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The Regional Municipality of Durham

MINUTES

COMMITTEE OF THE WHOLE

Thursday, December 12, 2024

A special meeting of the Committee of the Whole was held on Thursday, December 12, 2024 in the Council Chambers, Regional Headquarters Building, 605 Rossland Road East, Whitby, Ontario at 9:30 AM. Electronic participation was offered for this meeting.

Regional Chair Henry assumed the Chair.

1. Roll Call

Present: Councillor Anderson
Councillor Ashe* attended the meeting at 10:30 AM
Councillor Barton
Councillor Brenner*
Councillor Carter attended the meeting at 1:03 PM
Councillor Chapman
Councillor Collier attended the meeting at 9:35 AM
Councillor Cook attended the meeting at 10:16 AM
Councillor Crawford
Councillor Dies
Councillor Foster attended the meeting at 1:04 PM
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy*
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Neal
Councillor Nicholson
Councillor Pickles attended the meeting at 9:40 AM
Councillor Roy
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Wotten left the meeting at 11:33 due to personal reasons
Councillor Yamada*
Regional Chair Henry

*** denotes Councillors participating electronically**

All members of Committee were present with the exception of Councillors Ashe, Carter, Collier, Cook, Foster, Nicholson, Pickles and Yamada

Councillors Ashe, Carter and Foster were absent on municipal business

Councillor Cook was absent due to personal matters

Staff

Present: S. Austin, E. Baxter-Trahair, C. Bandel, B. Bridgeman, A. Burgess, T. Cheseboro, C. Chu, S. Danos-Papaconstantinou, J. Dixon, A. Evans*, T. Fetter*, L. Fleury, P. Frizado*, S. Gill, C. Goodchild*, B. Goodwin, A. Harras, A. Hector-Alexander, B. Holmes, K. Hornburg, M. Hubble*, J. Hunt, R. Inacio, R. Jagannathan, J. Kilgour*, R.J. Kyle, M. Laschuk*, L. McIntosh, S. McLellan, P. Moreira, G. Mueller, L. O'Dell*, N. Pincombe, N. Taylor, and E. Valant

***denotes staff participating electronically**

2. Declarations of Pecuniary Interest

Councillor Crawford made a declaration of interest under the Municipal Conflict of Interest Act with respect to Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit. She indicated that her son is employed in the Finance Department.

Councillor Woo made a declaration of interest under the Municipal Conflict of Interest Act with respect to Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit. He indicated that a family member is employed in the Social Services Department.

Councillor Ashe made a declaration of interest, later in the meeting, under the Municipal Conflict of Interest Act with respect to Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit. He indicated that his son is employed in the Works Department.

Councillor Marimpietri made a declaration of interest, later in the meeting, under the Municipal Conflict of Interest Act with respect to the following items:

- i) Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit; and
- ii) Item #4.4 A) Report #2024-COW-54: 2025 Business Plans and Budget and Nine-Year Capital Forecast for the Consolidated Water Supply and Sanitary Sewerage Systems.

He indicated that he has family members who own property in the area of the Northwood Business Park.

3. Property Tax Supported Business Plans and Budgets

Moved by Councillor Shahid, Seconded by Councillor Anderson,

(97) That the order of the Agenda be altered in order to move consideration of Item 3.1 b) the Strategic Property Tax Study Presentation and Item 3.6 A) Report #2024-COW-52, to the end of the Agenda.

CARRIED

3.1 Presentations

- A) Elaine Baxter-Trahair, Chief Administrative Officer; Nancy Taylor, Commissioner of Finance; Nicole Pincombe, Director, Business Planning and Budgets; Stella Danos-Papaconstantinou, Commissioner of Social Services; and Bill Holmes, General Manager, DRT, Re: 2025 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management, Durham Region Transit and Durham Regional Police Services

Elaine Baxter-Trahair, Chief Administrative Officer; Nancy Taylor, Commissioner of Finance; Nicole Pincombe, Director, Business Planning and Budgets; Stella Danos-Papaconstantinou, Commissioner of Social Services; and Bill Holmes, General Manager, DRT, provided a PowerPoint presentation regarding the 2025 Regional Business Plans and Budgets for Property Tax Purposes, including General Purpose, Solid Waste Management, Durham Region Transit and Durham Regional Police Services.

