Plan

Purpose and Effect: The purpose of this Amendment is to permit the severance of a

residential dwelling rendered surplus as a result of the

consolidation of non-abutting farm parcels on lands designated

"Prime Agricultural Areas," in the Township of Brock.

Location: The subject site is located on the north side of Thorah

Concession Road 1, at the northwest intersection of Thorah

Concession Road 1 and Simcoe Street, west of the

Brock/Kawartha Lakes municipal boundary, in the Township of Brock. The site is legally described as C2365 Thorah Concession Road 1, Part of Lot 1, Concession 1, in the Former Township of

Thorah.

Basis: The subject site has been consolidated with another non-abutting

farm parcel owned by the applicant. The residential dwelling on the subject site is not required by, and is surplus to, the farm operation. This amendment conforms with the Durham Regional Official Plan, the Greenbelt Plan, and the Growth Plan for the Greater Golden Horseshoe and is consistent with the Provincial

Policy Statement.

Amendment: The Durham Regional Official Plan is hereby amended by adding

the following policy exception to Section 9A.3.2:

"9A.3.2 vv) A surplus dwelling is severed from the parcel

identified as Assessment No. 18-39-030-004-00100 located in Part of Lot 1, Concession 1, former Township of Thorah, in the Township of Brock, subject to the inclusion of provisions in the zoning by-law to prohibit the construction of any dwelling

on the retained parcel. In accordance with Provincial and Regional policies, no further severances of the property are permitted."

Implementation: The provisions set forth in the Durham Regional Official Plan

regarding the implementation of the Plan shall apply in regards to

the Amendment.

Interpretation: The provisions set forth in the Durham Regional Official Plan

regarding the interpretation of the Plan shall apply in regards to

this Amendment.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



# The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-P-46

Date: December 3, 2019

#### Subject:

#### **Decision Meeting Report**

Application to Amend the Durham Regional Official Plan, submitted by Daryl Phoenix, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, in the Township of Brock, File: OPA 2019-005.

#### **Recommendation:**

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That Amendment #177 to the Durham Regional Official Plan, to permit the severance of a dwelling rendered surplus as a result of the consolidation of non-abutting farm parcels, be adopted as contained in Attachment #3 to Commissioner's Report #2019-P-46; and
- B) That "Notice of Adoption" be sent to the applicant, the applicant's agent, the Township of Brock, the Ministry of Municipal Affairs and Housing, and all other persons or public bodies who requested notification of this decision.

#### Report:

#### 1. Purpose

1.1 On July 25, 2019, Clark Consulting Services Ltd., on behalf of Daryl Phoenix, submitted an application to amend the Regional Official Plan (ROP) to permit the

severance of a 0.61 ha (1.5 acre) parcel of land containing an existing farm dwelling, from a 54 ha (133 acre) agricultural parcel.

#### 2. Site Location/Description

- 2.1 The subject site is located on the north side of Concession 6 and west of Simcoe Street. The parcel is municipally known as S2165 Concession 6, Part of Lot 22, Concession 6 in the Township of Brock (refer to Attachment #1).
- 2.2 The agricultural parcel is irregular in shape and contains an existing dwelling. A woodlot and wetland are located on the proposed retained parcel. The parcel slopes downward gently to the north towards a tributary of the Layton River.
- 2.3 The applicant is a private farm corporation which owns a total of six farm properties, that encompass over 250 ha (618 acres) and farms crops including corn, soy beans and wheat. The subject site was acquired by Daryl Phoenix in November 2018.
- 2.4 The surrounding uses located adjacent to the subject site include:
  - a) North woodland, wetland, Trans-Canada Trail, tributary of Layton River;
  - b) East agricultural lands woodlands, wetlands;
  - c) South Concession 6, agricultural lands; and
  - d) West agricultural lands and Simcoe Street.

#### 3. Background

3.1 A Planning Justification Report prepared by Clark Consulting Services has been submitted in support of the application. The Planning Justification Report concluded that the proposed amendment complies with the Provincial Policy Statement (PPS), the Greenbelt Plan and the ROP. The report also concluded the proposed severance will comply with Minimum Distance Separation (MDS) requirements. The Site Screening Questionnaire completed by GHD identified no environmental concerns on the subject site.

#### 4. Provincial Plans

4.1 The PPS and the Greenbelt Plan permit lot creation in prime agricultural areas for a residence surplus to a farming operation as a result of a farm consolidation, provided that the planning authority ensures that no new residential dwellings are permitted on the retained farm parcel created by the severance.

4.2 The PPS and the Greenbelt Plan also require the creation of lots to comply with MDS requirements.

#### 5. Durham Regional Official Plan

- 5.1 The subject site is designated "Prime Agricultural Areas" and "Major Open Space" in the ROP. The northerly portion of the site contains Key Natural Heritage and Hydrologic Features. Severance applications for agricultural uses may be considered in accordance with the relevant policies of Sub-Section 9A of the ROP.
- 5.2 Policy 9.A.2.10 of the ROP permits the severance of a farm dwelling rendered surplus as a result of a farmer acquiring a non-abutting farm, provided that:
  - a) the dwelling is not needed for a farm employee;
  - b) the farm parcel is a size which is viable for farm operations;
  - c) for sites within the Protected Countryside of the Greenbelt Plan Area, the dwelling was in existence as of December 16, 2004; and
  - d) the farm parcel is zoned to prohibit any further severances or the establishment of any residential dwelling.

No further severances shall be permitted from the acquired farm parcel.

5.3 It may be noted on Attachment 1 that three residential lots have previously been created from the larger farm parcel. These residential lots were created prior to the approval of the Region's current Official Plan in 1993 and, therefore, predate the "no further severances" policy which enables this application to be considered.

#### 6. Planning Analysis

- 6.1 Daryl Phoenix owns a total of six farm properties in the Township of Brock (refer to Attachment #2). There are four houses on the six properties; three are rented to tenants with no interest in the farm business and one is vacant. The residence on the subject site is currently vacant and is not required for the farm operation. The proposed retained agricultural parcel is of a size that will remain viable for farming.
- 6.2 The farm dwelling located on the subject site was built in 1978. The proposed amendment complies with the provisions of the PPS, the Greenbelt Plan, and the

- ROP. The proposed severed parcel will be limited in size to accommodate the surplus farm dwelling and the existing private well and septic systems.
- 6.3 The proposed severed parcel complies with MDS requirements. The subject site will be appropriately rezoned to prohibit the development of a new residential dwelling on the proposed retained agricultural parcel. Any further severances and/or new residential dwellings on the retained farm parcel will be prohibited in accordance with Provincial and Regional policies.

#### 7. Public Meeting and Submissions

- 7.1 In accordance with the Planning Act, a notice of public meeting regarding this application was published in the appropriate newspapers, mailed to those who own land within 120 metres (400 feet) of the subject site, and a public meeting was held on October 1, 2019. Commissioner's Report #2019-P-39 provides information on the application.
- 7.2 The Region did not receive any written submissions from the public concerning the application.

#### 8. Consultation

- 8.1 On September 16, 2019, the Council of the Township of Brock adopted a resolution supporting the approval of the application to amend the ROP and the related Zoning By-law Amendment application. The proposed Zoning By-law Amendment prohibits the development of a residential dwelling on the retained agricultural parcel, and livestock to be housed within the existing shed located on the proposed rural residential parcel.
- 8.2 The Ministry of Municipal Affairs and Housing, Kawartha Conservation, the Regional Health Department, and the Regional Works Department have no concerns with the approval of the amendment application.

#### 9. Notice of Meeting

- 9.1 Written notification of the meeting time and location of the Planning and Economic Development Committee meeting was sent to all that requested notification, in accordance with Regional Council procedure.
- 9.2 The recommendation of the Planning and Economic Development Committee is scheduled to be considered by Regional Council on December 18, 2019. If Council adopts the proposed Amendment, notice will be given by the Regional Clerk and

Council's decision will be final unless appealed to the Local Planning Appeal Tribunal (LPAT).

#### 10. Conclusion

10.1 The proposed amendment is consistent with the PPS and conforms with the policies of the Greenbelt Plan and the ROP. It has been demonstrated that the dwelling is surplus to the needs of the farming operation. The proposed Zoning Bylaw Amendment will set restrictions to prohibit any further severance and/or a new dwelling to be constructed and the proposal maintains the intent of the ROP in protecting agricultural lands for agricultural purposes. Accordingly, it is recommended that Amendment #177 to the ROP, as shown in Attachment #3, be adopted.

#### 11. Attachments

Attachment #1: Location Sketch

Attachment #2: Daryl Phoenix Agricultural Land Holdings

Attachment #3: Amendment #177 to the Regional Official Plan

Respectfully submitted,

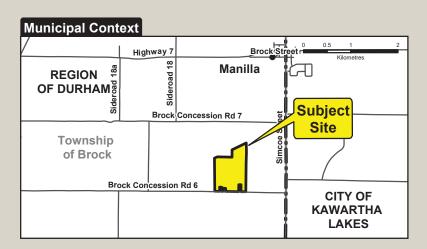
Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Recommended for Presentation to Committee

Original signed by

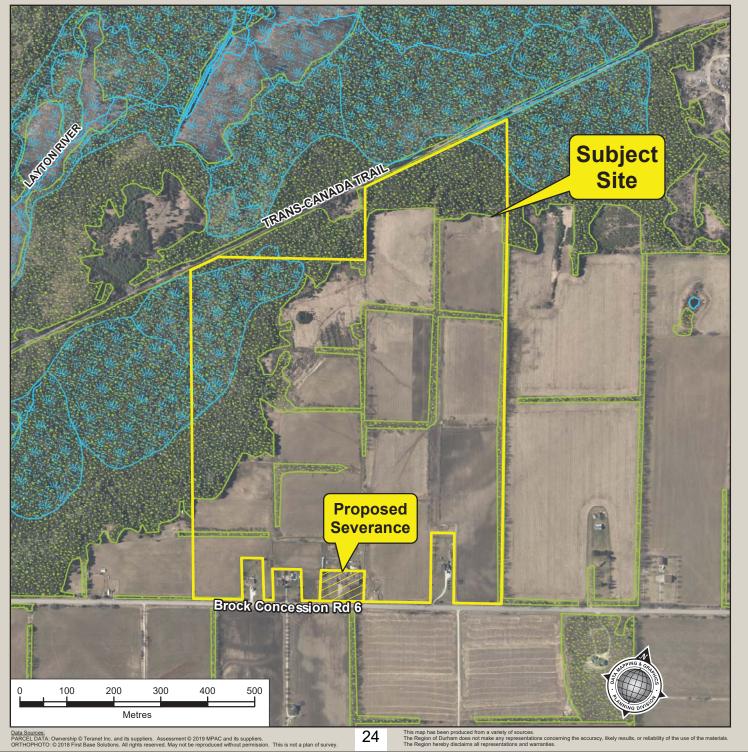
Elaine C. Baxter-Trahair Chief Administrative Officer

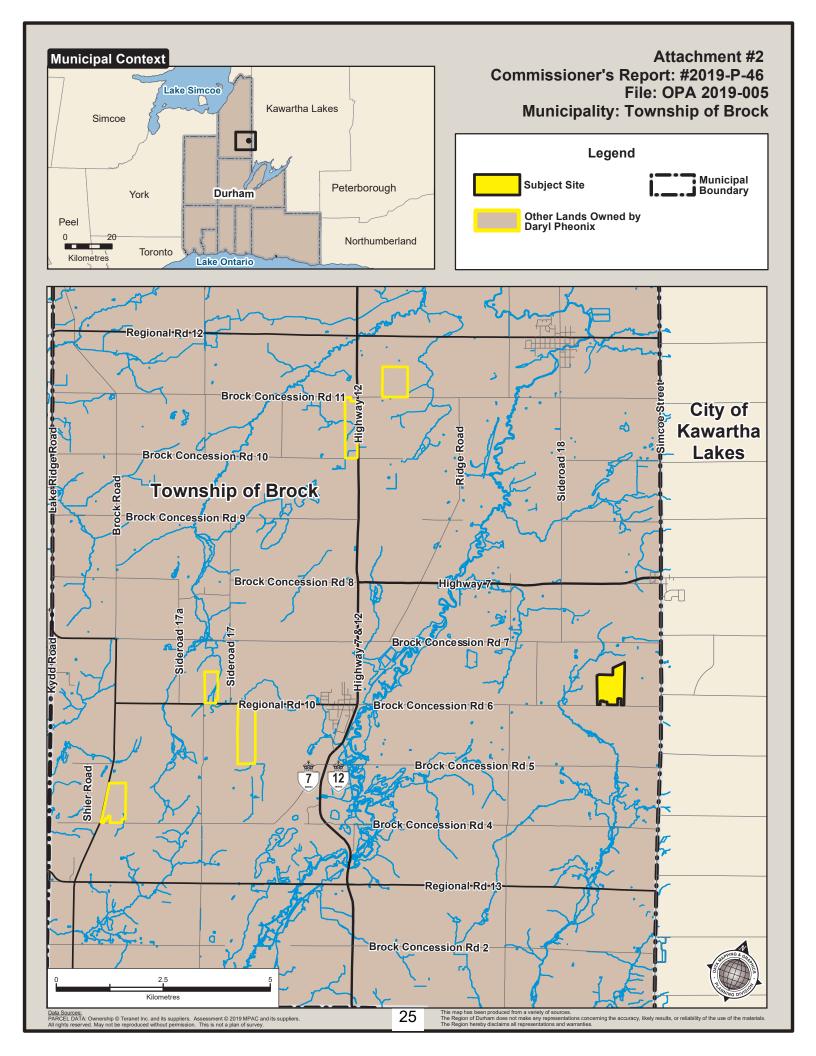


Attachment #1 Commissioner's Report: #2019-P-46 File: OPA 2019-005

**Municipality: Township of Brock** 







#### **Amendment #177 to the Durham Regional Official Plan**

Purpose and Effect: The purpose of this Amendment is to permit the severance of a

residential dwelling rendered surplus as a result of the

consolidation of non-abutting farm parcels on lands designated "Prime Agricultural Areas," and "Major Open Space" in the

Township of Brock.

Location: The subject site is located on the on the north side of Concession

Road 6 and west of Simcoe Street. The parcel is municipally known as S2165 Concession Road 6, Part of Lot 22, Concession 6, in the

Township of Brock.

Basis: The subject site has been consolidated with other non-abutting

farm parcels owned by the applicant. The residential dwelling on the subject site is not required by, and is surplus to, the farm operation. This amendment conforms to the Durham Regional Official Plan, the Greenbelt Plan, and the Growth Plan for the Greater Golden Horseshoe and is consistent with the Provincial

Policy Statement.

Amendment: The Durham Regional Official Plan is hereby amended by adding

the following policy exception to Section 9A.3.2:

"9A.3.2 ww) A surplus dwelling is severed from the parcel

identified as Assessment No. 18-39-050-008-08100 located in Part of Lot 22, Concession 6, in the Township of Brock, subject to the inclusion of provisions in the zoning by-law to prohibit further severances, the construction of any dwelling on the retained parcel; and the use of the existing shed for

housing livestock."

Implementation: The provisions set forth in the Durham Regional Official Plan

regarding the implementation of the Plan shall apply in regards to

the Amendment.

Interpretation: The provisions set forth in the Durham Regional Official Plan

regarding the interpretation of the Plan shall apply in regards to this

Amendment.

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



# The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-P-47

Date: December 3, 2019

#### Subject:

Envision Durham – Housing Policy Planning Discussion Paper, File D12-01

#### **Recommendation:**

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That a copy of Report #2019-P-47 be received for information; and
- B) That a copy of Report #2019-P-47 be forwarded to Durham's area municipalities; Clarington Task Force on Affordable Housing; Scugog Housing Advisory Committee; Durham Advisory Committee on Homelessness; Social Housing Advisory Committee; BILD; and the Ministry of Municipal Affairs and Housing for review and comment.

#### Report:

#### 1. Purpose

- 1.1 The purpose of this report is to present the Housing Policy Planning Discussion Paper which is the last paper in a series of discussion papers that are released as part of this phase of Envision Durham, the Municipal Comprehensive Review (MCR) of the Durham Regional Official Plan (ROP) (see Attachment #1).
- 1.2 Comments on this Discussion Paper are requested by March 2, 2020 (90-day commenting period).

#### 2. Background

- 2.1 On May 2, 2018, Regional Council authorized staff to proceed with Envision Durham, as detailed in Commissioner's Report #2018-COW-93.
- 2.2 On February 5, 2019, the Planning Division initiated the first stage ("Discover") of the public engagement program for Envision Durham by launching a project web page and <u>public opinion survey</u>, as detailed in <u>Commissioner's Report #2019-P-4</u>. The Planning Division initiated the second stage ("Discuss") on March 5, 2019, wherein participants are being asked to provide input on various theme-based Discussion Papers, of which the Housing Policy Planning Discussion Paper is the sixth one.
- 2.3 The Discussion Paper topics are as follows:
  - a. Agriculture and Rural System (<u>Commissioner's Report #2019-P-12</u>, released March 5, 2019);
  - Climate Change and Sustainability (<u>Commissioner's Report #2019-P-26</u>, released May 7, 2019);
  - c. Growth Management, including but not limited to reports on:
    - The Urban System (<u>Commissioner's Report #2019-P-31</u>, released June 4, 2019);
    - Land Needs Assessment (LNA) and related technical studies, i.e.
       Employment Strategy, Intensification Strategy, Designated Greenfield
       Area Density Analysis, etc.; and
    - Additional feasibility studies, if required based on the results of the LNA.
  - d. Environment and Greenlands System (<u>Commissioner's Report #2019-P-36</u>, released September 3, 2019);
  - e. Transportation System (<u>Commissioner's Report #2019-P-41</u>, released October 1, 2019); and
  - f. Housing Policy Planning, which is the subject of this report.
- 2.4 Each Paper contains discussion questions, with a supplemental workbook, to help facilitate discussion and input.

#### 3. Housing Policy Planning Discussion Paper

3.1 The Discussion Paper provides an overview of how land use planning can influence housing choice and affordability in Durham. There is a review of trends

and an overview of the housing spectrum in Durham. For context, there is also a discussion regarding federal, provincial, regional and local interest in housing.

- 3.2 The housing policy themes that have been reviewed in this paper include:
  - a. Secondary units;
  - b. Inclusionary zoning;
  - c. Rental housing conversion;
  - d. Demolition control;
  - e. Short-term rental housing;
  - f. Special needs housing;
  - g. Housing for seniors; and
  - h. Shared living.
- 3.3 The housing spectrum ranges from homelessness to market ownership and rental housing. It includes housing that is appropriate for residents at various stages in their life cycle and abilities. It is defined by of housing needs that often reflect income and the need for supports. Although planning policy can affect housing across the spectrum, it has its greatest influence on market housing and affordable housing.
- 3.4 In the last decade home prices and rents have increased significantly. Although Durham has traditionally been amongst the most affordable places to live in the GTHA, affordability is now a concern for many households. In 2018, less than 25 per cent of new and resale homes sold in Durham were affordable. The average monthly rent for a one-bedroom apartment listed in Durham is now over \$1,500.
- 3.5 In recent years there has been greater diversity in the forms of housing being constructed, with more medium- and high-density forms of housing, such as townhouses and apartments. Second units (such as basement apartments) are also becoming more prominent. Smaller residential units can be less expensive; offsetting higher prices in other segments of the housing market.
- 3.6 Land use policy can enable and support the delivery of various forms of housing including affordable and seniors' housing; however, financial and other decisions regarding funding allocations, subsidies, rental supplements, income supports, and other tools fall outside of the purview land use planning and are dealt with through governmental and corporate budgetary decisions.
- 3.7 The Discussion Paper is intended to serve as a starting point for stakeholder input on policy considerations for Housing Policy Planning, and to foster discussion on

how it can be better integrated with land use change and development to establish housing policies that will enable greater housing choice and affordability in Durham.

- 3.8 This Discussion Paper was prepared by Regional planning staff in consultation with Regional staff from the Office of the CAO, Social Services Housing Services, and Envision Durham's Area Municipal Working Group.
- 3.9 The Discussion Papers do not present positions on potential changes that may be part of the ROP, but rather provide information and pose questions for consideration.

#### 4. Next Steps

- 4.1 Each of the Discussion Papers have been posted to the project web page at <a href="https://durham.ca/EnvisionDurham">durham.ca/EnvisionDurham</a> for public input. Interested parties are encouraged to subscribe for project updates and email notifications through this web page. The Discussion Papers have been announced by way of:
  - a. News releases and public service announcements;
  - b. Social media platforms, including Facebook, Twitter and LinkedIn;
  - c. Email notifications:
  - d. Publications in internal and external newsletters; and
  - e. Materials published online.
- 4.2 Comments on the Housing Policy Planning Discussion Paper are requested by March 2, 2020 (90-day commenting period). Regional staff will report to Committee on the results of the Discussion Papers through future reports during the next stage of the public engagement process.
- 4.3 It is recommended that a copy of this report be forwarded to Regional Council for information and be forwarded to Durham's area municipalities and relevant stakeholders and the Ministry of Municipal Affairs and Housing for review and comment. In addition, other key stakeholders will be notified of this Discussion Paper's release. The Discussion Paper will also be provided to interested Indigenous communities and others who may have an interest in the Envision Durham study process.

#### 5. Attachments

Attachment #1: Housing Policy Planning Discussion Paper

Respectfully submitted,

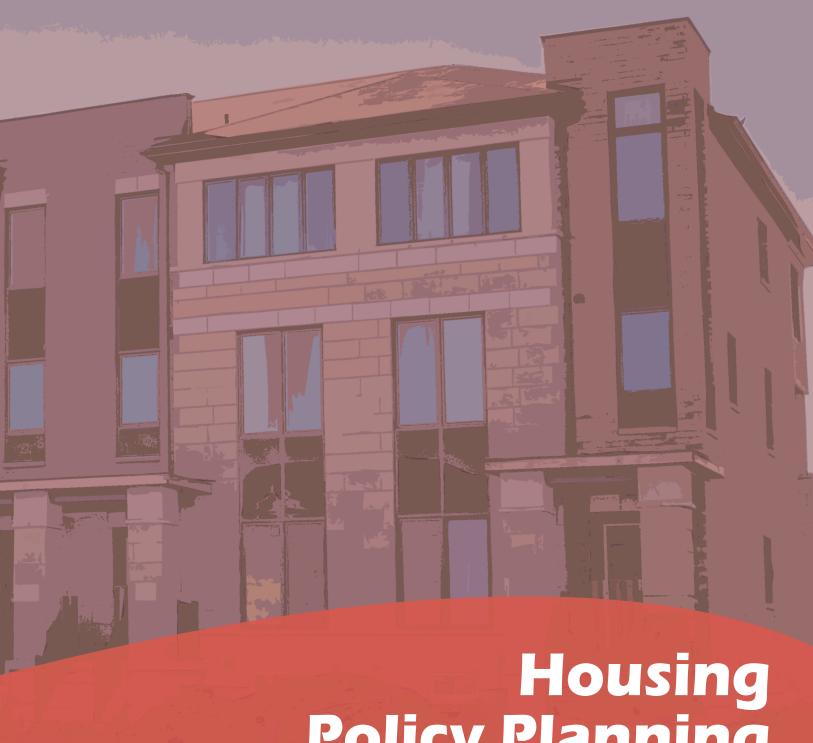
Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Recommended for Presentation to Committee

Original signed by

Elaine C. Baxter-Trahair Chief Administrative Officer



# Housing Policy Planning

Discussion Paper



December 2019 **Durham Region** 

Planning and Economic Development Department This Discussion Paper is published for public and agency comment as part of Envision Durham, the Municipal Comprehensive Review of the Regional Official Plan.

Report contents, discussion questions and proposed directions, where applicable, do not necessarily represent the position of Regional Council on changes that may be considered to the Regional Official Plan.

All information reported and/or collected through this Discussion Paper will help inform and be used as part of the Municipal Comprehensive Review.

Please provide comments on this Housing Policy Planning Discussion Paper by March 2, 2020.

## Housing

#### **About Durham Region**

Durham Region is the eastern anchor of the Greater Toronto Area, in the Greater Golden Horseshoe area of Ontario. At over 2,590 square kilometres, Durham offers a variety of landscapes and communities, with a mix of rural, urban and natural areas. The southern lakeshore communities of Pickering, Ajax, Whitby, Oshawa and Clarington provide urban areas and a diverse employment base. The northern Townships of Scugog, Uxbridge and Brock are predominantly rural, with a thriving agricultural sector. The region is the home of the Mississaugas of Scugog Island First Nation and spans a portion of the territories covered by the Williams Treaties of 1923.1

Over 80 per cent of the region lies within the provincially-designated Greenbelt which also contains the environmentally significant Oak Ridges Moraine. With access to ample green space and lakes, rivers and urban amenities, Durham Region offers a high quality of life for both city and rural residents.

Today, Durham is home to just under 700,000 people. By the year 2041, our population is expected to grow to 1.2 million people, with over 430,000 jobs. Our vision is to create healthy and complete, sustainable communities, shaping Durham into a great place to live, work, play, grow and invest.

Figure 1: Map of the Region of Durham.

#### **About Envision Durham**

Envision Durham, the Municipal Comprehensive Review (MCR) of the Regional Official Plan (ROP), is an opportunity to plan for fundamental change, by replacing the current ROP and establishing a progressive and forward-looking planning vision for the Region to 2041.

Over the next few years, the Region is undertaking Envision Durham to review:

- How and where our cities and towns may grow.
- How to use and protect our land and resources.

Mississaugas of Alderville, Curve Lake, Hiawatha, and Scugog Island.

Lake Simcoe

Regional Municipality of York

Scugog

Pickering Ajax Ajax

City of Kawartha Lakes

Regional Municipality of York

Clarington

Clarington

Lake Ontario

<sup>&</sup>lt;sup>1</sup> The Williams Treaties include traditional territories of seven First Nations, including the Chippewas of Beausoleil, Georgina Island and Rama and the

- What housing types and job opportunities are needed for our residents.
- How people and goods move within, across and beyond our region.

We're planning for an attractive place to live, work, play, grow and invest—and we're asking for your help.

#### Why review the Official Plan?

The ROP guides decisions on long-term growth, infrastructure investment and development—providing policies to ensure an improved quality of life—to secure the health, safety, convenience and well-being of present and future residents of Durham.

Under the Planning Act, there is a legislative requirement to review the existing ROP every five years. Since the approval of the last ROP update (January 2013), the Province of Ontario has completed several significant provincial policy initiatives, including the coordinated review and update to the following provincial plans:

- The Growth Plan for the Greater Golden Horseshoe, 2017, which was replaced by A Place to Grow: Growth Plan for the Greater Golden Horseshoe in May 2019.
- The Greenbelt Plan, 2017.
- The Oak Ridges Moraine Conservation Plan, 2017 (ORMCP).
- Provincial Policy Statement, 2014 (PPS).

The Planning Act requires the Region to complete a provincial plan conformity exercise to amend the ROP to ensure that it:

- Conforms with provincial plans or does not conflict with them.
- Has regard to matters of provincial interest.
- Is consistent with Provincial Policy Statements.

Envision Durham constitutes Durham's Provincial Plan conformity exercise and its five-year review of the ROP, satisfying these legislative requirements.

#### How to get involved

Public input is integral to the success of Envision Durham—we want to hear from you!

Please use this opportunity to share your vision for Durham–tell us your thoughts and opinions on the key Discussion Questions raised throughout this document (Appendix A).

Join the conversation by visiting durham.ca/EnvisionDurham to submit your comments.

To receive timely notifications on the Envision Durham process, please visit durham.ca/EnvisionDurham to subscribe for project updates.

