SECTION 1

The Regional Municipality of Durham

MINUTES

COMMITTEE OF THE WHOLE

Tuesday, February 6, 2018

A meeting of the Committee of the Whole was held on Tuesday, February 6, 2018 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:00 AM.

Councillor Ryan assumed the Chair in the absence of the Regional Chair

Present: Morning Session 9:00 AM to 12:45 PM

All members of the Committee of the Whole were present with the exception of Councillors O'Connor, Parish, Pickles and Regional Chair Anderson

Councillor O'Connor attended the meeting at 9:14 AM Councillor Pickles attended the meeting at 9:16 PM

Councillor Jordan left the meeting at 10:00 AM on personal business and returned at 12:43 PM

Afternoon Session 1:30 PM to 3:57 PM

All members of the Committee of the Whole were present with the exception of Councillors Parish and Regional Chair Anderson

Councillor Carter left the meeting at 3:45 PM Collier Collier left the meeting at 2:48 PM

Councillor McQuaid-England left the meeting at 3:54 PM

Councillor Woo left the meeting at 3:54 PM

Staff

Present:

G.H. Cubitt, C. Bandel, D. Barry, D. Beaton, H. Benson, B. Bridgeman, K. Chakravarthy, R.J. Clapp, B. Clancy, J. Connolly, J. Demanuele, D. Howes, H. Drouin, A. Gibson, B. Goodwin, D. Holmes, J. Hunt, R. Jagannathan, R.J. Kyle, R. Lambert, T. Laverty, W. Leonard, G. LeRiche, L. MacDermaid, S. MacLellen, Chief Martin, G. Muller, S. Munns, L. O'Dell, V. Patterson, S. Penak, N. Pincombe, N. Prasad, J. Presta, S. Rashad, K. Ryan, M. Seppala, M. Simpson, C. Tennisco, R. Walton, and K. Weiss

1. Declarations of Interest

Councillor Drew made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to the following items:

- i) Item 5.2 A) Report #2018-COW-21: Amendment to Vehicle Advance and Casual Travel Reimbursement Rates; and
- ii) Item 5.3 C) Report #2018-COW-19: The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit, as it pertains to Regional Operations.

She indicated that her son is employed in the Works Department.

Councillor O'Connor made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to the following items:

- i) Item 5.2 A) Report #2018-COW-21: Amendment to Vehicle Advance and Casual Travel Reimbursement Rates; and
- ii) Item 5.3 C) Report #2018-COW-19: The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit, as it pertains to Regional Operations.

She indicated that her son is employed in the Works Department.

Councillor John Neal made a declaration of interest under the *Municipal Conflict* of *Interest Act* with respect to Item 5.3 C) Report #2018-COW-19: The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit, as it pertains to climate change. He indicated that his spouse is employed by the Oshawa Public Utilities Commission.

Councillor Roy made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to the following items:

- i) Item 3.1 A) Delegation from Mr. Greg Milosh, re: Information Report #2017-INFO-150 Employee Benefits and Post-Employment Liabilities;
- ii) Item 5.2 A) Report #2018-COW-21: Amendment to Vehicle Advance and Casual Travel Reimbursement Rates; and
- iii) Item 5.3 C) Report #2018-COW-19: The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit, as it pertains to Regional Operations.

She indicated that her husband is employed in the Works Department.

Councillor Drumm made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to the following items:

- i) Item 5.2 D) Report #2018-COW-30: Transit Shelter Advertising Contract Award:
- ii) Item 5.2 F) Report #2018-COW-31: Durham Region Transit (DRT) Servicing and Financing Study; and

iii) Item 5.3 C) Report #2018-COW-19: The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit, as it pertains to Durham Region Transit.

He indicated that his son is employed by Durham Region Transit.

Later in the meeting, Councillor Mitchell made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to Item 5.2 E) Report #2018-COW-32: 2018 Strategic Property Tax Study. He indicated that he owns vacant property in Durham Region.

Later in the meeting, Councillor Woo made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to Item 5.3 B) 5. – Social Services 2018 Business Plans and Budgets and Report #2018-COW-19, respectively. He indicated that a family member is employed by the Region of Durham in the Social Services, Children Services Division.

2. Statutory Public Meetings

There were no Statutory Public meetings required.

3. Delegations

Moved by Councillor Henry, Seconded by Councillor Chapman,
That the Rules of Procedure be suspended in order to hear Mr.
Milosh and Mr. Wilson as a delegation.
CARRIED on a 2/3rds vote

- 3.1 Greg Milosh, re: Information Report 2017-INFO-150: Employee Benefits and Post-Employment Liabilities
 - G. Milosh appeared before the Committee with regards to Information Report #2017-INFO-50: Employee Benefits and Post-Employment Liabilities. He stated that when he attended the Committee of the Whole meeting in September, he requested that staff prepare a report to provide information regarding the unused sick leave benefit extended to Regional employees. He stated that he is disappointed with the contents of Report #2017-INFO-150 as he feels the report is brief and devoid of information that allows a comparison with other public sectors regarding the payment of unused sick leave; and, the financial information understates and misrepresents the scale and cost of the benefit.
 - G. Milosh further stated that the Region should either retain the benefit; restrict it to existing employees and deny it to new; or completely eliminate it. He stated that a decision cannot be made without considering more relevant information and requested that the Committee ask staff to prepare a further report that is comprehensive and thorough. He also suggested

that the Commissioner of Finance provide a presentation on the financial calculation and inclusion of the benefit with the Region's budget.

- G. Milosh responded to questions from the Committee.
- 3.2 Scott Wilson, on behalf of Jones Pumping, Tim Byers Septic Services and Coulter Pumping, re: New Policy charged to Septic Haulers for access to Water Pollution Control Plants
 - S. Wilson appeared before the Committee on behalf of Jones Pumping with regards to Durham Region's 2018 Disposal Fee Structure. S. Wilson stated that the disposal fee structure was changed on January 1, 2018 to a new flat rate fee based on 85% of individual tanker truck manufactured rated capacity. He stated that licensed haulers are under strict regulations from the Ministry of the Environment for managing septic waste transport but that these rules do not align with managing hauled waste to Regional disposal sites, especially under a flat rate fee structure. He also stated that with regards to servicing, transportation and disposal related to septic/holding tanks, a flat fee does not allow for any cost savings or efficiency.
 - S. Wilson further stated that the larger the tanker, the larger the disadvantage will be particularly in the winter months as the Ministry of the Environment, and the winter weather, does not allow trucks to sit overnight with waste in them. With regards to managing disposal fees in half load season, he stated that haulers have been advised that the flat rate fee of 85% capacity would prevail regardless. S. Wilson questioned why a metering system is not used.
 - S. Wilson responded to questions from the Committee.

[This matter was considered later in the meeting. Refer to Item 9.B) on page 44 to 45 of these minutes.]

4. Presentations

- 4.1 Jim Clapp, Commissioner of Finance, re: 2018 Strategic Property Tax Study (2018-COW-32)
 - R.J. Clapp provided a PowerPoint Presentation with regards to the 2018 Strategic Property Tax Study. A copy of the presentation was provided as a handout.

Highlights from the presentation included:

- Reassessment 2018 Impacts
- Assessment Base Trends
- Residential Comparison

- 2017 Municipal Tax Ratios
- Non-Residential Comparisons
- Vacant & Excess Land Subclasses
- 2017 Vacant Land
- 2017 Excess Land
- 2018 Subclass Elimination Impacts
- Subclass Discount Recommendation
- Vacant Unit Rebates
- Vacant Unit Recommendation
- Conclusion

R.J. Clapp responded to questions with respect to concerns over the industrial base erosion; challenges with serviceable lands and acquiring the lands from the province; the pros and cons of phasing out vacant and excess land subclass discounts over three years instead of one; the brick and mortar commercial base and the effects of online shopping on this tax base; availability of serviced or near serviced land; and, smaller retailers taking up the larger majority of the property tax impact.

Moved by Councillor Foster, Seconded by Councillor Pickles,
That the Committee of the Whole recess for 15 minutes.
CARRIED

The Committee recessed at 10:30 AM and resumed the meeting at 10:45 AM.

5. Finance & Administration

Councillor Chapman assumed the chair for the Finance & Administration section of the Committee of the Whole.

Finance

5.1 Communications

 A) Mr. Mark Majchrowski, Chief Administrative Officer, Kawartha Conservation, providing the Kawartha Conservation 2018 Preliminary Levy

Moved by Councillor Henry, Seconded by Councillor Carter,
That the correspondence from Mr. Mark Majchrowski, Chief
Administrative Officer, Kawartha Conservation, regarding
the Kawartha Conservation 2018 Preliminary Levy, be
referred to consideration of Report #2018-COW-19.
CARRIED

B) Bruce MacDonald, Executive Director of the Durham Region Cycling Coalition, providing public comments by the Coalition referencing various regional reports, and certain aspects of the Regional Cycling Plan and Road Projects for inclusion on the February 6 and 7, 2018 Committee of the Whole agenda for discussion during the 2018 Regional Business Plans and Budgets for Property Tax Purposes.