Highlights from the presentation included:

- Overview of the 2025 Budget
- Regional Property Tax Supported Budget
- 2025 Regional Property Taxes: Average Home
- 2025 Property Tax Impacts: Regional
- 2025 Property Tax Impacts: Overall
- 2025 Budget Pressures
- Fiscal Sustainability – New Financial Framework
- Significant Investments in Critical Service Areas
 - Paramedic Services
 - Regional Transit
 - Social Services
 - Strategic Investments
 - Police Services
- 2025 Capital Budget and Nine-Year Forecast
- Projected Debenture Financing Requirements
- Looking Forward: 2026 – 2034 Forecast

- Overview of the 2025 Budget

Staff responded to questions with respect to:

- Accounting for large capital projects;
- The proceeds from the sales of Regional facilities;
- Debenture financing for Durham Regional Police Service (DRPS) facilities;
- The multi-year capital plan for DRPS;
- Using Development Charge revenue to help pay for DRPS facilities;
- Budgeting for large capital projects for DRPS;
- Capital projects impacts on operational funding;
- The sale of outdated police facilities offsetting the costs of new police facilities;
- Other opportunities to obtain funding for police, such as casino revenue, rather than from property taxes;
- Community Safety and Policing Act provisions that require police to have certain new equipment;
- The impact to the average household property taxes if the DRPS budget is increased;
- Cost recovery for use of Regional buildings;
- Advocacy efforts for the province to invest in policing costs;
- End-of-mortgage opportunities for Housing and how they relate to the cost per individual tenant;
- The funding shortfall for Ontario Works (OW) and Ontario Disability Support Program (ODSP) payments;
- Advocacy efforts to increase OW and ODSP payments;
- The Association of Municipalities of Ontario (AMO) call for Social and Economic Prosperity Review;
- Ontario carrying the cost of social housing on the property tax base;
- Funding from other levels of government to maintain and retrofit the social housing stock;
- Uploading housing back to the province;
- The impact to the budget with the changes to Planning
- Challenges due to the development charge decreases/changes related to Bill 23;
- Making up for the gap in lost Development Charge revenue needed to pay for infrastructure;
- Upcoming elections and potential impact on funding for Durham Region Transit (DRT)
- The Bus Rapid Transit (BRT) lanes on Highway 2;
- Funding for BRT program enhancements; and
- The status of BRT projects that have been funded.

Discussion ensued with respect to curtailing services unless more funding is received from other levels of government; and if it is possible to formally request funding for any legislated service requirements.

Moved by Councillor Chapman, Seconded by Councillor Marimpietri,
(98) That the Committee of the Whole recess for 10 minutes.

CARRIED

The Committee recessed at 11:24 AM and reconvened at 11:39 AM.

The Clerk conducted a roll call following the recess and all members were present with the exception of Councillors Carter, Foster, Leahy, Mulcahy, Nicholson, Roy, Shahid, Wotten and Yamada.

Moved by Councillor Lee, Seconded by Councillor McDougall,
(99) That the order of the Agenda be altered in order to hear the delegations from Doug Glass at this time.

CARRIED

3.2 Delegations

A) Doug Glass, Durham resident, re: 2023 Durham Region Financial Statements and Financial Information Report

Doug Glass, Durham resident, appeared with respect to the 2023 Durham Region Financial Statements and Financial Information Report.

Highlights from the presentation included:

- Overview – a look at Durham’s Financial Statements from 2023
- Durham 2051 Plan – So How We Doing
- 2023 Balance Sheet
- Growing Liabilities – 3 Years Before & After
- Debt Servicing Going Forward?
- Income Statement
- Expenses – Current 3 Years vs Previous 3 Years
- FIR Report – Staffing
- Expenses by Departments (2023 vs 2018)
- Property Taxes
- For stronger 2025 Financial Statements, with today’s 2025 Durham Budget discussion I call on you:
 - Reassess priorities
 - Slow down the use of spending (especially staffing & contracted services) and debt

- Be wary of moving forward on items that depend heavily on other levels of Government for funding. They face the same challenges (debt, etc.)
- Stop framing so many things as a crisis. We have challenges. But we will have a fiscal crisis if the current unsustainable trend continues

Doug Glass stated that priorities must be a balance of fiscal stewardship and responsible social support.