## Housing

#### **Table of Contents**

About Durham Region	1
About Envision Durham	1
Why review the Official Plan?	2
Executive summary	5
1.0 Introduction	
2.0 Housing trends	8
2.1 Housing mix	8
2.2 Demographics	9
3.0 The housing spectrum	10
3.1 Homelessness	10
3.2 Community housing	12
3.3 Rental housing market	12
3.3.1 Affordable rental housing	12
3.3.2 Monitoring affordable rental housing	14
3.4 The home ownership market	18
3.4.1 Affordable home ownership	19
3.4.2 Monitoring affordable ownership housing	20
3.4.3 Affordability and diverse housing types	22
4.0 Housing policy planning	22
4.1 Durham Regional Official Plan	22
4.2 Area Municipal Official Plans	23
4.3 Municipal zoning by-laws	24
4.4 Second units	24
4.5 Inclusionary zoning	26
4.6 Rental housing conversion	28
4.7 Demolition control	29
4.8 Short-term rental housing	32
4.9 Rural housing	34
4.10 Tiny houses	34
4.11 Six-storey wood-frame construction	3!
4.12 Special needs housing	3
4.12.1 Mobility	3

4.12.2 Mental health	36
4.13 Housing for seniors	36
4.14 Shared living	
4.15 Shared equity	39
5.0 Regional housing interest	40
5.1 At Home in Durham	41
5.2 Affordable Rental and Seniors' Housing Task Force	42
5.2.1 Supportive policy environment	42
5.2.2 Process certainty	42
5.3 Community housing	43
5.4 Incentive programs	43
5.4.1 Regional Development Charge Background Study (2018)	45
6.0 Provincial housing interest	45
6.1 Provincial responsibilities	45
6.2 Investments in affordable housing	46
6.3 Housing Services Act	46
6.4 Provincial land use planning policy context	47
6.4.1 Land Use Planning for Housing Policy Statement, 1989	47
6.4.2 Provincial Policy Statement	48
6.4.3 A Place to Grow: Growth Plan for the Greater Golden Horseshoe	49
6.4.4 Land Needs Assessment Methodology	50
7.0 Federal housing interest	50
7.1 National Housing Strategy	51
Next steps	53
Appendix A: Discussion questions workbook	54
Appendix B: Glossary	59

## **Executive summary**

This discussion paper is the last in the series of papers that have been released for this part of the Envision Durham exercise. Discussion papers have been released on the following topics:

- Agriculture & Rural System
- Climate Change & Sustainability
- Growth Management Urban System
- Environment & Greenlands System
- Transportation System

This discussion paper provides an overview of Durham's current Regional Official Plan (ROP) policy framework, identifies provincial policy requirements and trends since the last ROP review, and identifies preliminary approaches and questions for discussion and feedback as it relates to housing choice and affordability in Durham.

The housing spectrum ranges from homelessness to market ownership and rental housing. It includes housing that is appropriate for residents at various stages in their life cycle and abilities. It is defined by housing needs that often reflect income and the need for supports. Although planning policy can affect housing across the spectrum, it has its greatest influence on market housing and affordable housing.

In recent years there has been greater diversity in the forms of housing being constructed, with more medium- and high-density forms of housing, such as townhouses and apartments.

The housing policy themes that have been reviewed in this discussion paper include:

- Secondary units
- Inclusionary zoning
- Rental housing conversion
- Demolition control
- Short-term rental housing
- Special needs housing
- Housing for seniors
- Shared living

Land use policy can enable and support the delivery of various forms of housing including affordable and seniors' housing; however, financial and other decisions regarding funding allocations, subsidies, rental supplements, income supports, and other tools fall outside of the purview of land use planning and are dealt with through governmental and corporate budgetary decisions.

The Region is committed to working collaboratively with all stakeholders, including Durham's area municipalities, community partners, stakeholders, and the public, to develop policies that implement provincial direction and strengthen Durham's housing system.

Many of Durham's area municipalities have also recently completed reviews and updates of their local official plans. The Region will be considering recent updates and resulting policy in the Envision Durham exercise, as well as tracking ongoing changes and proposed changes to land use planning policy at the provincial level.

#### How to get involved

Public input is integral to the success of Envision Durham—we want to hear from you!

Please use this opportunity to share your vision for Durham—tell us your thoughts and opinions on the key Discussion Questions raised throughout this document (Appendix A).

Join the conversation by visiting <u>durham.ca/EnvisionDurham</u> to submit your comments.

To receive timely notifications on the Envision Durham process, please visit durham.ca/EnvisionDurham to subscribe for project updates.

## 1.0 Introduction

Over the last two decades, housing prices have increased significantly across Canada, and Durham is no exception. Housing has become a top priority for all levels of government.

- The federal government is implementing the National Housing Strategy with the Canada Mortgage and Housing Corporation (CMHC).
- The province has made a commitment to improve housing with Ontario's Housing Supply Action Plan and the Community Housing Renewal Strategy.
- The Region is implementing At Home in Durham, Durham Region Housing Plan 2014-2024 (At Home in Durham), the recommendations of the Affordable Rental and Seniors' Housing Task Force and is initiating the preparation of a Master Housing Strategy in 2020.
- Many area municipalities in Durham have also prioritized improving housing choice and affordability within their communities.

The Housing Policy Planning Discussion Paper is focused on land use planning and how it can influence housing choice and affordability. It identifies housing policies that can be specified in the ROP, which is the Region's primary planning tool. Further, it indicates how housing policies could be implemented through local Official Plans (OPs) and zoning.

Within the context of Envision Durham, this paper is concerned with shaping housing policy. Discussion of program funding,

financial incentives and community housing are provided for context but represent a range of separate initiatives beyond the scope of land use planning. Complementary planning policy enables and supports other housing and homelessness programs.

Proactive and supportive land use policy can enable the delivery of various forms of housing, including affordable housing, but financial and other decisions regarding funding allocations, subsidies, rental supplements, income supports, and other tools fall outside of the purview of land use planning and are dealt with through governmental and corporate budgetary decisions.

The housing spectrum ranges from homelessness to market ownership and rental housing. It includes housing that is appropriate for residents at various stages in their life cycle and abilities. It is defined by housing needs that often reflect income and the need for supports. Although planning policy can affect housing across the spectrum, it has its greatest influence on market housing and affordable housing.

A healthy housing system should provide people at all income levels with access to safe and stable housing. Housing affordability is a multi-faceted issue that requires partnerships between different levels of government, agencies and stakeholders.

Over 65 per cent of survey respondents think that increasing opportunities for affordable housing is "very" to "extremely important."

(Based on the Envision Durham Public Opinion Survey results, 390 of 391 respondents).

# 2.0 Housing trends

Durham has experienced strong population growth over the last 40 years, increasing by over 160 per cent from 1976 to 2016. The rate of growth was highest between 1986 and 1991, when the population increased by more than 25 per cent. Nearly 700,000 people now live in Durham, occupying almost 240,000 households.

Durham is forecast to grow to almost 1.2 million people by 2041. Most of this growth will be focused in urban settlement areas, with the greatest concentration of population in the municipalities of Pickering, Ajax, Whitby, Oshawa and Clarington.

## 2.1 Housing mix

Given its development history, it is not surprising that low-density housing is the most common form of housing in Durham, with single-detached dwellings accounting for about two-thirds of all dwelling types.

## Existing housing supply

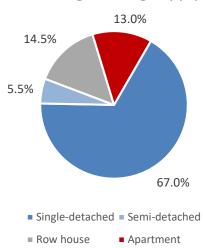


Figure 2: Existing housing supply in May 2016.

However, in recent years there has been greater diversity in the forms of housing being constructed, with more medium- and high-density forms of housing, such as townhouses and apartments. Second units (such as basement apartments) are also becoming more prominent.

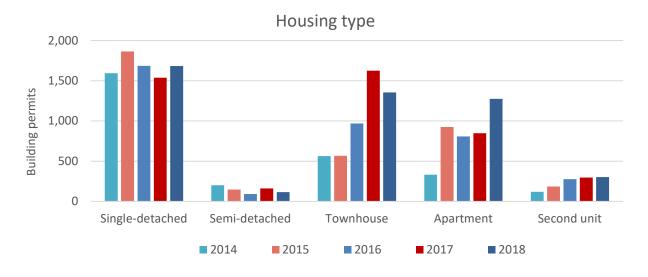
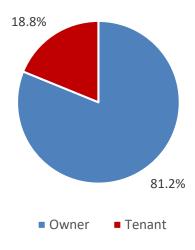


Figure 3: Durham building permits issued for new residential units from 2014 to 2018.

In 2016, more than 80 per cent of households in the region owned their homes while nearly one-fifth rented their homes. By comparison, Durham had a lower percentage of renters than Ontario (near 30 per cent) and the Greater Toronto and Hamilton Area (GTHA) (about one-third are renters).

#### Durham households



**Figure 4:** Percentage of households in Durham that own and rent their homes.

## 2.2 Demographics

Demographics has a direct effect on housing need and housing options. One of the most significant demographic trends occurring in Durham is that of an aging population. Since 2001, the percentage of seniors (aged 65 years and older) has risen from nearly 10 per cent to more than 14 per cent of the region's total population.<sup>2</sup>

**Figure 5:** Percentage of people living in Durham that are 55, 60 and 65 years of age and older.

**60**+

**65**+

**55**+

The Ministry of Finance projects that by 2041, nearly a quarter of Durham's population will be 65 years of age or older (23.8 per cent). <sup>3</sup>

Migration continues to be a significant contributor to growth in the GTHA. In Durham, over two-thirds of population growth in the last five years has been through migration from other countries, other provinces, or other areas of Ontario. In the five years from July 2013 to July 2018, over 33,000 people migrated to Durham.

Over time there has been an overall trend toward fewer people on average residing in each household in Durham. This means that many residents may be "over-housed" with more bedrooms in their homes than they may require.

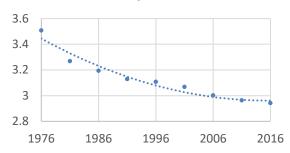
Aging population

30%
25%
20%
15%
10%
5%
0%
1976 1986 1996 2006 2016

<sup>&</sup>lt;sup>2</sup> Statistics Canada Census of Population (2001, 2016)

<sup>&</sup>lt;sup>3</sup> Ministry of Finance, Ontario's Population Projection Update – Spring 2018.

#### Persons per household



**Figure 6:** Over time, there has been an overall trend toward fewer average numbers of people living in each household.

The future housing mix is also expected to be more diverse, with a greater variety of housing forms as well as increasing densities for new development within the built-up area. Housing demand will also be driven by the needs of an aging population, affordability factors, smaller household sizes, and the needs of a growing population.

## 3.0 The housing spectrum

A healthy housing system offers a diverse mix of forms that can accommodate a variety of individual and family needs. The range of housing needs often reflects income and the need for supports.

Planning has its greatest influence on market housing and affordable housing.

Homelessness programs and transitional housing require operational funding.

Similarly, the supply of community housing is also dependent on government support.

A balanced housing market should include both rental and ownership options, giving people at all income levels access to safe and stable housing.

#### 3.1 Homelessness

The term "homelessness" describes a range of housing and shelter circumstances, including:

- Unsheltered—living on the streets or in places not intended for human habitation.
- Emergency sheltered—overnight shelters for people who are homeless or victims of family violence.
- Provisionally accommodated accommodation that is temporary or lacks security of tenure.
- At risk of homelessness—people whose current economic and/or housing situation is precarious or does not meet public health and safety standards.

Durham has a lower incidence of unsheltered and emergency sheltered households when compared to more urbanized areas in Canada. On average approximately 1,400 households have used emergency shelters annually since 2014.

Provisionally accommodated households face increasing pressure of finding and maintaining affordable rental accommodation in their communities.

About 21 per cent of the 6,555 applicants on the Durham Access to Social Housing (DASH) wait list live in temporary accommodation or live without security of tenure (such as staying with family and friends, temporary accommodation in motels, staying in public institutions, like hospitals), and a further 12 per cent live in insecure rooming situations, which are often unregulated and may not be

safe, suitable or protected under the Residential Tenancies Act.

#### 3.2 Community housing

There were 6,555 households on the DASH waitlist at the end of 2018. In the last decade, the DASH waitlist has increased 67 per cent (from 3,926 in 2009). The increase reflects the limited supply of community housing and low turnover rates. It is also indicative of the shortage of affordable housing in the private market.

About two-thirds of applicants on the DASH wait list are renters and almost half of these are likely to be at risk of homelessness as they pay more than 50 per cent of their income on rent.

Single non-seniors continue to face the greatest challenges with homelessness. They represent over 90 per cent of emergency shelter users, have few options in the private rental market and face the longest wait times.

Single non-seniors with special priority (SPP) wait upwards of two years for community housing, and non-priority, single non-seniors are unlikely to be housed before they turn 60 years of age as very few one-bedroom, non-senior vacancies become available annually.

## 3.3 Rental housing market

Most renters in Durham have significantly less income, face greater affordability issues, and have fewer housing options than homeowners. On average, renters have less than half the income of owners.

**Table 1:** Percentage of tenants spending greater than 30 per cent, 50 per cent and 70 per cent of their income on shelter costs.

Year	Over 30%	Over 50%	Over 70%
2011	42.1%	18.9%	10.2%
2016	47.7%	20.6%	10.5%

Nearly half of renters in Durham spent more than 30 per cent of income on housing.<sup>4</sup> The percentage of people paying unaffordable rents is increasing. For some renters, the cost of rent can be over half their income.

In 2018, average market rent in Durham was \$1,223.<sup>5</sup> Half of renters in Durham can afford average market rent, and about 63 per cent are receiving Ontario Works (OW) or Ontario Disability Support Program (ODSP) payments.

Rental affordability is particularly acute for single non-seniors, who are often provisionally accommodated (in temporary accommodation or lacking security of tenure) and are increasingly using emergency shelters.

 $<sup>^{\</sup>rm 4}$  Statistics Canada 2016 Census of Population.

<sup>&</sup>lt;sup>5</sup> CMHC Rental Market Survey of purpose-built rental apartments. New listings surveyed in 2018 for one bedroom apartments averaged over \$1,500.

A healthy housing mix should include a balance between home ownership and rental tenure. There is a need to create more affordable purpose-built rental housing in Durham Region, as demand is far outpacing supply and costs have increased well above inflation and income growth over the past decade.



**Figure 7:** Housing completions in Durham from 1997 to 2018 reported by CMHC.

There has been a decline in the construction of purpose-built rental housing in Durham Region since the 1980s and very little rental housing has been developed in the last two decades. Between 1997 and 2018 only 2.7 per cent of housing completions consisted of rental units.

The last five years has seen a slight increase in rental supply, particularly in higher end rentals where rents are more than double the average market rent in the region. Much of the new affordable units developed since It is estimated that about 47 per cent of renters in Durham are housed in the secondary market (such as basement apartments, private condominiums for rent, etc.), but there is limited information about the suitability and affordability of these units.

Rental vacancy rates in Durham have declined significantly in the last ten years. Although currently at 2.4 per cent, the vacancy rate has remained close to two per cent or lower since 2011 and monthly rents are beginning to increase significantly.

#### 3.3.1 Affordable rental housing

Most renters in Durham have low to moderate income, and there is a gap between the rent they can afford to pay, and the rents required to support the cost of new rental housing development/investment.

Average shelter costs for renters increased by nearly 20 per cent from \$955 in 2011 to \$1,142 in 2016. Durham's Average Market Rent (AMR) <sup>6</sup> in 2018 was \$1,223.

Affordable rental housing is defined in the ROP as the lower of: spending 30 per cent or less of gross income on shelter (the income threshold); or AMR (the market threshold). Affordable housing must be affordable for low and moderate income households, which is defined as renters with income at or below

the mid 2000s have been as a result of federal-provincial investment programs.

<sup>&</sup>lt;sup>6</sup> Average Market Rent is determined using data from CMHC annual rental market survey of purpose-built rental apartments.

the 60<sup>th</sup> percentile of income of all rental households in Durham.

The ROP definition for affordable rental housing is comparable to most single and upper-tier municipalities in the GTHA and is consistent with the Provincial Policy Statement (PPS).

Other affordability measures that could be considered would be using a higher ratio such as 35 per cent of income spent on rent, measuring income at the 50th percentile to reflect the median, or measuring income at the 40th percentile to reflect a lower-range of low and moderate incomes.

Funding for affordable housing units can use alternative definitions to provide further affordability. For example, funding for

provincial and federal funding programs generally require that new rental housing units be set at 80 per cent of AMR.

#### **Discussion Question:**

Should the Region maintain its definition for affordable rental housing to be consistent with other municipalities in the GTHA and the PPS?

It would cost more than 50 per cent of income for a single person working 40 hours a week at minimum wage to pay average market rent. Although we measure affordable housing for low to moderate income households, this does not reflect the ability of some workers to pay their rent.

Cashier	<b>Construction Worker</b>	Registered Nurse

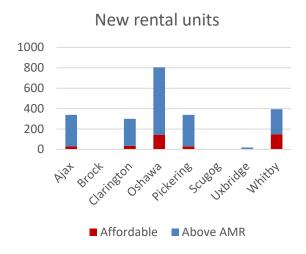
Hourly wage	\$14.00	\$20.31	\$25.07
Affordable rent	\$728	\$1,056	\$1,304

Figure 8: Spending 30 per cent of income on shelter costs is typically considered affordable.

#### 3.3.2 Monitoring affordable rental housing

Affordability thresholds for Durham are calculated using the ROP definition noted in section 3.3.1. For rental housing, the income threshold for 2018 was \$1,385.<sup>7</sup> The market calculation was \$1,223.<sup>8</sup>The market threshold was used to define affordable rental housing in 2018 since it was lower.

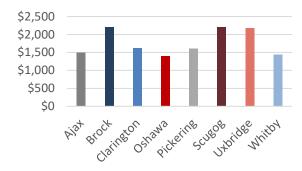
Of the newly built rentals between 2011 and 2016, only 18 per cent were affordable (395 of 1,790 were at or below AMR).



**Figure 9:** Rental housing units that were constructed between 2011 and 2016.

The results of a recent Regional survey<sup>9</sup> indicate that an average one-bedroom apartment in Durham is listed for \$1,518–far more than the posted CMHC average market rent of \$1,223. Only 14 per cent of the listings surveyed were affordable.

# Average rents for a one bedroom apartment



**Figure 10:** Average rent for online rental listings surveyed between September and October 2018.

Over 65 per cent of survey respondents think that increasing opportunities for affordable housing is "very" to "extremely important."

(Based on the Envision Durham Public Opinion Survey results, 390 of 391 respondents).

Mortgage Housing Corporation (CMHC) survey of purpose-built rental apartments.

<sup>&</sup>lt;sup>7</sup> The affordable rent income threshold is calculated using average tenant household income from the 2016 Census of Population, indexed to inflation.

<sup>&</sup>lt;sup>8</sup> The affordable rent market threshold is the average market rent (AMR) surveyed in the annual Canada

<sup>&</sup>lt;sup>9</sup> 833 rental listings were surveyed through September and October of 2018.

## Vacancy rates vs. rent in Durham

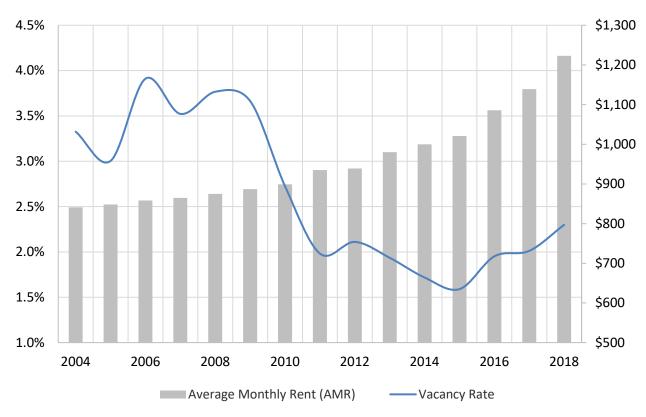


Figure 11: Low vacancy rates in the last few years have been correlated with a significant increase in rents.

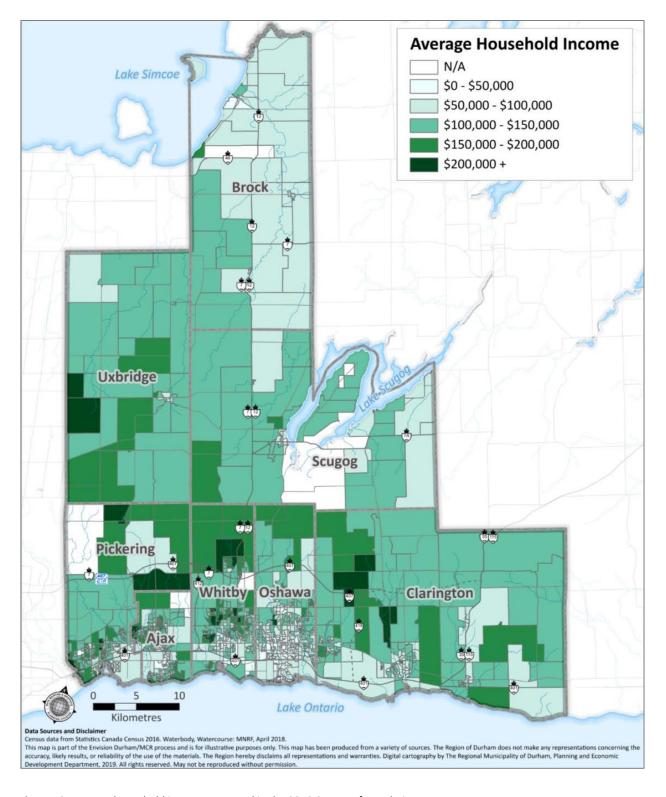
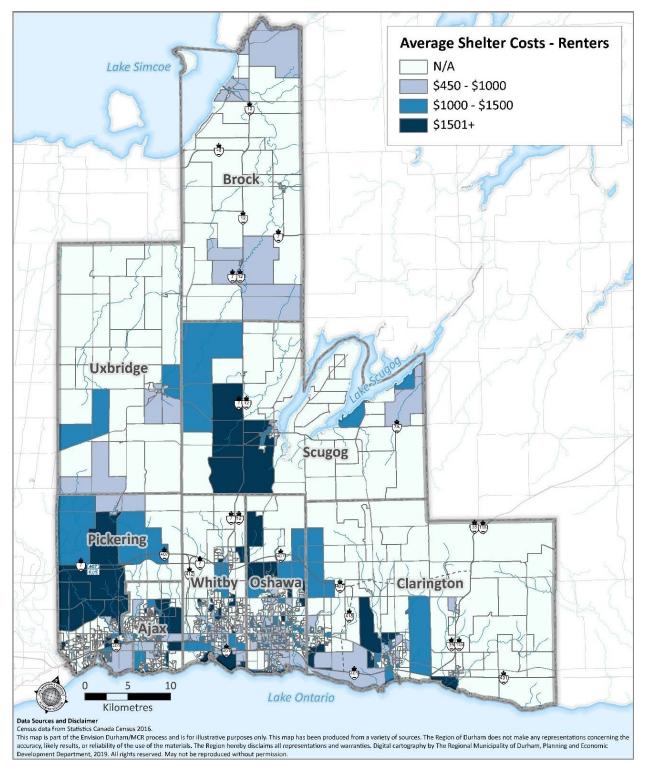


Figure 12: Average household incomes reported in the 2016 Census of Population.



**Figure 13:** Average shelter costs for tenant households reported in the 2016 Census of Population. New rental listings are often more expensive average monthly rents.

## 3.4 The home ownership market

Following the housing boom of the late 1980s and the recession of the early 1990s, pent-up demand fueled residential construction in the early 2000s.

Mortgage amortizations were extended in 2007, making monthly payments less expensive for homebuyers, and further stimulating demand. Demand for housing fell briefly following the US financial crisis in late 2008.

Since 2008, home prices in the GTA have more than doubled, due in large part to the response of central banks to lower interest rates to historic levels.

Since 2008, resale home prices in Durham increased by 115 per cent (7.2 per cent per year). Across the GTA, average prices increased by 108 per cent (6.9 per cent per year) over that period. 10

#### Interest rates vs. Durham resale prices



Figure 14: Low interest rates have increased demand for housing in Durham over the last decade.

 $<sup>^{\</sup>rm 10}$  Toronto Real Estate Board–Market Watch, average annual resale home prices.

On December 6, 2018, Bank of Canada Governor Stephen Poloz affirmed that, "Interest rates have been extraordinarily low for an extraordinarily long time. The inevitable result has been strong demand for housing, rising house prices and an accumulation of household debt." 11

Investors made up over 16.5 per cent of all low-rise home purchases in the GTA. By comparison, in 2012 the proportion of sales by investors was closer to eight per cent.<sup>12</sup>

At the peak of home price appreciation in 2017, the province introduced a new 15 per cent Non-Resident Speculation Tax (NRST) to mitigate the influence of foreign ownership in the Greater Golden Horseshoe (GGH) housing market. Similar to British Columbia, which introduced its own foreign buyers tax

in 2016, Ontario's housing market cooled off for a short period of time.

Between April 2017 and April 2018, the average price of a resale home in the GTA decreased from \$920,791 to \$804,584 (down 12.6 per cent). <sup>13</sup> The ownership housing market appears to have stabilized over the last two years. From April 2018 to April 2019 the average price of a resale home increased by 1.9 per cent to \$820,148.

#### 3.4.1 Affordable home ownership

When At Home in Durham was developed, it was determined that home ownership was relatively affordable in Durham, particularly when compared with other GTHA municipalities. However, the housing market has changed significantly since then.

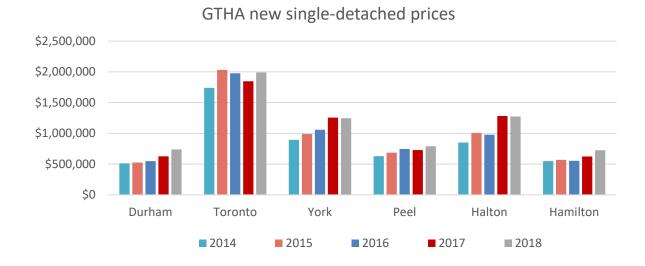


Figure 15: The price of a new single-detached home has increased across the GTHA since 2014.

 $<sup>^{\</sup>rm 11}$  Bank of Canada Year-End Economic Progress Report, December 6, 2018

<sup>&</sup>lt;sup>12</sup> Realosophy Special Report – A Sticky End, April 2018

<sup>&</sup>lt;sup>13</sup> Toronto Real Estate Board-Market Watch, average monthly resale home prices

Average shelter costs for homeowners increased 12.4 per cent from \$1,443 in 2011 to \$1,622 in 2016. Average monthly shelter costs for homeowners in Durham was higher than the Ontario average (\$1,463), but was still lower than the GTHA average (\$1,704).

In Durham, affordable ownership housing is defined in the ROP as the lower of 30 per cent of income or 10 per cent below the average price of a resale home. Affordable housing is meant to be housing that is affordable to low and moderate income households, which are defined by the 60th percentile of income.

Other measures which could be used to calculate affordability include CMHC's Gross Debt Service ratio which is 35 per cent of income spent on mortgage, property taxes and heat. Affordability could also be calculated measuring income at the 50th percentile to reflect the mid-range for low and moderate incomes.

Most upper- and single-tier municipalities in the GTHA use a similar definition for affordability. The Region's current definition is also consistent with the PPS.

#### **Discussion Question:**

Should the Region maintain its definition for affordable ownership housing to be consistent with other GTHA municipalities?

cent down payment, and a five-year conventional

# 3.4.2 Monitoring affordable ownership housing

Affordability thresholds for Durham are calculated using the ROP definition as set out in section 3.4.1. For ownership housing, the income threshold for 2018 was \$407,667.<sup>14</sup> It was used to define affordable home ownership in 2018 since it was lower than the market calculation.<sup>15</sup> For 2018, a home would be considered affordable if it sold at or below \$407,667.

There are two important trends indicated by the sales of affordable housing in Durham. First, home ownership is becoming less affordable in Durham.

Up until recently, over 25 per cent of new and resale homes were considered affordable across the Region. In the last five years, home prices increased significantly and fewer affordable homes were sold in Durham. Sales of new affordable housing throughout the region was less than 25 per cent over the last two years.

The second trend is more positive. The resale market is dominated by single-detached homes, which are generally the most expensive housing type. Recently, the new homes market has shifted toward smaller units in higher-density developments. This has meant that new homes have become relatively more affordable than resale homes in the last few years.

<sup>&</sup>lt;sup>14</sup> The income threshold is calculated as 30 per cent of average household income from 2016 Census, indexed to inflation. Mortgage payments assume a five per

interest rate. Shelter costs for owners also include property taxes.

<sup>&</sup>lt;sup>15</sup> The market calculation was \$534,512, which was 10 per cent below the price of an average resale home in Durham.

Financial incentives may be an option to increase affordable housing options.

Requiring a greater proportion of smaller residential units within developments could also reduce cost and the price of home ownership.

#### 3.4.3 Affordability and diverse housing types

Many people are choosing to live in higherdensity housing. Housing affordability is supported by smaller, less expensive units. In Durham, construction of townhomes and apartments has increased significantly in the last five years. Between 2014 and 2018, the share of townhomes and apartments increased from 20 per cent and 12 per cent to 29 per cent and 27 per cent respectively. In 2018, the average price of a new single-detached home was over \$700,000<sup>16</sup> while new townhomes and apartments were less than \$500,000<sup>17</sup> on average.

#### **Discussion Question:**

Should the Region take a more active role to increase affordable home ownership options?

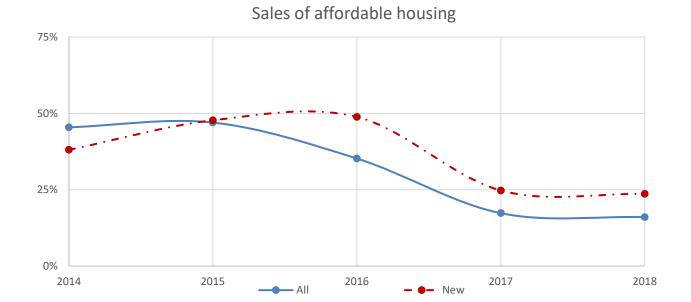


Figure 16: On average new homes have tended to be more affordable than resales in the last 4 years.