Moved by Councillor Henry, Seconded by Councillor Carter,
That the correspondence from Bruce MacDonald, Executive
Director of the Durham Region Cycling Coalition, regarding
public comments by the Coalition regarding agenda items,
be referred to consideration of Report #2018-COW-19.

CARRIED

5.2 Reports

A) Amendment to Vehicle Advance and Casual Travel Reimbursement Rates (2018-COW-21)

Moved by Councillor Henry, Seconded by Councillor Drumm, That we recommend to Council:

That the rates for reimbursement for the use of a personal vehicle while on Regional business be as set out in Attachment #1 to Report #2018-COW-21, effective January 1, 2018.

CARRIED

OMMINIED

B) Confirmation of the Region's Triple "A" Credit Rating by Moody's Investors Service (2018-COW-23)

Moved by Councillor Henry, Seconded by Councillor Drumm, That we recommend to Council:

That Report #2018-COW-23 of the Commissioner of Finance be received for information.

CARRIED

C) Public Process for the Proposed Regional and Carruthers Creek Area Specific Development Charge By-laws (2018-COW-24)

Moved by Councillor Henry, Seconded by Councillor Drumm, That we recommend to Council:

A) That Statutory Public Meetings of Regional Council, as required by the Development Charges Act, 1997 (DCA, 1997) be held on April 11, 2018 in the Regional Council Chambers at the beginning of the regular Regional Council meeting to consider the following:

- The proposed Regional Development Charge By-law and Background Study;
- The proposed Area Specific Development Charge By-law and Background Study for water supply services in the Carruthers Creek area; and
- iii) The proposed Area Specific Development Charge by-law and Background Study for sanitary sewerage services in the Carruthers Creek area;
- B) That the proposed Regional Development Charge By-law and Background Study as well as the Carruthers Creek Water Supply and Sanitary Sewerage Area Specific By-laws and Background Studies, as required by the DCA, 1997 be released to the Public at no charge upon request to the Regional Clerk's Department and posted on the Region's website, commencing March 27, 2018; and
- C) That staff be authorized to place appropriate notification in newspapers of sufficiently general circulation in Durham Region and the Regional web-site setting forth the date, time, location and purpose of the Statutory Public Meetings and the date and contact for the release of the proposed Regional Development Charge By-laws and Background studies no later than March 21, 2018.

CARRIED

D) Transit Shelter Advertising Contract Award (2018-COW-30)

V. Patterson responded to questions regarding the agreement for the cleaning services of the transit shelters being the Region's responsibility and how it will impact the pickup of waste at the transit bus stops; and the guaranteed payment by Pattison Outdoor Advertising to the Region for the extension of the current contract.

Moved by Councillor Henry, Seconded by Councillor Foster, That we recommend to Council:

- A) That the negotiated agreement with Pattison Outdoor Advertising for advertising on DRT bus shelters for a term of three years to March 31, 2021, with an option to extend for up to two years; with the following provisions, be approved:
 - A guaranteed fixed monthly payment of \$51,520, from Pattison Outdoor Advertising to the Region;

- ii) Annual payments of 50 per cent of Pattison Outdoor Advertising's annual cumulative net sales less the annual total of guaranteed fixed payments; and
- iii) Cleaning shelters to be the responsibility of the Region; and
- B) That the Commissioner of Finance be authorized to execute the agreement, including any amendments.

 CARRIED
- E) 2018 Strategic Property Tax Study (2018-COW-32)

A revised page 17, and a revised page 9 of Attachment #2 to Report #2018-COW-32 were provided as handouts.

Discussion ensued regarding the advantages and disadvantages of the discounts applied to municipal property taxes on parcels in the vacant and excess land subclasses of the broad Commercial and Industrial property tax classes; and the rational for a three year phase-out of the program.

R.J. Clapp responded to questions regarding the number of Commercial and Industrial properties impacted if this discount is eliminated; the consultation that took place with the Region's local business communities; future opportunities available for staff of Economic Development to work with, and encourage, vacant Commercial and Industrial landowners to develop or sell these lands; and the need for serviced or near serviced vacant lands.

Discussion also ensued regarding the options available to host municipalities of a nuclear generating facility to pressure the Province to reassess the facility proxy property tax payments and to request that these payments be redirected to the host municipalities and the Region.

At this point in the meeting, Councillor Mitchell made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to Item 5.2 E), Report #2018-COW-32, as he owns vacant land in the Region of Durham.

Moved by Councillor Henry, Seconded by Councillor Drumm, That we recommend to Council:

- A) That the discount applied to municipal property taxes on parcels in the vacant and excess land subclasses of the broad Commercial (30 percent discount) and broad Industrial (35 per cent discount) property tax classes be phased-out evenly over the property taxation years 2018 to 2020, according to the following parameters:
 - for the property tax year 2018, the discount in the municipal property taxes be set at 20.00 per cent for vacant and excess land parcels in the broad Commercial property tax classes and 23.33 per cent for vacant and excess land parcels in the broad Industrial property tax classes;
 - ii) for the property taxation year 2019, the discount in municipal property taxes be set at 10.00 per cent for vacant and excess land parcels in the broad Commercial property tax classes and 11.67 per cent for vacant and excess land parcels in the broad Industrial property tax classes;
 - iii) for the property taxation year 2020, the discount in municipal property taxes be eliminated for vacant and excess land parcels in both the Commercial and Industrial broad property tax classes and the program be discontinued; and
 - iv) increased municipal property taxation from the phase-out and elimination of the vacant and excess land subclass discounts in the Commercial and Industrial broad property tax classes be offset by a corresponding reduction in the Industrial broad class municipal property taxes collected through a reduction in the Industrial broad property tax class municipal tax ratio;
- B) That the vacant unit property tax rebate program, available to eligible units in the broad Commercial (30 per cent rebate) and broad Industrial (35 per cent rebate) property tax classes, be phased-out evenly over the property taxation years 2018 to 2019 according to the following parameters:
 - for the property tax year 2018, rebates be set at 15.00 per cent for eligible units in the broad Commercial property tax class and 17.50 per cent for eligible units in the broad Industrial property tax classes; and

- ii) the rebate program for both the Commercial and Industrial broad property tax classes be eliminated for the 2019 property tax year;
- C) That as mandated by the Province, the Commissioner of Finance undertake the necessary steps to request that Durham Region Council's decision to phase-out the vacant unit rebate program and the discounts applied to the vacant and excess land subclasses in the broad Commercial and Industrial property tax classes be implemented through regulation by the Province of Ontario;
- D) That the Province be requested to lower both the broad Commercial and broad Industrial education property tax rates as a result of the Region of Durham's phasing-out of the vacant and excess land subclass discounts for the broad Commercial and Industrial tax classes in Recommendation A);
- E) That for the 2018 property taxation year, the municipal property tax ratios for the following property classes for the Regional Municipality of Durham be set as follows:

Multi-Residential	1.8665
New Multi-Residential	1.1000
Landfill	1.1000
Pipelines	1.2294
Farmland	0.2000
Managed Forests	0.2500

Commercial Broad Class

(including Residual, Shopping Centres, Office Buildings and Parking Lots)

Occupied	1.4500
Vacant Land	1.1600
Excess Land	1.1600

Industrial Broad Class

(including Residual and Large Industrial)

Occupied	2.1850
Vacant Land	1.6752
Excess Land	1.6752

and the requisite by-law be prepared and approval be granted;

- F) That the Region of Durham requests that the Province continue with the intended Business Education Tax (BET) broad Industrial class reductions, that were deferred until the Provincial budget was balanced, in order to reduce Durham Region's broad Industrial property tax class education tax rate down to the Provincial average;
- G) That to achieve greater fairness and equity in the Current Value Assessment (CVA) system and property taxation policy, the Province again, be requested to:
 - Remove the special policy consideration for assessment decreases prior to the next reassessment cycle (2020 CVA for taxation years 2021 to 2024) so that all increases and decreases are phased-in evenly over the four-year cycle;
 - Undertake a stakeholder review of the Provincial statutory rates (Heads & Beds, Hydro Linears and Nuclear Generating Facilities) similar to the recent Railway Linear review;
 - iii) Update the following Provincial statutory rates and institute a process by which these rates are updated annually in order to avoid the shifting of municipal funding to the residential property homeowner:
 - 1. Hospitals, Prisons and Post-Secondary Education Institutions ("Heads & Beds", last updated in 1987);
 - 2. Railway/Hydro Right of Ways ("Linear Properties", last major update in 1998 with a one per cent increase in Railway Right of Ways in Durham Region in 2017); and
 - 3. Nuclear Generating Facilities (last updated in 1968);
 - iv) Redirect proxy property tax payments currently paid by the Region's two nuclear generating facilities to the Ontario Electricity Financial Corporation (OEFC) for the Ontario Hydro stranded debt to the host municipalities and the Region following retirement of the stranded debt; and

v) Amend Section 110 of the Municipal Act, 2001 in order to permit a municipality in a two tiered municipal structure the option to exempt a municipal capital facility from full or partial portion of its share of municipal property taxes only as it pertains to such a facility.