Doug Glass responded to questions from Committee members.

B) Doug Glass, Durham resident, re: 2025 Proposed Police Budget

Doug Glass, Durham resident, appeared with respect to the 2025 Proposed Police Budget.

Highlights from the presentation included:

- First Things First:
 - This presentation was deferred from November
 - I met with Senior Staff from Durham Police who gave me more insight that I have tried to factor into my presentation
 - Do not mistake my concerns as being anti- police
 - I am concerned about the unsustainable level of spend in Durham and the Police budget guideline of 9.25%
- Police Challenges & Pressures
- Increased Call Volumes – 2024 vs 2023
- Total Service Calls – By Call Type
- Service Calls vs Total Crime Types
- Service Calls – Summary
- Total Crime in Durham Region
- Total Crime By Type (Violent vs Property)
- Top 5 Crimes
- Total Crime from 2014 to 2024 (from DRPS)
- Crime Comparison with Other Communities
- Crime in Durham – Summary
- Police Budgets vs Population
- In closing:
 - A 9.25% budget guideline increase is significant and worthy of more review by council (like every other increase in any department)

Doug Glass thanked Durham Police for their work in the community and for taking the time to meet.

Doug Glass responded to questions from Committee members.

C) Nancy Taylor, Commissioner of Finance, Re: 2025 Strategic Property Tax Study

This presentation was moved to later in the meeting. [See Item 3.1 B) on Page 34]

D) Peter Moreira, Chief of Police, DRPS, Re: 2025 Durham Regional Police Service Budget

Councillor Collier, Chair of the Durham Regional Police Services Board (DRPSB) provided introductory remarks and advised that the DRPSB is requesting a 16.93% budget increase, the Board recognizes the magnitude of the request but believes the investment is necessary for community safety. Chair Collier provided statistics to support the DRPSB budget request and asked that Council approve the request.

Peter Moreira, Chief of Police, DRPS, provided a PowerPoint presentation regarding the 2025 Durham Regional Police Service Budget.

Highlights from the presentation included:

- Regional Overview
- Strategic Plan & Chief's Priorities
- Community Safety and Policing Act
- Police Response – Residents Per Cop
- Officer Journey – Why We Need to Invest Today
- Government, Legislative and Judicial Impacts
- Response Times
- Calls for Service
- Community Priorities
- DRPS: a 10-Year Snapshot 2014 – 2024
- Increase in Violent Crime
- 2025 Budget – 16.93%
- 2026 – 2030 Economic Outlook
- 2025 Strategic Investments
- Capital: Buildings and Structures

Chief Moreira and Chair Collier responded to questions with respect to:

- The new general applicable standard under the Community Safety and Policing Act (CSPA);
- Inspections by the Inspector General;
- What has been cut to lower the budget increase to 16.93%;
- Diversity of the police force;

- Can Council suggest what elements should be removed from the DRPSB budget;
- The arbitration process should the DRPSB and Council not agree on the budget requirements;
- Impact of DRPS members working for Ontario Power Generation (OPG);
- Average incremental cost of training a new officer;
- Current and potential future impact to DRPS staff of working in ageing buildings;
- What percent budget increase did the DRPSB originally request;
- The new restrictions on what types of crimes can be investigated and the certifications required to investigate them;
- The new regulations regarding equipment requirements;
- Body worn camera requirements;
- Length of time required for an officer to become qualified;
- When the increase in officers would be realized, if approved;
- Reserve funds for DRPS;
- Major changes required to DRPS as a result of the CSPA that will impact the budget;
- Lobbying for sustainable funding from the Province;
- The capacity of the Ontario Police College;
- Officers being called to attend protests;
- Supplying officers from the Public Order Unit for border protection activities;
- DRPS 10-year Capital Asset Plan;
- Deferring capital infrastructure requests;
- Complying with the duty to public safety through preventative measures;
- Crimes that are being under-reported;
- The Victim Services Team;
- Breaching Kit standards;
- Asset management reporting and financing plan, including infrastructure deficits;
- Overall budgetary ramifications of approving more for DRPSB and less for other areas;
- Resources required to support victims of crime;
- What funding gaps would still remain if the 16.93% increase is approved;
- Increased early retirements as a result of inadequate resources;
- Attracting new recruits from within the community;
- Past reserve fund use for DRPS facilities;
- Calls related to mental health concerns;
- Did the province consult with Police services when developing the CSPA;