<sup>&</sup>lt;sup>16</sup> In 2018 the price of a new single-detached home was \$739,821 as reported by CMHC (Housing Now–Greater Toronto Area).

<sup>&</sup>lt;sup>17</sup> The average price of a new townhouse and apartment were \$458,773 and \$443,118. Calculated from MPAC and Altus sales data.

## 4.0 Housing policy planning

## 4.1 Durham Regional Official Plan

An ROP typically designates land-use categories at a high-level. ROPs provide policies for Area Municipal Official Plans (AMOPs) to incorporate when planning communities. ROP policies are approved by the Province of Ontario and are required to be consistent with, and conform to provincial policies and plans respectively.

The ROP must be consistent with the provincial Growth Plan's requirement that upper-tier municipalities plan for a mix of housing options, including a range of affordable housing. Currently, a goal of the ROP is to provide a wide diversity of residential dwellings by type, size and tenure.

Over 65 per cent of survey respondents think that providing a wide range of residential dwellings by type, size and tenure (that is ownership and rental, etc.) is "very" to "extremely important."

(Based on the Envision Durham Public Opinion Survey results, 389 of 391 respondents).

The ROP provides policies which permit residential uses in the following designations: Urban Growth Centres; Regional Centres; Living Areas; Hamlets; Shoreline Residential; and Country Residential Subdivisions.

The ROP currently requires at least 25 per cent of all new residential units to be

affordable to low and moderate income households. 18 Recent changes to the provincial Growth Plan require municipalities to establish targets for affordable ownership and rental housing.

Some GTHA municipalities require more than the minimum requirement that 25 per cent of all new residential units across their communities be affordable. For example, the Halton's ROP requires that a minimum of 30 per cent of new housing units in that region consist of affordable or assisted housing.

#### **Discussion Question:**

Should the Region consider increasing or decreasing its affordable housing targets?

Some municipalities define areas where affordable housing should constitute a higher proportion of new residential units. For example, York's ROP requires that its Regional Centres and key development areas contains at least 35 per cent of its new housing units as affordable, with some accessible unit options.

#### **Discussion Question:**

Should Durham consider higher affordable housing targets within specific locations, such as within Strategic Growth Areas that are near key transit corridors?

The Durham ROP currently requires that the Region maintain a minimum ten-year supply

<sup>&</sup>lt;sup>18</sup> Consistent with the Land Use Planning for Housing Policy Statement (2014)

of land that is designated and available for residential development. Proposed changes to the PPS would require the ROP to provide a minimum 12-year supply of land be available for housing. The Envision Durham Growth Management Study will review the supply of land required to accommodate growth to 2041.

The ROP also requires a three-year supply of residential units that are draft approved. The PPS also allows the three-year supply to include lands suitably zoned to facilitate residential intensification and redevelopment. Proposed changes to the PPS would allow municipalities to increase this supply to five years. Throughout the region, there are more than 30,000<sup>19</sup> units in draft-approved and registered plans of subdivision and condominium, that have not been built.

The ROP supports opportunities for growth through intensification. This can include redevelopment of commercial and industrial buildings into residential units. The ROP also promotes the creation of second units within single-detached dwellings.

## **4.2 Area Municipal Official Plans**

Area Municipal Official Plans refine and provide detail to Regional Plans and polices, are typically approved by the upper-tier Region. AMOPs should conform with the ROP and provide general guidance on neighbourhood development through Secondary Plans.

AMOPs typically include detailed policies for required densities, floor space indexes, affordable housing, and general location and characteristics of built forms. As such, AMOPs assist in the implementation of zoning by-law provisions and requirements.

AMOPs typically define various housing needs, which include special needs, assisted, attainable, social, seniors, universal physical access, and priority. Housing need can include:

- Accessible—housing to accommodate persons with physical or sensory disabilities.
- Adaptable—housing that supports basic universal housing features to accommodate persons with mobility challenges.
- Convertible—housing that is designed for easy modification to suit the needs of an occupant with mobility challenges.
- Aging in Place—housing that is designed and built to accommodate some accessibility features with the consideration of incorporating additional accessibility features over time.
- Barrier Free-housing designed and built for universal access at the time of construction for the owner/occupant with mobility challenges.
- Visitability-housing to accommodate visitors with mobility challenges to enter a unit.

<sup>&</sup>lt;sup>19</sup> Pending units supply is subject to verification through the Land Needs Assessment.

Municipalities such as Clarington include policies which focus on supplying additional affordable housing units throughout their respective Regional Centres.

Municipalities can offer incentives to encourage affordable housing, which may include development of air rights at transit stations, financial incentives, reduced parking requirements, expedited development applications and donation of surplus land.

## 4.3 Municipal zoning by-laws

Although zoning is not a Regional responsibility, OP policies are implemented through zoning by-laws. Zoning provides site specific land use provisions and performance standards for how a property can be used and developed. Zoning by-laws build off Secondary Plans, AMOPs, ROPs as well as provincial policy.

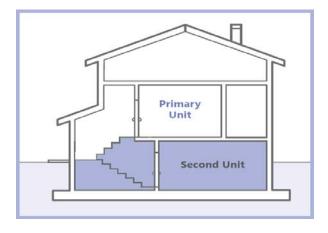
Zoning by-laws are not intended to "people zone," by regulating who and how many people live in a dwelling, including their socioeconomic status. Ultimately, zoning bylaws are designed to permit various housing types and help define the neighbourhood character (such as density, building height and placement). Zoning by-laws can also assist in reducing land consumption and site development costs.

Zoning by-laws can restrict the type of housing that is permitted on a given site. Performance standards can include minimum lot size and minimum floorspace requirements. More permissive zoning may encourage the development of affordable housing options.

Affordable housing generally requires provisions to include additional parking spaces (generally at least on parking space per dwelling unit). In some cases, such as areas that are in close proximity to transit, reduced parking standards may be allowed.

#### 4.4 Second units

Second units are self-contained residential units with a private kitchen, bathroom facilities and sleeping areas within dwellings or within structures ancillary to a dwelling (such as above laneway garages).



**Figure 17:** Second units like basement apartments are often affordable because they are less expensive to build. (Source: MMAH Second Units Info Sheet - Spring 2017).

Second units can increase the supply and range of affordable rental accommodation and can:

- Allow homeowners to earn additional income to help meet the cost of homeownership.
- Provide more housing options for extended families or elderly parents, or for a live-in caregiver.
- Help create mixed-income communities

- Create gentle density within existing communities.
- Make more efficient use of existing services and public transit and can help reduce greenhouse gas emissions.

Second units are also referred to as secondary suites, basement apartments or accessory apartments. Garden suites, granny flats, in-law apartments, or nanny suites are also forms of secondary units, but tend to be temporary in nature.

Second units are typically less expensive to develop and are generally considered to be amongst the most affordable of rental housing options. They are also considered to be a very effective way to boost the supply of rental housing.

Section 16.3 of the Planning Act requires municipal OPs to authorize second units in detached, semi-detached and row houses. Second units can also be in a building or structure ancillary to these housing types.

Section 35.1 requires local municipalities to ensure that their zoning by-laws give effect to the policies described in Section 16.3.

In 2019 the province introduced More Homes, More Choice: Ontario's Housing Supply Action Plan. The Act made several changes to provincial regulations that will require municipalities to update the policies, processes and regulations to support second units. Some of the changes introduced through Bill 108 included:

 Municipalities are required to permit additional residential units (second units) for detached, semi-detached

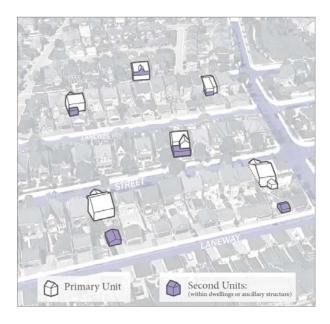
- and row houses in primary dwellings and ancillary buildings or structures (such as within garages, laneway units, etc.).
- Municipalities cannot apply a development charge (DC) for secondary units above garages or in laneways. Changes to regulation also exempt DCs for second units that are built in new homes.
- Regulations to exempt second units in new homes from development charges, subject to prescribed restrictions including the size of units and classes of buildings to which the exemption applies.
- Require municipalities to permit two units in either the primary dwelling unit and/or in any ancillary building. This effectively permits up to three units on a single lot where there is an appropriate ancillary building.

Municipalities generally define second units and other similar built forms such as secondary suites, coach houses, garden suites and granny flats the same way, permitting a second dwelling within the principal dwelling, subject to compliance with specific zoning criteria. Ajax and Clarington also considered second units within an associated accessory structure (such as detached garage) in accordance with updated provincial affordable housing legislation.

Second unit zoning provisions generally permit one additional accessory dwelling unit for a property with maximum floor areas generally not exceeding half the floor area of the principal dwelling subject to satisfying various criteria. However minimum floor

areas are also required in some cases. Zoning by-law provisions can include:

- Which zones permit second units throughout a municipality.
- Minimum and/or maximum requirements on amenity/landscaped areas, driveway widths, lot frontage, and second unit size.
- Prohibit home-based businesses where a second unit exists and vice versa.
- Requirement of a separate entrance to serve the second unit.



**Figure 18:** Second units can come in various forms. (Source: MMAH Second Units Info Sheet - Spring 2017).

Parking requirements for second units generally require a minimum of one additional parking spot (consistent with provincial regulations). Two area municipalities in Durham require second units to accommodate a minimum of two parking spaces. These municipalities will have to update their zoning by-laws to meet provincial requirements for a maximum of

one parking space per second unit. Conversely, the City of Toronto does not require a parking space for second units.

#### **Discussion Question:**

Should the ROP encourage municipalities to reduce parking requirements for second units in areas that are well served by transit?

More permissive policies for second units could encourage additional supply of affordable rental housing in Durham. Locations that are in proximity to transit and amenities can be attractive for those without a car.

#### **Discussion Question:**

What other barriers should be removed to make it easier to build second units, such as basement apartments?

#### 4.5 Inclusionary zoning

Inclusionary zoning (IZ) allows municipalities to require that some residential units in a development be affordable housing.

In April 2018, the Province of Ontario adopted regulations to allow municipalities in Ontario to develop IZ policies. Since there is no Regional zoning by-law, the Region does not have the authority to implement IZ; however, it can put in place IZ policies that could be implemented at the local level. Area municipalities in Durham may be able to develop area specific zoning by-laws to

ensure affordable housing is a requirement of new developments.

Many North American cities, including New York, San Francisco, Boston, and Vancouver have implemented IZ with positive results. For example, after New York City adopted Mandatory Inclusionary Zoning in 2016, over 1,500 permanently affordable homes were approved in the first nine months of the program. The City of Toronto is currently in the process of developing OP policies to implement IZ.

The Planning Act was amended in 2017 to provide a framework for IZ. This land-use planning tool can be implemented by singletier or lower-tier area municipalities to require affordable housing units (IZ units) as part of the consideration of development applications.

Single-tier and area municipalities now have the flexibility to establish IZ on matters including:

- Thresholds—IZ can be applied only to residential developments containing 10 units or more, but municipalities can set higher thresholds.
- Affordability period(s)—municipalities can set the length of time in which an IZ unit must be maintained as affordable.
- Units set aside—municipalities can determine the number of units within each development to be set aside as IZ units.
- Requirements and standards—unicipalities can set standards for IZ units.
- Administration and monitoring municipalities can set procedures for the stewardship of IZ units to ensure long-

term affordability (for example, eligibility requirements, pricing of units (either ownership and rental), and enforcement of requirements).

In 2019, Ontario's Housing Supply Action Plan amended the Planning Act to allow IZ policies to apply only within areas that are generally high-growth areas and are in proximity to higher order transit. The Minister of Municipal Affairs and Housing has the authority to exercise an order for an area to be subject to IZ.

The Planning Act, as amended by Bill 108, permits the use of IZ under specified circumstances, including within major transit station areas. IZ has the potential to be an effective tool to create affordable housing.

IZ by-laws could require new residential developments to include affordable housing units, enabling mixed-income housing within MTSAs and areas where a development permit system is in place.

Provincial regulations allow for IZ to require up to 10 per cent of housing units sold within a development to be affordable. The Regional housing corporation or non-profit housing providers may be able purchase blocks of IZ units and operate them as rental units.

To implement an IZ system, a single- or lower-tier municipality must complete an assessment report to understand local housing supply and demand, as well as potential impacts which might arise from IZ, and then implement OP policies and pass a zoning by-law guiding where and how IZ will be implemented.

The municipal assessment report is to be used to inform decisions for enabling OP policies. These assessment reports must analyze:

- Demographics and population.
- Household incomes.
- Housing supply by housing type that is both existing and planned for in the OP.
- Housing types and sizes needed as IZ units.
- Current average market price and rent for each housing type.

The information in the assessment reports must be considered when developing OP policies. OP policies authorizing IZ could include the following criteria:

- The minimum size of a development, not to be less than 10 units, to which IZ requirements apply.
- Range of household incomes for which IZ units would be provided.
- Range of housing types and sizes to be authorized as IZ units.
- Affordability periods.
- How affordable price or rent would be determined.
- What areas that IZ policies would apply.

Once OP policies are in effect, municipalities intending to implement IZ would then need to pass a zoning by-law under section 34 of the Planning Act to implement and bring effect to their IZ policies.

Once implemented, the municipality is responsible for monitoring the IZ units and reporting on outcomes. A public report is required at least every two years that will

monitor the number, type and location of affordable units; as well as information about tenants and sales for IZ units.

#### **Discussion Question**

Should the ROP include policies on inclusionary zoning?

### 4.6 Rental housing conversion

Many single- and upper-tier municipalities have policies that discourage or prohibit the conversion of rental housing to ownership units. In general, municipalities in the GTHA discourage such conversions, where a minimum of six rental housing units will be removed because of the development. Rental housing conversion is only considered, subject to criteria, which may include:

- A tenant relocation and assistance plan.
- Confirmation that the vacancy rate is at least three per cent (two per cent for the City of Hamilton) for at least one calendar year (four calendar years for the City of Toronto).
- A rental housing replacement strategy.
- Majority tenant support of the proposed conversion.

Among the regional municipalities in the GTHA, Durham is the only one that specifically combines area municipalities as part of its required three per cent rental vacancy rate (Pickering and Ajax; Whitby and Oshawa; and Scugog, Uxbridge and Brock).

#### **Discussion Question:**

Should Durham continue to combine certain area municipalities as a part of its required three per cent vacancy rate for rental conversion?

The City of Hamilton's OP has rental housing policies that consider conversions only if it is demonstrated to the City's satisfaction that imminent repairs to an existing rental building are required, and that the income received for its upkeep is not capable of supporting the required repairs.

The City of Toronto's OP has a policy to refuse any approvals that results in the loss of rental housing, unless certain criteria are met. For example, developers must have a tenant relocation and assistance plan, and must replace the same number, size and type of rental housing units and maintain rents like those in effect at the time the redevelopment application is made.

In Toronto, the proponent must demonstrate that all rental housing units have rents that exceed mid-range rents at the time of application. Finally, the proponent must demonstrate that the supply and availability of rental housing in the City will remain in a healthy state (supports a minimum rental vacancy rate of three per cent for four consecutive years).

#### **Discussion Question:**

Should Durham consider reviewing its rental conversion policies to consider exceptions under certain circumstances?

#### 4.7 Demolition control

Many municipalities either discourage or prohibit demolition of rental housing. In municipalities that enact demolition control by-laws, they may only be permitted if certain criteria are met, such as:

- Assurance that the minimum CMHC rental vacancy rate for the area municipality is three percent over a specific length of time.
- A tenant relocation plan.
- Providing sufficient tenant notification
- Right-of-first-refusal for existing tenants to rent replacement units.
- Free rent for a specified period for longstanding residents.

At Home in Durham and the Task Force recommendations seek to preserve purposebuilt rental though demolition control. Demolition control could be implemented through local zoning by-laws. Currently, none of the eight area municipalities in Durham are developing such by-laws.

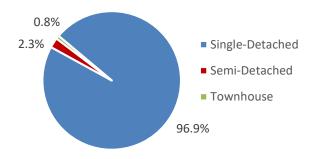
Larger cities like Toronto and Vancouver, and even smaller cities like Kitchener, have demolition control by-laws to protect existing rental supply and the tenants who live there.

Demolition control can require approval by the Chief Building Official receiving a permit to demolish a residential unit. There may be a requirement to replace rental units with rental units at similar rents. There may also be protections for tenants like financial compensation, relocation and right to return to the replacement rental unit.

Demolition control by-laws may allow municipalities to manage the demolition of residential units and maintain the integrity of neighbourhoods. It can also prevent parcels of land from becoming vacant for long periods of time before new uses have been considered and constructed.

Although demolition control by-laws could prevent the loss of rental housing in Durham, purpose-built rental apartments have not been subject to demolition recently. A sample of building permit records from 2014 to 2018 found that nearly 97 per cent of residential demolitions were for single-detached homes, and none were for apartments.





**Figure 19:** The majority of residential demolitions are single-detached homes.

Residential demolitions have increased in recent years, with an average of 230 per year in the last five years. In some instances, homes were demolished to make way for infrastructure like the Highway 407 East extension, or they have been replaced with multiple units in new subdivisions and infill developments. Many older homes are also being demolished and replaced by larger and more expensive homes.



**Figure 20:** An example of a single-detached home which was demolished and rebuilt.

#### **Discussion Question:**

Should the ROP encourage municipalities to enact demolition control by-laws to preserve existing rental housing?

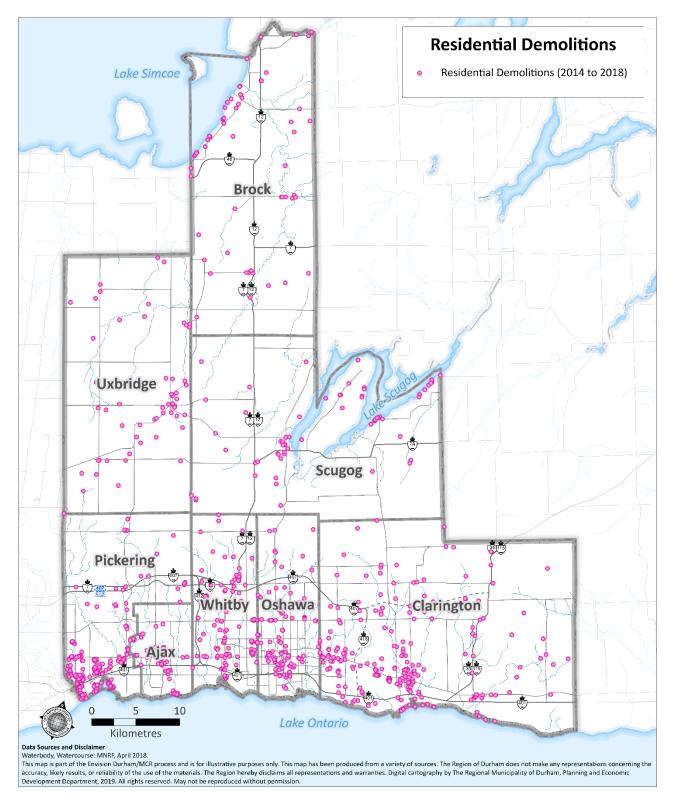


Figure 21: Map of building permits issued for residential demolitions between 2014 and 2018.

## 4.8 Short-term rental housing

Short-term rentals, like Airbnb, are often used by travellers as a substitute for hotel accommodations.

One important consideration is the effect that these short-term rentals can have on housing supply which could have otherwise provided permanent housing. Entire apartments and houses that are used for short-term rentals reduce the supply of rental housing. When rental demand is not balanced by supply, monthly rents will increase over time.

A recent study conducted by Ryerson University students on behalf of the Region concluded that Durham should develop a regional monitoring framework and assess the impact of short-term rental housing on Durham.<sup>20</sup>

In the spring of 2019, the study found that 71 per cent of these short-term rentals were private rooms. However, more than 100 entire houses or apartments that were used for short-term rental accommodations (about half of a per cent of the rental housing supply). Although this may not be a significant share of the housing market, the effect of short-term rental units on housing supply should continue to be monitored.

Municipalities in Durham would benefit from using a consistent approach to regulating

short-term rental units. The City of Oshawa has already taken measures to mitigate the impacts of short-term rental housing, and other municipalities could consider following a similar process.

In Oshawa, short-term rentals shall be used to provide temporary accommodation for any rental period that is less than 28 consecutive days and not exceeding a combined total of 180 days in a calendar year. Furthermore, short-term rentals shall be located in homes that are the owner's principal residence. This means the owner must live at the property.

Table 2: Short-term rental units surveyed in 2019.

Municipality	Airbnb units
Ajax	68
Brock	8
Clarington	49
Oshawa	96
Pickering	44
Scugog	29
Uxbridge	12
Whitby	50
Durham	356

<sup>&</sup>lt;sup>20</sup> Short-term housing study completed on behalf of the Region completed in April 2019.

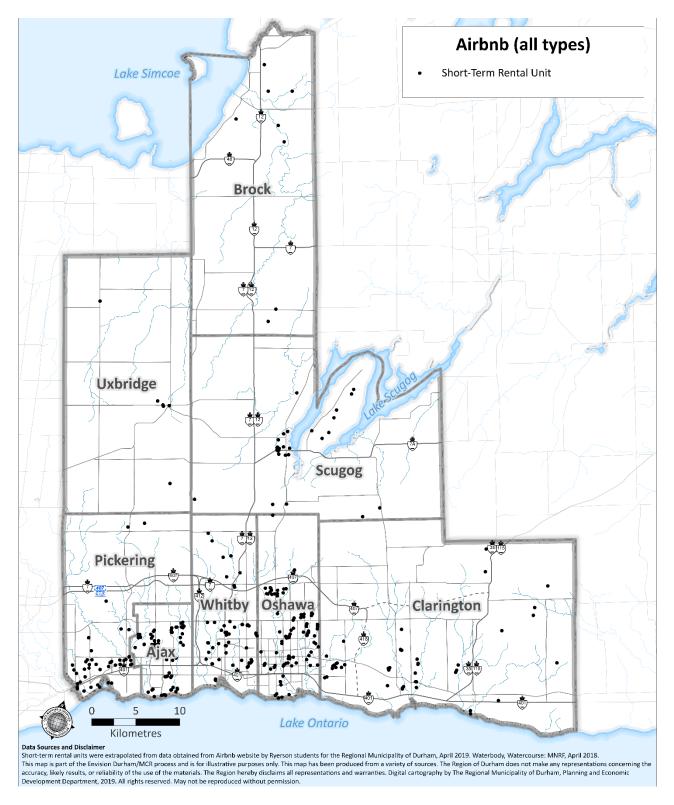


Figure 22: Map of Airbnb units surveyed in 2019. Approximate location based on postal code data.

Urban and rural communities are likely to face some different challenges with regard to short-term rental housing. For example, in Durham's northern townships, there is a greater need to enable tourism activities like fishing and hunting, and there are fewer hotel accommodation options.

#### **Discussion Question:**

Should the ROP include policies regarding the regulation of short-term rental housing?

## 4.9 Rural housing

The predominant form of housing in rural areas is single-detached houses. This in part reflects the limitations for private well and septic systems building higher-density forms of housing.

Over 98 per cent of residential units in rural areas of Durham were single-detached dwellings. Over 97 per cent of new units were also single-detached in hamlets.<sup>21</sup>

From 2001 to 2017, the proportion of building permits issued for construction of residential units within Durham's Rural Area has been relatively consistent, accommodating between one and four per cent of all permits issued and averaging 121 new units/year. Between 2001 and 2017, approximately 2,062 new residential units were built in the Rural Area.

It is estimated that there is the potential for approximately 2,245 additional residential

dwellings in the Rural Area. The majority of vacant lots (nearly 1,800) which could accommodate a new dwelling are located outside of rural settlement areas. This would represent an additional population of approximately 6,800 in Durham's Rural Area.

Through the Land Needs Assessment (LNA) and as part of the Envision Durham Growth Management Study, the Region will consider development trends and potential in the rural system.

#### 4.10 Tiny houses

Tiny homes are smaller homes that typically include a kitchen, bathroom, living room, and sleeping quarters. Tiny houses could provide more affordable home ownership options too. As these units are smaller, they could be less expensive to build and maintain.



Figure 23: An example of a 353 square foot "tiny house" that was listed in Oshawa for \$200,000 in 2019.

Tiny houses can also be ancillary structures, such as garden suites, granny flats, laneway houses or converted detached garages. These

<sup>&</sup>lt;sup>21</sup> Based on year-end 2018 MPAC assessment data.

types of homes would be considered detached second units and would increase rental housing supply.

Some tiny homes are built on a chassis or frame so they are portable. They are regulated by the Ministry of Transportation and can be considered a mobile home. Although they may not require a building permit and are not subject to the Ontario Building Code, zoning by-laws will not permit mobile homes in most areas outside of mobile home parks.

#### **Discussion Question:**

Should the Region encourage the development of tiny homes to enable more affordable housing options? If so, where?

# 4.11 Six-storey wood-frame construction

In 2015, the province amended the Ontario Building Code (OBC) to enable six-storey wood-frame construction. Due to the cost savings from this form of development over typical concrete and steel construction, they can enable greater housing choice.

The use of six-storey wood-frame construction permissions in the OBC creates opportunities for intensification, and more efficient cost-effective development within growth areas where higher-density residential development may not have been otherwise economically viable.

Where are the most appropriate locations to build mid-rise apartments in Durham?

## 4.12 Special needs housing

Accessible housing enables independent living for persons with disabilities. Improvements to accessibility can be achieved through architectural design and integration of accessibility features such as modified furniture, appliances, shelves and cupboards.

#### **4.12.1** Mobility

It is estimated that one in five Canadians aged 15 years and over have one or more mobility challenges that limit their daily activities. <sup>22</sup> In Durham, approximately 70,000 residents are living with a disability. <sup>23</sup>

Physical disabilities can present a unique set of challenges. Individuals who rely on wheelchairs or have limited mobility are a growing segment of the community, and housing designs where physical access does not involve stairs, and units that are barrier-free will be in higher demand.

Adapting a home to fit the needs of people with mobility challenges can also create opportunities for residents to age in place, without the need to disrupt existing living patterns, access to services, access to family and loved ones, or established social circles.

Discussion Question:

<sup>&</sup>lt;sup>22</sup> Statistics Canada, 2017 Canadian Survey on Disability

<sup>&</sup>lt;sup>23</sup> Durham Multi-year Accessibility Plan (2016-2021)

#### 4.12.2 Mental health

Adequate, suitable and affordable housing contributes to physical and mental wellbeing. It leads to increased personal safety and helps decrease stress, leading to improved sleep and diet. These factors result in better mental health outcomes. When housing is inadequate or unavailable, personal as well as community well-being can suffer.

A growing shortage of affordable rental housing has been identified by the Canadian Mental Health Association as a key contributor to homelessness. <sup>24</sup> Mental health concerns can be a significant challenge for an individual to secure safe and affordable housing and negatively impacts a person's ability to respond with life changes.

Having a mental health issue or addiction can be a risk factor of homelessness. Fifty-eight per cent of Durham's homeless identified having a mental illness and 31 per cent were struggling with an addiction or substance abuse.<sup>25</sup>

There is a need for a range of housing options for people with serious mental health problems who wish to live in the community. Supportive housing can range from minimal to high levels of support. Rent supplement programs can assist people with mental health challenges to secure housing that is

safe and affordable. There is also a need for programs to help people to overcome specific mental health and addiction issues. Access to wrap-around services combined with safe and affordable housing can help people overcome their challenges.

#### **Discussion Question:**

What should the Region do to help people with mental health concerns secure safe and affordable housing?

## 4.13 Housing for seniors

People are living longer, and over the next few decades there will be significant demographic change. The Ministry of Finance projects that by 2041, nearly a quarter of Durham's population will be 65 years of age or older (23.8 per cent).<sup>26</sup> Durham seniors aged 90 and older are projected to increase by 274 per cent, from over 4,600 in 2018 to over 17,000 in 2041.

