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## **The Regional Municipality of Durham**

### **MINUTES**

#### **REGIONAL COUNCIL**

**Wednesday, October 23, 2019**

The Council of The Regional Municipality of Durham met in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM

Regional Chair Henry assumed the Chair.

Prior to roll call, Regional Chair Henry read the following land acknowledgement:

We are currently located on land which has long served as a site of meeting and exchange among the Mississaugas Peoples and is the traditional and treaty territory of the Mississaugas of Scugog Island First Nation. We honour, recognize and respect this nation and Indigenous Peoples as the traditional stewards of the lands and waters on which we meet today.

#### **1. Roll Call**

All members of Council were present with the exception of Councillors Chapman, Collier, Mulcahy, Nicholson, Roy and Wotten

Councillor Chapman was absent due to personal reasons

Councillor Mulcahy attended the meeting at 9:39 AM

Councillor Nicholson was absent due to personal reasons

Councillor Pickles left the meeting at 10:15 AM due to personal reasons

Councillor Roy was absent with regrets

Councillor Wotten was absent with regrets

Councillor Tyler Morin appeared on behalf of Councillor Collier as the alternate for the Town of Ajax

#### **2. Declarations of Interest**

Councillor Carter made a declaration of interest under the Municipal Conflict of Interest Act with respect to Item #3 of Report #8 of the Finance and Administration Committee, Report #2019- F-35: Request for Deferral of Regional Development Charges for the Regional Council approved Regional Revitalization Project Regarding the Development of Vacant Lands located at 80 Bond Street East in the City of Oshawa, as it pertains to Bond Mary Developments. He indicated that he is a member of the Downtown Oshawa BIA and the item includes financial terms that could impact him as a member.

### 3. **Announcements**

Various announcements were made relating to activities and events within the Region and area municipalities.

Regional Chair Henry announced that the Region is celebrating Waste Reduction Week. He noted that there is a large display of single use plastics outside of Regional Headquarters which represents only 1/3 of the single-use plastics collected for recycling in Durham everyday. He added that reducing waste and protecting the environment is everyone's business. He stated that Waste Reduction Week is an opportunity to reflect on the choices we make and why we must continue to look for more solutions to the world's waste disposal problems.

Councillor Mitchell announced the opening of the Clarington Household Special Waste Depot in Bowmanville. He encouraged individuals to visit the site and dispose of unwanted household hazardous waste appropriately. Councillor Mitchell noted that the event was just one of many to celebrate Waste Reduction Week in Durham and added that there are more events and activities planned throughout the week.

Councillor Mitchell further announced that the Region is participating in the Value of Water Coalition's Imagine a Day without Water campaign. He added that as Durham's population grows, so too do the demands on our water infrastructure and noted that proper investment in Durham's water infrastructure will help ensure a safe and secure water system.

### 4. **Presentations**

#### 4.1 Melissa Hutchinson, Manager, Population Health, re: The Opioid Crisis: A Complex, Multifaceted Health and Social Issue

Melissa Hutchinson, Manager, Population Health, provided a detailed PowerPoint presentation on The Opioid Crisis: A Complex, Multifaceted Health and Social Issue.

Highlights from her presentation included:

- The Opioid Crisis: A Complex, Multifaceted Health and Social Issue
  - Opioid Overdose Crisis
  - Prescription Opioids
  - The Root Cause of the Opioid Crisis
  - The Opioid Crisis...A Complex Multifaceted Issue
  - Durham Region 2018 Point-in-Time Count
  - Social and Genetic Factors
  - Public Health Mandate
  - Canadian Drugs & Substances Strategy Framework (Health Canada)
  - Durham Region Opioid Response Plan

- DRHD Opioid Information & Data System (DROIS)
- Needle Exchange Program (NEP)
- Benefits of Needle Exchange Services
- Best Practices for NEPs
- Needle Exchange Program Return Rates
- Needle Exchange Sites in Durham Region
- Community Options for Needle Return
- Risks Associated with Community Based Needlestick Exposure
- HIV Rates (All Ages, All Sexes)
- Public Health Services for Prevention and Early Intervention
- FCM Recommendations of the Mayor's Task Force on the Opioid Crisis, 2017
- Association of Municipalities of Ontario Recommendations

M. Hutchinson responded to questions of Regional Council with respect to needle exchange program metrics; declaring the opioid crisis as a national health epidemic; best practices to deal with the crisis; opioid related ambulance call statistics for the Region; and the relationship between the opioid crisis and the loss of manufacturing jobs in the Region.

M. Hutchison was asked to provide the same presentation to each local municipal council.

## **5. Adoption of Minutes**

Moved by Councillor Marimpietri, Seconded by Councillor Lee, (304) That the minutes of the following meetings be adopted:

- Regional Council meeting held on September 25, 2019;
- Closed Regional Council meeting held on September 25, 2019; and
- Special Regional Council meeting held on October 9, 2019.

CARRIED

## **6. Communications**

CC 41 Correspondence dated September 26, 2019 from the elected leaders of Belleville, Brighton, Greater Napanee, Prince Edward County, Quinte West and Hastings County, re: Lake Ontario Water Levels

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Moved by Councillor Marimpietri, Seconded by Councillor Leahy, (305) That Council Correspondence CC 41 from the elected leaders of Belleville, Brighton, Greater Napanee, Prince Edward County, Quinte West and Hastings County, re: Lake Ontario Water Levels, be received for information.

CARRIED

CC 42 Investigation Report dated September 30, 2019 from Deborah Anschell, ADRO Investigator, ADR Chambers Ombuds Office, re: Complaint Reference Number MUN-301-0618

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Moved by Councillor Joe Neal, Seconded by Councillor John Neal,  
(306) That the recommendations in Council Correspondence CC 42 from Deborah Anschell, ADRO Investigator, ADR Chambers Ombuds Office, re: Complaint Reference Number MUN-301-0618, that the Region pay half of all the Complainant's expenses related to the installation of new copper service lines between the property line and the Complainant's water meter, be implemented.