- Funding provided to Ontario Provincial Police (OPP) that will assist with implementing CSPA requirements and whether there is an opportunity for DRPS to advocate for the same;
- Time increases due to “paper work” requirements;
- Importance of Strategic investments in leadership capacity;
- Requirement under the CSPA for a certain level of supervision; and
- Will there be a re-alignment of officers to different areas in the Region if new are staff hired.

3.2 Delegations

- A) Doug Glass, Durham resident, re: 2023 Durham Region Financial Statements and Financial Information Report

The delegation from Doug Glass, was heard earlier in the meeting. [See Item 3.6 A) on Pages 34 to 36.]

- B) Doug Glass, Durham resident, re: 2025 Proposed Police Budget

The delegation from Doug Glass was heard earlier in the meeting. [See Item 3.6 B) on Pages 14 to 27].

3.3 Correspondence

- A) Memorandum from the Dr. Robert Kyle, Commissioner and Medical Officer of Health, Re: Duties of Boards of Health under the Health Protection and Promotion Act (HPPA) with respect to the 2025 Health Business Plans and Budgets

- B) Correspondence from the Durham Regional Police Service Board, Re: 2025 Durham Regional Police Service Budget

- C) Memorandum from the 9-1-1 Management Board, Re: 9-1-1 Emergency Service System 2025 Business Plans and Budget

- D) Memorandum from the Durham Regional Local Housing Corporation, Re: 2025 Durham Regional Local Housing Corporate Business Plans and Budget

- E) Memorandum from the Durham OneNet Inc. Board, Re: 2025 Durham OneNet Inc. Regional Broadband Business Plans and Budget

- F) Memorandum from Kawartha Conservation, Re: Kawartha Conservation 2025 Preliminary Budget

Moved by Councillor Cook, Seconded by Councillor Lee,
(100) That Correspondence Items A) through F) be referred to Item 3.6 b),
Report #2024-COW-53 of the Commissioner of Finance.

CARRIED

Moved by Councillor Chapman, Seconded by Councillor Barton,
(101) That the Committee recess for 10 minutes.

CARRIED

The Committee recessed at 2:16 PM and reconvened at 2:26 PM

The Clerk conducted a roll call following the recess and all members of the Committee were present with the exception of Councillors Leahy, Nicholson, Pickles and Wotten.

At this point in the meeting Councillor Ashe made a declaration of interest under the Municipal Conflict of Interest Act with respect to Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit. He indicated that his son is an employee of the Works Department.

3.4 Business Plans and Budgets

A) Durham Region Transit 2025 Business Plans and Budgets

The Committee reviewed the Durham Region Transit (DRT) 2025 Business Plans and Budget.

Staff responded to questions with respect to on-demand services; reduced operating costs due to electrification of the fleet; and specialized services.

B) Health 2025 Business Plans and Budgets

Chair Roy thanked the staff for preparing the budget and noted that Dr. Kyle provided a memorandum for the Agenda outlining the Duties of Boards of Health under the Health Protection and Promotion Act.

Dr. Kyle stated that continuing to invest and build capacity in paramedic services is a priority.

The Committee reviewed the Health 2025 Business Plans and Budget, including:

- Public Health
- Paramedic Services

Staff responded to questions with respect to the North Durham Paramedic station and additional shifts for paramedic services.

C) Social Services 2025 Business Plans and Budgets

Chair Roy stated that Social Services is one of the largest budget areas and thanked staff for all they do.

The Committee reviewed the Social Services 2025 Business Plans and Budget, including:

- Emergency Management and Program Support Services
- Social Assistance
- Children's Services
- Family Services
- Housing Services
- Long Term Care and Services for Seniors

Staff responded to questions with respect to the number of Ontario Works (OW) recipients; the OW client increase for 2024; underfunded areas in Social Services; what types of additional funding would be required to better provide services within the Social Services portfolio; performance metrics and funding required to achieve qualitative results; the affordable housing portfolio; percentage of overall tax budget increase allotted to Regional Departments; progress being made on metrics; community provider payments; and the transfer of employees to Service Durham.