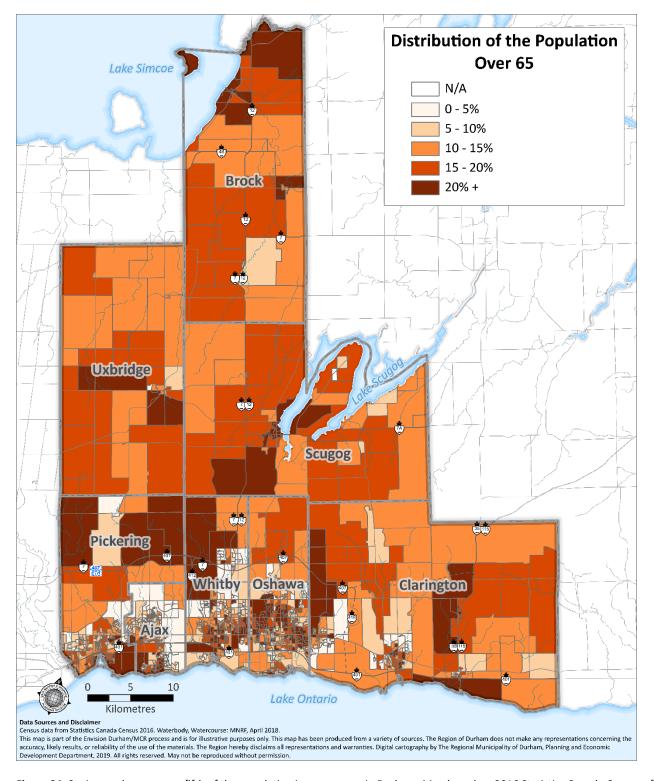
As people age, their physical and cognitive needs and abilities may also change. It is estimated that close to 10,000 Durham residents are living with Alzheimer's disease or related dementia,<sup>27</sup> and that one in ten Canadian adults over the age of 65 will develop some form of dementia over their lifetime. Older adults are also more likely to have a physical disability.

<sup>&</sup>lt;sup>24</sup> Ontario Mental Health and Housing Backgrounder

<sup>&</sup>lt;sup>25</sup> Durham 2018 Point-in-Time (PIT) Count Report

<sup>&</sup>lt;sup>26</sup> Ministry of Finance, Ontario's Population Projection Update – Spring 2018.

<sup>&</sup>lt;sup>27</sup> 9,722 persons living with dementia and care partners, Alzheimer Society of Durham Region.



**Figure 24:** Seniors make up over a fifth of the population in some areas in Durham. Map based on 2016 Statistics Canada Census of Population data aggregated at the Dissemination Area level of geography.

Many seniors need housing that is better suited to their needs. Accessibility and homemaintenance can also be a challenge for older adults.

For some, bungalows can be an attractive option because they have fewer stairs, are directly accessible at ground level and accommodate day-to-day living on one floor. For others, apartments (either condominium or rental) can offer security, centralized maintenance, and weather protected access to units.



**Figure 25:** Condominium apartments can provide accessible options suitable for seniors who want to remain in their community.

Others prefer to "age in place" and remain in their home, perhaps later transitioning to housing within their community.

Retirement communities, multi-generational and shared-ownership homes are other options to help seniors continue living independently.

Seniors may need support to live in their communities. For example, Local Health Integration Networks (LHINs) co-ordinate

government-funded health care services for people living at home in partnership with a number of community service providers. With an aging population, there will be a need for more long-term care facilities in the future as well.

The Region, in its <u>Age-Friendly Durham</u> <u>Strategy and Action Plan (April 2017)</u>, provides a series of actions intended to respond to the needs of older adults.

The Region seeks to incorporate best practices from other jurisdictions into Durham's local age-friendly planning process. Age-friendly planning involves multi-level collaboration and collective action, to improve quality of life and the livability of our communities.

Through Envision Durham, the Region will consider housing policies that support an aging population.

#### **Discussion Question:**

What policies should the Region consider within the ROP to increase housing options for seniors?

## 4.14 Shared living

While housing is becoming increasingly expensive, more and more, people are living by themselves. Isolation and loneliness are risk factors for many health problems. Shared living could be a solution to both loneliness and soaring housing costs.

Shared living can take different forms. In some cases, many individuals can own a share of a home. Tenants can also rent different rooms within the same house or apartment. Homeowners can also rent out rooms within their homes.

#### Port Perry's Golden Girls

In 2016 four senior, single women moved into a recently renovated home in downtown Port Perry. Their concept of shared home ownership was to purchase and renovate a heritage home in Port Perry with a plan to accommodate their present and future needs. Highlights from this example include:

- Planning for their golden years.
- The housing options available were not suitable for how they wanted to live.
- They have created the potential for other municipalities to consider more affordable housing for seniors.

Inspired by this example, Durham MPP Lindsey Park tabled a private member's bill and the Golden Girls Act was unanimously passed in 2019.

The Act prevents municipalities from using local by-laws to prohibit seniors from cohabitating.



Multigeneration homes can allow parents to move some of their assets out of their home and allow their children to access the real estate market. There may also be cultural reasons for some households to choose living with family.

Seniors, or younger adults, can purchase a single property and share the ownership together. For younger people it could provide a more affordable way to finance their housing costs. Seniors can choose to purchase and renovate a larger home to accommodate their present and future needs.

Homeowners can choose to share their home with tenants. For many, including seniors, they may also offer reduced rent in exchange for small chores and companionship. Some jurisdictions have had success with home sharing programs that match homeowners and tenants. As with other forms of home sharing, it is important to have a clear contract that outlines expectations and rules while they live together.

#### **Discussion Question:**

Should the Region have a role in helping to facilitate shared living housing?

## 4.15 Shared equity

New models of shared ownership have emerged in response to housing affordability concerns. In shared equity models, multiple parties have an interest in a property.

Shared equity programs can involve third party lenders, including individuals, private

corporations, non-profit organizations and government agencies.

In Canada, there are two forms of shared equity programs. A third party can invest in a share of a property, or they can provide the homeowner with a second mortgage.

For shared equity mortgage programs, the second mortgage often requires no payments until the home is sold, refinanced or at the end of a fixed term. If the home price appreciates over time, both parties share in the profit.

The federal First-Time Home Buyer Incentive is an example of shared equity housing that will allow CMHC to lend a homeowner money for a shared stake in the equity of a home. Options for Homes and Trillium Housing are two organizations that have helped create affordable housing in the GTA with shared equity financing models.

#### 5.0 Regional housing interest

Although the federal and provincial governments have significant roles, housing is very much a regional and local issue. In Ontario, municipal governments are the primary funders of community housing. In 2017, municipal governments contributed over \$1.77 billion for community housing. By comparison, the provincial and federal governments jointly contributed only \$616 million.

Durham is one of Ontario's 47 Consolidated Municipal Service System Managers who fund, plan, manage, and administer community housing. Municipal service managers develop affordable housing stock and deliver homelessness prevention programs. Municipalities may also provide housing allowances and rent supplements.

Service managers work in partnership with co-operative, non-profit and Indigenous community housing providers. They also consult with community members to address the housing needs of vulnerable, low income Ontarians.

Municipalities are responsible for planning land use and implementing the Ontario Building Code. Municipal housing policy reflects provincial direction to enable the development of a wide range of housing options for residents. A well-designed built environment promotes resident quality of life and population health.

Municipalities have a number of planning and financial tools that can help facilitate affordable housing. These tools include a Tax Increment Equivalent Grant, waiving or deferring development charges, reduced parking requirements, inclusionary zoning, community improvement plans, and designating housing providers as municipal capital facilities.

A regional government's primary land use planning tool is its ROP, which among other matters implements the policies and requirements of relevant provincial plans and the PPS. Area municipalities also develop OPs, and they are responsible for preparing, administering and implementing zoning bylaws. While the ROP is required to implement provincial policy, area municipal planning tools are required to conform with both regional and provincial policies and plans.

#### **Discussion question:**

What ROP policies should be strengthened to support the development of diverse housing options including affordable housing?

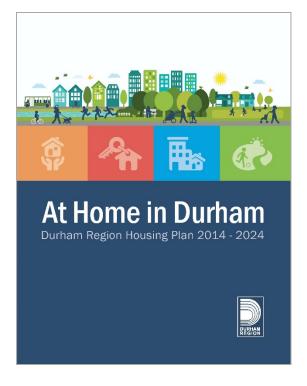
#### 5.1 At Home in Durham

At Home in Durham sets out Durham's long-term vision for housing. It is an extension of the Region's commitment to affordable housing as set out in the Strategic Plan and ROP. It was developed in 2014 to meet the provincial requirements for a Housing Strategy (required under the former Growth Plan, 2006) and a Housing and Homelessness Plan (required under the HSA).

The goals and primary actions of At Home in Durham aim to improve affordability and access to housing with and without supports, protect the existing affordable housing supply, encourage housing diversity, and build capacity in the housing system. These goals are:

- End Homelessness in Durham
- Affordable Rent for Everyone
- Greater Housing Choice
- Strong and Vibrant Neighbourhoods

Under the Housing Services Act, the Region of Durham is required to review At Home in Durham at least every five years and amend the plan as it considers necessary or advisable.



**Figure 26:** At Home in Durham is the Region's ten-year housing plan.

The Region has completed its five-year review of At Home in Durham and no substantive changes have been made to the Plan. It will continue to implement the Plan over the next five years and is committed to:

- Reducing chronic homelessness to zero.
- Increasing the supply of affordable rental housing by 1,000 units.
- Increasing the supply of medium- to highdensity housing.
- Significant progress in the regeneration of community housing.

## **5.2** Affordable Rental and Seniors' Housing Task Force

At a meeting in November 2015, Regional Council decided to establish a Task Force to explore strategies to promote the creation and maintenance of affordable and seniors' housing in Durham. The Affordable Rental and Seniors' Housing Task Force met monthly from December 2016 until June 2017 to develop a better understanding of the issues, learn from others, share their knowledge, provide advice and consider potential solutions.

In October 2017, the Task Force released its report setting out a six-point plan of action and 34 recommendations to address the need for the creation of more affordable rental housing for low and moderate income households, as well as the need for more housing choices for seniors in Durham. The Task Force recommendations complement and reinforce the goals and actions of At Home in Durham.

#### **5.2.1 Supportive policy environment**

At Home in Durham and the Housing Task recommendations commit to a review of the ROP to ensure that it creates a supportive and permissive environment for affordable rental and seniors' housing choices. Many policies in the ROP promote a diverse range of housing options.

The ROP will be updated through the Envision Durham MCR process, and housing policies will be improved to help support a resilient housing system in the region. The ROP should reflect Durham's commitment to

increase affordable housing and promote greater housing options.

At Home in Durham and the Task Force recommendations seeks to identify opportunities for intensification. Through Envision Durham's Growth Management Study, an Intensification Strategy will review sites with potential for redevelopment within strategic growth areas, including MTSAs, centres and corridors.

Second units can also increase intensification within the region's built-up area. Second units can add gentle density to stable neighbourhoods. The ROP supports conversion of single-detached homes to multiple residential units and directs area municipalities to have policies that permit second units.

The ROP also has policies that protect rental housing units in Durham. Condominium conversions are not permitted when vacancy rates are below three per cent at the local and regional level.

#### 5.2.2 Process certainty

Consistent with At Home in Durham and the Task Force recommendations, the Region is engaged with municipal partners, to improve certainty and to advance affordable rental and seniors' housing projects, where opportunities exist.

The Region supports municipalities that are considering the adoption of a Community Planning Permit System, and other opportunities for concurrent review and approval of OP amendments, zoning by-laws and site plans.

Municipalities are working with the development industry to balance the requirements for development approvals and market supply by expediting processes, implementing one window comment procedures, streamlining the circulation process, and working with agency partners.

Municipalities will continue to implement electronic tracking of applications and move towards electronic plan submission so that real time information can be provided.

Other examples of efforts in Durham that have made the development approvals more efficient and provided greater process certainty include the following:

- The Region has streamlined the site contamination review protocol to provide flexibility in certain circumstances.
- Local municipal initiatives to expedite priority projects include the establishment of dedicated review teams to streamline the review of major mixeduse projects, as well as expedited site plan and building approval processes for specific priority projects.

#### 5.3 Community housing

Community and social housing is an important part of the Region's social infrastructure. It provides rental housing for low and moderate income households. It offers a mix of market and rent-geared-to-income (RGI) units. RGI households are generally unable to afford housing in the private market and pay about 30 per cent of their income on housing costs. This is an important part of the Region's social infrastructure.

In its role as Service Manager under the HSA, the Region of Durham is responsible for:

- Developing and implementing a ten-year plan to address housing and homelessness conditions in Durham (At Home in Durham).
- Funding and administration of 44 community housing providers across the region, including the Regionally owned Durham Regional Local Housing Corporation (DRLHC).
- Providing rent-geared-to-income (RGI)
  housing assistance to 4,446 low and
  moderate income households under its
  legislated service level standard, including
  administration of the RGI wait list.
- Allocating and administering provincial and Regional funds for homelessness services and programs, including: emergency shelter solutions; transitional and supportive housing; services and supports (e.g. outreach and referral); and homelessness prevention.

#### 5.4 Incentive programs

Although federal, provincial and other programs help finance housing, municipal governments also have the ability to directly encourage the delivery of affordable housing projects.

For example, municipalities can establish incentives through Community Improvement Plans (CIPs) under section 28 of the Planning Act, to enable municipalities to provide grants, loans or other incentives for affordable housing projects, such as:

- Monetary incentives, including reductions or deferrals of application fees.
- Development charge deferrals or reductions.
- Fast-tracking of development approvals.
- Alternate development design standards such as parking standard reductions that enable more cost-effective use of land.
- Enabling policies such as those which may encourage the sale or lease of surplus public lands to support affordable housing development.

Currently, Durham Region also provides other tools which support the development of affordable housing, including:

- Redevelopment Credits under Development Charge (DC) by-laws.
- Exemptions under the Development Charge Act, UOIT Act and Regional DC bylaws.
- Intensification Servicing Policy.
- Regional Revitalization Program (RRP).

The Region can provide direct financial assistance to development projects that are within area municipal Community Improvement Plan (CIP) areas through the Regional Revitalization Program (RRP).

In addition, upper-tier municipalities like the Region of Durham may adopt CIPs, provided they deal with matters of:

- Affordable housing.
- Infrastructure that is within the Region's jurisdiction.

 Land and buildings within and adjacent to existing or planned transit corridors that have the potential to provide a focus for higher-density mixed-use development and redevelopment.



**Figure 27:** Market rental apartments under construction at Vision at Pat Bayly Square in Ajax, a project that received funding and support through Ajax's Downtown CIP program, the Regional Revitalization Program and CMHC.

### **5.4.1** Regional Development Charge Background Study (2018)

To support the creation of affordable rental and seniors' housing, the Region introduced a new residential development charge (DC) service category for "Housing Services."

The funds collected through the new DC category will be used to support the development of new, growth-related social and government-assisted affordable housing projects/units. DC revenue may fund capital costs for new housing development for:

- Community housing provided by the Durham Regional Local Housing Corporation (DRLHC), or by a non-profit housing provider that receives ongoing subsidy from the Region of Durham.
- Affordable Housing that are rental units, provided by private or non-profit housing providers that receive funding through a federal or provincial government affordable housing program.

Eligible projects must be for new construction only, including additions and extensions resulting in additional rental units, and are approved by Regional Council on a case-by-case basis. Applicants for eligible units must meet eligibility requirements for the DASH wait list.

#### **6.0 Provincial housing interest**

The Province of Ontario's Provincial Policy Statement and provincial plans provide a framework to determine where and how growth should occur. Municipalities are to plan for an appropriate range and mix of housing types and densities to create complete and healthy communities, including affordable housing.

#### 6.1 Provincial responsibilities

The province provides the legislative framework for community housing through the Housing Services Act and guides local Housing and Homelessness Plans through the 2016 Housing Policy Statement.

The Community Housing Renewal Strategy focuses on strategies to sustain and grow community housing, while the Housing Supply Action Plan seeks to increase affordable housing in the private sector. The province is also the primary funder for supportive housing and homelessness.

Municipal governments usually deliver provincial funding programs, including the Community Homelessness Prevention Initiative (CHPI), the Strong Communities Rent Supplement program, the former Investment in Affordable Housing (IAH) program, and the new Ontario Housing Priorities Initiative (OPHI). Some of these programs are co-funded with the federal government.

The province regulates the municipal planning function through legislation like the Planning Act. It is also responsible for numerous provincial directives including the Provincial Policy Statement and the provincial Growth Plan. This framework sets requirements for municipal planning activities, including notifications, public meetings, consultation with third parties and timelines. It also addresses policies related to

affordable housing, special needs, second units and inclusionary zoning.

The province has the authority to require municipalities to charge lower tax rates on new multiple residential dwellings. Ontario is also responsible for numerous processes that may affect timelines in the municipal development approval process. These processes include the Local Planning Appeal Tribunal, environmental assessments, and Ontario's land registry.

The province also regulates rental housing through the Residential Tenancies Act and the Landlord and Tenant Board.

#### 6.2 Investments in affordable housing

The Investment in Affordable Housing (IAH) program will have provided almost \$1.3 billion in federal and provincial funding between 2011 and 2020 to improve access to affordable housing that is suitable and sustainable for households across Ontario.

In 2016, \$640 million in new federal and provincial funding under the Social Infrastructure Fund (SIF) was allocated over a two year period for new construction, renovation and retrofit of community housing and shelters for survivors of domestic violence. SIF increased the funding commitment under the existing IAH program by \$168.3 million.



**Figure 28:** Ritson Residence, located in Oshawa, is an example of housing that received IAH funding to build affordable rental units.

In 2019, the provincial and federal governments replaced IAH with the Ontario Priorities Housing Initiative (OPHI). In Durham, OPHI will fund new affordable rental construction, community housing repair and affordable homeownership. To date, the Region has been allocated \$11.8 million in funding to address housing need over the next three years.

#### **6.3 Housing Services Act**

The Housing Services Act (HSA) establishes the framework for community housing in Ontario and requires municipal service managers, like Durham Region to prepare ten-year housing and homelessness plans.

Under the HSA, municipal service managers are required to administer and fund community housing in their service areas, including the maintenance of a specified number of rent-geared-to-income (RGI) assisted households under their legislated service level standards. RGI eligibility and

selection of households from the wait list is also legislated by the HSA and its regulations.

Local housing and homelessness plans are based on local needs and guide local actions to address homelessness and housing in line with local and provincial priorities—including those set out in the 2016 Provincial Policy Statement. This includes a role for the private market.

When combined with programs, like housing allowances and rent supplements, private market housing can support greater housing stability for low and moderate income households and reduce the risk of homelessness. Working with municipalities within their service area, service managers' housing plans are to:

- Identify an active role for the private sector in providing a mix and range of housing, including affordable rental and ownership housing, to meet local needs.
- Identify and encourage actions for municipalities and planning boards, where applicable, to support the role of the private sector, including the use of available land use planning and financial tools.
- Reflect a coordinated approach with Ontario's land use planning framework, including the Provincial Policy Statement.
- Align with housing policies required by A Place to Grow, Growth Plan for the Greater Golden Horseshoe.

## 6.4 Provincial land use planning policy context

Land use planning is the process of responsibly managing growth and change by regulating and managing land and resources. It allows communities to set goals on how to grow and develop in an orderly manner. This includes directing where growth should occur, as well protecting areas where growth should not occur.

In the Province of Ontario, land use planning occurs within the hierarchy of provincial and municipal levels of government. The government at the provincial, regional and area municipal levels exercise varying degrees of control and regulation over land use planning.

## **6.4.1 Land Use Planning for Housing Policy Statement, 1989**

Many policies within the ROP were a response to the Land Use Planning for Housing Policy Statement issued by the province in 1989. It included policies on the following housing related issues:

- Provision of a range of housing types.
- At least 25 per cent of all new residential development to be affordable for low and moderate income households.
- Encouragement of residential intensification.
- Ensuring a sufficient supply of land for future residential use.
- Streamlining the planning process.

Shelter costs which do not exceed 30 per cent of gross annual household income were considered affordable. Households of low and moderate income were defined as households within the lowest 60 per cent of the income distribution for the Housing Region.

#### **6.4.2 Provincial Policy Statement**

The current Provincial Policy Statement (PPS, 2014) sets the policy foundation for land use planning across Ontario. The PPS contains three major policy areas of: Building Strong Healthy Communities, the Wise Management of Resources and Protecting Public Health and Safety.

The PPS provides policy direction on development and land use patterns. This includes placing importance on urban and rural settlement areas as the focus for population and employment growth, while minimizing land consumption.

The PPS sets out how municipalities should plan for housing through:

- Defining the term affordable housing as well as low and moderate income households.
- Plan for healthy, liveable and safe communities that are sustained by accommodating an appropriate range and mix of housing including affordable housing and housing for older persons.
- Provide for an appropriate range and mix of housing types and densities to meet requirements of current and future residents by establishing and implementing minimum targets for the

- provision of housing which is affordable to low and moderate income households.
- Permit and facilitate housing options to meet the social, health, economic and well-being requirements of current and future residents. Housing options should consider special needs requirements and all types of residential intensification, including second units.
- Direct the development of new housing to locations where appropriate levels of infrastructure and public service facilities are available to support current and projected needs.

One of many policy directions within the PPS is to align growth in a manner that maximizes the efficient use of infrastructure and public service facilities.

The PPS is currently under review. Some of the proposed changes include adding market based range and mix of residential housing types. The proposed changes would extend the planning horizon for designating lands for residential development to 25 years, subject to provincial guidelines and would allow municipalities to require a minimum five-year supply of residential units suitably zoned or in draft approved plans and registered plans.

#### Affordable: means

- a) in the case of ownership housing, the least expensive of:
- i) housing for which the purchase price results in annual accommodation costs which do not exceed 30 percent of gross annual household income for *low and* moderate income households; or
- ii) housing for which the purchase price is at least 10 percent below the average purchase price of a resale unit in the regional market area;
- b) in the case of rental housing, the least expensive of:
- i) a unit for which the rent does not exceed 30 percent of gross annual household income for low and moderate income households; or
- ii) a unit for which the rent is at or below the average market rent of a unit in the regional market area.

### **Low and moderate income households:** means

- a) in the case of ownership housing, households with incomes in the lowest 60 percent of the income distribution for the regional market area; or
- b) in the case of rental housing, households with incomes in the lowest 60 percent of the income distribution for renter households for the *regional market area*.

### 6.4.3 A Place to Grow: Growth Plan for the Greater Golden Horseshoe

The provincial Growth Plan directs upperand single-tier municipalities to provide a diverse range and mix of housing options, including second units and affordable housing to accommodate people at all stages of life and to accommodate the needs of all household sizes and incomes. Policy 2.2.6.1 states that municipalities will:

- Support housing choice through the achievement of intensification and density targets in the Growth Plan.
- Identify a diverse range and mix of housing options and densities to meet the needs of current and future residents.
- Establish affordable ownership housing and rental housing targets.

Municipalities are to consider the range and mix of existing housing stock and plan to achieve complete communities. Where appropriate, consideration is to be given to require that multi-unit residential developments incorporate a mix of unit sizes.

The provincial Growth Plan directs single and upper-tier municipalities to implement housing policies, which should be aligned with land use planning and identify financial tools to support housing policy.

The provincial Growth Plan also sets regional population and employment targets for 2041. By then, Durham is forecasted to grow to 1.19 million people.

#### 6.4.4 Land Needs Assessment Methodology

The Land Needs Assessment (LNA) was developed to provide a consistent approach to growth management. The province is currently reviewing the LNA and requirement for a housing strategy may be subject to change.

The LNA methodology provides guidance for determining how and where municipalities should grow.

To support the achievement of complete communities, the current LNA requires municipalities to prepare a housing strategy that considers the existing housing stock and plans to diversify the overall range and mix of housing options that are available.

The development of this strategy should analyze the anticipated composition of households, such as size, age of occupants, income, and family versus non-family households. It should also involve analysis of the existing housing stock as well as the needs of future households in terms of the range and mix of housing options, including unit size and numbers of bedrooms.

Based on this analysis, municipalities will make certain assumptions such as the average number of persons per unit (PPU) expected in the future. Municipalities will need to demonstrate how the density requirements in the provincial Growth Plan would be met through their LNA exercises.

In addition to determining the specific mix of new housing units to be planned, the housing strategy currently identified as part of the LNA should also identify the specific land use planning and financial tools that will be used to achieve the objective of diversifying the overall range and mix of housing options available, including affordable housing.

#### 7.0 Federal housing interest

In Canada, the federal government functions as a system enabler for housing policy and funding. It can leverage its fiscal capacity though the Ministry of Finance and Canada Mortgage and Housing Corporation (CMHC), to:

- Make community housing financially viable across the country.
- Promote the expansion of more affordable housing options.
- Help prevent homelessness.

Additionally, the Bank of Canada can impact demand for housing through monetary policy.

The federal government took the lead in establishing affordable community housing for returning war veterans in the 1940s. Subsequently, the federal government funded the construction of over 84,000 units of public housing between 1964 and 1975.

A new federal community housing program in Ontario began in 1978. Under this federal program, over 52,000 units were built between 1978 and 1985. Unfortunately, the federal government's role in housing slowly diminished and funding for new community housing ultimately came to an end in 1993.

Although CMHC plays a role in providing mortgage liquidity, and provides research and advice to the Canadian government and

housing industry, the federal government had not played a significant role in funding new community housing or developing housing policy over several decades. This changed with the introduction of the National Housing Strategy in 2017.

Through the late-1990s, the federal and provincial governments reduced their role in the funding and delivery of affordable and community housing. In 1993, the federal government terminated all funding for the development of new community housing, as did the province in 1995.

The federal government downloaded administrative responsibility for its community housing stock through the 1999 Social Housing Agreement (SHA) with Ontario. The province then transferred its administrative and funding responsibility to municipal service managers in 2000.

Since 2002 there have been various Canada-Ontario agreements to support the development of new affordable housing and assist municipal service managers with an aging, often energy-inefficient, community housing stock.

Since 2005, the Region has leveraged federal and provincial funding for community and affordable housing programs. This has resulted in:

- The construction of 549 new rental units (\$62.9 million).
- Provided with rent support for 1,178 households through supplements and allowances (\$24.9 million).

 \$26.2 million in rehabilitation improvements and energy cost savings in community housing.

While Durham has been the recipient of funding through these programs, Regional Council have long recommended that the federal and provincial governments expedite long-term, predictable and sustainable funding to municipalities (such as non-application-based funding like the Federal and Provincial Gas Tax) in order to encourage priority-based investments and improve long-term financial planning for resource prioritization.

## Projects in Durham that have received federal funding include:

- Lakeview Harbourside (DRLHC), Oshawa
- Perry Street (DRLHC), Uxbridge
- Hubbard Station (AMHC), Ajax
- Harmony Ridge Gardens, Oshawa
- Bloor Park Village, Oshawa
- Whitby Village
- Ritson Residence, Oshawa
- Old School House Apartment (DRNPHC), Brock
- Gillespie Gardens (DRNPHC), Brock
- Cornerstone Community Homes, Oshawa
- New View Holdings, Bowmanville
- Newcastle Lodge for Seniors and Family Dwellings

#### 7.1 National Housing Strategy

In November 2017, the Government of Canada released its first ever National Housing Strategy (NHS), signaling a renewed commitment to high level housing policy, with a continued commitment to funding programs. The 10-year strategy commits \$40-billion in joint federal-provincial spending towards:

- Reducing chronic homelessness by 50 per cent.
- Removing 530,000 households out of housing need.
- Constructing 100,000 new affordable housing units.
- Repairing or renewing 300,000 existing affordable housing units.

Investments (almost half of which are cost shared) under the NHS include:

- \$15.9 billion for a new National Housing Co-investment Fund.
- \$8.6 billion for a new Canada Community Housing Initiative.
- \$4 billion for a new Canada Housing Benefit.
- \$2.5 billion under new federal-provincial housing partnership funds.
- \$2.2 billion to reduce homelessness.
- \$300 million in additional funding to address the needs in Canada's north.
- \$241 million for research, data and demonstrations.
- \$200 million in land transfers to housing providers.
- Committing that at least 25 per cent of funds go to projects for women, girls and their families.

 Working with Indigenous leaders to codevelop distinctions-based housing strategies.

To date, the NHS's National Housing Coinvestment Fund has provided \$7.25 million in direct assistance to two community housing providers in Durham to support the development of new affordable housing units in the region:

- \$2.15 million to Cornerstone Community Association Durham in Oshawa.
- \$5.1 million to Newcastle Lodge for Senior and Family Dwelling in Clarington.

Other federal funding includes seed funding programs, various loan insurance programs and other investments in affordable housing.

The 2019 federal budget included measures aimed at improving home affordability. One notable inclusion is the First-Time Home Buyer Incentive. Under the plan, eligible first-time home buyers that require mortgage insurance could finance part of their purchase through a shared-equity mortgage with CMHC. It would reduce a buyer's total borrowing costs and making their monthly mortgage payments more affordable.

#### **Next steps**

This Discussion Paper is the last in a series of Discussion Papers released over the course of 2019 for Envision Durham. These Discussion Papers provide an overview and background on theme-based land use planning matters and pose various questions in order to gather opinions and to help shape future policy.

Your feedback is important to us. The Regional Planning Division appreciates your interest and encourages your participation throughout the Envision Durham process. To submit your comments, please visit durham.ca/EnvisionDurham.

Following the release of these Discussion Papers, interested parties will also have opportunities to provide feedback on proposed policy directions and, a future draft of the Regional Official Plan.

To stay up-to-date on Envision Durham, please visit <u>durham.ca/EnvisionDurham</u> and subscribe to receive email updates.