MOTION DEFEATED ON THE FOLLOWING  
RECORDED VOTE:

Yes

Councillor Crawford  
Councillor Kerr  
Councillor J.H. Neal  
Councillor J.J. Neal  
Councillor Tyler Morin  
Councillor Yamada

No

Councillor Anderson  
Councillor Ashe  
Councillor Barton  
Councillor Bath-Hadden  
Councillor Carter  
Councillor Dies  
Councillor Drew  
Councillor Foster  
Councillor Highet  
Councillor Leahy  
Councillor Lee  
Councillor Marimpietri  
Councillor McLean  
Councillor Mitchell  
Councillor Mulcahy  
Councillor Ryan  
Councillor Smith  
Regional Chair Henry

Members Absent: Councillor Chapman  
Councillor Nicholson  
Councillor Pickles  
Councillor Roy  
Councillor Wotten

Declarations of Interest: None

Moved by Councillor Smith, Seconded by Councillor Ryan,  
(307) That Council Correspondence CC 42 from Deborah Anschell, ADRO Investigator, ADR Chambers Ombuds Office, re: Complaint Reference Number MUN-301-0618, be referred to staff for a report.

CARRIED

CC 43 Correspondence dated October 1, 2019 from the Association of Municipalities of Ontario (AMO), re: AMO Board submission of a report to the Attorney General of Ontario on joint and several liability entitled "Towards A Reasonable Balance: Addressing growing municipal liability and insurance costs"

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Moved by Councillor Marimpietri, Seconded by Councillor Leahy,  
(308) That Council Correspondence CC 43 from the Association of Municipalities of Ontario (AMO), re: AMO Board submission of a report to the Attorney General of Ontario on joint and several liability entitled "Towards A Reasonable Balance: Addressing growing municipal liability and insurance costs", be endorsed.

CARRIED

## 7. Delegations

Moved by Councillor John Neal, Seconded by Councillor Marimpietri,  
(309) That the Rules of Procedure be suspended in order to permit Greg Milosh to appear as a delegation with respect to Report #2019-F-33: Long-term Financial Planning Framework for the Region of Durham.

CARRIED on a 2/3rds Vote

7.1 Greg Milosh, Oshawa resident, re: Report #2019-F-33: Long-term Financial Planning Framework for the Region of Durham

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Greg Milosh appeared before Council with respect to Report #2019-F-33: Long-term Financial Planning Framework for the Region of Durham.

G. Milosh raised questions with respect to the re-designation and reallocation of \$246 million from the General Levy Stabilization Reserve (GLSR) Fund. He stated that the recommendation is that the funds be split into three areas, one of which is the Operating Impact Stabilization fund. He asked how the opening balance for the fund was determined, how it will be augmented on an ongoing basis, and if it is a replacement for the GLSR fund?

G. Milosh asked questions about the new Capital Impact Stabilization fund including its purpose, who can access it, what is the criteria for accessing it, and will it be augmented or is it a one-time balance?

G. Milosh stated that he has heard concerns from members of Council with respect to the money in reserves not being used sufficiently, or in an expeditious manner, or to the extent that the various municipalities would like. He added that these concerns should be a priority for any new funds.

G. Milosh questioned the Region's cash balance and why the value was higher than previously. He added that the increase is a potential significant source of funding for any new reserves which could benefit the municipalities on an even greater level.

G. Milosh responded to questions from the members of Council.

At the request of Council, Nancy Taylor, Commissioner of Finance, responded to Greg Milosh's question with respect to the Region's statement of financial position and the increase in the cash balance as of December 31<sup>st</sup>.

Council asked that Nancy Taylor respond to the questions raised in Greg Milosh's delegation via email and provide a copy of her response to all members of Council.

## **8. Notice of Motions**

### **8.1 Territory Acknowledgement**

**[DEFERRED TO NEXT COUNCIL MEETING]**

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The following Notice of Motion of Councillors Collier and Lee was deferred to the next Regional Council meeting scheduled for November 27, 2019:

WHEREAS Regional Council believes that traditional territory acknowledgements are a respectful and fitting way to recognize that Durham Region spans a portion of the territories covered by the Williams Treaties, and that all eight area municipalities of Durham are home to Indigenous Peoples;

AND WHEREAS recognition and respect are essential elements of building healthy, reciprocal relationships with Indigenous Peoples;

AND WHEREAS Regional representatives engaged local Indigenous communities;

NOW THEREFORE BE IT RESOLVED that the Council Procedural By-law be amended to provide for the reading of a traditional territory acknowledgement at the beginning of every Council meeting.

## **9. Committee Reports**

### **9.1 Report of the Finance and Administration Committee**

1. Long-term Financial Planning Framework for the Region of Durham  
[\(2019-F-33\)](#)

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[CARRIED]

- A) That the long-term financial planning framework as outlined in Appendix #1 to Report #2019-F-33, including vision statement be endorsed;
- B) That the following new reserve funds be established in the amounts shown below and for the purposes outlined in Attachment #1 to Report #2019-F-33 with future use of reserve funds based on Regional Council approval generally through the annual budget process:
  - i) Economic Development (\$3.8 million);
  - ii) Innovation and Modernization Initiatives (\$5.0 million)
  - iii) Servicing of Employment Lands and Key Locations- Water, Sewer, and General Tax (\$19.4 million);
  - iv) Vision Zero Initiatives (\$5.0 million); and
  - v) Climate Mitigation and Environment (\$5.0 million);
- C) That the following existing Reserve Funds be topped up as follows and for the purposes outlined in Attachment #1 to Report #2019-F-33:
  - i) Regional Revitalization Reserve Fund (\$5.0 million);
  - ii) Durham Region Forest (\$1.0 million); and
  - iii) Regional Roads Reserve (0.4 million);
- D) That the following repeal of reserve funds and transfers be approved to finance the \$44.6 million required to create and top-up the reserve funds:
  - i) Transfer \$30.0 million from the General Levy Stabilization Reserve Funds;
  - ii) Repeal the following reserve funds:
    - a. Regional share of non-residential development for water and sewer (\$8.9 million);
    - b. Foreign exchange reserve fund (\$4.8 million);
    - c. Industrial Land Reserve Fund (\$0.5 million);
    - d. Highway #2 Reserve Fund (\$0.4 million);
    - e. Police Capital Reserve Fund (\$0.0 million);
- E) That the remaining funds in the General Levy Stabilization Reserve Fund (\$204.7 million) be utilized to create two new funds as follows:
  - i) Operating Impact Stabilization Fund (\$50.0 million); and
  - ii) Capital Impact Stabilization Fund (\$154.7 million);

- F) That the Employee Benefits Reserve usage be extended to fund the post year end payment for 50% of the unused incidental sick hours for employees and employee groups covered by the Short Term Income Protection Program; and
- G) That the Regional Solicitor be authorized to prepare the necessary by-laws to establish the recommended new reserve funds and repeal the recommended deletion of reserve funds.