At this point in the meeting Councillor Marimpietri made a Declaration of Interest under the Municipal Conflict of Interest Act with respect to the following items:

- i) Item #3.6 B) Report #2024-COW-53: The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit; and
- ii) Item #4.4 A) Report #2024-COW-54: 2025 Business Plans and Budget and Nine-Year Capital Forecast for the Consolidated Water Supply and Sanitary Sewerage Systems.

He indicated that he has family members who own property in the area of the Northwood Business Park.

D) Planning & Economic Development 2025 Business Plans and Budgets

Chair Chapman stated that there are still a number of questions from the area municipalities regarding the impacts of Bill 23 on planning services.

Commissioner Bridgeman stated that the Region is continuing to work through the impacts of the Bill 23 proclamation and having discussions with the area municipalities on developing a Memorandum of Understanding with respect to planning related services.

The Committee reviewed the Planning & Economic Development 2025 Business Plans and Budget, including:

- Planning
- Economic Development and Tourism

- Rapid Transit and Transit Oriented Development Office

Staff responded to questions with respect to the transfer of responsibilities to the area municipalities; fees associated with being a commenting agency; potential changes required to the budget for the Planning Department; operating revenue, and personnel expenditures.

E) Works 2025 Business Plans and Budgets

Chair Barton thanked the Works team for their work on the budget and the various service areas they are responsible for, and noted that the Works budget falls within the guideline approved by Council.

The Committee reviewed the Works 2025 Business Plans and Budget, including:

- Works – General Tax
- Solid Waste Management

Staff responded to questions with respect to traffic calming and Vision Zero; the expansion of Bowmanville Avenue; and traffic signal costs.

F) Finance & Administration 2025 Business Plans and Budgets

The Committee reviewed the Finance & Administration 2025 Business Plans and Budgets, including:

- Regional Council
- Office of the Regional Chair
- Office of the Chief Administrative Officer
- Legal Services and Legal POA
- Corporate Services
- Finance
- Corporate Items
- Regional Headquarters
- Listing of Fees and Charges

3.5 Agencies, Boards and Commission Business Plans and Budgets

A) Durham Regional Police Service 2025 Business Plans and Budgets

Chair Collier thanked everyone for the discussion today and stated that he supports the Regional budget as a whole and understands the pressures on every budget. Chair Collier stated that the DRPSB ask is not out of line with other departments, but it does have a bigger property tax impact than other areas, however DRPS generates income through fines/tickets, etc. Many of the budgetary asks from the DRPSB include programs approved by Council. The DRPS is mandated to provide adequate policing under the CSPA.

The Committee reviewed the Durham Regional Police Service 2025 Business Plans and Budget.

Staff responded to a question with respect to what the 16.93% increase to DRPS would mean to the overall property tax budget. N. Taylor advised that a 16.93% increase for DRPS means a 7.19% increase overall, which is \$237 for an average residential homeowner, with the current recommendations there would be a 4.9% increase which is \$163 per household.

Staff responded to additional questions with respect to population growth projections.

B) 9-1-1 Emergency Services 2025 Business Plans and Budgets

The Committee reviewed the 9-1-1 Emergency Services 2025 Business Plans and Budget.

C) Durham Regional Local Housing Corporation 2025 Business Plans and Budgets

The Committee reviewed the Durham Regional Local Housing Corporation 2025 Business Plans and Budget

D) Durham OneNet Inc. 2025 Business Plans and Budgets

The Committee reviewed the Durham OneNet Inc. 2025 Business Plans and Budget

E) Conservation Authorities 2025 Business Plans and Budgets

The Committee reviewed the Conservation Authorities 2025 Business Plans and Budgets, including:

- Central Lake Ontario
- Kawartha Region
- Ganaraska Region
- Toronto and Region
- Lake Simcoe Region

Moved by Councillor Kerr, Seconded by Councillor McDougall,
(102) That the Committee recess for 10 minutes.