#### **Appendix A: Discussion questions workbook**

Discussion questions are posed throughout the Housing Discussion Paper. We are interested in hearing from you on these topics or any others that are important to you, and which have not been addressed. The following is a summary of the questions contained within this discussion paper:

1.	Should the Region maintain its definition for affordable rental housing to be consistent with other municipalities in the GTHA and the PPS? (Page 13)			
2.	Should the Region maintain its definition for affordable ownership housing to be consistent with other GTHA municipalities? (Page 20)			
3.	Should the Region take a more active role to increase affordable home ownership options? (Page 21)			

4.	Should the Region consider increasing or decreasing its affordable housing targets? (Page 22
5.	Should Durham consider higher affordable housing targets within specific locations, such as within Strategic Growth Areas that are near key transit corridors? (Page 22)
6.	Should the ROP encourage municipalities to reduce parking requirements for second units in areas that are well served by transit? (Page 26)
7.	What other barriers should be removed to make it easier to build second units, such as basement apartments? (Page 26)

8.	Should the ROP include policies on inclusionary zoning? (Page 28)
9.	Should Durham continue to combine certain area municipalities as a part of its required three per cent vacancy rate for rental conversion? (Page 29)
10.	Should Durham consider reviewing its rental conversion policies to consider exceptions under certain circumstances? (Page 29)
	<del></del>
11.	Should the ROP encourage municipalities to enact demolition control by-laws to preserve existing rental housing? (Page 30)

Should the ROP include policies regarding the regulation of short-term rental housing? (Pag 34)
Should the Region encourage the development of tiny homes to enable more affordable housing options? If so, where? (Page 35)
Where are the most appropriate locations to build mid-rise apartments in Durham? (Page 35)
What should the Region do to help people with mental health concerns secure safe and affordable housing? (Page 36)

16.	What policies should the Region consider within the ROP to increase housing options for seniors? (Page 38)
17.	Should the Region have a role in helping to facilitate shared living housing? (Page 39)
18.	What ROP policies should be strengthened to support the development of diverse housing options including affordable housing? (Page 41)

#### **Appendix B: Glossary**

#### Affordable housing:

- a. In the case of ownership housing, the least expensive of:
  - Housing for which the purchase price results in annual accommodation costs which do not exceed 30 per cent of gross annual household income for low and moderate income households
  - ii. Housing for which the purchase price is at least 10 per cent below the average purchase price of a resale unit in the region.
- b. In the case of rental housing, the least expensive of:
  - A unit for which the rent does not exceed 30 per cent of gross annual household income for low and moderate income households
  - ii. A unit for which the rent is at or below the average market rent of a unit in the region (Regional Official Plan).
- c. Bed and breakfast establishment: an establishment that provides sleeping accommodation (including breakfast and other meals, services, facilities and amenities for the exclusive use of guests) for the traveling or vacationing public in up to three guest rooms within a single dwelling that is the principal residence of the proprietor of the establishment (Regional Official Plan).

**Community Improvement Plan:** a plan for the community improvement of a community improvement project area.

**Compact built form:** A land use pattern that encourages the efficient use of land, walkable neighbourhood, proximity to transit and reduced need for infrastructure. Compact built form can include detached and semi-detached houses on small lots as well as townhouses and walk-up apartments, multistorey commercial developments, and apartments or offices above retail. Walkable neighbourhoods can be characterized by roads laid out in a well-connected network, destinations that are easily accessible by transit and active transportation, sidewalks with minimal interruptions for vehicle access, and a pedestrian-friendly environment along roads to encourage active transportation (Growth Plan).

Complete communities: Places such as mixed-use neighbourhoods or other areas within cities, towns, and settlement areas that offer and support opportunities for people of all ages and abilities to conveniently access most of the necessities for daily living, including an appropriate mix of jobs, local stores and services, a full range of housing, transportation options and public service facilities. Complete communities are age-friendly and may take different shapes and forms appropriate to their contexts (Growth Plan).

**Conversion:** redesignation from Employment Area to another urban designation, or the introduction of a use that is otherwise not permitted in the Employment Areas designation (Regional Official Plan).

Comprehensive Review: an official plan review which is undertaken by the Region, or an official plan amendment which is undertaken by the Region, in consultation with the respective area municipalities. A comprehensive review also includes an official plan review or an official plan amendment initiated by an area municipality that is in conformity with this Plan. For the purpose of this Plan, Comprehensive Review shall also mean a "municipal comprehensive review" in accordance with the provincial Growth Plan, where applicable (Regional Official Plan).

**Development:** the creation of a new lot, a change in land use, or the construction of buildings and structures, any of which require approval under the Planning Act, or that are subject to the Environmental Assessment Act, but does not include:

- a. The construction of facilities for transportation, infrastructure and utilities used by a public body.
- b. Activities or works under the Drainage Act. (In the case of lands on the Oak Ridges Moraine, this applies only to the reconstruction, repair or maintenance of an existing drain approved under the Drainage Act.).
- c. The carrying out of agricultural practices on land that continues to be used for agriculture uses (Regional Official Plan).

**Downtown area:** designated Centre characterized by its historical significance, as a focal point for the broader community (Regional Official Plan).

**Delineated Built Boundary:** The limits of the developed urban area as defined by the Minister in consultation with affected municipalities for the purpose of measuring the minimum intensification target in this Plan (Growth Plan).

**Delineated Built-up Area:** All land within the delineated built boundary (Growth Plan).

Designated Greenfield Area: Lands within settlement areas but outside of delineated built-up areas that have been designated in an official plan for development and are required to accommodate forecasted growth to the horizon of this Plan. Designated greenfield areas do not include excess lands (Growth Plan).

**Employment Areas:** Areas designated in official plans for clusters of business and economic activities including, but not limited to, manufacturing, warehousing, offices, and associate retail and ancillary facilities (Provincial Policy Statement).

Farm vacation home: an establishment that provides sleeping accommodation (including participation in farm activities, meals, services, facilities and amenities for the exclusive use of guests) for the travelling or vacationing public in up to three guest rooms within a single dwelling that is located on a farm and is the principal residence of the proprietor of the establishment (Regional Official Plan).

Functional zero homelessness: Functional zero means that a community has no more than three chronically homeless people on its By-Name List, or 0.1 per cent of its most actively homeless number (whichever is

greater) sustained for three consecutive months.

Higher order transit: Transit that generally operates in partially or completely dedicated rights-of-way, outside of mixed traffic, and therefore can achieve levels of speed and reliability greater than mixed-traffic transit. Higher order transit can include heavy rail (such as subways and inter-city rail), light rail, and buses in dedicated rights-of-way (Growth Plan).

**Intensification:** The development of a property, site or area at a higher density than currently exists through:

- Redevelopment, including the reuse of brownfield sites.
- The development of vacant and/or underutilized lots within previously developed areas.
- Infill development.
- The expansion or conversion of existing buildings (Provincial Policy Statement).

#### Low and moderate income households:

- a. In the case of ownership housing, households with incomes in the lowest 60 per cent of the income distribution for the Region.
- b. In the case of rental housing, households with incomes in the lowest 60 per cent of the income distribution for renter households for the Region (Regional Official Plan).

#### **Home business:** an occupation that:

a. Involves providing personal or professional services or producing custom or artisanal products.

- b. Is carried on as a small-scale accessory use within a single dwelling by one or more of its residents.
- c. Does not include uses such as an auto repair or paint shop or furniture stripping (Regional Official Plan).

#### **Home Industry:** a business that:

- a. Is carried on as a small-scale use that is accessory to a single dwelling or agricultural operation.
- b. Provides a service such as carpentry, metalworking, welding, electrical work or blacksmithing, primarily to the farming community.
- c. May be carried on in whole or in part in an accessory building.
- d. Does not include uses such as an auto repair or paint shop or furniture stripping (Regional Official Plan).

Major Transit Station Areas: The area including and around any existing or planned higher order transit station or stop within a settlement area; or the area including and around a major bus depot in an urban core. Major transit station areas generally are defined as the area within an approximate 500 metre radius of a transit station, representing about a 10-minute walk (Growth Plan).

**Priority Transit Corridors**: Transit corridors shown in Schedule 5 of the provincial Growth Plan or as further identified by the province for the purpose of implementing this Plan (Growth Plan).

**Settlement Areas:** Urban areas and rural settlement areas within municipalities (such as cities, towns, villages and hamlets) that are:

- Built up areas where development is concentrated and which have a mix of land uses.
- Lands which have been designated in an official plan for development in accordance with the policies of this Plan. Where there are no lands that have been designated for development, the settlement area may be no larger than the area where development is concentrated.

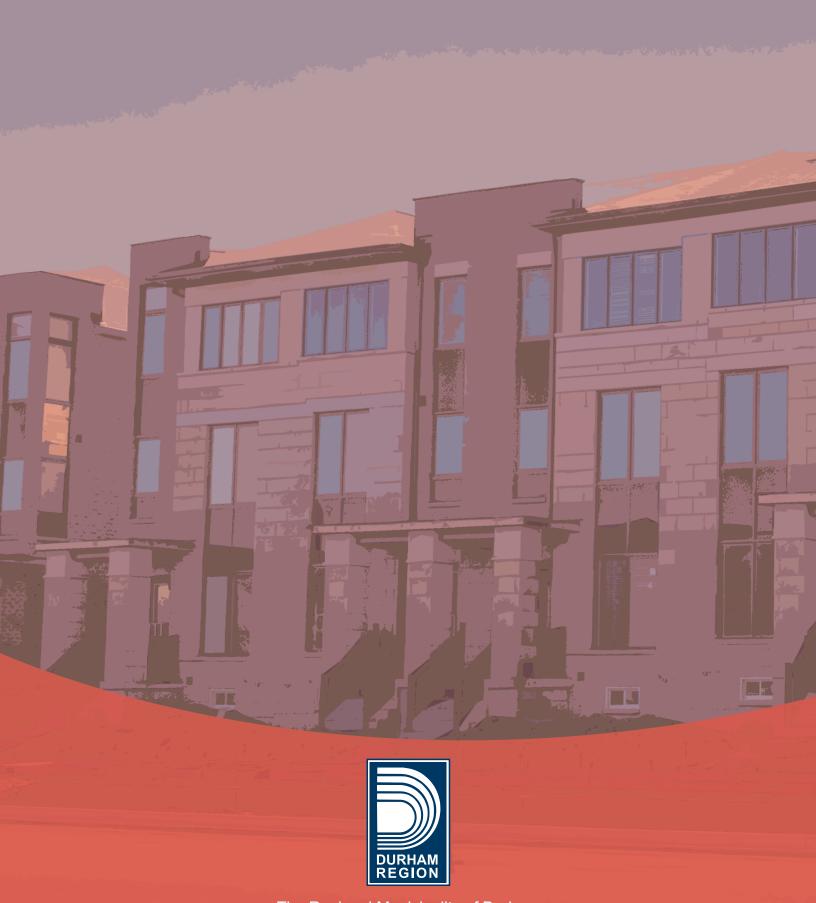
(Based on Provincial Policy Statement and modified for the provincial Growth Plan).

Strategic Growth Areas: within settlement areas, nodes, corridors and other areas that have been identified municipalities or the province to be the focus for accommodating intensification and higher-density mixed uses in a more compact built form. Strategic Growth Areas include urban growth centres, MTSAs, and other major opportunities that may include infill, redevelopment, brownfield sites, the expansion or conversion of existing buildings, or greyfields. Lands along major roads, arterials, or other areas with existing or planned frequent transit service or higher order transit corridors may also be identified as strategic growth areas (Growth Plan).

**Redevelopment:** the creation of new units, uses or lots on previously developed land in existing communities, including brownfield sites.

Transit-supportive: Relating to development that makes transit viable and improves the quality of the experience of using transit. It often refers to compact, mixed-use development that has a high level of employment and residential densities. Transit-supportive development will be consistent with Ontario's Transit Support Guidelines. (Based on Provincial Policy Statement and modified for the provincial Growth Plan).

**Urban Growth Centres:** Existing and emerging downtowns as identified in Schedule 4 of the provincial Growth Plan. In the context of Durham Region, downtown Pickering and downtown Oshawa are Urban Growth Centres (Growth Plan).



The Regional Municipality of Durham 605 Rossland Road East, Whitby, Ontario L1N 6A3 905-668-7711 or 1-800-372-1102 www.durham.ca 96 If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



# The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-EDT-18

Date: December 3, 2019

#### Subject:

Toronto Global Annual Report 2018/2019

#### **Recommendation:**

That the Planning and Economic Development Committee recommends:

That this report be received for information.

#### Report:

#### 1. Purpose

- 1.1 At its meeting on January 30, 2019, Regional Council resolved through its consideration of Commissioner's Report 2019-EDT-3 "That Toronto Global report to Durham Region Planning and Economic Development Committee in January 2020, and each year thereafter, or upon request, and to Regional Council upon request".
- 1.2 At the Planning and Economic Development Committee meeting on September 3, 2019, Committee requested that Toronto Global (TG) representatives be invited to present an update on TG's investment attraction activities in November or December 2019.
- 1.3 The purpose of this report is to advise that representatives from Toronto Global will be attending as a delegation at the December 3, 2019 Planning and Economic Development Committee meeting to provide the requested investment attraction update. This delegation will be in place of the appearance that would otherwise

have occurred in January 2020.

1.4 This report also provides members of the Planning and Economic Development Committee a copy of TG's Annual Report for 2018/2019. Please see Attachment #1, or to view the report electronically, visit the Toronto Global website: <a href="https://torontoglobal.ca/AR19">https://torontoglobal.ca/AR19</a>.

#### 2. Background

- 2.1 Toronto Global is a pan-regional investment attraction organization representing its funding members Halton, Mississauga, Brampton, Toronto, York, and Durham (collectively, the "Toronto Region"). TG's mandate is to attract foreign direct investment ("FDI") to the Toronto Region through three key activities: internationally marketing the Toronto Region value proposition; conducting research and analytics to set effective strategy; and providing business services to prospective investors to assist them in establishing a physical presence and creating jobs.
- 2.2 Toronto Global is funded by its municipal members proportionally by population and receives matching core funding as well as ad hoc program funding from the Provincial and Federal governments.
- 2.3 The initial funding term from the Federal Government, Province and municipal funding partners was three years, from April 1, 2016 to March 31, 2019. Regional Council approved renewing the funding agreement at their meeting January 30, 2019 and approved funding for 2019 in the amount of \$206,397 (Report #2019-EDT-3).

#### 3. Annual Report Summary

#### **Toronto Global 2018/2019 Results**

- 3.1 Toronto Global's annual report highlights a total of 33 new investments in the Toronto Region in 2018/2019, with a total of 2,299 jobs expected to be created within 1 to 3 years of operation.
- 3.2 The total capital expenditure value of investments (over three years) was reported to be \$300,205,327.
- 3.3 Of the new investments, the majority (21) were sourced from U.S. and U.K. markets. 36 percent of the 22 investments were technology focused. These investments tend to locate in Toronto's downtown core, but Toronto Global is prioritizing the execution of a stronger regional strategy focusing on increasing the

number of projects locating across the entire region. This strategy includes targeted value proposition development with emphasis on specific sectors for regional municipalities and pipeline diversification to focus on targeted industries including a greater variety of technology verticals.

- 3.4 During 2018/2019 Toronto Global participated in 30 in-market visits to meet with qualified leads, 18 of which were in the United States and the remaining 12 were to international markets.
- 3.5 Toronto Global's pipeline contains 1,850 opportunities (with varying levels of advancement), representing an increase of 900 over the prior year. The majority of new opportunities were added via the organization's in-house lead generation program.
- 3.6 Although it is not noted in the Annual Report, none of the 33 new investments listed in the Annual Report were located in Durham Region.

#### **Toronto Global Marketing Results**

- 3.7 Toronto Global is continuing to build on momentum from the Amazon Bid and the award-winning Amazon UXTO campaign to engage audiences and amplify their messaging.
  - a. Toronto Global reports approximately 5,200 followers on Twitter and 2,600 followers on LinkedIn. 20,000 people have downloaded the Amazon HQ2 bid book from the website.
  - b. Toronto Global's "Big" campaign seeks to apply new creative concepts and focus on video and content from across the Toronto Region. The results of the campaign include:
    - 1,063,539 number of LinkedIn members reached
    - 2,365,281 impressions
    - 8,638 clicks to website
    - 54% increase in website visits
    - 315,765 video views
    - 13,966 engagements.

#### 4. Conclusion

4.1 The Toronto Global Annual Report provides a summary of the activities, accomplishments and financial statements for the fiscal year of 2018/2019.

4.2 A delegation from Toronto Global is appearing before the Planning and Economic Development Committee with an update on investment attraction activities.

#### 5. Attachments

Attachment #1: Toronto Global Annual Report 18/19: Toronto Region This is Big

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Recommended for Presentation to Committee

Original signed by

Elaine C. Baxter-Trahair Chief Administrative Officer

#### Annual Report 2018/19

# THIS IS





encouraged

take your business to incredible new heights rou are invited to

most dynamic and innovative region in the world. To access the

Sthat's second to none. Draw on a skilled and educated workforce

Enjoy the securit and comfort of and exceptional

Welcoming, diverse, forward-thinking.

the sum of its parts. luch greater than

Toronto Region. This is

This is Big.

The 2018/2019 annual report is a reflection of the big things coming to better our region.

# address to the region's business Cosgrave delivered a keynote Board of Trade Annual Dinner, At this year's Toronto Region leaders and city-builders. Collision Founder Paddy

Mark Cohon 0.0nt Chair, Toronto Globa Board of Directors

/HEN SOME COUNT SEEM TO BE SHUTTI **ETR BORDERS.** 

> our humility aside when it comes to region to international investors. If

featuring discussions on a wide range

of technology-related topics. The an event geared toward startups,

relocated to the Toronto Region for

conference in North America,

Collision, the fastest growing tech

move is another sign of the growing importance of the Toronto Region in the global tech sector. Cosgrave said

extolling the infinite virtues of the

we've learned anything from our involvement in the Amazon HQ2

STANDS FOR SOMETHING DRONTO REGIO

process, it's that the Toronto Region

is playing in the big leagues now -

was a big city. Your biggest talent is

your humility.

something that resonated with the

audience: "I didn't realize Toronto

reputation as a global technology hub and translating this spotlight and acclaim into a

momentum in its first years of operation,

growing pipeline of prospective investors.

We would like to take the time to thank

our municipal partners throughout the

and the Economic Development Offices of

the Regions of Durham, Halton and York, and the Cities of Brampton, Mississauga and Toronto. We are also grateful for the

continued cooperation and partnership of

Support from all levels of government is

the provincial and federal governments.

and Canadian technology companies, including Microsoft, Intel and Uber.

\$1.4 billion in investment from U.S.

around the world seem to be shutting their borders, the Toronto Region

stands for something very different.

that the Toronto Region is big. At the

very moment when some countries

Global Board of Directors, we know

Speaking on behalf of the Toronto

the Toronto Region received over

We've earned the right to have some

London and Singapore.

swagger. This past September alone

region, specifically the Mayors and Chairs

Janet Ecker C.M Vice-Chair, Toronto Global Board of Directors

we will continue to work collaboratively to actively promote the opportunity, These are big names and big investments | invaluable to the work that we do and scale and growth happening in the Toronto Region.

and the region has never seen momentum like it's experiencing right now. We need

to give ourselves collective permission to Toronto Global is experiencing significant taking advantage of the region's elevated

Directors, we are ambitious in our goals to Conference to grow, it would need to find secure investments, create jobs and drive things in store for the Toronto Region. On behalf of Toronto Global and its Board of economic growth throughout the region. New Orleans. Those words encapsulate forward to the year ahead, there are big home" from the one it had previously in Reflecting on the past year and looking our region and we're not surprised that Collision found its new home here. a "bigger and more globally connected It was reported that for the Collision

our strength. We stand by the claim that we're getting bigger and better every day. We embrace diversity and treat it as We also know that it's time to put

amongst tier-one global city-regions, such as New York City, San Francisco,

Annual Report

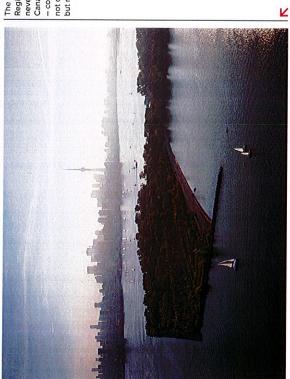
S

104

Annual Report

Ø

visit international markets to promote New York, San Francisco and Chicago. largest city in North America, Toronto of the Toronto Region. As the fourthis in a position to be competing with Whenever I have the opportunity to the Toronto Region, I am constantly reminded of the true size and scale The Toronto Region is big.



never had more not cocky, proud - confident but The Toronto Region has

105

Canadian swagger but not arrogant.



Toby Lennox Chief Executive Officer



# Big Investments.

At Toronto Global, we are ceaselessly

learning about the vast number of

leverage the talent that is available but it takes years to realize these research of a Dr. Geoffrey Hinton over many decades that creates in Canada to attract investment, the space for those types of big education have borne fruit. We overnight - it's the investment benefits. You can't create the innovations to be realized. Decades of investment in

world. We are a region of 6.4 million

here has unfettered access to

a global consumer market of

increasingly connected to the wider people, where a company located

Together with our partners, the

Big Markets.

region that we're building is

partnerships. We are the only country

relationship with every G7 nation. in the world that has a free trade



# Big Opportunities.

The Toronto Region has been building

Big Ideas.

becomes to industry leaders and entrepreneurs around the globe looking for the best places to The more our economy thrives, creating jobs and maintaining the more attractive our region an exceptional quality of life,

lead to creativity, advancements and

solutions to today's big problems.

firsthand that diversity and inclusion economic growth. Our talent pool is the source of big ideas, developing

skilled and innovative. We know

experience to capture the ever-evolving to showcase the entire Toronto Region on a larger stage than ever before. We opportunities here and we're working are grateful to our many stakeholders and partners that help us to regularly reshape our region's narrative to the - providing specialized knowledge, international business community dynamism of the Toronto Region. diverse networks and extensive

#### THE GROUNDWOR **THAT'S BEEN LAI NE'RE PROUD 0** NOW ONWARDS **'0 BIGGER AND** AND UPWARDS.



The idea that 24 municipalities could come together to represent one unified voice and brand, marketing Canada's financial and business capital; that is big.

Annual Report

# the Economic Development Toronto Global would like to Officers' (EDO) Management commitment and guidance. Council for their partnership, extend our appreciation to

municipalities in the Toronto Region, region to domestic and international stakeholders; and gathering data to accurately encapsulate the regional services to clients; promoting the to supporting and enhancing our the work performed by the EDO Management Council is critical As representatives of the value proposition.

develops its business plan (including provide in-depth expertise and local parties. Our municipal partners also forward-looking, mutually beneficia knowledge throughout the process sector and foreign market priorities. performance measurement results The role of the EDO Management to date, with a view to ensuring maximum alignment, coordination, Global seeks the guidance of the governance structure is to advise of investment decisions. Toronto EDO Management Council as it targets and tactics) and reports dialogue, and shared purpose a forum for open, honest and among the municipal funding and influence organizational decisions, as well as provide Council in Toronto Global's and outcomes

with driving investments, jobs and economic development work that economic growth throughout the Toronto Global is proud to work with a team of partners tasked Toronto Region. It is important we conduct day-to-day in our to take a step back from the

represent one unified voice and brand, boundaries. The benefits that cascade municipalities could come together to organization selling the Toronto Region as a whole. The idea that 24 investment in a way that permeates throughout the region from a single at the advantages of foreign direct individual municipalities, and look investment speak to the need for marketing Canada's financial and a regional investment attraction business capital; that is big.

continue to foster and enhance with the Ministry of Economic Development, succeed. Our relationships with Trade governments help to fuel our pipeline Affairs Canada, Fed Dev Ontario, and in-market expertise and networks to Ontario and Canada succeed, we all Commissioners and Senior Economic our reach into target markets. These representatives provide critical inon investment missions. Consistently with opportunities in a diverse range market services, including expertise, Officers in Canadian Embassies and further generate high-quality leads. We are firmly of the view that when company introductions and support be a valuable source for extending ranked as Toronto Global's highest We value the partnerships that we Consulates around the world, and Invest in Canada, leveraging their partner organizations continue to partnerships we've formed in the federal, provincial and municipal Job Creation and Trade, Global sources of qualified leads, the

# from our partners: Words of support

on greatly when servicing U.K. clients They are very committed to customer programs for our visiting U.K. clients. companies we have referred to them. valuable partners for us, who we rely network that they draw on (often at service and have an excellent local Commissioner. They are incredibly consulting and coordinating with joined-up approach to U.K. targets, They are also strong collaborators very short notice) to pull together and providing regular updates on interested in the Toronto Region. our in-market teams to ensure a Working with Trevor Novak and has been an extremely positive Salman Khan at Toronto Global collaborative, responsive and experience for me as a Trade

companies to them as I know they never hesitate to refer U.K. will be in great hands!"



Nadine Storey Senior Investment Officer & Trade Commissioner, High Commission of Canada in the United Kingdom

It is my experience that the talented and

dedicated team at Toronto Global are

champions of the region, showcasing

the strengths of its constituent members

while selling the competitiveness of the

region as a whole. This is not an easy

task, but it is a necessary one.

On behalf of the Canadian Consulate

introductions to local Toronto regional We always receive quality information strategic business partners that help proposition to foreign investors and service providers and potential on the Toronto Region's value

well with Toronto Global on the Amazon HQ2 bid, which resulted in the Toronto Region placing within the top 20 cities in North America to be considered for I also note that our team worked very

Marcy L. Burchfield Vice President, Economic Blueprint Institute, Toronto Region Board of Trade

In short, you have a stellar team and we look forward to continued collaboration with Toronto Global in the months and years to come!"

> just wanted to pass on that it was a Bart at Medica. Everything was done in the spirit of collaboration. Several

very good experience working with

Lewis Coughlin Consul & Trade Commissioner, Acting Trade Program Manager, Consulate General of Canada

Chris Begley
Consul - Economio Affairs (Province
Consul - Economio Antario International
Office, Consulate of Canada
Office, Consulate of Canada

refreshing it is. I look forward to the

next Toronto Global visit!"

also remarked on that, and how

Federal Trade Commissioners

#### The Economic Development Management Officer (EDO) Council

Development managers, by the way) for respect to the numerous FDI leads that register our gratitude for the excellent we have referred to Liana Hovakimyar our trade team, in particular, I want to support we've received from Toronto Global over the past year(s) with and Michael Keoshkerian (both who General of Canada in Seattle and support and follow-up in Toronto. are stellar Investment/Business

move our FDI files forward.

known around the world. Toronto Global

is making that happen."

metropolitan region becomes better

can only do that when the Toronto

the billion dollar investment.