> CARRIED ON A RECORDED VOTE LATER IN THE MEETING (See Following Motion)

Moved by Councillor McQuaid-England, Seconded by Councillor John Neal, That the main motion of Councillors Henry and Drumm be amended as follows:

That for the property tax year of 2018, the discount for municipal property taxes be eliminated for vacant and excess land parcels in both the Commercial and Industrial broad property tax classes and the program be discontinued.

MOTION DEFEATED ON THE FOLLOWING RECORDED VOTE

YesNoCouncillor McLeanCouncillor AkerCouncillor McQuaid-EnglandCouncillor AsheCouncillor John NealCouncillor BallingerCouncillor SandersCouncillor Carter

Councillor Chapman
Councillor Collier
Councillor Drew
Councillor Drumm
Councillor Foster
Councillor Gleed
Councillor Grant
Councillor Henry
Councillor Joe Neal
Councillor O'Connor
Councillor Pickles
Councillor Pidwerbecki
Councillor Rowett
Councillor Roy

Councillor Roy Councillor Smith Councillor Woo

Councillor Ryan, Acting Chair

Members Absent: Councillor Jordan

Councillor Parish

Regional Chair Anderson

Declarations of Interest: Councillor Mitchell

The main motion of Councillors Henry and Drumm was then put to a vote and CARRIED.

F) 2018 Durham Region Transit (DRT) Servicing and Financing Study (2018-COW-31)

Discussion ensued regarding the capital investment for a new bus replacement plan and mid-life bus refurbishments; financing of a new indoor bus storage and service facility; the new Transit Development Charge By-law to meet the demand of future growth; the disconnect between transit capital costs and ridership; and, the increase in the U-Pass ridership

V. Patterson responded to questions regarding the increase in operational and maintenance overtime; the 2014 DRT Fare rates; and the DRT fare revenue shortfall of approximately \$700,000 in 2017. It was also questioned whether DRT has an analysis on the market impact of "Uber" service, or the role of these services as ride sharing to bring people to the main transit corridors.

Further discussion ensued regarding opportunities to lower the youth fares; transit initiatives to meet the target needs of low-income travellers; and the initiatives for a Family Weekend Pass for summer and a Youth Summer 2 for 1 promotion.

Moved by Councillor Henry, Seconded by Councillor Foster, That we recommend to Council:

A) That the proposed 2018 DRT service improvements, and efficiencies be approved for implementation in April and July 2018 at a net cost of \$499,651 in 2018, or \$1,047,489 million annualized as follows:

Table 1: 2018 Service Changes

	20	18	Annualized			
	Revenue Hours of Service	Net Cost		Revenue Hours of Service	Net Cost	
Service Improvements	10,523	\$989,223		20,465	\$1,931,320	
Service Efficiencies	(5,220)	(\$489,571)		(9,532)	(\$883,831)	
Net Change in Service	5,303	\$499,651		10,933	\$1,047,489	

B) That in accordance with Regional Council approved service standards, the list of currently underperforming routes, and the recommended actions for the underperforming routes, be received for information, as follows:

Table 2: Actions for Underperforming Routes

Route (Municipality)	Minimum Boarding Per Hour Standard	2017 Boardings per Hour	2018 Revenue Hours of Service	Estimated 2018 Operating Cost	Recommended 2018 Action
Local Routes					
420 – Britannia West (Oshawa)	7	6.6	1,266	\$115,301	Service recently introduced in September 2017. The 2018 Service Plan includes a route and trip enhancement.
318 – Garden-West Lynde (Whitby)	7	6.1	828	\$73,946	In 2018, DRT plans to replace the route with the introduction of expanded service on Routes 301 and 303.
603 - Pickering – Uxbridge (Pickering/Uxbridge)	7	2.4	1,512	\$151,076	Continue service and monitor performance.
601 – Brock – Uxbridge (Brock/Uxbridge)	7	2.2	2,255	\$240,220	Continue service and monitor performance.
960 – Newmarket- Uxbridge (Newmarket/Uxbridge)	7	1.8	1,025	\$113,702	Continue service and monitor performance.
Community Routes					
199 – Claremont	4	3.0	0	0	No further actions. In September 2017, service was replaced with Route 603, providing service between Uxbridge and Pickering via Claremont every weekday
Total			6,886	\$694,245	

- C) That in order to establish the service level that forms DRT's proposed 2018 Business Plan and Budget, the following be approved:
 - DRT's transit service level at 526,627 revenue hours of service (a 3.2 per cent increase from 510,070 hours in 2017), which includes annualization of the 2017 service enhancements and the proposed service enhancements and efficiencies to be implemented in April and July 2018;
 - ii) The specific routes that comprise the 526,627 revenue hours of service; and
 - iii) Regional Council approval of any service adjustments to routing beyond the approved revenue hours of service continue to be required, given the impact on Regional transit property taxes;
- D) That effective May 1, 2018, the Adult PRESTO/Ticket fare be increased from \$3.10 to \$3.15 which is estimated to generate approximately \$106,000 in new fare revenue based on DRT's 2018 ridership forecast of 10.48 million riders, unchanged from 2017 budgeted levels;
- E) That Durham Region Transit's Nine Year Capital Forecast (2019-2027) in the amount of \$297.4 million be received for information;

- F) That as requested by the Transit Executive Committee, the performance results of the North Service Strategy be received for information;
- G) That the response to Council's request for information on Access Pass holders' use of Specialized Services as noted in Report #2018-COW-31 be received for information.

 CARRIED
- 5.3 Business Plan and Budget Review
 - A) Presentations
 - 1. Jim Clapp, Commissioner of Finance, re: 2018 Regional Business Plans and Budgets for Property Tax Purposes
 - R.J. Clapp provided a detailed PowerPoint presentation on the 2018 Regional Business Plans and Budgets. A copy of his presentation was provided as a handout.

Highlights from the presentation included:

- Broader Economic Conditions
- Risk and Mitigation Strategies
- Business Planning Process
- Guideline
- 2018 Gross Property Tax Budget
- Budget & Assessment Growth 2015-2018
- 2018 Budget Highlights
- 2018 Guideline Achieved
- Budget Highlights:
 - Police
 - o Police Capital Program (\$m)
 - Transit
 - o Transit Capital Program (\$m)
 - Works, Roads & Bridges
 - Solid Waste Management
 - o Public Health and Paramedic Services
 - Social Services
 - Other Departments
- Special Contributions
- Conservation Authorities
- Federal Gas Tax Strategy
- Property Tax Supported Capital Forecast (\$m)
- Capital Forecast Financing (\$m)
- Debt Forecast

- Seaton Strategy
- 2018 Regional Property Tax Impact
- Average Monthly Household Regional Tax Impact
- Fiscal Sustainability
- Budget Summary
- R. J. Clapp noted that the average Regional property tax increase is 1.9% for an average residential tax increase of \$50. He added that the Regional residential property tax impact varies by municipality.

Councillor Foster requested additional information on the amount of debt that was internally financed. R. J. Clapp advised he will follow up with Councillor Foster directly.

R. J. Clapp responded to questions with respect to the inclusion of hospices in the 2018 budget; the Federal Gas Tax Funding Strategy timelines; the amount of the Ontario Works upload; and, clarification regarding the support for Toronto Region Conservation Authority's funding application for Pickering and Ajax Dyke Remediation Environmental Assessment, Floodplain mapping Duffins Creek and Hydrology update Petticoat Creek watershed.

Moved by Councillor Aker, Seconded by Councillor Henry,
That the Committee of the Whole recess for 45 minutes.
CARRIED

The Committee recessed at 12:45 PM and resumed the meeting at 1:30 PM.

- B) Business Plans and Budgets
 - Durham Regional Police Service 2018 Business Plans and Budgets

Moved by Councillor Collier, Seconded by Councillor Henry,
That the Durham Regional Police Service 2018 Business
Plans and Budgets be referred to consideration of Report
#2018-COW-19 of the Commissioner of Finance.
CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

- 2. Conservation Authorities 2018 Business Plans and Budgets
 - Central Lake Ontario
 - Ganaraska Region
 - Kawartha Region
 - Lake Simcoe Region

Toronto Region

Moved by Councillor Henry, Seconded by Councillor Jordan, That the Conservation Authorities 2018 Business Plans and Budgets be referred to consideration of Report #2018-COW-19 of the Commissioner of Finance.

CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

3. Durham Region Transit 2018 Business Plans and Budgets

V. Patterson responded to questions how the new positions and reclassifications of staff will assist DRT; and whether the DRT operators, when in training, are paid a minimum wage.

Moved by Councillor Henry, Seconded by Councillor Woo, That the Durham Region Transit 2018 Business Plans and Budgets be referred to consideration of Report #2018-COW-19 of the Commissioner of Finance.

CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

- 4. Health 2018 Business Plans and Budgets
 - Public Health
 - Paramedic Services

In response to a question, Dr. Kyle clarified the duties of the new Navigation and By-law Enforcement Officer positions.