2. Durham Region Community Investment Grant Policy (2019-F-34)  
[CARRIED]

That the No Grants Policy be repealed and replaced with the Durham Region Community Investment Grant Policy (Attachment #1 to Report #2019-F-34 of the Commissioner of Finance), including the following:

- A) That Community Investment Grants will be available for capital infrastructure investments in healthcare and post-secondary education institutions at the discretion of Regional Council and subject to approval during the annual Business Planning and Budget process;
- B) That financial support will continue to be considered, on a case-by-case basis, for one-time special projects that are applicable or complimentary to Regional program areas (e.g. Economic Development, Innovation, Climate Change and Environment, Conservation Authorities, PARA/COMRA), support the strategic direction of the Region and provide a Region-wide benefit;
- C) That all community investment requests must be submitted in writing to the Commissioner of Finance, and the business case will include the following components:

Regional Community Investment Funding Business Case Components

- Demonstrate alignment with Regional strategic priorities;
- Clearly defined desired project outcomes, including Region-wide benefits;
- Analysis of alternative options capable of generating desired outcomes;
- Sound technical, economic, financial, and cost-benefit assumptions;
- Detailed review of available financing and long-term financial implications; and,
- Assessment of potential risks;



- D) That institutions that receive funding approval will be required to enter into a funding agreement with the Region which will outline terms and conditions, including:
- Funds will be distributed upon completion of key project milestones;
  - The requirement for annual reports detailing project completion status and progression toward key milestones; and,
  - The form of recognition of the financial support from the Region of Durham;
- E) That Regional investment grants to post-secondary education and healthcare institutions will also need to conform to the following funding formulas:

#### Healthcare Institution Funding Formula

- The need for Provincial project approval;
- The commitment of at least 70 per cent Provincial funding of total project costs at the time of request. This relates to all capital projects, excluding capital equipment;
- The proposed financing must include donations raised from the community;
- Region's contribution representing 25 per cent of the community component or a maximum of 7.5 per cent of the total project cost;
- Funds will only be provided for long-term capital assets; and
- Must provide proof of project benefits to residents of the entire Region;

#### Post-Secondary Education Institution Funding Formula

- The need for Provincial project approval;
- The proposed financing must include donations raised from the community;
- Region's contribution representing a maximum of 7.5 per cent of the total project cost;
- Funds will only be provided for long-term capital assets; and
- Must provide proof of project benefits to residents of the entire Region; and,

- F) That the Durham Region Cancer Centre/Hospital Reserve Fund be renamed the Durham Region Healthcare Institution Reserve Fund and the Regional Solicitor be instructed to undertake the necessary actions.

3. Request for Deferral of Regional Development Charges for the Regional Council approved Regional Revitalization Project regarding the Development of Vacant Lands located at 80 Bond Street East in the City of Oshawa [\(2019-F-35\)](#)

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[CARRIED ON A RECORDED VOTE] [SEE MOTION 310 on PAGES 13 and 14]

  - A) That the Regional Revitalization Agreement with the City of Oshawa be amended to allow for the deferral of Regional development charges from time of full building permit issuance to occupancy permit issuance (by floor) for the Council-approved Project of 80 Bond Street East in the City of Oshawa with the City of Oshawa to collect Regional Development Charges prior to issuance of occupancy permits;
  - B) That the Region enter into an agreement with Bond and Mary Development (Phase 2) Inc. (BMDI) for the deferral of Regional development charges normally due at time of full building permit issuance to occupancy permit issuance (by floor) for the Council-approved Revitalization Project of 80 Bond Street East in the City of Oshawa, with the agreement containing such terms and conditions as are necessary to reasonably assure the Region of full payment of applicable Regional development charges by time of occupancy permit issuance (by floor) for the proposed project; and
  - C) That the Commissioner of Finance be authorized to negotiate and execute the amending agreement with the City of Oshawa and a deferral agreement with BMDI in a form approved by Corporate Services – Legal Services.
4. The Issuance of Debentures on Behalf of the City of Pickering, the Town of Ajax, and the Township of Uxbridge [\(2019-F-36\)](#)

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[CARRIED]

That the Commissioner of Finance be authorized to issue external debentures, in a total principal amount not to exceed \$17,291,000 on behalf of the City of Pickering, the Town of Ajax and the Township of Uxbridge over various terms, as set out below, with such terms not to exceed 20 years and at an average net yield not to exceed 5.00 per cent relating to the financing requirements as indicated below:

	<u>Amount</u> (Not to Exceed)	<u>Term</u> (Not to Exceed)
<b><u>City of Pickering</u></b>		
Supply and Delivery of Road Grader with Attachments	\$369,000	5 Years
Westney Road – Road Reconstruction	1,496,000	10 Years
Salem Road – Road Reconstruction	700,000	10 Years
Brock Ridge Community Park and S.M. Woodsmere Park - Baseball Diamond Improvement Project	919,000	10 Years
Centennial Park Baseball Diamond Reconstruction Project	357,000	10 Years
Pickering Recreation Complex Roof and Skylight Rehabilitation Project	<u>690,000</u>	20 Years
Sub Total – City of Pickering	<u>\$4,531,000</u>	
 <u>Town of Ajax</u>		
New Audley Recreation Centre – Phase 2	<u>\$6,360,000</u>	15 Years
 <u>Township of Uxbridge</u>		
Brock Street Culvert Replacement Project	\$4,000,000	10 Years
Brock Street Culvert Replacement Project	<u>2,400,000</u>	15 Years*
Sub Total – Township of Uxbridge	<u>\$6,400,000</u>	
 <b>TOTAL EXTERNAL DEBENTURE REQUIREMENTS</b>	 <b><u>\$17,291,000</u></b>	

\* 5 year debentures with an option to issue refinancing debentures on or before the maturity date over a further maximum term of 10 years, at the option of the Township of Uxbridge.