CARRIED

The Committee recessed at 3:42 PM and reconvened at 3:53 PM

The Clerk conducted a roll call following the recess and all members of Council were present with the exception of Councillors Mulcahy, Nicholson, Pickles and Wotten.

3.6 Reports

A) 2025 Strategic Property Tax Study (2024-COW-52)

Report #2024-COW-52 from N. Taylor, Commissioner of Finance, was considered later in the meeting. [See Item 3.6 A) on Pages 34 to 36.]

B) The 2025 Regional Business Plans and Budget for Property Tax Purposes, including General Purpose, Solid Waste Management and Durham Region Transit (2024-COW-53)

Report #2024-COW-53 from N. Taylor, Commissioner of Finance, was received.

Moved by Councillor Ashe, Seconded by Councillor Lee,
(103) That we recommend to Council:

2025 General Purpose Property Tax Business Plans and Budget (excluding Solid Waste Management, Durham Region Transit and Durham Regional Police Service)

- A) That the 2025 Business Plans and Property Tax Budget for General Purposes (excluding Solid Waste Management, Durham Region Transit, and Durham Regional Police Service) be approved, at a total net property tax requirement of \$503,879,000 as detailed within the 2025 Regional Business Plans and Budget, which are highlighted in Report #2024-COW-53 and summarized as follows:

	2025 Tax Requirements
	(\$000s)
Regional Operations	
i) Departmental Operations - excluding Long-term Care	363,911
ii) Departmental Operations – Long-term Care	65,594
iii) Regional Roads Reserve – Growth	12,549
iv) Regional Roads – Rehabilitation Reserve Fund	29,050
v) Regional Bridges – Rehabilitation Reserve Fund	5,525
Total Regional Operations	476,629
vi) Conservation Authorities	9,909
Special Contributions:	
vii) Land Conservation and Protection Reserve Fund	163
viii) Durham Region Community Investment Grant	6,220
Total Special Contributions	6,383
SUBTOTAL	492,921
ix) Deferral for Seaton Assessment Growth	10,958
TOTAL GENERAL PROPERTY TAX PURPOSES (excluding Solid Waste Management, Durham Region Transit and Durham Regional Police Service)	503,879

- B) That the 2025 Capital Program for General Property Tax Purposes and financing (excluding Durham Region Transit, Solid Waste Management, Durham Regional Police Service and Conservation Authorities' requirements), as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plans and Budget, in the amount of \$207,914,000 be approved including up to \$13,215,000 in debenture financing;
- C) That the 2026 to 2034 Capital Forecast for General Property Tax Purposes (excluding Durham Region Transit, Solid Waste Management, Durham Regional Police Services and Conservation Authorities' requirements), as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plans and Budget in the amount of \$3,281,873,000 be received for information purposes only and be subject to future approvals;

Contributions for Regional Roads and Bridges

- D) That a 2025 contribution of \$12,549,000 to the Regional Roads Reserve – Growth be authorized to allow for financing of Road Capital Construction Projects;

- E) That a 2025 contribution of \$29,050,000 to the Regional Roads Rehabilitation Reserve Fund be authorized to assist with road rehabilitation requirements;
- F) That a 2025 contribution of \$5,525,000 to the Regional Bridges Rehabilitation Reserve Fund be authorized to assist with bridge rehabilitation requirements;

Durham Regional Local Housing Corporation

- G) That the 2025 Budget for the Durham Regional Local Housing Corporation be approved at a total net property tax requirement of \$16,527,005;

Conservation Authorities

- H) That funding totalling \$7,003,061 for 2025 Category 1 programs and services be approved for the Region’s five Conservation Authorities as summarized below:

Central Lake Ontario Conservation Authority	\$3,751,078
Kawartha Region Conservation Authority	723,838
Ganaraska Region Conservation Authority	737,390
Toronto and Region Conservation Authority	1,305,671
Lake Simcoe Region Conservation Authority*	485,084
Total Conservation Authority – Category 1 Funding	\$7,003,061

* Category 1 program and services for Lake Simcoe Region Conservation Authority includes \$165,074 in Category 1 programs and services for the Lake Simcoe Protection Plan