Discussion ensued regarding the proposed facility expansions for Paramedic Services; and the allotted new Healthy Smiles Ontario staffing position.

Dr. Kyle also responded to questions regarding the required capital funds to purchase a mobile health unit in 2018; and the potential to utilize a decommissioned ambulance as a mobile health unit.

Moved by Councillor Pickles, Seconded by Councillor Smith, That the Health 2018 Business Plans and Budgets be referred to consideration of Report #2018-COW-19 of the Commissioner of Finance.

CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

At this point in the meeting, Councillor Woo made a declaration of interest under the *Municipal Conflict of Interest Act* with respect to the Children's Services portion of the Social Services 2018 Business Plans and Budgets of Report #2018-COW-19. He indicated that a family member is employed by the Region of Durham in the Social Services, Children Services Division.

- 5. Social Services 2018 Business Plans and Budgets
 - Emergency Management and Program Support Services
 - Social Assistance
 - Children's Services
 - Family Services
 - Housing Services
 - Services for Seniors and Long Term Care

Discussion ensued regarding the decrease in the wait times to access subsidized child care and potential capacity pressures.

R. Lambert responded to questions regarding the new Behavioural Consultant position. Dr. Drouin responded to questions regarding the Provincial funding provided to the Region for the 2018 Social Services operational costs.

Discussion followed on the budgeted monies dedicated to move forward the Housing Services Strategy initiatives

Moved by Councillor Pickles, Seconded by Councillor Pidwerbecki,
That the Social Services 2018 Business Plans and
Budgets be referred to consideration of Report
#2018-COW-19 of the Commissioner of Finance.
CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

- 6. Planning & Economic Development 2018 Business Plans and Budgets
 - Planning
 - Economic Development

Discussion ensued regarding the Region's return, in terms of marketing, on its financial investment into Toronto Global. K. Weiss advised that staff will report back at the Committee of the Whole meeting in April with an update on the Region's current international marketing opportunities.

Councillor John Neal questioned whether the municipalities receive provincial reimbursement for reviewing and commenting on the Provincial Plans. B. Bridgeman advised he would check with the various agencies and follow-up with Councillor John Neal directly.

Moved by Councillor O'Connor, Seconded by Councillor Sanders,
That the Planning & Economic Development 2018
Business Plans and Budgets be referred to
consideration of Report #2018-COW-19 of the
Commissioner of Finance.
CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

- 7. Works General Tax 2018 Business Plans and Budgets
 - Roads/Operations/Capital
 - Solid Waste Management
 - J. Presta responded to questions regarding the operating cost for communication changes; and the reallocation of the GIS Specialist to Payroll Clearing in Traffic operations.

Discussion ensued regarding the budget allocated for the business case on the management of organics.

Councillor Joe Neal requested the details on the removal of the one-time items for the Major Repairs & Renovations and Tangible Capital Assets identified on page 101 of the Works – Solid Waste Management 2018 Business Plan. R.J. Clapp advised he will provide this information to Councillor Joe Neal directly.

Moved by Councillor Pidwerbecki, Seconded by Councillor Henry,
That the Works General Tax 2018 Business Plans
and Budgets be referred to consideration of Report
#2018-COW-19 of the Commissioner of Finance.
CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

- 8. Finance & Administration 2018 Business Plans and Budgets
 - Regional Council

- Regional Chair's Office
- Chief Administrative Officer
- Corporate Services
- Legal Provincial Offences Act
- Durham Emergency Management Office
- Emergency 9-1-1 Telephone System
- Finance
- Non Departmental
- Special Contributions
- Provincial Download Service Costs
- Durham Region Local Housing Corporation

D. Beaton responded to questions regarding the timeline for the rollout of an electronic agenda (E- Agenda).

Discussion ensued regarding the strategy for the Pickering Airport lands; and, the non-departmental working capital contingencies. Councillor Joe Neal questioned what is included in the budget for Seaton Project Management. J. Clapp advised he would look into this and report back to Councillor Joe Neal directly.

K. Weiss responded to questions regarding the merits of Toronto Global with respect to the marketing of Durham Region. Discussion followed on whether to continue moving forward using the marketing services provided by Toronto Global.

Moved by Councillor Joe Neal, Seconded by Councillor Collier,
That Toronto Global be deleted from the NonDepartmental, budget in the amount of \$206,000, as
detailed in Item 24, Program Summary, of the
Finance & Administration 2018 Business Plan.
MOTION DEFEATED ON THE
FOLLOWING RECORDED VOTE

YesNoCouncillor CollierCouncillor AkerCouncillor McQuaid-EnglandCouncillor AsheCouncillor Joe NealCouncillor BallingerCouncillor John NealCouncillor CarterCouncillor Chapman

Councillor Drew Councillor Drumm Councillor Foster Councillor Gleed Councillor Grant Councillor Henry Councillor Jordan Councillor McLean Councillor Mitchell Councillor O'Connor Councillor Pickles Councillor Pidwerbecki Councillor Rowett Councillor Roy Councillor Sanders Councillor Smith Councillor Woo Councillor Ryan, Acting Chair

Members Absent: Councillor Parish

Regional Chair Anderson

Declarations of Interest: None

Further discussion ensued on the following Non-Departmental items as outlined in the Finance & Administration 2018 Business Plans: the Official Plan Review, the Regional Asset Management Audit and Software, Business Continuity, the Financial Information Management System, and a Development Tracking System.

J. Hunt responded to questions on how Legal Services determine who will represent the Region on matters before the Ontario Small Claims Court; and if the Region utilizes the services of an outside attorney.

Moved by Councillor Henry, Seconded by Councillor Smith,
That the Finance & Administration 2018 Business Plans
and Budgets be referred to consideration of Report
#2018-COW-19 of the Commissioner of Finance.
CARRIED

[Refer to Item 5.3 C) on pages 22 to 34 of these minutes.]

C) The 2018 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit (2018-COW-19)

A revised page 1 and page 10 to Report #2018-COW-19 of the Commissioner of Finance were provided as a handout.

Moved by Councillor Sanders, Seconded by Councillor Carter, That we recommend to Council:

2018 General Purpose Property Tax Business Plans and Budgets

A) That the 2018 Business Plans and Property Tax Budgets for General Purposes (excluding Durham Region Transit and Solid Waste Management) be approved, at a total net property tax requirement of \$545,926,000, as detailed within the 2018 Regional Business Plans and Budgets, which are highlighted in this report and summarized as follows:

	2018 Tax
	<u>Requirements</u>
i) Regional Operations	(\$000s)
Departmental Operations	239,644
Regional Roads Reserve – Growth	12,549
Regional Roads – Rehabilitation Reserve Fund	26,050
Regional Bridges – Rehabilitation Reserve Fund	5,525
Total Regional Operations	283,768
ii) Police Service	198,916
iii) Provincial Download Service Costs	48,153
iv) Conservation Authorities	8,032
v) Special Contributions	
Regional Land Acquisition Reserve Fund	570
Special Contribution - Hospitals	4,060
- Durham College	350
Total Special Contributions	4,980
SUBTOTAL	543,849
Seaton Assessment Growth	621
Adjustment to 2018 Assessment Base (re: Assessment under appeal)	1,457
TOTAL GENERAL PROPERTY TAX PURPOSES	545,927

Note: Excludes Durham Region Transit and Solid Waste Management which are included separately as Recommendations T) through X).

B) That the **2018 Net Major Tangible Capital Asset Program for General Property Tax Purposes** (excluding Solid Waste, Durham Region Transit and Conservation Authorities' requirements) in the amount of \$91,555,000 be approved, and the 2019 to 2027 Capital Forecast in the amount of \$1,487,837,000 as detailed in the following table be received for information purposes only and subject to future approvals:

GENERAL PURPOSES
TANGIBLE CAPITAL ASSET REQUIREMENTS (\$000's)

	Recommended	Forecast						
							Total	
	204.0	2040	2020	2024	2022	<u>2023-</u>	2019-	
Police Service	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2027</u>	<u>2027</u>	
Operations Training Centre - Phase 2	_	_	2,000	23,000	_	_	25,000	
	-		•			5 000	,	
Facility Repairs & Renovations Clarington Police Complex Phase 2 - Regional	515	1,000	1,000	1,000	1,000	5,000	9,000	
Support Centre and Centre for Investigative Excellence	-	-	55,000	-	-	-	55,000	
Durham North West Seaton	-	-	-	-	2,500	27,500	30,000	
North Division Expansion	-	-	-	-	-	3,400	3,400	
Central East Division	-	-	-	-	-	50,000	50,000	
Police Service sub-total	515	1,000	58,000	24,000	3,500	85,900	172,400	
Paramedic Service								
Ambulance Stations - Seaton	1,000	2,500	-	-	-	-	2,500	
- Clarington	1,100	2,700	-	-	-	-	2,700	
- Uxbridge	-	1,250	-	4,500	-	-	5,750	
Ambulances & Equipment - Growth Related	-	525	-	525	-	1,575	2,625	
Ambulances & Equipment Replacement	3,306	2,285	2,328	2,691	2,437	17,406	27,147	
Paramedic Service sub-total	5,406	9,260	2,328	7,716	2,437	18,981	40,722	
Health & Social Services								
New Ontario Works Delivery Location	-	-	-	20,000	-	-	20,000	
Sunderland Relocation and Expansion - Child Care	-	1,000	-	-	-	-	1,000	
Seaton Facility	-	8,300	-	-	-	-	8,300	
Social Services sub-total		9,300	-	20,000	-	-	29,300	
Headquarters Expansion	-	-	-	120,000	-	-	120,000	
Works Operations								
Regional Roads Program	85,634	101,570	120,170	115,285	121,970	666,420	1,125,415	
Works Operations sub-total	85,634	101,570	120,170	115,285	121,970	666,420	1,125,415	
TOTAL TCA REQUIREMENTS	91,555	121,130	180,498	287,001	127,907	771,301	1,487,837	