- B) That the Commissioner of Finance be authorized to amend the proposed terms and conditions of the external debenture issue as deemed necessary by the Fiscal Agents in order to successfully market the issue to prospective investors on the basis that the Region may purchase all or part of the debentures; and
  - C) That the Region of Durham be authorized to issue the external debentures through CDS Clearing and Depository Services Inc.'s "Book Entry Only" system.
5. Update on DRT Kids Ride Free Incentive Pilot Program (2019-F-37)  
 [CARRIED]
- A) That approval be granted to make permanent Durham Region Transit's Kids Ride Free fare incentive pilot program for children 12 years of age and younger; and
  - B) That Durham Region Transit report back through the 2020 budget process, in collaboration with the Finance Department, on Kids Ride Free uptake, including ridership and revenue impacts.

6. 2020 Regional Business Plans and Property Tax Supported Budget Guideline (2019-F-38)

[REFERRED TO STAFF ON A RECORDED VOTE] [SEE MOTION 313 on PAGES 14 and 15]

- A) That the following detailed direction and guidelines for the 2020 Business Plans and Budgets for the Durham Regional Police Services Board, Conservation Authorities, Regional Operations and other Outside Agencies be approved:
  - i. The 2020 Property Tax Guideline not exceed an overall tax impact of 2.0 per cent compared to the 2019 approved budget;
  - ii. The 2020 Business Plans and Budget for the Durham Regional Police Services Board not exceed \$213.225 million, an increase of approximately 3.2 per cent compared to the 2019 approved budget not including the request for new front-line officers; and
  - iii. The 2020 Operating Budget for each Conservation Authority not exceed an increase of 2.5 per cent, plus or minus any current value assessment adjustments, and the 2020 Special Benefitting Programs Budget for each Conservation Authority not exceed an increase of 1.5 per cent, plus or minus any current value assessment adjustments, compared to the 2019 approved budget;
- B) That the preliminary timetable for the 2020 Regional Business Plans and Budgets be approved, as outlined in Attachment #2 to Report #2019-F-33, which includes the following key dates:
  - i. December 18, 2019 – final Regional Council approval of the 2020 Water Supply and Sanitary Sewerage Business Plans and Budgets;
  - ii. February 26, 2020 – final Regional Council approval of all 2020 Property Tax Supported Business Plans and Budgets; and
- C) That copies of Report #2019-F-33 be forwarded to the Durham Regional Police Services Board, Durham Region Transit Commission, Conservation Authorities, Durham Regional Local Housing Corporation and other Outside Agencies to guide the development of detailed 2020 Business Plans and Budgets.

7. Water Billing System Go Live Update (2019-F-39)  
[CARRIED]

- A) That the contract with Black & Veatch Canada Company as the System Integrator for the Supply and implementation of a Water Billing Customer Information System and for additional post implementation support services, be increased by \$1.945 million, to a new upset limit of \$14.845 million;
- B) That the financing for the additional services be provided from the project contingency in the amount of \$425,000 with the balance of \$1.42 million provided equally from available water and sewer user rate sources (\$760,000 each) at the discretion of the Commissioner of Finance; and
- C) That the Commissioner of Finance be authorized to execute any amendments to the agreement in a form acceptable to Corporate Services – Legal Services.

Moved by Councillor Foster, Seconded by Councillor Drew,  
(310) That the recommendations contained in Item 3 of the Eighth Report of the Finance and Administration Committee be adopted.

CARRIED ON THE FOLLOWING RECORDED  
VOTE:

<u>Yes</u>	<u>No</u>
Councillor Anderson	None
Councillor Ashe	
Councillor Barton	
Councillor Bath-Hadden	
Councillor Crawford	
Councillor Dies	
Councillor Drew	
Councillor Foster	
Councillor Highet	
Councillor Kerr	
Councillor Leahy	
Councillor Lee	
Councillor Marimpietri	
Councillor McLean	
Councillor Mitchell	
Councillor Mulcahy	
Councillor J.H. Neal	
Councillor J.J. Neal	
Councillor Ryan	
Councillor Smith	

Councillor Tyler Morin  
Councillor Yamada  
Regional Chair Henry

Members Absent: Councillor Chapman  
Councillor Nicholson  
Councillor Pickles  
Councillor Roy  
Councillor Wotten

Declarations of Interest: Councillor Carter

Moved by Councillor Foster, Seconded by Councillor Drew,  
(311) That the recommendations contained in Item 6 of the Eighth Report of the Finance and Administration Committee be adopted.

REFERRED TO STAFF  
[See Following Motions]

Moved by Councillor Joe Neal, Seconded by Councillor John Neal,  
(312) That the rules of procedure be suspended to allow Councillor Joe Neal to speak to Item 6 of the Eighth Report of the Finance and Administration Committee for a second time.

CARRIED ON A 2/3rds VOTE

Moved by Councillor Carter, Seconded by Councillor Mitchell,  
(313) That Item 6 of the Eighth Report of the Finance and Administration Committee be referred to the November 12, 2019 Finance and Administration Committee meeting and that staff be requested to report to that Committee meeting on:

- i. The impact the recommended revised 2020 budget guideline will have on Regional programs and services;
- ii. The purpose and use of the recommended guideline, including how the guideline impacts the budget development process; and
- iii. Recommended next steps.

CARRIED ON THE FOLLOWING RECORDED  
VOTE:

Yes  
Councillor Anderson  
Councillor Barton  
Councillor Bath-Hadden  
Councillor Carter  
Councillor Crawford  
Councillor Dies

No  
Councillor Ashe  
Councillor Leahy  
Councillor J.J. Neal

Councillor Drew  
Councillor Foster  
Councillor Highet  
Councillor Kerr  
Councillor Lee  
Councillor Marimpietri  
Councillor McLean  
Councillor Mitchell  
Councillor Mulcahy  
Councillor J.H. Neal  
Councillor Ryan  
Councillor Smith  
Councillor Tyler Morin  
Councillor Yamada  
Regional Chair Henry

Members Absent: Councillor Chapman  
Councillor Nicholson  
Councillor Pickles  
Councillor Roy  
Councillor Wotten

Declarations of Interest: None

Moved by Councillor Foster, Seconded by Councillor Drew,  
(314) That the recommendations contained in Item 1 of the Eighth Report of the  
Finance and Administration Committee be adopted.  
CARRIED

Moved by Councillor Ryan, Seconded by Councillor Tyler Morin,  
(315) That Council recess for 15 minutes.  
CARRIED

Council recessed at 11:15 AM and reconvened at 11:30 AM.