From left to right:

Robert Unterman Region of York

map. As the regional economy continues

to shift due to globalization and rapid

Through their work on the Amazon bid, they fueled the momentum and helped to put the Toronto Region on the global growth is reliant on increasing the ability

in more foreign direct investment. We

technological change, our success and of our businesses to trade and bringing

City of Toronto

Leslie Fink

City of Brampton Allison Graham

Simon Gill

City of Mississauga Region of Durham Harold Dremin

City of Brampton Martin Bohl

Christine Carrington

Region of Halton

City of Mississauge Region of Halton John Davidson

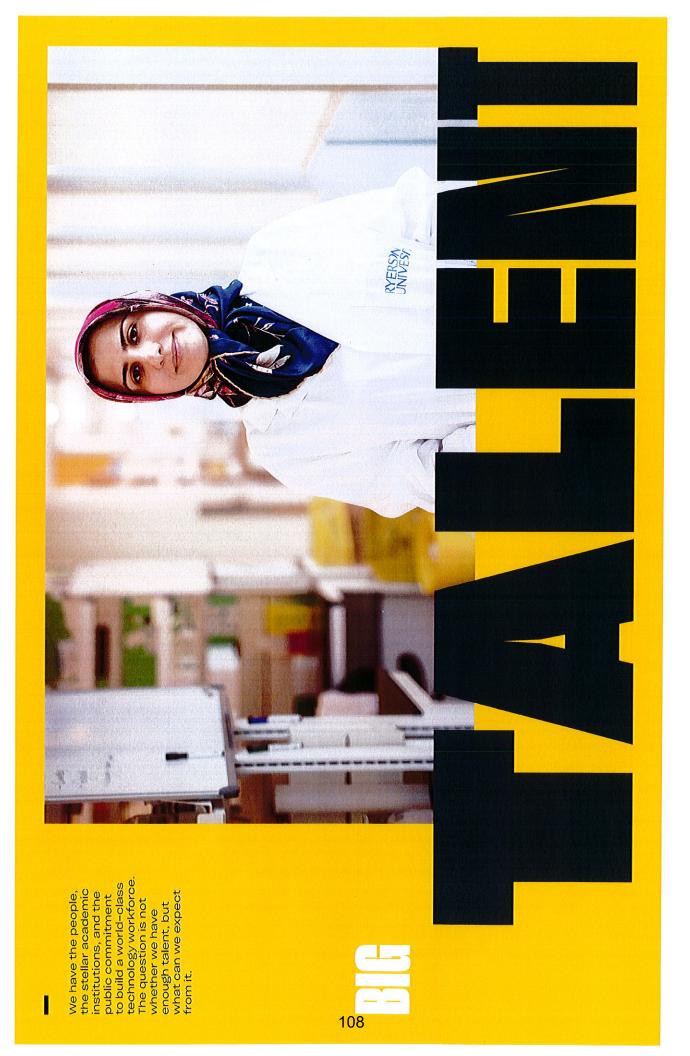
**Bonnie Brown** 

Richard Franklin Region of York

Doug Lindeblom

City of Brampton Denise McClure Region of York

City of Toronto Mike Williams

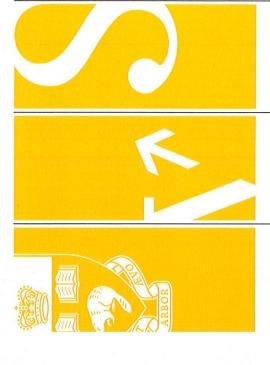


Annual Report

Ontario Institute for Cancer Research, MaRS Discovery District

postsecondary institutions Ontario's publicly-funded **Toronto Region harbours** colleges and universifies colleges and universifies and most innovative in the world. Boasting 13 an exceptional range urisdiction, the are among the best highly-ranked in its

with nearly three-quarters of Canadian accounting for 75 per cent of Ontario's secondary degree. That's 10 per cent above the Organization for Economic Canada maintains its standing as the higher than the U.S. and 16 per cent most educated country in the world enrolled across these 13 institutions Co-operation and Development (OECD) average. More than 321,000 students are adults having received a post-



### University of Toronto

The Vector deep learning research. Established in 2017 to build on deep learning strengths dedicated to AI research, Institute and one of the world's The Vector Institute is an independent entity top destinations for subjects included in the

# College

win for the Pixar short "Bao"

Domee Shi's 2019 Oscar had Sheridan College's

Toronto-raised director College

access to technical expertise state-of-the-art facilities and initiative: Durham College's platforms as well as student due, in large part, to a new Hub). The Hub is designed Hub for Applied Research in Artificial Intelligence for Business Solutions (the Al talent, helping businesses autonomous solutions that increase productivity to offer industry partners providing intelligent and and growth. animation program celebrating – and added yet legacy. Shi, a graduate from Sheridan College, is among for producing top-tier talent. program that's been called another notch to its stellar several Academy Awardsthe "Harvard of Animation Schools" for its reputation recognized alumni of the

Vector has grown to include

at the University of Toronto,

incubators, and accelerators industry, institutions, startups,

and drive its adoption and

commercialization

to advance Al research

Canada. Vector works with researchers in universities

and institutions across

Sheridan

remains the highest-ranked rankings. It is also the only The University of Toronto rank in the top 50 for the vast majority of specific university in the world to World University subject five broad subject areas included in the 2019 QS university in Canada in

# Durham

one of Canada's top research Durham College was named

Stream **Talent** Global

Annual Report

talent, the Toronto Region students in droves. Total In addition to investing enrolment has grown 61 per cent since 2012. international student attracts international in our home-grown

sustained growth and innovation in our regional economy. That's big.

incredibly bright people with a diverse range of skill sets and knowledge.

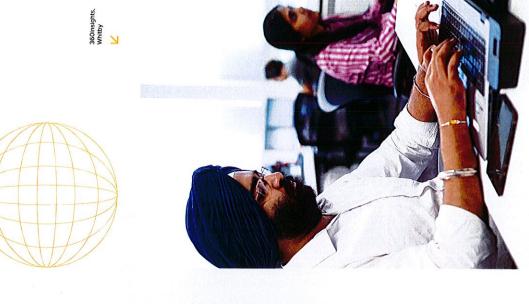
businesses and becoming major assets to Canadian companies with contribute to our economy, starting their global perspective and ties to international markets. International stay and work in Canada for three International students are a major billion into Canada's economy. Graduates who stay continue to student visas allow graduates to years after graduation, giving companies the ability to capture newly-trained and diverse talent. economic driver; in 2016 alone, they injected more than \$15.5

institutions will fuel and futureproof Region is second to none. These college education in the Toronto contributor and guarantor to The quality of university and world-renowned educational our talent pipeline - a major

degree holders and one of the most educated populations in the world, our region is full of

With over 670,000 STEM

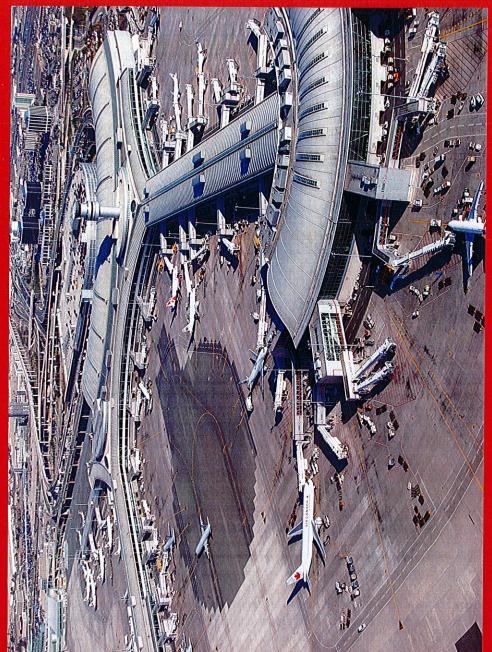
international enrollment has grown 61% since student 2012. Total



permanent its Global Talent Stream service to help you access highly-skilled global talent to expand your The federal government has made million investment over five years starting in 2019. The Global Talent Stream offers timely, responsive and predictable client-focused pilot program, through a \$35

workforce here in Canada and to be

The Global Talent Stream is available to employers referred by designated Canada's Global Talent Occupations List. These occupations include information technology and science, referral partners, organizations such foreign workers" for occupations on Access to skilled talent from around the world is coveted by international businesses and it can all be found right here in the Toronto Region. as Toronto Global, and employers seeking to hire "highly skilled engineering and mathematics. competitive on a global scale.



Terente Pearson Airport

Investors are seeking a region that is highly-connected acros all modes of transportation with the ability to move huge volumes of people efficiently across all transit options.

Toronto Global

as major air carriers continue to expand the airport has 65 air carriers providing and use Toronto Pearson as a strategic hub in their networks. As a global hub ranked second in North America for mean for international businesses? flights to 180 international and 35 Canadian cities and was recently

49,000 jobs in the airport zone are located at Pearson itself. The Greater Toronto Airports Augustiy (GTAA)

Domestic Product (GDP). More than

to 6.3 per cent of Ontario's Gross

largest municipalities situated in the heart

touches three of the Canada and is

welcomed a record breaking 49.5 Large Airport in North America for

the second straight year, Pearson million passengers in 2018 and contributes directly or indirectly

North America's secondairport, Toronto Pearson, Pearson aspiring to become a mega hub from a global hub, growing its number of international passengers

has articulated a vision for Toronto

located to connect jobs and innovation centres Toronto Pearson is well of the Toronto Region.

across the region.

obs, fueling exports and attracting

airports in North America play this role (JFK) and Los Angeles. What does this connectivity, surpassing other major It means greater access to markets and that level of connectivity gives U.S. airports like Atlanta, New York

E.

businesses? It means What does this mean markets, customers greater access to for international and talent.

Billy Bishop Airport

annually have the unique opportunity access to key U.S. markets. Not only is Billy Bishop known and chosen for its convenience, it was also recently ranked in the top ten for Most Sceni As Billy Bishop Airport is located on travelers who fly through the airport the airplane window – arguably the best possible vantage point. providing business travelers direct changing seasonal beauty through the Toronto Islands, the 2.8 million to view Toronto's skyline and ever Toronto's downtown Billy Bishop location is an asset to the region, New York, Chicago, Boston and Billy Bishop Airport's downtown Airport Approaches in the world.



Toronto Global

Annual Report

range of groundbreaking research and disruptive technologies. This innovating at a pace that is almost across the entire Toronto Region, when companies are seeking out specialized talent and fresh ways contained to specific boundaries is happening in all municipalities of thinking and problem solving. transcends borders and allows companies to tap into a diverse unparalleled globally, at a time In our region, innovation is not In the Toronto Region, we are or a single municipality - it

> centre currently under construction on the lakeshore. The 400,000-squarestartups, as well as major companies signed a deal to create a hub where synonymous with innovation. MaRS' announced that it will be expanding foot Waterfront Innovation Centre is planned to open in 2021 with space fast-growing Canadian ventures can That's big news for innovation in the foot tower in Downtown Toronto – is more than 99.8 per cent full and and the Vector Institute for Artificial Intelligence. In partnership with the work alongside corporate partners. current home - a 780,000-squareis currently home to more than 50 for 3,000 tech workers. MaRS has University of Toronto, MaRS has its footprint to a new innovation The MaRS Discovery District is

# Mars



Ontario Tech University 7

> District (the "District") is a technology. reimagine and reposition the Durham physical location offering centralized Technology Accelerator. The District led, innovation-anchored, economic Region as an innovation leader. The Accelerator, an Advanced Logistics is changing the innovation game in Advanced Technology Accelerator, District will include the Innovation accelerators across the region: an development strategy, seeking to The Durham Regional Innovation in-market, niche sector-focused services, and a network of four Station, a 60,000-square-foot Accelerator, and an AgriFood a Nuclear Energy Innovation

In 2019, the City of Brampton,

budget, the Pan-Canadian Al Strategy – a \$125 million, five-year

Announced in the 2017 federal

plan and the world's first national convergence of Canada's unique

Al strategy – recognized the

three Canadian Al hubs identified

aptitude in artificial intelligence.

The Toronto Region is one of

as sites of historic breakthroughs

The Strategy seeks to increase

Al researchers and graduates;

the number of outstanding

establish three institutes of Al

excellence; lead the world's

emerging startups and established fingertips, plus an energizing work one-stop-shop, including a host of environment. Located in the heart and enterprising environment that participate in a range of business business-related services at their of downtown, the 4,500-squareimportant icon of the innovative foot facility is set to become an new business incubator space businesses. The incubator will development programs. It will provide entrepreneurs with a in collaboration with Ryerson peer-to-peer mentoring and University, will open a brand allow entrepreneurs to gain the city is helping to create. access to funding, receive designed to support both

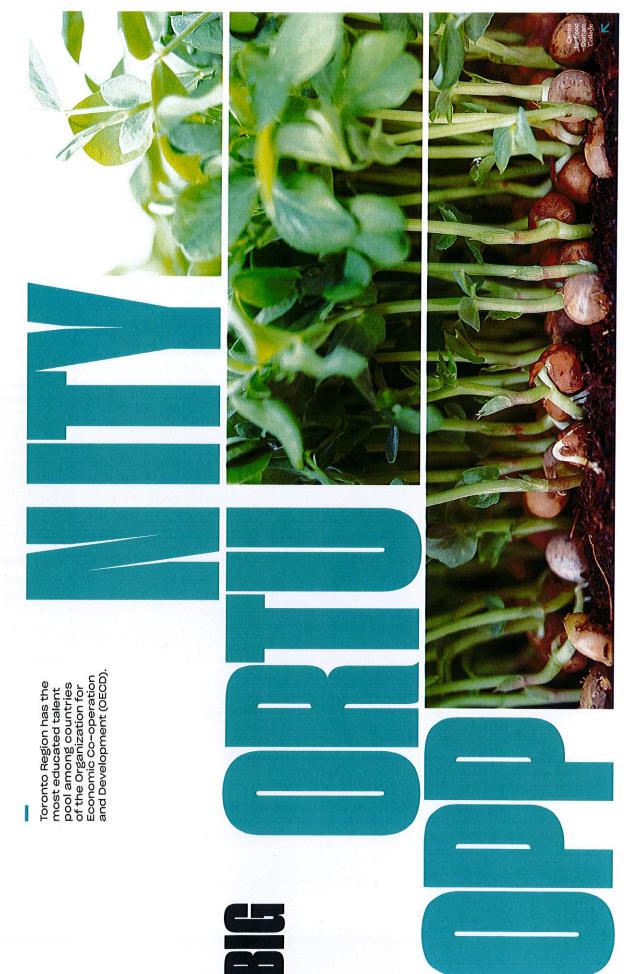
This first-of-its-kind national vision

national Al research community.

understanding of AI science and societal impact; and to support a and strategy means big things for

Al innovation in Canada and the

Toronto Region.



Here are our Top Ten for business in the 2019 and why they Rankings for 2018/ mean big things Toronto Region:



Canadian Welding Bureau, Milton

Investment for Toronto's Tech 2018 Brought International Over \$1.4B in Ecosystem<sup>1</sup> September

reads like a who's-who on the global capital flow coming into the city, one right now. In September 2018 alone, the list of companies investing here The Toronto Region has never seer investment from U.S. and Canadian thing remains clear: foreign direct homegrown companies, is critical Microsoft, Uber, Shopify and Intel, in creating and maintaining a rich, tech giants to local startups. With momentum like it's experiencing the city drew over \$1.4 billion in companies, ranging from global tech leaderboard. With all of the major announcements, such as investment, combined with our unparalleled tech ecosystem.

Annual Report







### Canada and the **Toronto Region** Ranks Highest United States<sup>3</sup> in Tech Jobs **Growth** in

Most Educated

**Fops List as** 

Canada

in the World<sup>2</sup>

Country

According to CBRE, Toronto was the across North America and the list of recent investments is proof that our fastest-growing market for tech jobs last year, while leapfrogging New York in a ranking of "talent markets." the San Francisco Bay area, Seattle is so hot, it created more jobs than The tech talent pool in the Toronto in 2017, creating 28,900 tech jobs. Region is an asset for companies The Toronto Region's tech scene and Washington, D.C., combined unparalleled in any jurisdiction talent is not going unnoticed.

> operation and Development (OECD) average. More people in the Toronto

than the U.S. and 16 per cent above

the Organization for Economic Co-

most educated country in the world with 56.7 per cent of Canadian adults Canada maintains its standing as the

having received a postsecondary degree. That's 10 per cent higher The Globe and Mail: "Toronto ranks highest in tech jobs growth in Canada, U.S." (July 24, 2018)

answer to the global talent shortage.

CNBC: "The 10 most educated countries in the world." (August 30, 2018)

any major U.S. city. We are building the workforce of the future and our futureproofed talent pipeline is the

degrees per 100,000 people than

Region have higher education



### America for Number Toronto Region Ranked the Top of Construction City in North Cranes<sup>4</sup>

significantly more than any other city in This ranking is another indication of the North America this year. In this recent speed at which our region is growing and the opportunity for companies to how fast cities are growing and more had 97 cranes in use - 32 more than second-place Seattle, which had 65. report, the study found that Toronto cranes equals more development. The "Crane Index" demonstrates Toronto's crane dominance was be a part of something big.

The New York Times: "Counting Cranes." (August 16, 2018)

116

Toronto Global

30

Annual Report









Second in the 2018 Confidence Index<sup>5</sup> A.T. Kearney FDI Canada Ranked

Canada moved up three spots to its highest ranking in the history of the Index. An update to the Investment boosting investor optimism. Recent Canada Act, the newly established policies have cemented Canada's changes to Canada's immigration Invest Canada agency, and new position as a magnet for global talent and graduate retention trade agreements prove to be another bonus for investors.

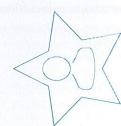
A.T. Kearney: "The 2018 A.T. Kearney Foreign Direct investm Confidence Index." (May, 2018)

## in Best Countries of Life and Third Canada Ranked First in Quality

# Overall

best quality of life. The story behind progressive, we are diverse, we are stability and quality of life, Canada a new list that ranks the countries our enviable quality of life ranking emerged as one of the leaders on Thanks to its prestige, economic with the best reputations around Canada was deemed to have the is simple but significant; we are the world. In other categories,

inclusive and we are stable.



### the Best Countries Attracting Talent<sup>7</sup> Canada is one of in the World for

fifth consecutive year, a result of its force and economy benefit directly and education. In Toronto, we are heralded as the most multicultural strong emphasis on skills training skilled economic immigrants and from our diversity and inclusivity. Canada retained its title for the city in the world and our labour We build doors, not walls, and those doors open to highlyinternational students.



Rattlesnake Point Conservation Area, Milton

Absolute Condos, Mississauga

### Cities in the World 10 Ranked One of the Most Futureproof **Toronto Region**

The Toronto Region has momentum, strategically for growth in the future, region is an established market that education infrastructure, innovation capability and technology firms, the demonstrates its readiness for the stamina and is ready to tackle the for longer-term success." Ranked future head-on, cracking the top have the futureproofing capacity future. Our government partners ten on a list of global cities "that make a concerted effort to plan according to factors like higher placing the highest priority on futureproofing our talent.

World Economic Forum: "These are the 30 cities best placed for long-term success." (July 5, 2018)

Ranked in

happening throughout the Toronto Region and international investors cities in the world for its potential startup ecosystem and economic just about anything, for just about have boundless opportunities to conceive, design, test, and build Toronto ranks amongst the top any market, with just about any assessing factors such as the Innovation at every scale is partner you could imagine. as an innovation economy, opportunity for innovators.

" REP Magazine: "This Canadian city ranks in the giobal top 10 for innovation." (August 20, 2018)

the Best Places for Millennials<sup>9</sup> Named One of

internet access and tolerance, along The Toronto Region is a leading jurisdiction in tech innovation, with low taxes, and an easy process to apply for credit. When making a The region boasts all of these traits and more, making it a hub for move, millennials consider factors including availability of funding for millennials to live, study and work. with quality of life indicators, such as diversity, safety and inclusivity. early-stage businesses, ease of

Bay Street Bult. "Best places for nillennials to start a business." (July, 2018)

Canada Day, Downtown Newmarket

Total investment amount for 3 years

\$300,205,327

\$252,890,000

24

Staff Prospecting

Federal Government

Lead Generator

Partner Organization/Multiplier

146

Provincial Government

Municipal/Regional Government

**Existing Client** 

Since Launch (February 2017)

\$20,649,594.87

	2018/19			Since Launch	nch		
Investments	33			90			
Direct Jobs Created (projected over 3 years)	2,299			3,498			
Capex (projected over 3 years)	\$300.2 Million	ou		\$495.6 Million	ion		
By Sector (Top 3)	Projects	Sqof	Capex	Projects	Sdoc	Capex	
Technology	36%	75%	36%	38%	%69	45%	
Business & Industrial Services	18%	%6	18%	20%	15%	16%	
Financial Services	15%	8%	18%	17%	%6	21%	
			Capex	Projects	Sqor	Сарех	
United States	39%	75%	51%	28%	53%	37%	
Europe	52%	23%	45%	62%	43%	57%	
Asia	3%	1%	1%	2%	2%	3%	
Other	%9	1%	3%	2%	%2	3%	

# The 2018/2019 year marked a significant milestone for Toronto Global, with a record 33 investments, \$300 million in investment, and 2,299 jobs created over three years. 119

investment inflows came from the

U.S. and U.K. markets, with 12 and

nine deals respectively, primarily

The majority of the organization's

36

organization's focus in targeting larger investment, as well as the conversion projects that yield greater impact This was largely a result of the of Toronto Global's pipeline of prospects to investments.

> a strong increase in the average size of Toronto Global saw

its three-year total

Compared to 2017/2018,

In all, the organization's pipeline - the expand to the Toronto Region or have array of companies who have been identified as having the potential to an active expansion project they're prospect to level three), an increase of 900 over 2017/2018. This number currently considering - contains a range of 1,850 opportunities (from can draw upon over the near and ndicates the organization's level of activity and reflects one of the

to increase our ability to convert

The majority of these new

investments, growing from \$7.2 million to \$9.1

million per investment

in 2018/2019.

be very high quality, typically being Global received roughly 240 leads and having an active expansion or eads from these sources tend to the organization's in-house lead the organization also relies on a networks. In 2018/2019, Toronto further advanced in the pipeline, eads, including our federal and generation program. However, provincial partners and other



organization's pipeline.

Sheridan College - Davis Campus, Brampton

organization, as it looks to execute on its mandate a continued opportunity core. This presents both investments throughout of both attracting greenfield investments, cent were technology-focused, which tend to locate in the City of and challenge for the and distributing these Of the 33 investments Toronto's downtown in 2018/2019, 36 per the region.

investments across the Toronto Region, moving toward a funnel that is more representative of the economic and sectoral diversity of the region. The approach will work to drive over the short to medium term.

As such, the organization has

areas for companies that would be the most attracted to and desirable for the Financial Services sector strategies to market strategy for Toronto Global in Toronto Region, along with a go-toidentify and prioritize opportunity

The organization has seen a significant shift in the diversity of prospects entering the pipeline -

challenge ourselves, not only to meet

metrics, but to think big.

of technology verticals. Toronto Global regional municipalities; and pipeline diversification to focus on targeted industries, including a greater variety value proposition development, with our relationship with the economic development teams throughout the investment projects locating across the entire region and strengthening stronger regional strategy, focusing has developed Life Sciences and emphasis on specific sectors for This strategy includes targeted prioritized the execution of a on increasing the number of Toronto Region.

priorities, geopolitical shifts and the changing landscape of FDI attraction. At Toronto Global, we will continue to responsible for a number of assists – opportunities where the organization our strategic focus based on regional criteria to claim the project as an investment. This 'value-test' is visible dedication and pride with which the Toronto Global team undertakes Region, but, does not meet all of the imperative that we continue to adapt has had a hand in an expansion or relocation project into the Toronto in all of the work our organization undertakes, and reflective of the its work. As we close the books on the 2018/2019 fiscal year, it is Toronto Global has also been

360insights, Whitby

in 2018/2019, investments

36% of

technology-

Were

focused.

Toronto Global



and its constituen

**Toronto Region** members, while

Showcasing the strengths of the

easy task, but it is

Toronto Region Board of Trade

a whole, is not an a necessary one."

competitiveness

selling the

of the region as

42

inventory that are particularly relevant Toronto Global has also been working more, to align and amplify messaging that best highlights our regional value centre investments around the globe Tourism Toronto, TOHealth!, Toronto and other affiliated partners such as closely with our municipal partners Region Board of Trade, MaRS, and Finance International, the Toronto to businesses deciding where to make technology and innovation proposition.

force to the status of children with disabilities, there's a lot that Canada

simply doesn't know about itself." "

times, a challenging task comparative metros – at

indicators and more data; adding more

and big undertaking, given the issue of Canada's data deficit

This past year, the research team

to energy economics to the labour

is more valuable than ever. And yet in fields ranging from public health

inventory of comparable

& Insights feam has been steadily growing the organization's

accessible data about our society

"At a time when distorted numbers speed of a 4G connection, reliable, ricochet around the Internet at the

Since then, the Research

with comprehensive, and up-to-date Attraction team has been equipped retrieving difficult-to-come-by data data and business cases to present By solving for these data gaps and and comparators, our Investment

advisory arm of the World Council on City Data, to collect data for European metro regions. This partnership

and differences in how jurisdictions collect and

share data

Standard Urban Metrics (SUM), the

sought expert guidance from

paves the way for the development

of more targeted investor pitches

in key markets such as the U.K. and the Netherlands, particularly in light

<sup>11</sup>The Globe and Mail: "In the dark: The cost of Canada's data deficit." (January 26, 2019)

and Innovation FDI Strategy Project

added important indicators to our

the Toronto-Waterloo Region Tech

of Brexit and CETA. Additionally,



Yonge Street, Toronto

123

development of an important partnership on enhancing its existing Geoweb tool short list, Toronto Global also needed the region to prospective investors to to provide a groundbreaking view of big picture trends shaping the entire Toronto Region. While comparative data helps to get a way to showcase a holistic view of with the Neptis Foundation, centred the Toronto Region on a company's function. This objective led to the better describe its dynamics and

indicators in the municipal and regional profiles from 30 to 80. Particularly The partnership upgraded the Geoweb from its 2011 Census base information to 2016 data, increasing the number of

incorporates 30 new economic and sophisticated filtering and mapping labour market mapping layers that of complex Census data sets such are important to business location attraction, the upgraded tool now contains close to 200 variables. as immigrant languages, which decisions and allow for more important for investment

available. In addition, the Neptis and Toronto Global partnership led between the Toronto Region Board municipalities that continues today. to new data-sharing partnerships The upgraded tool was launched of Trade, Toronto Global and our in October 2018 and is publicly

# TORONTO GLOBAL'S 24 MUNICIPALITIES

Annual Report

44

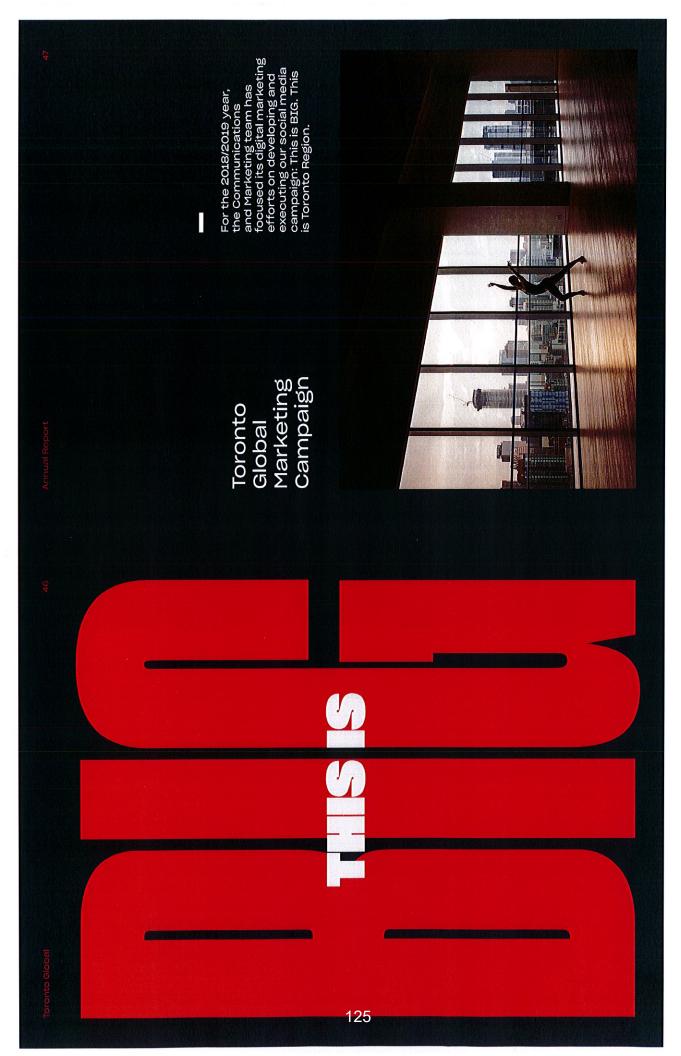




Toronto Region to prospective investors. By helping to describe the dynamics of the tool is integral to our ability to commuting patterns, existing visualize aspects like industry clusters, languages spoken, and planned transportation about where to locate their Today, the Neptis Geoweb allows investors to make well-informed decisions business in the region." connections and more the Neptis Geoweb too







Toronto Global has been recognized as a trailblazer among Investment Promotion Agencies both for our approach to the use of digital media for milead generation and for the innovative. ads we are creating that help us to stand apart from our competitors.

its marketing team. It

to undertake for an development and

This campaign was

Building on the momentum from Amazon and the success of our

services, technology and life sciences.

importantly, to shine a spotlight on our key sectors, including financial

followers on LinkedIn. Additionally, over 20,000 people have downloaded the Amazon HOZ bid book from our website to date. However, in order to foster new relationships on social creative on our industry webpages.
We took considerable efforts to
ensure that our content speaks to key
discussion items that international media within our target audience, the goal of Toronto Global's BIG campaign engaged audience to amplify our message, with approximately 5,200 followers on Twitter and 2,600 award-winning Amazon UXTO campaign, Toronto Global has an

> focus on brand awareness, targeting business decision-makers on LinkedIn

investment attraction. agency in economic

The BIG campaign was built with a

was to feature engaging and 'thumb-stopping" digital advertisements that directed users to updated content and

TORONTO GLOBAL HAS BEEN business expansion decision-makers need to address in order to make an investment decision.

RECOGNIZED AS A TRAILBLAZER PROMOTION AGENCIES The BIG campaign seeks to apply new creative concepts, as well as video and photography from across the region to tell a comprehensive story about how truly big the Toronto Amazon HQ2 process to reinforce our message to international stakeholders; the Toronto Region is a major player, not only in North America, but globally, and we're only getting bigger and better. The inspiration for this campaign was to build on the exposure of the offering to international investors. Region is and the scale of our

# 1,063,539 members

reached

2,365,281

Number of 422

new LinkedIn

8,638

website

54%

in visits to **AMONG INVESTMENT**  315,765

13,996

Engagements

# Cognizant

Cognizant works with major companies Cognizant, a Fortune 500 company, is one of the world's leading technology business, operating and technology and business services companies. in industries from healthcare to banking to help transform their Headquartered in New Jersey, models for the digital era.