C) That financing for the 2018 Net Major Tangible Capital Asset Program for General Property Tax Purposes in the net amount of \$91,555,000 be approved as follows:

GENERAL PURPOSES 2018 CAPITAL FINANCING (\$000's)

	<u>Police</u>	<u>Paramedic</u>	<u>Roads</u>	<u>Total</u>
Property Taxes	515	4,888	6,204	11,607
Development Charges	-	-	36,251	36,251
Rehabilitation / Special Road/Bridges Reserve Funds	-	-	41,779	41,779
Debentures	-	518	-	518
Other 1.	-	-	1,400	1,400
Total Financing	515	5,406	85,634	91,555

Note:

Contributions for Regional Roads and Bridges

- D) That a 2018 contribution of \$12,549,000 to the Regional Roads Reserve – Growth be authorized to allow for financing of Road Capital Construction Projects;
- E) That a 2018 contribution of \$26,050,000 to the **Regional Roads Rehabilitation Reserve Fund** be authorized to assist with roads rehabilitation requirements;
- F) That a 2018 contribution of \$5,525,000 to the **Regional Bridges Rehabilitation Reserve Fund** be authorized to assist with bridge rehabilitation requirements;
- G) That a financing plan to advance the use of a portion of the Federal gas tax funds in order to address the most critical road rehabilitation be approved as follows:
 - i) The outstanding debt servicing payments related to the Durham York Energy Centre continue to be financed from Federal gas tax revenue until the internal loan obligations are met in 2020 with the 2018, 2019 and 2020 payments to be phased in order to provide \$4.8 million Federal gas tax revenue to be dedicated in 2018 to critical road rehabilitation needs; and

^{1.} Contribution from Simcoe County

- ii) The following additional critical road rehabilitation capital projects be approved with financing from the Federal gas tax (\$4.8 million) and the balance of \$2.4 million from the 2018 budgeted increase in the Regional Road Rehabilitation Reserve:
 - Liberty Street (Regional Road 14) from north of Concession 3 to Concession 4 in the Municipality of Clarington, at an estimated cost of \$1,900,000 (current pavement condition index rating of 15)
 - Regional Road 21 from Marsh Hill (approximately 3.5 km east of Lake Ridge Road) to Highway 12 in the Township of Scugog at an estimated cost of \$3,000,000 (current pavement condition index rating of 13)
 - Regional Road 38 Whites Road from north of Kingston Road to Finch Avenue in the City of Pickering at an estimated cost of \$1,300,000 (current pavement condition index of between 24 and 30 for the various segments); and
 - Regional Road 8 from Mill Run Gate to 0.4 km west of 4th Concession Road in the Township of Uxbridge at an estimated cost of \$1,000,000 (current pavement condition index of between 9 and 15 for the various segments)
- H) That given the funding allocation of \$2,216,952 for Durham Region through the Ontario Municipal Commuter Cycling Program (OMCC) which covers 80 per cent of eligible design, engineering and capital costs to build commuter cycling facilities, the Region's 20 per cent funding contribution of \$554,238 be included in the 2018 Regional Business Plans and Budgets (total OMCC cycling program \$2,771,190);

Provincial Download Services Costs

I) That the **2018 Provincial Download Services Costs Budget** be approved as part of the 2018 Regional General Purposes property tax requirement in the total amount of \$48,153,000, including a provision of \$5,991,000 for the 2018 Durham Regional Local Housing Corporation Business Plan and Budget;

Conservation Authorities

J) That funding totaling \$5,815,856 for operations and \$1,653,229 for 2018 Special Projects be approved for the **Region's five** Conservation Authorities with Special Projects funding provided as summarized below:

Kawartha Region Conservation Authority	\$140,890
Ganaraska Region Conservation Authority	228,232
Toronto and Region Conservation Authority	812,971
Lake Simcoe Region Conservation Authority	471,136

Total Conservation Authority Special Projects \$1,653,229

K) That additional funding totaling \$200,000 be provided from the Regional Land Acquisition Reserve Fund to the five Conservation Authorities for 2018 land management expenditures for properties within Durham Region as outlined below and that the Region continue to work with the Conservation Authorities to review the funding of land management activities, including financial reporting on the funding spent annually and associated outcomes as part of the Conservation Authorities annual accountability reporting:

Central Lake Ontario Conservation Authority	\$85,000
Kawartha Region Conservation Authority	15,000
Ganaraska Region Conservation Authority	37,000
Toronto and Region Conservation Authority	41,000
Lake Simcoe Region Conservation Authority	22,000

<u>Total Conservation Authority Special Projects \$200,000</u>

- L) That the York/Peel/Durham/Toronto Groundwater
 Management Initiatives be continued in 2018 at a funding
 level of \$175,000 for ongoing groundwater protection initiatives
 jointly funded with the City of Toronto and York and Peel
 Regions;
- M) That the special funding request from Central Lake Ontario Conservation Authority (CLOCA) in the amount of \$100,000 for Phase One of Two of the Update to the CLOCA Watershed Plans be approved subject to the accountability of project costs incurred and project completion, with funding to be provided from the Regional Land Acquisition Reserve Fund;

- N) That the special funding requests from Central Lake Ontario Conservation Authority in the amount of \$50,000 and from Ganaraska Conservation Authority in the amount of \$25,000 for the joint Lake Ontario Shoreline Management Plan Update project be approved with funding to be provided from the Regional Land Acquisition Reserve Fund subject to:
 - i) Central Lake Ontario Conservation Authority and Ganaraska Conservation Authority securing the remainder of the project funding from the National Disaster Mitigation Program and Lower Trent Region Conservation Authority;
 - ii) project completion; and
 - iii) accountability of project costs;
- O) That the special funding request from Ganaraska Conservation Authority in the amount of \$50,000 for their Watershed Plan update be approved subject to the accountability of project costs incurred and project completion, with funding to be provided from the Regional Land Acquisition Reserve Fund;
- P) That the Region of Durham support the Toronto and Region Conservation Authority's 2018 application to the National Disaster Mitigation Program for \$400,000 in funding towards the Pickering and Ajax Dyke Remediation Environmental Assessment, Floodplain mapping update of the Duffins Creek watershed, and Hydrology update for the Petticoat Creek watershed:
- Q) That the special funding request from Lake Simcoe Conservation Authority in the amount of \$39,162 for the Scanlon Creek Operations Centre Renovation Project be approved subject to the accountability of project costs incurred and completion of the project, with funding to be provided from the Regional Land Acquisition Reserve Fund;
- R) That a contribution of \$569,838 to the **Regional Land**Acquisition Reserve Fund be authorized to assist in financing requests for funding received from the five Conservation Authorities to acquire environmentally sensitive lands within the Region, based on eligibility criteria per the approved Regional Land Acquisition Reserve Fund Policy;

Special Contributions

S) That the Oak Ridges Hospice of Durham Ltd. request for \$350,000 of capital funding for the construction of a residential hospice facility in Port Perry be approved, with the required financing from the Region's Hospital Reserve Fund; and further, that funds be released to the Oak Ridges Hospice of Durham Ltd. at the discretion of the Commissioner of Finance for the approved capital project as noted in the hospice request subject to the accountability of final capital costs reported upon completion;

Solid Waste Management 2018 Business Plan and Budget

- That the **2018 Business Plan and Budget for Solid Waste Management** at a net property tax requirement of \$42,733,000
 be approved as detailed in the 2018 Solid Waste Management
 Business Plan and Budget;
- U) That the Solid Waste Management Capital Forecast for the period 2019 to 2027 in the amount of \$184,819,000 as detailed below be received for information purposes only and subject to additional future approvals:

SOLID WASTE MANAGEMENT
TANGIBLE CAPITAL ASSET REQUIREMENTS (\$000's)