Moved by Councillor Foster, Seconded by Councillor Drew,  
(316) That the recommendations contained in Item 2 of the Eighth Report of the  
Finance and Administration Committee be adopted.  
CARRIED

Moved by Councillor Foster, Seconded by Councillor Drew,  
(317) That the recommendations contained in Item 7 of the Eighth Report of the  
Finance and Administration Committee be adopted.  
CARRIED

Moved by Councillor Foster, Seconded by Councillor Drew,  
(318) That the recommendations contained in Item 5 of the Eighth Report of the Finance and Administration Committee be adopted.

CARRIED

Moved by Councillor Foster, Seconded by Councillor Drew,  
(319) That the recommendations contained in Item 4 of the Eighth Report of the Finance and Administration Committee be adopted.

CARRIED

## 9.2 Report of the Health and Social Services Committee

### 1. Additional Provincial Funding from the 2019 Community-Based EarlyON Child and Family Centre Capital Program (2019-SS-15)

[CARRIED]

- A) That additional unbudgeted 100 per cent one-time Provincial funding for capital costs associated with EarlyON services from the Ministry of Education in the amount of \$262,166 for the Regional Municipality of Durham Children's Services Division be received as supplementary to the 2019 Business Plans and Budgets and allocated to renovate and retrofit space for EarlyON programming within a current Early Learning and Child Care building; and
- B) That the Regional Chair and the Regional Clerk be authorized to execute the Amended Ontario Transfer Payment Agreement.

### 2. Unbudgeted Provincial funding from the Ministry of Long-Term Care for a Designated Behavioural Support Transitional Unit for Fairview Lodge Long-Term Care Home in Whitby (2019-SS-16)

[CARRIED]

- A) That the following recommendations be adopted, pending approval by the Ministry of Long-Term Care and, as such, will only be acted upon once formal approval is received by the Ministry;
- B) That the 2019 portion of unbudgeted ongoing Provincial funding from the Ministry of Long-Term Care (MOLTC) in the amount of \$475,800 for the period September 1, 2019 to December 31, 2019, be expended in accordance with the funding agreement which includes costs related to, but not limited to: staff wages and project costs associated with the operation of a Designated Behavioural Support Transition Unit;
- C) That approval be granted to increase the Long-Term Care and Services for Seniors staffing complement by eleven (11) new full-time positions effective November 1, 2019 and increase part time staffing costs to account for 24/7 operations coverage within the Unit;



- D) That the increases in 2019 will be funded entirely from the additional Provincial funding allocation as follows:
    - i. One (1) Registered Nurse at an estimated 2019 cost of \$20,158 (annualized cost of \$122,310);
    - ii. Eight (8) Registered Practical Nurses at an estimated cost of \$115,039 (annualized cost of \$694,976);
    - iii. One (1) Personal Support Worker at an estimated 2019 cost of \$12,017 (annualized cost of \$72,615);
    - iv. One (1) Social Worker at an estimated 2019 cost of \$19,884 (annualized cost of \$120,127);
    - v. Increase Part-time hours for Recreation Programmer of \$4,549 to support the Unit (annualized cost is \$27,505);
    - vi. Increase Part-time hours for Nursing and Personal Care \$59,252 to account for 24/7 operations and coverage within the Unit (annualized cost is \$358,269);
    - vii. The annualized costs for incremental staffing costs noted of \$1,423,500 to be funded from the increased Provincial per diem funding;
  - E) That unbudgeted one-time provincial funding in the amount of \$230,748 be used for the purpose of staff training and minor equipment purchases; and
  - F) That the Regional Chair and Regional Clerk be authorized to execute any required agreements related to the additional funding.
3. Project Update and Adoption of Terms of Reference: Durham Region Community Safety and Well-Being Plan (CSWP) (2019-SS-17)  
[CARRIED]
- A) That the Terms of Reference for the CSWP Steering Committee (Attachment #2 to Report #2019-SS-17 of the Commissioner of Social Services) be adopted;
  - B) That Councillor Carter be appointed to the Steering Committee in accordance with the CSWP Terms of Reference (Section 3.2);
  - C) That Regional Chair Henry be appointed as the alternate to the Steering Committee in accordance with the CSWP Terms of Reference (Section 3.2) and
  - D) That a copy of Report #2019-SS-17 be sent to the area municipalities, Durham Regional Police Service (DRPS), and CSWP Steering Committee Members.

4. Notice of Motion re: Opioid Overdose Emergency Resolution  
[CARRIED ON A RECORDED VOTE] [SEE MOTION 321 on PAGE 21]

Whereas the opioid overdose emergency is affecting communities across Ontario, including Durham Region; and

Whereas the prevalence of addiction and the incidence of emergency department visits and deaths associated with opioid use disorder have increased in recent years; and

Whereas addiction to prescription and illegal opioids is negatively affecting individuals, families and entire communities; and

Whereas on September 12, 2019, the Government of Ontario announced its plan to establish the Mental Health and Addictions Division (MHAD) under the leadership of Karen Glass, Assistant Deputy Ministry; and

Whereas the MHAD will lead the development and implementation of Ontario's Mental Health and Addictions Strategy; and

Whereas the Government of Ontario will be consulting key stakeholders and the public on modernizing public health and land ambulance services; and

Whereas public health programs and services demonstrate superior value for money and return on investment; and

Whereas the Federation of Canadian Municipalities (FCM) has identified a need for federal and provincial strategies that are comprehensive, coordinated and address the root causes of the opioid crisis; and

Whereas FCM has recommended an intergovernmental action plan that aligns federal, provincial/territorial and local strategies, responds to specific needs of indigenous communities and rapidly expand all aspects of the collective response; and

Whereas FCM has echoed the recommendations of the Mayor's Task Force on the Opioid Crisis; and

Whereas the Association of Municipalities Ontario (AMO) has identified the following recommendations for a provincial response to addressing the opioid overdose emergency in Ontario:

- i. That the Province publicly affirms the seriousness of the opioid overdose emergency and commit to take all necessary measures to save lives and prevent harm, including the provision of long-term funding for existing programs as well as new funding streams, where necessary;