North American tech hubs, in terms of innovation space, will allow Cognizant training rooms, a digital lab, and a coto work alongside clients to build and Region's advantages relative to other Additionally, Toronto Global provided state-of-the-art facility, complete with region's municipalities when it came cost, talent availability, international to the location decision, broadening new 50,000 square-foot technology in-depth information on each of the deliver specialized technology and Global and the Province of Ontario could take to their leadership team. many. Ultimately, Cognizant chose help them understand the Toronto information that was used to build the focus from one municipality to Mississauga as the location for its worked closely with Cognizant to market access and quality of life – and services delivery centre. This Beginning in June 2017, Toronto a business case that Cognizant companies to apply powerful technologies like cloud-based data, artificial intelligence, the Internet of Things, and

assistance with permitting and zoning.

to build partnerships with regional stakeholders, including Seneca instrumental in helping Cognizant College. Seneca is now working

building skills for students and other technology careers. Toronto Global Cognizant was able to access local provide a new technology training services, including settlement and in collaboration with Cognizant to the City of Mississauga to ensure for current IT professionals, and also worked closely with the

virtual and augmented

Cognizant was able to rapidly hir developers, network engineers, system engineers and business After setting up in Mississauga, specialized software engineers abundant tech talent supply.

planned to house 400 employees in 2018. Cognizant was able to recruit that the company has since leased The site in Mississauga was initially high-quality tech talent so quickly an additional 200 employees.

Annual Report

50

growth and job creation. We are pleased to be a leading banks, major insurance companies and retailers. We recognize and applaud the broad based strength of your economy and continue Cognizant's Canadian operations. The Toronto Region and Mississauga are home to many of to be impressed by your pool of talented professionals, your first-rate universities and colleges and your unrelenting commitment to our Canadian clients, including the country's Mississauga is an important digital hub for part of the community.

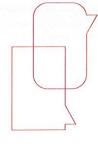
Allen Shaheen Executive Vice President, Cognizant

continual shifts and disruptions who are experts in a range of technologies and industries. knowledgeable professionals, in their markets brought about by the digital age. In its work, Cognizant depends businesses and experiences Canada's largest companies - innovate, adapt, compete clients - many of whom are for customers. Cognizant's business exists to help its on highly-skilled, deeply reality, to transform their and grow in the face of

Annual Report

Toronto Global





territories in Europe, Asia, the Middle East and Africa, North | Nobel 15 Circles | Nobel 15 Ci Banking, Global Banking and America and Latin America. Banking. The HSBC network Markets, and Global Private HSBC is one of the world's million customers through Retail Banking and Wealth Management, Commercial covers 66 countries and services organizations, four global businesses: serving more than 39

grow its Global Banking and Markets (GBM) capability in London, United Kingdom to and chose Canada, where HSBC Bank Canada is the leading international bank. Innovation and Analytics, another location outside its global head office in **HSBC** was looking for



deliver global, world-leading solutions automation engineers, and cloud and was made following the development globally, HSBC selected Toronto as its location to build its Global Data scientists, data engineers, process opportunities. This announcement of Toronto in recent years as a key strategic location for HSBC's GBM After evaluating a number of cities platform engineers collaborate to & Innovation Lab, in which data for some of the bank's greatest echnology team. Data & Innovation Lab. Toronto Global worked closely with HSBC's GBM

cutting-edge technologies, helping

solve complex problems using

Analytics division is transforming

HSBC's GBM Innovation and

efficiencies that will drive informed

to rapidly implement insights and

Toronto Global was introduced to HSBC through the Federal Trade Commissioner Service in London,

provides HSBC with access to leading postsecondary institutions throughout concentration of artificial intelligence the most innovative and cutting-edge opportunities to partner with some of research in Al and machine learning; companies in the AI ecosystem; and The Toronto Region was the perfect fit for HSBC. Home to the highest significant skills in data analytics. startups in the world, the region the region offering courses that develop graduate talent with

> offers for HSBC to locate and expand its Global Data & Innovation Lab, over

opportunity that the Toronto Region

highlighting Toronto's growing data Data & Innovation team to develop

a compelling value proposition science talent pipeline and the

Region as a location for the Global

to assist in evaluating the Toronto

top-tier global cities such as London, and Singapore. Toronto Global made

New York, Los Angeles, Hong Kong

the Global Data & innovation Lab in Toronto will allow us to represent a cross-section of industries and businesses, attract and retain the new and investment in artificial types of talent needed for HSBC's continued growth." and our work at the lab is intelligence and machine benefits for them. Having due to the city's interest learning. Our customers Data & Innovation Lab

Chuck Teixeria Chief Administration Officer, Global Banking and Markets, HSBC

nelp HSBC understand and evaluate the

and computer science programs, to

technical talent pipeline in the region.

within the University of Toronto's data

introductions to key faculty members

Toronto is the perfect

Annual Report

# New Investments in 2018/2019

to the Toronto Region over the facilitate 33 new **Toronto Global** was proud to investments

past year.

# 31 Media

### **United Kingdom** Technology -

7

Established in 1811, today Achmea The Netherlands communications company committed identified several countries and cities Trade Commissioner and Counsellor Media is a multi-platform media and to providing high-brow publications Toronto Global through the Federal foronto, due to its size and market Headquartered in London, U.K., 31 over a three year period, 31 Media events. 31 Media was referred to community-based websites and chose Canada, and specifically cutting-edge conferences and (Commercial-Ontario). Having and reports, well-respected within North America.

fantastic infrastructure. The Canada Inc. was made that much easier by the team at Toronto Global, who from strong labour market which the time to understand the diligent and above all took decision to open 31 Media the off were professional, is underpinned by strong cosmopolitan, diverse environment that has a economic output and a needs of our business." courteous, responsive, "Toronto is a vibrant,

Grant Farrell CEO, 31 Media



## Canada (Onlia) Achmea

# BLive

Toronto Global's Investment Attraction team identified Achmea as a potential operate on the fully online IT-platform insurance proposition under the new during a mission to the Netherlands. of InShared, the digital property and is the largest insurance provider in the Netherlands, including non-life, health, income protection, pension holding company, to jointly provide a fully digital property and casualty investment in the Toronto Region with Fairfax Financial, a Canadian services and asset management. Onlia brand. In Toronto, Onlia will Achmea signed an agreement opportunity for foreign direct casualty insurer of Achmea

# Arterys

# Life Sciences – United States

diagnostic and therapeutic decisions. generates precise measurements of established an engineering office in take advantage of the data science and Al talent throughout the region. Arterys, based in the U.S., develops team as an FDI opportunity. Arterys Toronto of 10-15 people in order to blood flow noninvasively and non-SaaS analytics platform combines the best of cloud computation Arterys was identified by Toronto Global's Investment Attraction radiatively, anywhere in the body. and machine learning to improve The company's medical imaging 4D Flow technology, which

Financial Services -

### Technology -Brazil

understanding, and developing solutions BLive is a Brazilian technology services Canadian headquarters in Mississauga and long-range RFID control systems The company is developing systems with PDAs, Tablets, Smartphones, Introduced to Toronto Global during Canada City Alliance, BLive set up a as a base for providing technological a mission to Brazil with the Consider customers immediately and reliably. in which data needs to be made for solutions to its international clients company focused on mapping,

129

### Bolt

### United States Technology -

online payment platform designed to Bolt is the U.S.-based provider of an algorithms that approve more orders platform uses next-generation fraud newfound revenue. The company's customers and lift conversion rates drive e-commerce businesses with technology recruitment, Syndesus, and chose to expand to Toronto fraudulent chargebacks, enabling Toronto Global was introduced to Bolt through a service provider in to establish an engineering office. e-commerce businesses to retain and also covers 100 per cent of

# New Investments in 2018/2019

### Food Safety Institute of Canadian

# Education - Australia

The Australian Institute of Food

Food and hospitality industries. AIFS selected Toronto for a number of region's record of excellence in food reasons, including the location of its client base, talent attraction and the the Federal Trade Commissioner in Brisbane, AIFS chose Toronto as the the promotion of better food safety education to people working in the operates as the Canadian Institute location for its subsidiary, where it Safety (AIFS) is Australia's leading and training. AIFS is dedicated to practices within Australia and has provider of food safety education a mandate to educate the public. Introduced to Toronto Global by of Food Safety, providing online

stressful if we hadn't had Toronto Global by our side." problem they couldn't help helping us find answers to "Toronto Global proved to be an invaluable resource been a smooth transition process. From helping us HR and payroll questions financial institutions and and we're sure it would have been much more to find office space, to us solve. Overall, it has - there wasn't a single getting us set up with to us throughout the

Stuart Hilditch Executive Director, Canadian Institute of Food Safety

# Centreon

### Technology -France

source IT infrastructure monitoring tool applications. Centreon was introduced to Toronto Global through the Canadian North America with proven monitoring that improves uptime, reduces costs the company is optimally positioned deliver a robust and scalable, singleand improves performance analysis solutions for converging and hybrid Embassy in Paris. Based in Toronto, committed to helping organizations their IT operations. Its mission is to digitally transform and futureproof to support the mature IT market in Founded in France, Centreon is of business-critical systems and T infrastructures.

on in IT - around machine learning, artificial intelligence more excited to be launching and fintech... We couldn't be development projects going business here. There are so There is an energy around Canada right now with the government and its ability and willingness to create operations at this time." many research and our North American

safety and security.

Romain Le Merlus Co-founder and Coief Executive Officer, North America, Centreon

# Clearpool

### Financial Services -**United States**

designed to develop technology for Clearpool is a U.S.-based provider of electronic trading software

region, as well as provide advice and and execution management systems, software uses advanced algorithmic nvestment Attraction team, Toronto understand the financial services and technology landscape in the nsight on talent, immigration and The company's electronic trading achieve better quality executions Global worked with Clearpool to enabling market participants to microstructure and competitive in an evolving equity market landscape. Identified by our R&D tax credits.

# Cognizant

### United States Technology -

era. Toronto Global was introduced to digital lab, a delivery centre, and a coinnovation space, will allow Cognizant and technology models for the digital to work alongside clients to build and Cognizant through a service provider The team at Toronto Global worked new 600-person, 50,000 square-foot companies. Headquartered in New deliver specialized technology and technology and business services Jersey, U.S., Cognizant works with from healthcare to banking to help transform their business, operating centre. This state-of-the-art facility, to help Cognizant understand the on the needs of its business, with Mississauga as the location of its technology and services delivery within the Toronto Region based advantages of multiple locations complete with training rooms, a major companies in industries Cognizant ultimately choosing is one of the world's leading industry-specific solutions.

the modern market microstructure.

Trade Commissioner in India, Clik.ai took

advantage of the federal government's

first to bring automated underwriting to

intelligence company that became the

Clik.ai is an India-based artificial

Financial Services -

India

Cix.ai

commercial real estate, in an endeavor

to make the underwriting process

quicker, accurate and fully automated.

Introduced to Toronto Global by the

Cognizant, a Fortune 500 company,

number of positions, including positions

market and recruit skilled talent for a

company established operations in Toronto to access the North American

global headquarters to Toronto. The

in Al and data science, as well as User

Experience and Customer Success

(Commercial-Ontario) in London, U.K. global financial services organization. Toronto Global by the Federal Trade American clients, including a major Ember Group was introduced to Commissioner and Counsellor Toronto Global also worked closely with

the Province of Ontario and the City of

the economic development team at

New Investments

Annual Report

56

in 2018/ 2019

Mississauga to facilitate the company's

successful entry into the market.

### Etsy

### United States Technology -

our Investment Attraction team, and will play host to leading figures from federal government, Toronto Global supplies, as well as unique factoryfrom the United States focused on New York City. Etsy's investment in development centre. This location manufactured items. Identified by artificial intelligence research and deep pool of world-class machine co-ordinating our efforts with the between Etsy and Prime Minister Justin Trudeau during his visit to Toronto includes opening a new handmade or vintage items and learning and engineering talent. local universities and Toronto's Etsy is an e-commerce website was able to arrange meetings

immigrant entrepreneurs while assisting

which grants permanent residence to

Entrepreneur Start-Up Visa Program,

them to become established in Canada.

Backed by accelerator and designated

partner of the Start-Up Visa program, Ryerson Futures, Clik.ai relocated its

excited to add more worldso that we can continue to best destination for buying addition will deepen Etsy's to Etsy's engineering team make our marketplace the creating opportunities for creative entrepreneurs class talent from Canada roots in Toronto's robust tech community. We are across Canada, and this and selling unique and special goods."



# Filament AI

### United Kingdom Technology -

"Etsy is dedicated to

team of 25 people, including consultants

and analysts working with North

Group's Toronto office will be home to a

group providing specialist management

consultancy, training, analytics and executive search in the U.K. Ember

Ember Group is a business services

Business Services -Ember Group

United Kingdom

ntroduced to Toronto Global through operation in Toronto to take advantage understanding that the skills needed and Counsellor (Commercial-Ontario) advanced AI ecosystem in the region. specialists seeking to help enterprises from local universities, along with the of the talent and research emerging Filament AI is a U.K.-based team of short supply, and the infrastructure in London, U.K., Filament Al set up a sales and product development the Federal Trade Commissioner to do this are expensive and in requirements are complicated. apply AI in their businesses,

accounting, legal affairs, marketing and PR. I strongly urge U.K. businesses looking to set up shop in Toronto to the organization's support on business development, lean on the team as much as I did!" into North America. From our evaluation of Toronto essential to the process of expanding Filament.ai to our growth into 2019, we have benefited from "Toronto Global was

Colum Elliott-Kelly Chief Strategy Officer & General Manager North America, Filament AI

Annual Report

New Investments

in 2018/ 2019

# New Investments in 2018/2019

### Financial Services -United Kingdom

HSBC selected Toronto as the location seventh-largest bank in the world and a multinational banking and financial the largest in Europe. Toronto Global with HSBC's GBM Data & Innovation proposition highlighting the Toronto HSBC, headquartered in the U.K., is the Federal Trade Commissioner in team to develop a compelling value to build its Global Data & Innovation services holding company. It is the London, U.K., and worked closely Region over top-tier global cities. was introduced to HSBC through Lab, employing 80 people.

### Mist

# Advanced Manufacturing -**United Kingdom**

alternative to fire sprinklers. iMist STX12 water mist fire protection systems that water mist technology provides highly to Toronto Global through the Federal 50-employee manufacturing operation and residential properties. Introduced Trade Commissioner and Counsellor (Commercial-Ontario), iMist selected effective fire protection to domestic London, U.K.-based iMist produces are cost-effective, environmentally friendly and a less damaging Mississauga as the location for its

# Innovise Software

### United Kingdom Technology -

U.K., builds technology for the facilities Innovise Software, from Birmingham, management and support services

workforces operating within this very low-margin sector. Innovise Software by the Federal Trade Commissioner Ontario) in London, U.K. to establish was introduced to Toronto Global support granular cost control of a sales team based in Toronto. and Counsellor (Commercial-

### Insight Data Science

# Education - United States

and Insight Data Science opened its program. The company's program company was referred to Toronto Global through the Federal Trade industry specific skills needed to postdoctoral training fellowship work in the growing field of big data at leading companies. The Commissioner in New York City, enables scientists to learn the Insight Data Science is a U.S. Canadian office in Toronto. company that operates a

# Italia Alimentari

# Food & Beverage – Italy

Rome and assisted the establishment specialties. The company exports its Alimentari set up operations for meat products to 50 countries worldwide. Toronto Global became acquainted hams, snacks, finger foods and deli Italia Alimentari is a leading Italian Brampton. Working in partnership manufacturer of cured meats and with Italia Alimentari through the products cutting and packaging. Federal Trade Commissioner in of the company's operations in with a Brampton company, Italia

# Kistler Group

# Advanced Manufacturing -**United States**

rechnology

Nanoport

Technology – United States

customers as well as manage sales in Canada's automotive and aerospace Canada office represents a significant U.S.-based Kistler Group is the global Toronto Global was introduced to the commitment to Canadian customers. Kistler Group's Mississauga location technology for measuring pressure, the company chose to open its new Trade Commissioner in Detroit, and expansion of the company's global sales centre in Mississauga. As its first Canadian location, the Kistler Kistler Group through the Federal presence and solidifies its strong leader in dynamic measurement force, torque and acceleration. serves to advise and support ndustries.

Nanoport Technology's new Toronto team at the MaRS Discovery District,

Referred to Toronto Global by the

office is focused on marketing and

sales to support the increasing

demand for their technologies.

based magnetic connector systems

designed to physically combine mobile devices for data transfer

providing hardware- and software-

Nanoport Technology, is a research and development lab from the U.S.,

### Mazars

### Financial Services -**United States**

to Toronto Global by the Federal Trade advisory services. Mazars was referred company's Toronto office will allow for closer proximity to its clients located as reinforce the Global Infrastructure Commissioner in New York City. The accounting, tax and advisory as well international advisory and financial Finance team's position as a major advisor to clients in North America. scope of its services in assurance, in the region, expand the national services firm specializing in audit, accountancy, tax, legal and other Based in the U.S., Mazars is an

Service, IT, Technical & Engineering,

including Accounting & Finance,

Office, Secretarial & Customer

to recruit for specialist sectors,

Sales & Marketing, Executive, HR &

egal Appointments.

"We have built strong working relationships with our Canadian clients over the we have thoroughly enjoyed choosing the Toronto Region city with a positive, modern business culture and very working with them to date. team on the ground made past number of years and accessible from Ireland -Toronto is a world-class for our first international perfect sense.

# Rachel Brown Recruitment & Business Manager, Osborne Recruitment

Technology -Presto

United States

### technology sector, Presto has opened a Toronto office, which is expected to U.S.-based Presto, formerly E la Carte rooms with its tools, most notably the Inc., is modernizing restaurant dining enhance the guest dining experience, became acquainted with Presto after direct outreach to the company prior designed to meet the unique needs streamline operations, and increase clients' brand value. Toronto Global specialized hardware and software PrestoPrime EMV Terminal. Using Bay Area. Drawn to the region for to a mission to the San Francisco its diversity and innovation in the employ approximately 30 people. of restaurants, Presto's products

Dublin, Ireland. Over the past number

and contract positions, based in of years, its team of recruitment Consultancy and Toronto Global were

office of 26 employees in Toronto

and the company established an

established Canadian clients from its base in Ireland. Osborne Recruitment acquainted through shared networks

specialists have successfully

partnered with several well-

Osborne is a recruitment consultancy

Business Services -

Consultancy Recruitment

Osporne

specializing in permanent, temporary

one, offering multiple options for us to look into and setting "Working with Toronto Global up meetings with industry experience. The team has given its support from day has been an incredible

best navigate the startup leaders in the Toronto Region. It has definitely helped us to know which resources are out there for us and how we can and tech industry."

# Ashima Suri Head of Operations Toronto, Presto

### Business Services -The Netherlands

Rebel Group

Headquartered in the Netherlands,

private organizations bridge the gap partnerships (P3s), innovative capital financing, project delivery strategies identified Rebel Group as a potential and financial resources by focusing performance improvement. Toronto Global's Investment Attraction team conducting consulting and strategy work in the Toronto Region. between their infrastructure needs Group and hosting the company in Toronto, it established a consulting Netherlands. After meeting Rebel Region and scheduled a meeting during the team's mission to the operation in Toronto, where the FDI opportunity for the Toronto company is actively hiring and Rebel Group helps public and on developing public-private efficient management, and

Annual Report

New Investments

in 2018/2019

# New Investments in 2018/2019

# Refinery29

### United States Technology -

introduced to Refinery29 through a lead generator in the U.S. and assisted millennial audience, including a mix of media and entertainment company for young women with a global audience Toronto. Refinery29 identified Canada the company in its expansion to the Canadian market, headquartered in localized content and global stories as a strong organic audience for its content and launched in Toronto to appeal to its underserved female Refinery29 is a trailblazing digital all platforms. Toronto Global was across fashion, beauty, wellness, footprint of 550 million across politics and culture.

# RepRisk

### Financial Services -Switzerland

Region, Toronto Global worked with the Canada, RepRisk moves to a setup that research and quantitative solutions. Toronto Global's Investment Attraction company to establish its 25-employee team identified RepRisk as a potential the Philippines, Switzerland, and now branch in Toronto. Through a global RepRisk, based in Switzerland, is a Environmental/Social/Governance global leader and pioneer in data science, specializing in premium FDI opportunity. Meeting with the presence with offices in Germany, RepRisk team in Switzerland and hosting them here in the Toronto (ESG) and business conduct risk

## Resolver

### Business Services -United Kingdom

establish its sales and support office innovative utility providing Canadian consumers a new choice for lodging Resolver, a U.K.-based organization businesses. Through staff outreach Resolver is in Toronto to launch an by our U.K. market team, Toronto Global worked with Resolver to with an effective and streamlined in Toronto, employing 50 people. launched an innovative new tool achieving resolution satisfaction. for Canadian consumers to help process through which they can reach out to address Canadian complaints to businesses and manage their complaints with platform provides consumers businesses. This web-based with millions of consumers,

tremendous success helping consumers in the U.K., and can't wait to "We are extremely proud start helping Canadian to bring this new tool to Canada. We've had consumers.

James Walker Founder and CEO, Resolver Group



allows for 24-hour business operations,

urther improving its ability to serve

clients, including the world's largest financial institutions and businesses.

# Skylight

### **United States** Technology -

to keep projects organized, enabling renovated within a given budget and Skylight, based in the U.S., develops Francisco, Toronto Global assisted Skylight in its software development office expansion to Toronto. reinvention projects. The company's schedule. Through Ontario's Senior typical patterns for similar projects and monitor progress to create a homeowners to get their homes homeowner's budget based on Economic Officer based in San an online platform designed to manage home renovation and platform is designed to help in assigning a proven contractor

"Building our team in Toronto gives us much more runway with our venture capital dollars, allowing us to focus more on building our community in Toronto is growing every day and we are excited to be a part business and less on our bank balance. The tech

Fiona Lake Waslander, Co-Founder & Chief Product Officer, Skylight Tools Canada Inc.

# Swissborg

### Technology -Switzerland

revolutionizing wealth management services with a community-centric crypto investment solutions to the approach powered by blockchain technology, offering Swiss-made Swiss company, Swissborg, is

# TSP Projects

world. Toronto Global was introduced

London Launch blockchain event in

November 2017, through keynote

to Swissborg at the Toronto Global

# Business Services -United Kingdom

the Blockchain Association of Canada.

speaker, Manie Eager, Chairman of Swissborg chose Toronto for its Al

R&D office expansion, based on the talent pipeline flush with developers

and software engineers.

provincial government on a variety of rail initiatives, providing the company the Federal Trade Commissioner and with an ideal base for expansion into business with extensive engineering was introduced to Toronto Global by capabilities and specialist expertise the Canadian market. TSP Projects works in partnership with its clients to develop and deliver high quality, Counsellor (Commercial-Ontario). Toronto based on the substantial industries. Employing more than The company chose to locate in in the transportation and energy 420 highly experienced staff, it TSP Projects, based in the U.K., is a multi-disciplinary solutions innovative technical solutions. investments in Ontario by the

U.K. design and engineering "We have set up a Toronto office with a small team of to develop the business with the assistance of the specialists, and we intend whose guidance has been experts at Toronto Global, nvaluable."

Keith Moverley Rail Director, TSP Projects

and calibre of companies throughout

talent, educational institutions

Toronto, drawn by the world-class

90-employee consulting office in

The company chose to locate its

professionalism of the tech

'The skills, expertise, and

ecosystem in Toronto have

only continued to increase

in the last few years. I'm

stream visa.

### olnle

# Technology -

excited to be expanding our services into Toronto to help

companies that are scaling

rapidly."

Veronique St-Germain Director of Recruiting, Terminal

to the region and support

bring new opportunities

France-based pioneer crowdfunding platform, Ulule, enables creative, innovative and community-minded community and make it grow. Ulule has become the leading European crowdfunding website, with over projects to test ideas, build a

serves as a sales and marketing office through our partners at the Ministry of Economic Development, Job Creation Global became acquainted with Ulule 26,000 successfully funded projects rate of close to 70 per cent. Toronto and Trade. Ulule's Toronto location worldwide and a record success more than 2.4 million members for the North American market.

# VanHack

## Business Services -The Netherlands

recruitment agency with offices across Europe and most recently, Vancouver and Toronto. The company has built a community of over 145,000 software company to set up its business, with a mandate to bring incredible talent their growing tech talent needs by tapping into talent from around the increasing awareness about the federal government's global talent to the Toronto Region. VanHack is Mobile World Congress exhibition in Barcelona and worked with the developers, designers and digital marketers ready to relocate. Toro Global met VanHack at the 2018 helping local companies to meet globe, with a particular focus on VanHack is an international

San Francisco. Terminal builds remote

development teams and supports from providing premium shared

the entire employee experience

workspaces to fostering community.

companies quickly hire the engineers

company that helps growing tech

U.S., Terminal is a remote teams

Headquartered in San Francisco,

Business Services -

Terminal

United States

introduced to Toronto Global through

they need to scale. Terminal was

the Federal Trade Commissioner in



Annual Report

Toronto Global



Toronto Global would like to recognize our former board members Ted Egawa and Tina Lee and thank them for their dedication to our Board of Directors.

eadership throughout our region has to attract international investment. The Toronto Global team would like commitment to our organization been instrumental in our efforts and to the Toronto Region. Their our Board of Directors for their to extend our appreciation to guidance, support and active

# From left to right:

Secile Chung	Sriram Iyer
Seneral Counsel &	President & Chief
Corporate Secretary, Samuel Executive Officer, I	Executive Officer, I
Sroup of Companies	Bank Canada

utive Officer, ICICI

### Chief Executive Officer, TVO Lisa de Wilde

**Ted Egawa**President & Chief Executive
Officer, Canon Canada

Nitin Kawale Former President, Enterprise Business Unit,

Geneviève Bonin Partner, McKinsey &

Company

Founder & Chief Executive Officer, #movethedial Jodi Kovitz **Bilal Khan** Managing Partner & Head, Deloitte Data

# Janet Ecker Vice-Chair, Toronto Global Board of Directors

Chief Investment Officer, OMERS Capital Markets Satish Rai

Steve Howse President, Millington & Associates

# Tina Lee Chief Executive Officer, T&T Supermarkets

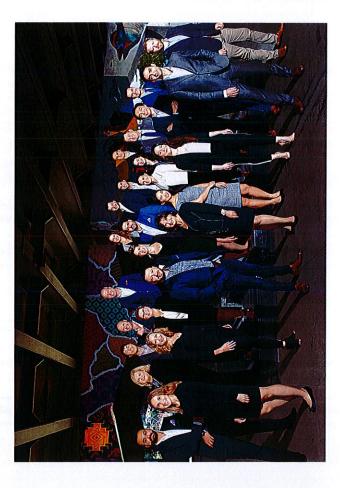
Catherine Roche Head, Office of Strategic Management, BMO Financial Group

Mark Cohon, Chair, Toronto Global Board of Directors

Annual Report

64

investment attraction. We motivated staff that have are proud of the progress Global team is composed benefits and investment achieved. Each member and approach to foreign of the team has offered look forward to building and better. The Toronto contributed immensely have made to date and continues to get bigger to the momentum that and achievements we to our dynamic region. Our staff complement of diverse, skilled and a unique perspective the organization has on this success and bringing significant



rom left to right:	JanWillem Gille	Dan Silverman	Erin Hennessey	Michael
	Director, Investment	Executive Vice President,	Investment Attraction	Keoshkerian
Salman Khan	Attraction, Europe	Investment Attraction	Research Specialist	Senior Advisor,
Senior Advisor				Investment Attraction,
nvestment Attraction.	Terrie O'Leary	Liana Hovakimyan	Matt Switzer	North America
Europe	Executive Vice	Director, Investment	Manager, Investment	
	President, Business	Attraction, North America	Attraction, North America	Graeme Cooke
Ellen Mitchell	Strategy & Operations	20		Senior Advisor,
Advisor, Investment		Daniel Hengeveld	Nicole Jarosz	Investment Attraction,
Attraction	Toby Lennox	Director, Investment	Executive Assistant to the	North America
	Chief Executive Officer	Attraction	Chief Executive Officer	
eslie Sutherland				Absent:
/ice President, Human	Nicholas Pantaleo	Cecillia Long	Trevor Novak	Catherine Lee
Resources & Business	Digital Marketing	Manager, Business	Director, Investment	Advisor, Investment
Operations	Specialist	Operations	Attraction, Europe	Attraction, Asia
Sean Mui-Tummers	Bethany Moir	Matthew Castaldo	Johnny Tan	Winston Young
Advisor, Investment	Director, Research &	Research & Insights	Manager, Investment	Chief Financial Officer
Attraction	Insights	Associate	Attraction, Asia	
			8	
Julia Sakas	Erika Thompson	Ashleigh Ryan	Bart Deelen	
Director, Marketing &	Communications	Research & Insights	Senior Advisor, Investment	
Communications	Specialist	Analyst	Attraction, Europe	

# Toronto Region Mayors & Chairs

you to the Mayors and Chairs of the Toronto Region for their continued support and commitment like to extend a BIG thank Toronto Global would to collaboration.