	Recommended	Forecast							
							Total		
						2023-	<u> 2019-</u>		
	<u>2018</u>	<u>2019</u>	2020	<u>2021</u>	2022	2027	<u>2027</u>		
Landfill Remediation / Reclamation	-	3,269	700	550	150	2,150	6,819		
Organics Management Plan	-	169,500	-	-	-	-	169,500		
Seaton Waste Management Facility - Pickering		-	-	8,500	-	-	8,500		
TOTAL TCA REQUIREMENTS	-	172,769	700	9,050	150	2,150	184,819		

Durham Region Transit 2018 Business Plan and Budget

- V) That the **2018 Business Plan and Budget for Durham Region Transit** be approved at a total net property tax requirement of \$55,800,000, as detailed in the 2018 Durham Region Transit Business Plan and Budget;
- W) That the **2018 Major Tangible Capital Assets Expenditure Program for Durham Region Transit** be approved in the gross amount of \$16,968,000 and the Capital Forecast for the period 2019 to 2027, (totalling \$297,421,000) as summarized below be received for information purposes only and subject to future approvals:

DURHAM REGION

TANGIBLE CAPITAL ASSET REQUIREMENTS (\$000's)

TRANSIT	Recom	nmended	Forecast											
												<u>2023-</u>		<u>2019-</u>
	<u>#</u>	<u>2018</u>	<u>#</u>	<u> 2019</u>	<u>#</u>	<u>2020</u>	<u>#</u>	<u>2021</u>	<u>#</u>	2022	<u>#</u>	<u>2027</u>	<u>#</u>	2027
Growth Related Vehicles	5	2,307	17	9,288	19	10,424	17	9,288	19	10,424	76	42,256	148	81,680
Replacement Vehicles	23	9,114	17	7,158	18	7,193	16	7,083	18	7,173	87	35,820	156	64,427
Bus Refurbishments	-	-	9	900	9	900	9	900	9	900	45	4,500	81	8,100
Facilities														
Indoor Bus Facility		4,250		-		50,500		-		-		37,300		87,800
Seaton		-		-		-		-		-		25,000		25,000
Raleigh		-		-		-		1,030		-		-		1,030
Other		34		203		-		12		-		25		240
sub-total - facilities		4,284		203		50,500		1,042		-		62,325	,	114,070
System Improvements		1,263		6,307		3,033		2,897		3,033		13,874		29,144
TOTAL TCA REQUIREMENTS	28	16,968	43	23,856	46	72,050	42	21,210	46	21,530	208	158,775	385	297,421

X) That financing for the 2018 Capital Expenditure Program for Durham Region Transit in the gross amount of \$16,968,000 be approved as follows:

2018 \$ (000's)
1,184
6,665
4,787
3,045
1,288
16,968

^{*} Table may not add due to rounding

Financial Management and Accountability

Y) That the **Listing of 2018 Regional Fees and Charges**, as set forth in the 2018 Regional Business Plans and Budgets be approved and made available to the public and all applicable By-laws be amended accordingly;

- Z) That based upon the 2018 Regional Business Plans and Budgets as recommended herein, the Commissioner of Finance be authorized to set 2018 Regional Property Tax Rates for General Purpose, Solid Waste Management and Durham Region Transit and approval be granted for the requisite By-laws;
- AA) That **capital project approval** be granted for expenditures and financing per the 2018 Capital Project Detail Forms within the 2018 Regional Business Plans and Budgets where contract awards are consistent with the Regional Budget Management Policy;
- BB) That for any Regional program change or capital expenditure included within the 2018 Regional Business Plans and Budgets which is proposed to be financed in whole, or in part, from **Provincial/Federal subsidies or related revenues**, neither staffing, capital nor other related Regional expenditures be committed until such time as adequate written confirmation is received from the respective provincial/federal ministry to commit to the subsidy or related revenues (Committee of the Whole and Regional Council will be advised accordingly, consistent with the Regional Budget Management Policy);
- CC) That all business case applications for subsidy or other related funding from senior levels of government or external organizations with respect to Region-operated programs be coordinated with the Region's Finance Department to ensure corporate financial accountability and requirements in expenditure management and financial reporting are met;
- DD) That funding totaling \$85,300 be approved within the 2018 Risk Management program of the Finance Department's 2018 Business Plan and Budget for **COMRA** (up to \$41,900) and the **Pickering Auxiliary Rescue Association** (up to \$43,400) to be administered by the Finance Department in consultation with the Durham Regional Police Service based upon services rendered;
- EE) That the reporting of the 'Impact of Excluded Expenses' for tangible capital asset amortization, post-employment benefits and solid waste landfill closure/post-closure expenses be adopted, per requirements under Ontario Regulation 284/09 of the Municipal Act 2001 and the Public Sector Accounting Board (PSAB):

ESTIMATED IMPACT OF EXCLUDED EXPENSES ON ACCUMULATED SURPLUS FOR THE 2018 BUSINESS PLANS AND BUDGETS (\$000's)

	<u>2017</u> \$	<u>2018</u> \$
PSAB Additions to Budget		
Tangible Capital Asset Amortization	120,601	139,000
Post-Employment Benefit Expense	8,087	9,051
Landfill Closure/Post Closure - Increase in Liability	2,127	-
Liability for Contaminated Inactive Sites		
Total PSAB Additions	130,815	148,051
PSAB Reductions to Budget Tangible Capital Asset Acquisition	(291,822)	(318,588)
Debt Principal Payments	(56,921)	(21,260)
Landfill Closure Costs - Decrease in Liability		(1)
Total PSAB Reductions	(348,743)	(339,849)
Net Impact - (Increase) to Accumulated Surplus	(217,928)	(191,798)

FF) That in the event that the Restricted Acts after Nomination Day (as defined in the Municipal Act, 2001) should apply to the Region for the 2018 Municipal Election, Regional Council delegates authority to the Chief Administrative Officer and Treasurer, in consultation with the applicable Department Head to take action to make any expenditures or incur any liability that is deemed necessary but not included in the Region's 2018 Budget, and provided expenditures or liabilities are required to fulfil the obligations of maintaining and ensuring the appropriate continuity of the Regional operations, including Durham Region Transit and the Durham Regional Local Housing Corporation, and that any such actions taken shall subsequently be reported upon to Regional Council.

Such delegation shall be in additional to and notwithstanding the provisions of the Region's Purchasing By-law (By-law No. 68-2000, as amended) and the Region's Budget Management Policy. In addition, the provisions of Section 16.3 to 16.10 of the Budget Management Policy (Delegation of Authority during Recess of Regional Council) shall be extended to apply in the event that the provisions of the Municipal Act, 2001 with respect to Restricted Acts after Nomination Day apply to the Region in the 2018 Municipal Election as if such period were a recess of Regional Council;

- GG) That as required by Provincial Legislation for asset management planning purposes including reporting requirements for the Federal gas tax, development charge background studies, Provincial grant funding applications and long term financial plans, the Commissioner of Finance be the designated executive lead; and
- HH) That in order to ensure the continued financial sustainability in the delivery of municipal services across the Region and given that there may be a timing difference in the matching of taxable assessment growth and the related property tax revenue from the Seaton community with the budgeted Regional operating costs to service this community, it is recommended that:
 - i) The estimated increase in assessment growth for Seaton in 2018, generating an estimated \$0.6 million in property taxes, be deferred (Reserve Fund) for consideration in 2019 in order to align taxation revenue with anticipated increases in Regional operating costs related to Seaton; and
 - ii) A review to compare the anticipated Seaton-specific operating cost requirements with taxable assessment growth be undertaken annually as part of the Business Planning and Budget process to ensure the Seaton assessment growth is aligned with the related budgetary expenditures of Regional service requirements.

CARRIED LATER IN THE MEETING ON A RECORDED VOTE (See Following Motions)

Moved by Councillor Sanders, Seconded by Councillor Carter,
That the foregoing motion of Councillors Sanders and Carter
be divided in order to allow voting on Part A) i) Regional
Operations separately from the remainder.

CARRIED

Part A) i) was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

Yes
Councillor Aker
Councillor Ashe
Councillor Ballinger
Councillor Carter
Councillor Chapman
Councillor Drumm

Councillor Foster

Councillor Gleed Councillor Grant Councillor Henry Councillor Jordan Councillor McLean

Councillor Mitchell

Councillor Pickles
Councillor Pidwerbecki

Councillor Rowett
Councillor Sanders
Councillor Smith

Councillor Ryan, Acting Chair

Members Absent: Councillor Collier

Councillor McQuaid-England

Councillor Parish

Regional Chair Anderson

Declarations of Interest: Councillor Drew

Councillor O'Connor Councillor Roy

Councillor Woo

Moved by Councillor Sanders, Seconded by Councillor Carter,
That the foregoing motion of Councillors Sanders and Carter
be divided in order to allow voting on Parts V), W) and X)
separately from the remainder.