- ii. That the Province undertakes an 'all of government' effort to develop a comprehensive provincial drug strategy that addresses the opioid overdose emergency, based on a public health approach that addresses the social determinants of health, and that takes a non-discriminatory approach to overdose prevention and harm reduction. This strategy should cascade down to guide local drug strategy development and implementation with accompanying resources so that municipalities in Ontario have comprehensive, multi-faceted, funded drug strategies in place led by dedicated local coordinators. Further, progress toward implementation should be measured with performance indicators and be evaluated for outcomes achieved;
- iii. That the Province examines, and its ministries provide, a coordinated 'all of government' response with adequate funding to address the root causes of addiction, including housing related factors, poverty, unemployment, mental illness, and trauma;
- iv. That the Ministry of Health provides more funding to support, enhance and expand evidence- based consumption, treatment and rehabilitation services, addiction prevention and education, and harm reduction measures in all areas of Ontario;
- v. That the Ministry of Health targets funding for addiction and mental health services that would assist in treating people with mental illness to reduce and/or eliminate self-medication and would provide services to help people overcome their addiction;
- vi. That the Ministry of the Solicitor General provides enhanced funding to enforce laws surrounding illicit drug supply, production, and distribution;
- vii. That the Province enhances funding for diversion programs, mobile crisis intervention teams, and further promote harm reduction approaches among police services;
- viii. That the Ministry of Health examines community paramedicine as a viable option to provide treatment and referral services;
- ix. That the Ministry of Health funds a public education campaign, including on social media, to complement the efforts of individual communities;
- x. That the provincial coordinator work with the Ministry of Education to add a health promoting youth-resiliency program to the school curriculum that includes coping skills to get through obstacles in life, e.g. social competence, conflict resolution, healthy relationships, and informed decision-making;
- xi. That the Ministry of Health fully funds (100%) Naloxone for all municipal first responders (paramedics, police, and fire services) and provide training in its use;

- xii. That the Ministry of Health and the Ministry of Children, Community and Social Services work together with municipal human service system managers to better link social service and health supports including to help people overcome addiction and address mental health;
- xiii. That the Ministry of Health works toward a goal of establishing and maintaining 30,000 supportive housing units in the province; and
- xiv. That the Province advocates to the federal government for appropriate and supportive measures that will support effective provincial and local responses;

Now therefore be it resolved that the Health & Social Services Committee recommends to Regional Council:

- A) That the Government of Canada and Ontario recognize, acknowledge and declare a national health epidemic in respect to the opioid overdose emergency across Canada;
- B) That AMO's recommendations with respect to Ontario's opioid overdose emergency be endorsed;
- C) That the Government of Ontario be urged to continue funding the important work of public health units to help address the current opioid crisis;
- D) That the Government of Canada and Ontario be advised that the opioid emergency is not limited to major urban centres and that federal and provincial representatives work directly with the Region of Durham, to develop and fund a full-suite of prevention and addiction services, affordable social and supportive housing to address the crisis in our communities; and
- E) That the Prime Minister of Canada, Ministers of Health and Children, Families and Social Development, and Minister Responsible for the Canada Mortgage and Housing Corporation, Durham's MPs, Chief Public Health Officer of Canada, Premier of Ontario, Deputy Premier & Minister of Health, Ministers of Children, Community and Social Services, Finance, and Municipal Affairs and Housing, Durham's MPPs, Chief Medical Officer of Health, AMO, alPHa, FCM, all local municipalities, and all Ontario boards of health be so advised as well as be provided with a copy of the presentation from M. Hutchinson, Manager, Population Health, regarding The Opioid Crisis: A Complex, Multifaceted Health and Social Issue.

Moved by Councillor Dies, Seconded by Councillor Carter,  
(320) That the recommendations contained in Items 1 to 3 of the Eighth Report of the Health and Social Services Committee be adopted.

CARRIED

Moved by Councillor Dies, Seconded by Councillor Carter,  
(321) That the recommendations contained in Item 4 of the Eighth Report of the Health and Social Services Committee be adopted.

CARRIED UNANIMOUSLY ON THE  
FOLLOWING RECORDED VOTE:

<u>Yes</u>	<u>No</u>
Councillor Anderson	None
Councillor Ashe	
Councillor Barton	
Councillor Carter	
Councillor Crawford	
Councillor Dies	
Councillor Drew	
Councillor Foster	
Councillor Highet	
Councillor Kerr	
Councillor Leahy	
Councillor Lee	
Councillor Marimpietri	
Councillor Mitchell	
Councillor Mulcahy	
Councillor J.H. Neal	
Councillor J.J. Neal	
Councillor Ryan	
Councillor Smith	
Councillor Tyler-Morin	
Councillor Yamada	
Regional Chair Henry	

Members Absent: Councillor Bath-Hadden  
Councillor Chapman  
Councillor McLean  
Councillor Nicholson  
Councillor Pickles  
Councillor Roy  
Councillor Wotten

Declarations of Interest: None

### 9.3 Report of the Planning and Economic Development Committee

1. Envision Durham – Transportation System Discussion Paper (2019-P-41)  
[CARRIED]
  - A) That Report #2019-P-41 of the Commissioner of Planning and Economic Development be received for information; and
  - B) That a copy of Report #2019-P-41 be forward to Durham’s area municipalities, conservation authorities, the Ministry of Municipal Affairs and Housing, the Ministry of Transportation, Metrolinx, the Durham Active Transportation Committee and the **Durham Vision Zero Task Force** for review and comment.
  
2. Provincial Policy Statement Review, Proposed Policies (ERO #019-0279)  
(2019-P-42)  
[CARRIED AS AMENDED] [SEE MOTION 322 on PAGE 25]
  - A) That Report #2019-P-42 of the Commissioner of Planning and Economic Development be endorsed as Durham Region’s response to the Environmental Registry’s posting (ERO #019-0279) for the Provincial Policy Statement Review – Proposed Policies, including the following recommendations:
    - i) That for clarification purposes, the term “Provincial Interest” be defined in the PPS, or that a reference to section 2 of the Planning Act be included;
    - ii) That a policy be included in Policy 1.1.1 that encourages the preparation and implementation of community energy plans as a component of planning for healthy, liveable and safe communities;
    - iii) That the term “market-based” in Policy 1.1.1.(6) be revised to “market informed” to better reflect the provincial policy-led planning system, and the Region’s long-term planning objectives that support the provision of affordable and supportive housing, while encouraging a more compact urban form that is sensitive to local conditions;
    - iv) That the Province be requested to either release an updated Land Needs Assessment guidance document, or confirm the existing draft document, to help the Region advance Envision Durham, the Region’s Municipal Comprehensive Review;