- I) That funding totalling \$1,236,486 for 2025 Category 2 programs and services be approved for the Region’s Conservation Authorities as summarized below:

Central Lake Ontario Conservation Authority	\$335,681
Kawartha Region Conservation Authority	148,300
Ganaraska Region Conservation Authority	193,692
Toronto and Region Conservation Authority	535,000
Lake Simcoe Region Conservation Authority*	23,813
Total Conservation Authority – Category 2 Funding	\$1,236,486

- J) That funding totalling \$693,639 for 2025 Category 3 programs and services be approved for the Region’s Conservation Authorities as summarized below:

Central Lake Ontario Conservation Authority	\$648,986
Kawartha Region Conservation Authority	23,913

Lake Simcoe Region Conservation Authority*	20,740
Total Conservation Authority – Category 3 Funding	\$693,639

- K) That funding totalling \$200,000 for 2025 land management expenditures be approved for properties within Durham Region as outlined below:

Central Lake Ontario Conservation Authority	\$85,000
Kawartha Region Conservation Authority	15,000
Ganaraska Region Conservation Authority	37,000
Toronto and Region Conservation Authority	41,000
Lake Simcoe Region Conservation Authority*	22,000
Total Conservation Authority Land Management Funding	\$200,000

- L) That the Oak Ridges Moraine Groundwater Program (ORMGP) initiatives be continued in 2025 at a funding level of \$180,000 for ongoing groundwater protection initiatives jointly funded with the City of Toronto, the Region of York and the Region of Peel;

- M) The special funding requests as outlined below be approved subject to the accountability of project costs incurred and project completion:

- a) Central Lake Ontario Conservation Authority for the Lynde Shore Restoration Project (Year 1 of 4) in the amount of \$100,000;
- b) Central Lake Ontario Conservation Authority for an electrical vehicle purchase for administrative office and general staff use in the amount of \$85,000;
- c) Kawartha Region Conservation Authority for the implementation of their Climate Change Strategy (Year 1 of 10) in the amount of \$5,447;
- d) Kawartha Region Conservation Authority for implementation of their Environmental Monitoring Strategy (Year 3 of 10) in the amount of \$9,079;
- e) Kawartha Region Conservation Authority for the implementation of their Asset Management Plan (Year 1 of 10) in the amount of \$9,296;
- f) Kawartha Region Conservation Authority for Watershed Planning Update in the amount of \$30,400;
- g) Kawartha Region Conservation Authority for Forestry and Tree Planting in the amount of \$36,675; and

- h) Lake Simcoe Region Conservation Authority for Beaver River and Whites Creek Floodplain Mapping Update (Year 1 of 2) in the amount of \$200,000;
- N) That the approval for the special funding request from the Central Lake Ontario Conservation Authority for a Sustainable Neighbourhood Action Plan Pilot Project (SNAP) in the amount of \$120,000 be delegated to the Commissioner of Finance pending final review of the project selected and its alignment with Regional responsibilities and priorities. The advancement of any funding approved for this special request will be subject to project completion and accountability of project costs incurred;
- O) That a contribution of \$163,103 to the Land Conservation and Protection Reserve Fund be authorized to assist in financing requests for funding received from the five Conservation Authorities to acquire environmentally sensitive lands within the Region, based on eligibility criteria per the approved Regional Land Acquisition Reserve Fund Policy;

Solid Waste Management 2025 Business Plan and Budget

- P) That the 2025 Business Plan and Budget for Solid Waste Management at a net property tax requirement of \$57,592,000 be approved as detailed in the 2025 Solid Waste Management Business Plan and Budget;
- Q) That the 2025 Capital Program for Solid Waste Management and financing, as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plan and Budget for Solid Waste Management, in the amount of \$7,124,000 be approved;
- R) That the 2026 to 2034 Capital Forecast for Solid Waste Management as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plans and Budget in the amount of \$259,089,000 be received for information purposes only and be subject to future approvals;

Durham Region Transit 2025 Business Plan and Budget

- S) That the 2025 Business Plan and Budget for Durham Region Transit be approved at a total net property tax requirement of \$108,429,000, as detailed in the 2025 Durham Region Transit Business Plan and Budget;
- T) That the 2025 Capital Program for Durham Region Transit and financing, as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plans and Budget, in the gross amount of \$117,603,000 be approved, including up to \$79,056,000 in debenture financing (including \$10,926,000 in long-term financing from the Canada