CARRIED

Parts V), W) and X) were then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u> <u>No</u>

Councillor Aker Councillor McQuaid-England

Councillor Ashe Councillor Joe Neal Councillor Ballinger Councillor John Neal

Councillor Carter
Councillor Chapman
Councillor Drew
Councillor Foster

Councillor Gleed

Councillor Grant Councillor Henry

Councillor Jordan

Councillor McLean Councillor Mitchell

Councillor O'Connor

Councillor Pickles

Councillor Pidwerbecki

Councillor Rowett

Councillors Roy

Councillor Sanders

Councillor Smith

Councillor Woo

Councillor Ryan, Acting Chair

Members Absent: Councillor Collier

Councillor Parish

Regional Chair Anderson

Declarations of Interest: Councillor Drumm

The main motion of Councillor Sanders and Councillor Carter [with the exception of Parts A) i), V), W) and X)] was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u> <u>No</u>

Councillor Aker Councillor Joe Neal
Councillor Ballinger Councillor John Neal

Councillor Carter Councillor Chapman Councillor Drew Councillor Drumm

Councillor Foster Councillor Gleed

Councillor Grant

Councillor Henry

Councillor Jordan

Councillor McLean Councillor Mitchell

Councillor O'Connor

Councillor Pickles

Councillor Pidwerbecki

Councillor Rowett

Councillors Roy

Councillor Sanders

Councillor Smith

Councillor Woo

Councillor Ryan, Acting Chair

Members Absent: Councillor Ashe

Councillor Collier

Councillor McQuaid-England

Councillor Parish

Regional Chair Anderson

Declarations of Interest: None

Administration

5.4 Communications

There were no communications to consider.

- 5.5 Reports
 - A) The Regional Municipality of Durham's Accessibility Advisory Committee's (AAC) 2018 Workplan (2018-COW-14)

Moved by Councillor Henry, Seconded by Councillor McLean, That we recommend to Council:

That the 2018 Accessibility Advisory Committee's workplan as outlined in Attachment #1 to Report #2018-COW-14 of the Chief Administrative Officer, be approved.

CARRIED

B) The Regional Municipality of Durham's Accessibility Advisory Committee's 2017 Annual Report (2018-COW-15)

Moved by Councillor Henry, Seconded by Councillor McLean, That we recommend to Council:

That Report #2018-COW-15 of the Chief Administrative Officer be received for information.

CARRIED

C) 2018 Municipal Elections Compliance Audit Committee (2018-COW-22)

Moved by Councillor Henry, Seconded by Councillor McLean, That we recommend to Council:

- A) That the Regional Clerk be granted delegated authority for the following four duties:
 - Establish and approve the 2018 Compliance Audit Committee's terms of reference and administrative practices and procedures;
 - ii) Establish membership criteria and qualifications required to ensure a competent Compliance Audit Committee can be formed, consistent with the *Municipal Elections Act*, 1996;
 - iii) Recruit and appoint a roster of individuals eligible to be Compliance Audit Committee members;

- iv) Call and constitute a Compliance Audit Committee among the roster of appointed eligible members, in keeping with the Committee's terms of reference, and administrative practices and procedures; and
- B) That the 2018 Compliance Audit Committee shall be deemed to be established as required under Section 88.37 of the Municipal Elections Act, 1996, once the Regional Clerk approves the Committee's Terms of Reference and the roster of eligible members to sit on the Compliance Audit Committee.

 CARRIED
- Extension of NEXTGEN Communications Interoperability and Radio System User Agreement to Ontario Power Generation (2018-COW-27)

Moved by Councillor Henry, Seconded by Councillor McLean, That we recommend to Council:

- A) That the NextGen Communications Interoperability and Radio System User Agreement be modified and extended to permit Ontario Power Generation to become a user; and
- B) That the Regional Chair and Clerk be authorized to execute any documents which are necessary to include Ontario Power Generation as a user in the NextGen Communications Interoperability and Radio System User Agreement on terms and conditions necessary to include them as a user, subject to the approval of Legal Services.

CARRIED

E) Proposed negotiated settlement pertaining to litigation regarding the U-Pak Court Action being under Court File #CV-11-4271137 (2018-COW-29)

Moved by Councillor Joe Neal, Seconded by Councillor John Neal, That Report #2018-COW-29 of the Commissioner of Works and Director of Legal Services be tabled to the end of the meeting.

CARRIED

[This item was considered later in the meeting. Refer to Item 5.5 E) on pages 45 to 46 of these minutes.]

Moved by Councillor John Neal, Seconded by Councillor Carter,
That the Committee of the Whole recess for 10 minutes.
CARRIED

The Committee recessed at 3:16 PM and reconvened at 3:30 PM. Acting Chair Ryan assumed the Chair for the remainder of the meeting.

6. Planning & Economic Development

<u>Planning</u>

6.1 Communications

There were no communications to consider.

- 6.2 Reports
 - A) Renaming of Regional Road 57 in the Municipality of Clarington (2018-COW-13)

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That Regional Road 57 within the limits of the Municipality of Clarington be renamed to Bowmanville Avenue;
- B) That the street renaming by-law in Attachment #2 to Report #2018-COW-13 of the Commissioner of Planning and Economic Development be passed; and
- C) That a copy of the adopted by-law and Report #2018-COW-13 of the Commissioner of Planning and Economic Development be forwarded to the Municipality of Clarington, Township of Scugog, Ministry of Transportation, Durham Region Police Services, Region of Durham Paramedic Services, and all other stakeholders, for information.

CARRIED AS AMENDED (SEE FOLLOWING MOTION)

Moved by Councillor Woo, Seconded by Councillor Foster,

That the main motion of Councillors Henry and O'Connor be amended by deleting Part B) in its entirety and replacing it with the following new Part B):

B) That an appropriate street renaming By-law be brought forward and passed by Council at a later date when the timing of the Ministry of Transportation's overhead sign replacement program is known, so that the effective date of the Bowmanville Avenue street renaming generally coincides with the installation of the Ministry of Transportation's new signs at this Highway 401 interchange.

The main motion of Councillors Henry and O'Connor was then put to a vote and CARRIED AS AMENDED.

CARRIED

B) Proposed regulations under the Planning Act related to inclusionary zoning, 2017 – Environmental Bill of Rights Registry #013-1977 (2018-COW-18)

A revised page 2 to Report #2018-COW-18 was provided as a handout.

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That Report #2018-COW-18 of the Commissioner of Planning and Economic Development, Commissioner of Finance, and Commissioner of Social Services, be endorsed and submitted to the Ministry of Municipal Affairs as Durham Region's response to Environmental Bill of Rights Registry #013-1977 regarding proposed regulations related to inclusionary zoning under the Promoting Affordable Housing Act, 2016;
- B) That the following comments be addressed by the Province when finalizing the proposed regulations:
 - Allow municipalities greater flexibility to address local housing needs, including affordable rental housing;
 - Remove the mandatory offering of financial contributions by municipalities in order to implement inclusionary zoning;
 - iii) Allow municipal discretion to include or exempt purposebuilt rental developments from the application of an inclusionary zoning by-law;
 - iv) Provide the ability for municipalities to establish the maximums for "unit set aside" and "offsite units" to serve the needs of their local housing markets;

- V) Clarify if both upper and lower tier municiaplities will be required to update their Official Plans with enabling policies related to inclusionary zoning;
- vi) Participation by an upper tier municipality not be required in a two-tiered municipal structure, if a lower-tier municipality chooses to implement inclusionary zoning in their Official Plans;
- vii) if an upper tier municipality chooses to participate in inclusionary zoning, clarification regarding the following be provided:
 - Whether the upper and/or lower tier municipality is expected to prepare the requisite municipal assessment report prior to embarking on Official Plan and Zoning By-law amendments to implement inclusionary zoning;
 - The flexibility for upper and/or lower tier municipalities to mutually agree who is responsible for paying the 40% difference between average market price and affordable price for all affordable housing units;
 - How inclusionary zoning agreements would be structured between upper and lower tier municipalities, and how the proceeds related to the equity of an affordable housing unit could be shared among the parties; and
 - Whether the upper and/or lower tier municipality bears the burden of administration responsibilities over the life of the program, which can be upwards of 20+ years;
- viii) Provide background information and a rationale regarding the prescribed formula that requires municipalities to contribute 40% of the difference between the sum of the average market price for all the affordable housing units and the sum of the affordable price for all affordable housing units; and
- C) That a copy of Report #2018-COW-18 of the Commissioner of Planning and Economic Development, Commissioner of Finance, and Commissioner of Social Services, be forwarded to Durham's area municipalities.

CARRIED

Economic Development

6.3 Communications

There were no communications to consider.

6.4 Reports

A) Pegasus Project – Establishing An Economic Development Partnership with Nuremberg, Germany (2018-COW-26)

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

That Regional Council approve-in-principle that staff from the Planning and Economic Development Department initiate an Economic Development Partnership with the Nuremberg Metropolitan Region, Germany, to work together to promote investment and trade between Durham Region and Nuremberg, and build foreign direct investment prospects.