- v) That the PPS continue to use the word “shall” in policies 1.1.3.6, 1.1.3.7 and 1.6.7.2 to assist with the implementation of orderly and sequential development and complete communities;
- vi) That the references to Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety of the PPS be reinstated in Policy 1.1.3.8 to ensure that the review of Settlement Area boundaries is systematic, well planned and comprehensive;
- vii) That natural heritage and hydrologic systems be added as criteria for consideration in the adjustment of Settlement Area boundaries to ensure that these reviews are systematic, well-planned and comprehensive and in sync with the Growth Plan;
- viii) That the proposed wording changes to the land use compatibility policies in Policies 1.2.6.1 and 1.2.6.2 not be supported, as the changes could lead to greater conflict between sensitive uses and industrial/manufacturing uses;
- ix) That the Province be requested to provide additional guidance regarding the appropriate transition area, or distance separation, between industrial and manufacturing uses and non-employment uses, including providing additional clarity regarding Places of Worship that are regarded as sensitive land uses;
- x) That the term “regional economic development corporation” in Policy 1.3.2.5 be changed to “Planning Authority” to be consistent with other policies in the PPS;
- xi) That the Province be requested to confirm whether it intends to release updated population and employment forecasts for the Greater Golden Horseshoe that would allow the Region to use a 25-year planning horizon in its Municipal Comprehensive Review;
- xii) That the Province clarify that the upper-tier planning authority is the level which has responsibility for ensuring residential growth can be accommodated for a minimum of 12 years, and that the three-year supply of residential units is also maintained at the Regional level. In addition, it should be clarified that the upper or single-tier municipality would be responsible for defining the “regional market area”;
- xiii) That the proposed wording changes to Policy 1.6.6.3 be revised to address and safeguard the financial and operational risks to a municipality associated with privately-owned communal services;

- xiv) That proposed Policy 1.6.6.7 of the PPS be deleted related to the integration of stormwater and water/sewer planning, as the responsibilities of municipalities in single-tier and two-tier systems differ;
  - xv) That Policy 1.6.7.5 not be deleted as its removal is inconsistent with the PPS overall, as the Province and municipalities are to support the timely planning and implementation of transportation infrastructure improvements, coincident with the scale and pace of development, and the failure to provide this statement does not support the principle of promoting transit supportive development;
  - xvi) That, for clarification purposes, the term “wayside” not be deleted from the heading in Policy 2.5.5, as the policy is specific to wayside pits and quarries;
  - xvii) That the Province provide guidance regarding how excess fill can be managed by the planning and development approvals process and suggest that excess fill can be managed through engineering approvals for developments following the draft approval stage;
  - xviii) That the definition of the term “conserved” remain the same as per the 2014 PPS to recognize that municipalities do not have the authority to “approve” or adopt archaeological and heritage impact assessments;
  - xix) That a reference to climate data be added to the definition of “impacts of a changing climate”;
  - xx) That the Province be requested to provide clear direction to municipalities as to the requirements for the mapping of natural heritage systems and minimum vegetation zones in Official Plans and Zoning By-laws; and**
- B) That a copy of Report #2019-P-42 be forwarded to the Ministry of Municipal Affairs and Housing, and Durham’s area municipalities and conservation authorities.
3. Recommendation for Award – Regional Cycling Plan Update (2019-P-43)  
[CARRIED ON A RECORDED VOTE] [SEE MOTION 325 on PAGES 25 and 26]
- A) That Request for Proposals RFP-1029-2019 (the "RFP") for a Regional Cycling Plan Update to be completed by September 2020 be awarded to WSP Inc. at an upset limit of \$140,000, plus applicable taxes be funded, as follows:



Prior Financing (Program Number: 23020)	\$90,000
2019 Transportation Master Plan (Program Number: 23020)	<u>\$50,000</u>
TOTAL	<u>\$140,000</u>

- B) That the Commissioner of Finance be authorized to execute the Consulting Services Agreement and any amendments required to complete the work.

Moved by Councillor Ryan, Seconded by Councillor Joe Neal,  
(322) That the recommendations contained in Item 2 of the Eighth Report of the Planning and Economic Development Committee be adopted.

CARRIED AS AMENDED  
(See Following Motion)

Moved by Councillor Joe Neal, Seconded by Councillor John Neal,  
(323) That the main motion (322) of Councillors Ryan and Joe Neal to adopt the recommendations contained in Item 2 of the Eighth Report of the Planning and Economic Development Committee, be amended to add the following under Part A) as a new Part xx):

- xx) That the Province be requested to provide clear direction to municipalities as to the requirements for the mapping of natural heritage systems and minimum vegetation zones in Official Plans and Zoning By-laws.

CARRIED

The main motion (322) of Councillors Ryan and Joe Neal was then put to a vote and CARRIED AS AMENDED

Moved by Councillor Ryan, Seconded by Councillor Joe Neal,  
(324) That the recommendations contained in Item 1 of the Eighth Report of the Planning and Economic Development Committee be adopted.

CARRIED

Moved by Councillor Ryan, Seconded by Councillor Joe Neal,  
(325) That the recommendations contained in Item 3 of the Eighth Report of the Planning and Economic Development Committee be adopted.

CARRIED ON THE FOLLOWING  
RECORDED VOTE:

Yes  
Councillor Anderson  
Councillor Ashe  
Councillor Barton

No  
Councillor Marimpietri  
Councillor J.H. Neal  
Councillor J.J. Neal

Councillor Carter  
Councillor Crawford  
Councillor Dies  
Councillor Drew  
Councillor Foster  
Councillor Highet  
Councillor Kerr  
Councillor Leahy  
Councillor Lee  
Councillor Mitchell  
Councillor Mulcahy  
Councillor Ryan  
Councillor Smith  
Councillor Tyler Morin  
Regional Chair Henry

Councillor Yamada

Members Absent: Councillor Bath-Hadden  
Councillor Chapman  
Councillor McLean  
Councillor Nicholson  
Councillor Pickles  
Councillor Roy  
Councillor Wotten