Patrick Brown Mayor of Brampton

John Tory Mayor of Toronto

Bonnie Crombie Mayor of Mississauga



Wayne Emmerson York Regional Chair

John Henry Durham Regional Chair

Gary Carr Halton Regional Chair

Financial statements March 31, 2019

99

## auditor's report Independent

# To the Members of the GTA Region **Investment Attraction**

[operating as Toronto Global]

We have audited the financial statements of the GTA Region Investment Attraction [operating as "Toronto operations, statement of changes in net assets and Global"], which comprise the statement of financial position as at March 31, 2019, and the statement of and notes to the financial statements, including a statement of cash flows for the year then ended, summary of significant accounting policies

positionof Toronto Global as at March 31, 2019, and its In our opinion, the accompanying financial statements then ended in accordance with Canadian accounting results of operations and its cash flows for the year present fairly, in all material respects, the financial standards for not-for-profit organizations.

# Basis for opinion

Our responsibilities under those standards are further audit of the financial statements section of our report. We are independent of Toronto Global in accordance that the audit evidence we have obtained is sufficient and we have fulfilled our ethical responsibilities in accordance with these requirements. We believe and appropriate to provide a basis for our opinion Canadian generally accepted auditing standards. with the ethical requirements that are relevant to described in the Auditor's responsibilities for the our audit of the financial statements in Canada, We conducted our audit in accordance with

# Other information

Management is responsible for the other information. The other information comprises the information included in the Annual Report, but does not include the financial statements and our auditor's report

the other information and we do not express any form of Our opinion on the financial statements does not cover assurance conclusion thereon.

materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to In connection with our audit of the financial statements, our responsibility is to read the other information, and in doing so, consider whether the other information is be materially misstated.

auditor's report. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact in We obtained the Annual Report prior to the date of this this report. We have nothing to report in this regard.

# Responsibilities of management and those charged with governance for the financial statements

not-for-profit organizations, and for such internal control as management determines is necessary to enable the material misstatement, whether due to fraud or error. preparation of financial statements that are free from accordance with Canadian accounting standards for and fair presentation of the financial statements in Management is responsible for the preparation

overseeing Toronto Global's financial reporting process. continue as a going concern, disclosing, as applicable, matters related to going concern and using the going In preparing the financial statements, management is operations, or has no realistic alternative but to do so. either intends to liquidate Toronto Global or to cease Those charged with governance are responsible for responsible for assessing Toronto Global's ability to concern basis of accounting unless management

# Auditor's responsibilities for the audit of the financial statements

whether the financial statements as a whole are free from Our objectives are to obtain reasonable assurance about material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is will always detect a material misstatement when it exists. economic decisions of users taken on the basis of these not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards considered material if, individually or in the aggregate, Misstatements can arise from fraud or error and are they could reasonably be expected to influence the financial statements. As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement misrepresentations, or the override of internal control. responsive to those risks, and obtain audit evidence material misstatement resulting from fraud is higher of the financial statements, whether due to fraud or error, design and perform audit procedures basis for our opinion. The risk of not detecting a involve collusion, forgery, intentional omissions, that is sufficient and appropriate to provide a than for one resulting from error, as fraud may
- purpose of expressing an opinion on the effectiveness to the audit in order to design audit procedures that Obtain an understanding of internal control relevant are appropriate in the circumstances, but not for the of Toronto Global's internal control.
- used and the reasonableness of accounting estimates Evaluate the appropriateness of accounting policies and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether

report. However, future events or conditions may cause conditions that may cast significant doubt on Toronto Global's ability to continue as a going concern. If we or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit Toronto Global to cease to continue as a going concern. required to draw attention in our auditor's report to conclude that a material uncertainty exists, we are the related disclosures in the financial statements evidence obtained up to the date of our auditor's a material uncertainty exists related to events or

represent the under-lying transactions and events disclosures, and whether the financial statements content of the financial statements, including the Evaluate the overall presentation, structure, and in a manner that achieves fair presentation.

timing of the audit and significant audit findings, including regarding, among other matters, the planned scope and We communicate with those charged with governance any significant deficiencies in internal control that we identify during our audit.

# Ernot + Young LLP

Chartered Professional Accountants, Licensed Public Accontants

Toronto, Canada July 20, 2018

Toronto Global

# Statement of financial position

## ASSETS

Current
Cash
Investments from \$i = 1,0018

Accounts receivable from \$i = 1,0046

Provincial contributions receivable from \$i = 1,0046

Provincial contributions receivable from \$i = 1,0046

Provincial contributions receivable from \$i = 1,0046

Municipal contributions receivable from \$i = 1,0046

Municipal contributions receivable from \$i = 1,0046

Municipal contributions receivable from \$i = 1,0046

Total current assets

Total current assets

Total current assets

Total current assets

A 104,871

Total current assets

A 104,871

Total current assets

A 104,971

A 104,083,435

A 1030,926

 LIABILITIES AND NET ASSETS

 Current
 4.096,999
 1,572,896

 Accounts payable and accrued liabilities
 2.864,304
 2.343,850

 Deferred contributions
 3.968,304
 2.943,850

 Total current liabilities
 3.916,746
 3.916,746

 Total fiabilities
 4.083,435
 4.083,435
 4.080,926

 Contingencies and commitments
 4.083,435
 4.080,926

 Net assets
 \_

 Unrestricted
 4,083,435
 4,030,926

See accompanying notes

On Behalf of the Board

Rosall

The

Director

Annual Report

2

Z,

# Statement of operations

	2019	2018
Revenue		
Contributions from Province of Ontario (mest)	1,782,108	1,118,100
Contributions from Government of Canada weed	2,765,129	2,781,590
Contributions from Municipalities (mate 6)	1,780,923	1,619,025
Contributions from Invest Canada Community Initiatives (1966)	441,479	380,175
Interestincome	19,867	1
Amortization of deferred capital contributions (mer 8)	47,775	55,934
	6,837,281	5,954,824
Expenses		
Labour and staff costs (notes 4 and 5)	0000000	700 000
Consulting fees	561656	7300,007
Professional fees	215.488	415,C77
Marketing costs	719,258	325.327
Office	316,829	269,830
Rent and occupancy costs	281,450	289,088
Travel	202,139	176,048
Shared services heres!	170,517	267,457
Printing	33,060	26,973
Amortization of tangible capital assets	47,775	55,934
	6,837,281	5,954,824
Excess of revenue over expenses for the year	1	'

See accompanying notes.

# Statement of changes in net assets

Year ended March 31

		2019	2018
	Unrestricted	Total	Total
	€1	₩.	₩9
Net assets, beginning of year	1	•	1
Excess of revenue over expenses for the year	ı	,	,
Net assets, end of year		-	'

See accompanying notes.

Annual Report

Statement of

cash flows

# Notes to financial statements

### (262) 2,210 (402,043) (159,188) 2018 5,283 (159,188) 159,188 (55,934)30,858 795,879 105,700) 53,488 55,934 609,470 935,164 (47,775) 163,008 2,202 (58,727) (58,727) 58,727 58,727 2019 47,775 165,210 (39,730) 517,454 (659,172) (212,693) (611,314) 478,099) Increase (decrease) in accounts payable and accrued liabilities Changes in non-cash working capital balances related Repayments to the Greater Toronto Marketing Alliance Decrease (increase) in contributions receivable Cash provided by (used in) operating activities Amortization of deferred capital contributions Excess of revenue over expenses for the year Increase (decrease) in deferred contributions Accrual of interest on restricted investments Decrease (increase) in accounts receivable Decrease (increase) in prepaid expenses Contributions used to fund capital assets Amortization of tangible capital assets Add (deduct) items not involving cash Cash provided by financing activities Acquisition of tangible capital assets Amortization of rent adjustment Cash used in investing activities Financing activities Investing activities to operations

## (659,172) 2,999,141 2,339,969 Net increase (decrease) in cash during the year Cash, beginning of year Cash, end of year

See accompanying notes

# Financial instruments

designated to be measured at fair value are initially recorded at fair value plus transaction costs and are subsequently measured at amortized cost, Investments in fixed income securities not less any provisions for impairment.

Corporations Act (Ontario) and has continued under the new

organization without share capital under the Business

The GTA Region Investment Attraction ["Toronto Global"] was incorporated on July 27, 2015 as a not-for-profit

1. Nature of operations

Toronto Global is exempt from income taxes under section

149(1)(1) of the Income Tax Act (Canada).

Canada Not-for-profit Corporations Act as of July 1, 2017.

All transactions are recorded on a trade date basis. Other financial instruments, including cash, accounts fair value and are subsequently measured at cost, receivable, contributions receivable and accounts payable and accrued liabilities, are recorded at net of any provisions for impairment. Unless otherwise noted, it is management's opinion interest rate risk, currency risk, market risk or credit that Toronto Global is not exposed to significant risk arising from financial instruments.

Toronto Area to attract foreign direct investment in order to

2. Summary of significant maintain and expand the economy of the region.

accounting policies

Greater Toronto Area and to raise the profile of the Greater

The objectives of Toronto Global include promoting the competitive advantages and business opportunities in the

# Tangible capital assets

nulated amortization. Amortization is provided on a straight-line basis over the estimated useful Tangible capital assets are recorded at cost less lives of the assets as follows:

Leasehold improvements Computer equipment 3 years

Accounting, which sets out generally accepted accounting

principles for not-for-profit organizations in Canada. The

significant accounting policies are summarized below.

in accordance with Part III of the CPA Canada Handbook -

These financial statements are prepared by

Basis of accounting

Term of the lease

Furniture and fixtures 5 years

> Toronto Global follows the deferral method of accounting for Externally restricted contributions are deferred when initially

Revenue recognition

contributions, which include government and other grants

recorded in the accounts and recognized as revenue in the

7.063,977 2,999,141

year in which the related eligible expenses are incurred. capital assets are deferred when initially recorded in the

Externally restricted contributions relating to tangible

accounts and recognized as revenue on a basis consistent

Unrestricted contributions are recognized as income when received or receivable if the amount to be received can be

with amortization of the related tangible capital assets.

reasonably estimated and collection is reasonably assured.

# Rent and occupancy costs and deferred lease escalations

the statement of operations on a straight-line basis over the term of the lease. Differences between the straight-line rent expense and the payments, as stipulated under the lease agreement, referred to as lease escalations, are included in accounts payable and accrued liabilities. Rent expense is recorded in rent and occupancy costs in

Annual Report

Notes to financial

statements

statements

# **Employee future benefits**

Defined contribution plan accounting is applied to the multi-employer defined benefit plan. Contributions are expensed on an accrual basis, as Toronto Global has insufficient information to apply defined benefit plan

# Contributed goods and services

Contributed goods and services are not recognized in these financial statements.

# Use of estimates

The preparation of financial statements in accordance with Canadian accounting standards for not-for-profit organizations requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Estimates are based on the information available at the date of preparation and are reviewed annually to reflect new information as it is available. Measurement uncertainty exists in the financial statements primarily related to the impairment in contributions receivable and the estimated useful lives of tangible capital assets. Actual results could differ from those estimates.

# 3. Investments

Investments consisted of a guaranteed investment certificate which was redeemed in February 2019 for the principal plus accrued interest of \$163,765 [2018 – \$162,000, maturity date of December 27, 2018]. This investment certificate had an annual yield of 0,60% [2018 – 0.45%].

# 4. Services agreement

Toronto Global had entered into a services agreement with Invest Toronto Inc. ["Invest Toronto"], a subsidiary of the City of Toronto, wherein Toronto Global will pay to Invest Toronto fees equal to one-half of all gross salaries produced by Invest Toronto to its employees for the various investment attraction-related services Invest Toronto

Toronto Global receives contributions from the Government of Canada, the

contributions

6. Deferred

As at March 31, 2019, accounts payable and accrued liabilities relating to funds advanced for operations were nil (2018 – \$305,651) to Invest Toronto. In addition, the accounts payable and accrued liabilities relating to services provided by Invest Toronto employees were nil [2018 – \$387,587].

# 5. Shared services

represent unspent contributions for expenses to be incurred in future years.

"Municipalities"], which have certain restrictions associated with the use of the funds. Deferred contributions

Durham, the Cities of Mississauga,

Brampton and Toronto (the

Province of Ontario and Regional Municipalities of York, Halton and

Toronto Global has agreed with Toronto Port Lands Company ("TPC"), a subsidiary of the City of Toronto, to share certain administrative, accounting and other corporate services on a cost allocation basis. Included in accounts payable and accrued liabilities is an amount of \$29,388 [2018 – \$52,579] owing to TPLC for shared services costs. There are no set terms of repayment for these amounts and no interest is being charged by TPLC. The services agreement was terminated effective March 31, 2019, with all services repatriated back to Toronto Global, with the exception of a pledge for some continuing support for the completion of the fiscal 2019 external audit.

2018 2,781,590 512,494 2,745,893 1,980,969 380,175 (159,188)5,898,890) 2,343,850 (58,727) 2019 2,765,129 1,807,281 2,000,836 441,479 6,789,506) 2,861,304 2,343,850 Contributions from Invest Canada Community Initiatives Interest income earned on excess funds in the year Contributions from the Government of Canada Transfer to deferred capital contributions Invite 81 Amounts recognized as revenue in the year Contributions from the Province of Ontario Changes in the deferred contributions balance are as follows as at March 31: Contributions from the Municipalities HST rebate from prior year expenses Balance, beginning of year Balance, end of year

The contribution agreement between Toronto Global and the Government of Canada, represented by the Federal Economic Development Agency for Southern Ontario, made on December 2, 2016, covered the period from April 1, 2016 to December 31, 2016. This agreement stipulated a contribution amount of \$6,000,000 payable in respect of eligible and supported costs incurred by Toronto Global as prescribed in the agreement was made by Toronto Global as prescribed in the agreement was made as of May 16, 2019 covering the period from January 1, 2019 to December 31, 2023. This agreement stipulates a maximum contribution of up to \$10,000,000 in respect of eligible and supported costs incurred by Toronto Global as prescribed in the agreement.

The contribution agreement between Toronto Global and the Province of Ontario was signed on June 16, 2017 and covered the period from April 1, 2016 to December 31, 2017. This agreement stipulated a contribution of \$2,500,000 payable as set out in the agreement. A renewal contribution agreement agreement. A renewal contribution agreement agreement agreement. A fact 31, 2018 and covered the period from January 1, 2018 to March 31, 2019. This agreement stipulated a contribution agreement. Subsequent to year-end, the Province of Ontario agreement. Subsequent to year-end, the Province of Ontario agreement to magnessed to extend the current agreement to June 30, 2019. In addition, negotiations are under way with the Province of Ontario to onter into a new multi-year transfer payment agreement.

The contribution agreement between Toronto Global and the Municipalities made on December 2, 2006 covers the period from April 1, 2016 to March 31, 2019. This agreement is for a total contribution amount of \$5,942,907 payable as set out in the agreement. Subsequent topeared four of the six Municipalities have obtained council approval for the contribution of funding and two Municipalities are awaiting council approval.

In addition to the above noted contributions, Toronto Global has been appointed as one of the recipients by the Government of Canada to receive contributions to implement a project that supports the communities' efforts to attract, retain and expand foreign direct investment and is ultimately designed to strengthen the economy at the community level. The first agreement was signed March 29, 2017 and covered eligible costs up to a maximum of \$400,000 from January 1, 2017 to December 31, 2017. The second agreement was signed on February 14, 2018 and covered eligible costs up to a maximum of \$235,000 for the period from January 1, 2018 to December 31, 2018. The amended agreement was signed on December 13, 2018 and covered eligible costs up to a maximum of \$428,003 for the period from January 1, 2018 to December 12, 2018 and covered eligible costs up to a maximum of \$428,003 for the period from January 1, 2018 to December 13, 2018

Pursuant to the above agreements, Toronto Global has recognized a contribution of \$44,479 [2018 – \$380,775] (towards elligible expenditures incurred. Of this amount, \$29,452 [2018 – \$10,000] is included in accounts receivable on the statement of financial position.

Annual Report

Notes to financial

statements

Notes to financial

# statements

### capital assets 7. Tangible

Accumulated Amortization Cost consist of the following: Tangible capital assets

2018 value Net book

2019 Net book

Computer equipment	123,856	57,235	66,621	30,640
Leasehold improvements	54,312	29,865	24,447	37,458
Furniture and fixtures	56,273	22,209	34,064	46,082
	234.441	109.309	125.132	114.180

of capital assets from Invest Toronto [note 4]. In 2018, Toronto Global purchased \$98,283

# 8. Deferred capital contributions

purchase of capital assets. The amortization of deferred capital contributions is recorded as revenue represent the unamortized amount of contributions received for the in the statement of operations. Deferred capital contributions

Changes in deferred capital contributions balance are as follows:	2019	2018
Balance, beginning of year	114,180	10,926
Transferred from deferred contributions (note 6)	58,727	159,188
Amortization of deferred capital contributions for the year	(47,775)	(55,934)
Balance, end of year	125,132	114,180

# 9. Salaries and employee benefits

Included in the labour and staff costs are Toronto Global's current service contributions to the Ontario Municipal Employees Retirement Fund ["OMERS"] pension plan totalling \$355,473 [2018 - \$301,175].

Toronto Global makes contributions to OMERS, which is a multi-employer pension plan, on behalf of some of its employees. The plan is a defined benefit plan, which received by the employees based on length of service and rates of pay. Employees and employers contribute specifies the amount of the retirement benefit to be jointly to the plan.

pension plan surpluses or deficits are a joint responsibility assets available for benefits of \$97.4 billion with pension result, Toronto Global does not recognize and share in the OMERS pension surplus or deficit. The most recent of all Ontario municipalities and their employees. As a valuation for financial reporting purposes completed by OMERS as at December 31, 2018, disclosed net Since OMERS is a multi-employer pension plan, any obligations of \$97.4 billion.

# 10. Financial instruments and risk management

tion of Toronto Global's risk exposure as at March 31, 2019. Toronto Global's operating activities expose it to a range of financial risks. The following analysis provides informa-

loss occurring as a result of default or insolvency of a counterparty on its obligation to Toronto Global. The total presented in the statement of financial position represents Credit risk on financial instruments is the risk of a financial carrying value of cash and contributions receivable as

credit risk with respect to accounts receivable by only In addition, receivable balances are monitored on an ongoing basis. At March 31, 2019, there were no significant amounts that were past due or impaired. dealing with recognized, creditworthy third parties.

# **Liquidity risk**

Toronto Global expects it will meet all obligations due operating revenue from various levels of government together with funding from the federal, provincial and with no firm commitment of funding in future years. within one year through cash and other resources, encounter difficulty in meeting obligations with its financial liabilities. Toronto Global derives all of its Toronto Global is exposed to the risk that it will municipal governments.

# 11. Commitments

Future minimum commitments for rent of Toronto Global's premises are as follows:

	•
2020	204,986
2021	212,692
2022	212,692
2023	212,692
2024	106,346
	949,408

# 12. Credit facility

Toronto Global has an available revolving line of credit of \$538,000 bearing interest at the bank's prime rate and secured by Toronto Global's personal property.

presented in the statement of financial position represents from the bank for an amount of \$162,000 for security financial statements. Toronto Global manages and controls | for OMERS fnote 9].

Brant Street Pier, Burlington





If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



# The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-EDT-19
Date: December 3, 2019

### Subject:

Financial Commitment to Host Federation of Canadian Municipalities Board Meeting

### **Recommendation:**

That the Planning and Economic Development Committee recommends to Regional Council:

- A) That support-in-principle be provided to host the Federation of Canadian Municipalities (FCM) Board Meeting in 2022 or 2023;
- B) That Regional Council endorse a financial commitment for this event not to exceed \$40,000 with financing at the discretion of the Commissioner of Finance; and
- C) That the Commissioner of Finance be authorized to execute a host municipality agreement with FCM in the event that the bid is successful.

### Report:

### 1. Purpose

1.1 The purpose of this report is to seek Regional Council endorsement for a bid to host an FCM Board Meeting in March or September of 2022 or 2023, with an accompanying financial commitment of up to \$40,000. A Council resolution in support of hosting the Board Meeting is required as part of the bid submission and, with Council endorsement, a bid would be prepared and submitted by Durham Region Economic Development and Tourism prior to the January 3, 2020 deadline.

### 2. Background

- 2.1 On September 17, 2019, FCM released an RFP for interested municipalities to host the following events: Annual Conference and Trade Show (June 1-4, 2023 or June 6-9, 2024), Sustainable Communities Conference (October 17-21, 2022), and the Board of Directors meeting (March 1-4, 2022, September 13-16, 2022, March 7-10, 2023 or September 12-15, 2023). The deadline for responses is January 3, 2020 and a decision will be made by March 6, 2020.
- 2.2 Although Durham Region currently lacks the facilities required to meet the eligibility requirements for hosting the Annual Conference and Trade Show or the Sustainable Communities Conference, planned future convention facilities at the Durham Live development may be large enough to enable the Region to host conferences of this scale in the future and those opportunities are currently being explored.
- 2.3 Hosting the FCM Board Meeting would present an opportunity to showcase Durham Region as an ideal meeting and conference location, while also highlighting key business assets and sectors of the Regional economy to a national audience and all levels of government. This includes our energy sector, waste management, agricultural innovation, transportation infrastructure, technology and entrepreneurship, tourism growth, and post secondary excellence. It may also be a benefit to potential future bids to host the FCM Annual Conference or Sustainable Communities Conference.
- 2.4 As of the date of drafting this Report, two suitable locations within Durham Region are being considered for an FCM Board Meeting: The Ajax Convention Centre with hotel accommodations provided by the Hilton Garden Inn and Homewood Suites by Hilton in Ajax; and the newly constructed TownePlace Suites by Marriott and Courtyard by Marriott with conference facilities in Oshawa. A final site decision would be made once all information and costs have been evaluated by staff. Upon selecting the location, transportation details and Regional tour itineraries would be developed as part of the bid submission requirements.

### 3. Financial Implications

3.1 The recommended contribution of up to \$40,000 is based on historical requirements for this event held in other jurisdictions. The host municipality is responsible for all expenses associated with its welcome reception and dinner; on-call tech support; and shuttle transportation if the distance between the meeting location and conference hotel is over 0.7 km. Where possible, grant, sponsorship and partnership

opportunities will be explored.

3.2 There are 150 delegates expected to attend this event, and the projected economic impact, based on reports from previous host municipalities, is over \$120,000. A more detailed economic impact projection for Durham Region will be prepared as the bid submission and budget are finalized.

### 4. Conclusion

4.1 It is recommended that Regional Council provide support-in-principle for the submission of a bid to host a Federation of Canadian Municipalities Board Meeting in 2022 or 2023, and endorse a Regional cash and in-kind financial commitment of up to a maximum of \$40,000 for the event.

Respectfully submitted,	
Original signed by	
Brian Bridgeman, MCIP, RPP	_
Commissioner of Planning and	
Economic Development	

Recommended for Presentation to Committee

Original signed by

Elaine C. Baxter-Trahair

Chief Administrative Officer

If this information is required in an accessible format, please contact 1-800-372-1102 ext. 2564



# The Regional Municipality of Durham Report

To: Planning and Economic Development Committee

From: Commissioner of Planning and Economic Development

Report: #2019-EDT-20
Date: December 3, 2019

### Subject:

Invest Durham Branding Refresh

### Recommendation:

That the Planning and Economic Development Committee recommends:

That this report be received for information.

### Report:

### 1. Purpose

1.1 The purpose of this report is to advise the Planning & Economic Development Committee of the recently refreshed branding for Durham Region Economic Development. A brief presentation to show the new branding will be provided by staff at the December 3<sup>rd</sup> Committee meeting.

### 2. Background

- 2.1 Industry best practice suggests that branding should be reviewed every five years. The current Durham Region Economic Development logo was first deployed in 2014 and, therefore, is due for review.
- 2.2 Refreshing the brand is a way to signify that both the Region's economic development activities and Durham's economic outlook are transforming for the better. Recently, the Durham Region Economic Development team launched a new

- website (#2019-EDT-16), that allowed for a branded Invest Durham experience and new capabilities, such as integrated video and direct contact modules.
- 2.3 During the review, fundamental issues were identified with the existing branding that needed to be addressed through a refresh, including a lack of clarity of brand, accessibility, and use guidelines that were incompatible with modern tools such as social media.

### 3. Invest Durham Refreshed Branding

- 3.1 Attachment #1 is the refreshed Durham Region Economic Development logo and branding. The refreshed branding is designed to convey trustworthiness, confidence, and strength, all with a warm and welcoming appearance. This appearance aligns with other modernized approaches and messages being developed and deployed by Regional Economic Development.
- 3.2 The colours are updated to be more modern, and the selection of a bright orange/red signifies change and transformation. The deep blue is similar to the one currently in use, allowing for a "rolling change" in the branding, tying current marketing assets to future marketing assets.
- 3.3 It is a bold logomark indicating that there is a confident approach to economic development and that new opportunities await businesses considering Durham Region as the right place to invest.
- 3.4 A variety of other benefits are achieved through this brand refresh:
  - a. <u>Accessibility</u>: Guidelines from both the Region of Durham as well as the Registered Graphic Designers Association of Ontario (RGD) have been incorporated. The previous low-contrast, text-heavy logo was not accessible or readable in small format or through digital media. The new colour palette was selected so that any colour combination would have a contrast level that meets standards.
  - b. <u>Scalability & Clarity of Brand</u>: Practical applications of the refreshed logo consider uses as small as 1.3cm (½inch) in size with maintained readability, and effectiveness on social media.

Limiting the amount of text in the logomark creates a brand identity that can be used in smaller applications and understood clearly in these placements. One such use is on social media channels and displayed on mobile devices. Another use is printed on materials such as smaller promotional goods or in sponsorship/partner recognition applications.

c. <u>Updated Use Guidelines</u>: In promotional material, such as advertisements for international audiences, text that clarifies "Durham Region, Ontario, Canada" and a Canadian flag, can be used in addition to the logo. In promotional material for domestic audiences, "Durham Region, Ontario" can be used in addition to the logo. This information is better stored outside of the confines of a logomark, as it is better communicated in line with other readable information.

The Durham Region corporate logo will also be used in conjunction when appropriate, particularly in recognition of sponsorships and partnerships within Durham or at events that attract Durham residents.

d. <u>Confidence & Call-To-Action</u>: The text "Invest Durham" creates a sense of confidence about the opportunities that await businesses in Durham Region. "Invest", being an action word, is itself a call-to-action.

### 4. Financial Implications & Next Steps

- 4.1 This project was completed at a total cost of approximately \$12,000 under the 2019 Durham Economic Development & Tourism Division Budget. The project scope included background research and alignment with messaging and strategy, as well as the design, review and revision of multiple options.
- 4.2 This branding will be deployed on our website, social media channels and all other platforms immediately.

### 5. Conclusion

- 5.1 With a new website and modernized approach to marketing economic development activities, the Durham Region Economic Development team will greatly benefit from a refreshed brand that is clear, accessible, modern, and effective.
- 5.2 The refreshed branding is designed to reflect trustworthiness, confidence, and strength, all with a welcoming appearance. The name "Invest Durham" creates a sense of confidence and will be an effective call to action. The refreshed branding will be deployed across all platforms immediately.

### 6. Attachments

Attachment #1: Invest Durham Refresh

Respectfully submitted,

Original signed by

Brian Bridgeman, MCIP, RPP Commissioner of Planning and Economic Development

Recommended for Presentation to Committee

Original signed by

Elaine C. Baxter-Trahair Chief Administrative Officer

# Invest Durham Brand Refresh

# Where we started:



# Why we're refreshing:

1. Clarity of brand

2. Accessibility

3. Modernization

# Invest Durham

# abcdefghijklmnopqrstuvwxyz abcdefghijklmnopqrstuvwxyz

12345678910

# Heading Here Heading Here Heading Here.

Lorem ipsum dolor sit amet, consectetur adipiscing elit. Donec et ante felis. Proin ut venenatis magna. Curabitur sodales lacus nec nisi dapibus, eget consequat diam efficitur. Morbi rhoncus tellus vel lacus luctus, a mollis risus aliquam. In vitae mauris varius, euismod orci eget, ultrices velit. Sed in enim a orci consectetur auctor. Integer pulvinar, nisl ut tristique suscipit, libero lorem tempus nisi, ut sagittis libero nisi ac ipsum. Integer pulvinar, nisl ut tristique suscipit, libero lorem tempus nisi, ut sagittis libero nisi ac ipsum.

"Sed in enim a orci
consectetur auctor.
Integer pulvinar, nisl ut
tristique suscipit, libero
lorem tempus nisi, ut
sagittis libero nisi ac
ipsum."

"Sed in enim a orci consectetur auctor. Integer pulvinar."