CARRIED

7. Works

<u>Waste</u>

7.1 Communications

A) Stewardship Ontario – re: Industry funding for Municipal Blue Box Recycling for the third quarter of the 2017 Program Year

Moved by Councillor Henry, Seconded by Councillor O'Connor,
That the correspondence dated December 31, 2017 from
Stewardship Ontario regarding Industry funding for
Municipal Blue Box Recycling for the third quarter of the
2017 Program Year, be received for information.
CARRIED

7.2 Reports

A) Energy from Waste – Waste Management Advisory Committee Membership Extension (2018) (2018-COW-20)

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That the membership to the Energy from Waste Waste Management Advisory Committee be extended by one year to the end of 2018; and
- B) That the Municipality of Clarington staff and Energy from Waste Waste Management Committee members be advised of Regional Council's decision.

CARRIED

Works

7.3 Communications

A) Lead Water Service Connections (2018-INFO-13)

Staff responded to questions with regards to when staff would be contacting A. Rose, a delegate from the January 10, 2018 Committee of the Whole meeting, with regards to her questions and concerns; when the notifications regarding lead pipes was sent out; how to better determine where lead pipes are on residential properties; whether other municipalities are subsidizing replacement of lead pipes; and whether there are health concerns related to lead in drinking water. Councillor Jordan requested that Health and Works staff provide a detailed report with more information regarding this issue.

Moved by Councillor Henry, Seconded by Councillor O'Connor, That Report #2018-INFO-13 of the Commissioner of Works be received for information.

CARRIED

7.4 Reports

A) Declaration of Lands as Surplus and Approval to Exchange Lands with the City of Pickering and The Regional Municipality of York at 1250 Barnwood Square and Liverpool Road at Finch Avenue, in the City of Pickering (2018-COW-12)

A revised page 1 to Report #2018-COW-12 was provided as a handout.

Staff responded to questions with regards to the restoration of the garage structure at 1250 Barnwood Square. J. Presta advised he would follow up on this matter and provide further details to Councillor McLean directly.

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That property, being Parts 3 and 4 on 40R-29193 and Part 6 on 40R-29446 in the City of Pickering be declared surplus;
- B) That Part 4 on 40R-29193 be conveyed to the Regional Municipality of York for a nominal sum;
- C) That Part 3 on 40R-29193 and Part 6 on 40R-29446 be conveyed to the City of Pickering for a nominal sum; and
- D) That Regional staff take all steps required to complete the transfers as detailed in Recommendations B and C, and that the Regional Chair and Regional Clerk be authorized to execute any documents required to complete the conveyances.

CARRIED

B) Award of Request for Proposals #416-2017 for Vacuum Excavation Services Registry for Work at Various Locations within the Regional Municipality of Durham (2018-COW-16)

Discussion ensued regarding vacuum excavation trucks dumping in prohibited areas in the Town of Whitby. Staff was asked to advise Councillor Mitchell whether a clause can be added to the contracts to ensure that the trucks dump in appropriate areas. Staff was also asked to provide details to Councillor Gleed regarding the environmentally licensed site in Innisfil and details around the licensing process.

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That Request for Proposals #416-2017 be awarded to the five (5) selected contractors listed below to form the registry for the provision of vacuum excavation services having an estimated value of less than \$125,000 per project, for the period of three years from the date of award:
 - Spring Grove Enterprises Ltd.
 - Badger Daylighting LP
 - Multi Vac Services Ltd.
 - Sewer Technologies Inc.
 - Wessuc Inc.; and
- B) That the Commissioner of Finance be authorized to execute the necessary agreements.

CARRIED

C) Approval of Request for Pre-Qualification #1145-2017 for General Contractors for Recoating of All Levels of the Parking Garage at Regional Headquarters in the Town of Whitby (2018-COW-17)

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That in accordance with Request for Pre-Qualification #1145-2017, the following contractors be pre-qualified for the tendering of the Recoating of all levels of the parking garage at Regional Headquarters in the Town of Whitby (Regional Tender T-1001-2018):
 - Can Mar Contracting Limited
 - Complete Concrete Restoration Limited
 - Delbridge Contracting Limited
 - Eagle Restoration Inc.
 - Palmark Construction Limited
 - Structural Contracting Limited; and
- B) That the tender documents for the recoating of all levels of the parking garage at Regional Headquarters be issued and awarded only to the above noted contractors.

CARRIED

 Approval for the Award of Contract in Excess of Allowable Limits for Registry Work for the Removal and Disposal of Surplus Fill at the Ajax/Pickering Works Depot Located at 2020 Salem Road (2018-COW-25)

Moved by Councillor Henry, Seconded by Councillor O'Connor, That we recommend to Council:

- A) That Contract Q347-2014 (A-110) Remove and Dispose of Surplus Fill at 2020 Salem Road, at the Ajax/Pickering Works Depot be awarded to Eagleson Construction for the quoted lump sum price of \$137,500*; and
- B) That financing for this work be provided from within the Works Department's 2018 Approved Water Supply and Sanitary Sewerage Operating Budgets for Maintenance Operations and the Approved Capital Budget for the Replacement of Polybutylene Connections.
 - (*) before applicable taxes

CARRIED

8. Health & Social Services

<u>Health</u>

8.1 Communications

There were no communications to consider.

- 8.2 Reports
 - A) Mobile Health Unit for At-Risk Populations, Including Those Using Opioids (2018-COW-28)

Moved by Councillor Henry, Seconded by Councillor Chapman,
That Report #2018-COW-28 of the Commissioner and
Medical Officer of Health be tabled to the Regional Council
meeting scheduled for February 14, 2018.
CARRIED

Social Services

8.3 Communications

There were no communications to consider.

8.4 Reports

There were no Social Services reports to consider.

9. Other Business

A) Update on Legal Fees with regards to Durham Region Transit legal matter with the City of Oshawa

Councillor John Neal inquired whether Legal Department staff were able to provide an update on the amount of legal fees spent to date with regards to the legal matter between Durham Region Transit and The City of Oshawa. J. Hunt advised he would look into this and follow-up with Councillor John Neal directly.

B) Reduction of Fees for Unloading Septage at Water Pollution Control Plants

Moved by Councillor Smith, Seconded by Councillor Drew,

That the rules of procedure be suspended in order to introduce a motion regarding the reduction of fees for unloading septage at Water Pollution Control Plants.

CARRIED on a 2/3rds vote

Moved by Councillor Smith, Seconded by Councillor Woo, That we recommend to Council:

- A) That the fees for unloading septage at the Water Pollution Control Plants be reduced by 50% from January 1st of each year until the end of half-load season:
- B) That staff review the current efficiencies in the speed of unloading the septage carriers; and
- C) That staff explore the implementation of a metering system for the unloading of septage.

CARRIED

5. Finance & Administration

Administration

- 5.5 Reports
 - E) Proposed negotiated settlement pertaining to litigation regarding the U-Pak Court Action being under Court File #CV-11-4271137 (2018-COW-29)

Moved by Councillor Chapman, Seconded by Councillor Ballinger, That Report #2018-COW-29 of the Commissioner of Works and the Director of Legal Services be lifted from the table. CARRIED

Moved by Councillor Chapman, Seconded by Councillor Joe Neal, That we recommend to Council:

- A) That the proposed negotiated settlement with the Plaintiff, U-Pak, in Court File #CV-11-427137 be approved as detailed in Confidential Attachment #1 to Report #2018-COW-29 of the Commissioner of Works and Director of Legal Services;
- B) That subject to approval of Recommendation A), payment of funds related to the settlement be subject to the execution of a Minutes of Settlement by the parties and a full and final release of the Region subject to the satisfaction of the Director of Legal Services, as detailed in Confidential Attachment #1 to Report #2018-COW-29 of the Commissioner of Works and Director of Legal Services; and
- C) That the Commissioner of Works be authorized to sign Minutes of Settlement, and such other documents as may be required to carry out the terms of the settlement.

CARRIED ON THE FOLLOWING RECORDED VOTE

Yes No

Councillor Aker Councillor McLean

Councillor Ashe
Councillor Ballinger

Councillor Chapman

Councillor Drew

Councillor Drumm

Councillor Foster

Councillor Gleed

Councillor Grant

Councillor Grant

Councillor Henry

Councillor Jordan

Councillor Mitchell

Councillor Joe Neal

Councillor John Neal

Councillor O'Connor

Councillor Pickles

Councillor Pidwerbecki

Councillor Rowett

Councillor Roy

Councillor Sanders

Councillor Smith

Councillor Ryan, Acting Chair

Members Absent: Councillor Carter

Councillor Collier

Councillor McQuaid-England

Councillor Parish Councillor Woo

Regional Chair Anderson

Declarations of Interest: None

10. Confidential Matters

There were no Confidential Matters to consider.

11. Date of Next Meeting

The next regularly scheduled Committee of the Whole meeting will be held on Wednesday, March 7, 2018 at 9:00 AM in Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby.

12. Adjournment

Moved by Councillor Henry, Seconded by Councillor Chapman, That the meeting be adjourned. **CARRIED** The meeting adjourned at 3:57 PM Respectfully submitted, D. Ryan, Acting Chair D. Pickles, Chair, Health & Social Services G. O'Connor, Chair, Planning & Economic Development N. Pidwerbecki, Chair, Works B. Chapman, Chair, Finance & Administration Committee Clerk