Declarations of Interest: None

#### 9.4 **Report of the Works Committee**

1. Award of Request for Proposal # 660-2019 to Establish a Registry of Qualified Ontario Land Surveyors to Provide Surveying Services with Estimated Individual Project Values up to \$125,000 (2019-W-69)  
[CARRIED]
  - A) That Request for Proposal #660-2019 be awarded to the four (4) selected companies listed below to form the Registry for the Provision of Surveying Services having an estimated value of up to \$125,000\* per project for a term of three (3) years from the date of award:
    - Delph & Jenkins North Ltd.
    - IBW Surveyors
    - J.D. Barnes Limited
    - Young and Young Surveying Inc.; and
  - B) That the Commissioner of Finance be authorized to execute the necessary agreements.  
(\* ) before applicable taxes

2. Sole Source Engineering Services Agreement for Detailed Design to Replace Existing Watermains with the Ontario Ministry of Transportation (MTO) Simcoe Street South and Albert Street Bridge Replacement projects at Highway 401 in the City of Oshawa (2019-W-71)

[CARRIED]

- A) That the Regional Municipality of Durham enter into a sole source engineering services agreement with WSP Inc. to undertake detailed design to replace existing watermains with the Ontario Ministry of Transportation Simcoe Street South and Albert Street bridge replacement projects at Highway 401, in the City of Oshawa, at an amount not to exceed \$246,086\* to be funded 50 percent from the approved water supply budget of \$300,000 for this project and 50 percent from the Ontario Ministry of Transportation; and
- B) That the Commissioner of Finance be authorized to execute the necessary engineering services agreement.

(\* ) before applicable taxes and including disbursements

3. Report on Tenders and Additional Financing for Regional Municipality of Durham Contract D2019-036 for Maintenance Upgrades at the Michael Boulevard Sanitary Sewage Pumping Station in the Town of Whitby (2019-W-72)

[CARRIED]

- A) That the low compliant bid of BGL Contractors Corp., in the amount of \$419,400\*, be awarded for Regional Municipality of Durham Contract D2019-036 resulting in a total estimated project cost of \$626,900;
- B) That the previously approved project budget of \$250,000 be increased by \$376,900 to a revised total project budget of \$626,900;
- C) That the funding for the additional project commitments in the amount of \$376,900 be provided from the following source:

Reallocation from the 2019 Sanitary Sewerage System Capital Budget

Item 14 Works to rectify identified system deficiencies independent of road programs in various locations (Project M1999)

User Revenues \$376,900

**Total Reallocated Financing \$376,900**

- D) That the Regional Chair and Clerk be authorized to execute Regional Municipality of Durham Contract D2019-036.  
(\* before applicable taxes

4. Amendments to Regional Traffic and Parking By-Law #44-2006 (2019-W-73)  
[CARRIED]

- A) That Corporate Services – Legal Services be directed to prepare a by-law to amend By-Law #44-2006, generally in the form included as Attachment #1 to Report #2019-W-73 of the Commissioner of Works, for presentation to Regional Council for passage; and
- B) That staff be authorized to take all steps required and necessary to give effect to the amendments contemplated to By-Law #44-2006 as indicated in the form included as Attachment #1 to Report #2019-W-73.

5. Confidential Report of the Commissioner of Works and the Director of Legal Services – Litigation or Potential Litigation, including matters before Administrative Tribunals, affecting the Regional Corporation with respect to Recovery of the Regional Corporation of Durham’s Costs Relating to the 2017 Fire at Waste Management of Canada Corporation’s Clarington Transfer Station (2019-WR-11)  
[CARRIED]

That the recommendations contained in Confidential Report #2019-WR-11 of the Commissioner of Works and the Director of Legal Services be adopted.

6. Confidential Report of the Commissioner of Works – Litigation or Potential Litigation, including matters before Administrative Tribunals, affecting the Regional Corporation, with respect to a s. 24 Settlement Agreement under the Expropriations Act, R.S.O. 1990, c.E.26, for Lands Acquired to Facilitate the Reconstruction of Regional Road 2 (Kingston Road), in the City of Pickering (2019-W-67)  
[CARRIED]

That the recommendations contained in Confidential Report #2019-W-67 of the Commissioner of Works be adopted.

7. Confidential Report of the Commissioner of Works – Acquisition or Disposition of Land for Regional Corporation Purposes with Respect to the Purchase of Lands required for the Bus Rapid Transit project, in the City of Pickering (2019-W-68)  
[CARRIED]

That Confidential Report #2019-W-68 of the Commissioner of Works be received for information.

Moved by Councillor Mitchell, Seconded by Councillor Marimpietri,  
(326) That the recommendations contained in Items 1 to 7, inclusive of the  
Eighth Report of the Works Committee be adopted.

CARRIED

**10. Unfinished Business**

There was no unfinished business to be considered.

**11. Other Business**

There was no other business to be considered.

**12. By-laws**

48-2019 Being a by-law to amend By-law Number 44-2006 which regulates  
traffic and parking on roads under the jurisdiction of the Regional  
Municipality of Durham.

This by-law implements the recommendations contained in Item #4  
of the 8<sup>th</sup> Report of the Works Committee presented to Regional  
Council on October 23, 2019

49-2019 Being a by-law to amend the by-law respecting the Water Supply  
System in the Regional Municipality of Durham and the  
establishment of water rates and water charges being By-law No. 89-  
2003 of the Regional Municipality of Durham, to comply with local  
Source Protection Plans (SPP).

This by-law implements the recommendations contained in Item #7  
of the 13<sup>th</sup> Report of the Works Committee presented to Regional  
Council on December 16, 2015

Moved by Councillor Ashe, Seconded by Councillor Anderson,  
(327) That By-law Numbers 48-2019 and 49-2019, inclusive be passed.

CARRIED

**13. Confirming By-law**

50-2019 Being a by-law to confirm the proceedings of Regional Council at  
their meeting held on October 23, 2019.

Moved by Councillor Ashe, Seconded by Councillor Anderson,  
(328) That By-law Number 50-2019 being a by-law to confirm the proceedings of  
the Council of the Regional Municipality of Durham at their meeting held  
on October 23, 2019 be passed.

CARRIED

**14. Adjournment**

Moved by Councillor Tyler Morin, Seconded by Councillor Yamada,  
(329) That the meeting be adjourned.

CARRIED

The meeting adjourned at 12:34 PM

Respectfully submitted,

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John Henry, Regional Chair & CEO

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Ralph Walton, Regional Clerk