Infrastructure Bank) subject to federal funding approval for applicable projects;

- U) That the 2026 to 2034 Capital Forecast for Durham Region Transit as outlined in Attachment 5 to Report #2024-COW-53 and as further detailed within the 2025 Regional Business Plans and Budget in the amount of \$1,172,744,000 be received for information purposes only and be subject to future approvals;
- V) That staff report back to Transit Executive Committee and Finance and Administration Committee in advance of the 2026 Business Plan and Budget with an update to the Transit Service and Financing Strategy (2023 – 2032) to reflect funding realities;

Durham Regional Police Service 2025 Business Plan and Budget

- W) That the 2025 Business Plan and Budget for Durham Regional Police Service be approved at a total net property tax requirement of \$292,753,000, including both operating and capital, in-line with Durham Regional Police Service's 2025 property tax guideline;
- X) That staff be directed to undertake a minimum 10-year operating and capital Durham Regional Police Service, Service and Financing Strategy in partnership with the Durham Regional Police Service Board and Durham Regional Police Service staff in order to provide recommendations on a multi-year funding strategy to address operating and capital impacts of the new Community Safety and Policing Act, 2019 and the state of good repair of capital facilities recognizing the need for stability and predictability to property taxpayers, and that the Durham Regional Police Service Board, through the Chief of Police, be requested to direct Durham Regional Police Service staff to provide all necessary input and information;
- Y) That as the Province of Ontario has recently announced more than \$77 million in funding to provide municipal budget relief to address unmanageable increases in Ontario Provincial Police costs for 2025 for those municipalities who utilize OPP to provide services, that the Province be requested to provide similar relief to those municipalities with their own police services who are encountering similar cost pressures in order to meet the requirements on the new provincial Community Safety and Policing Act, 2019 and changing policing realities;
- Z) That the Province of Ontario, in their assessment of new border strategies and addressing bilateral United States/Canada issues, be requested to provide financial support for any requirements placed upon Durham Regional Police Service to meet any proposed new obligations that may be forthcoming to policing in Ontario;

Financial Management and Accountability

- AA) That the Listing of 2025 Regional Fees and Charges, as set forth in the 2025 Regional Business Plans and Budget be approved and be made available to the public and all applicable by-laws be amended accordingly;
- BB) That any 2024 property tax surplus up to the maximum amount of the estimated 2024 development charge shortfall for property tax services be allocated to the Growth Related Property Tax Infrastructure Reserve Fund;
- CC) That the remaining balances in Housing Services and Health and Social Services development charges reserve funds be transferred to the Social Housing reserve fund and the Capital Impact Stabilization reserve fund respectively and the by-laws for the reserve funds be amended;
- DD) That as a result of one-time capital gains on the sale of Regional financial investment holdings required to implement the transition to Prudent Investor status under Section 418.1 of the Municipal Act, 2001 impacting the projected 2024 operating surplus, that an estimated gain of \$55.2 million be approved to be transferred into the Social Housing Reserve Fund to support significant funding requirements for affordable housing to be incorporated into the forthcoming Housing Servicing and Financing Study in 2025;
- EE) That based upon the 2025 Regional Business Plans and Budget as recommended herein, the Commissioner of Finance be authorized to set 2025 Regional Property Tax Rates for General Purposes, Solid Waste Management, Durham Region Transit and Durham Region Police Services and approval be granted for the requisite By-laws;
- FF) That for any Regional program change or capital expenditure included within the 2025 Regional Business Plans and Budget which is proposed to be financed in whole, or in part, from Provincial/Federal subsidies, grants or related revenues, neither staffing, capital nor other related Regional expenditures can be committed until such time as adequate confirmation, to the satisfaction of the Commissioner of Finance/Treasurer, is received from the respective provincial/federal ministry to commit to the subsidy, grant or related revenues in accordance with the Regional Budget Management Policy;
- GG) That funding totalling up to \$105,600 be approved for the Pickering Auxiliary Rescue Association with the funding to be provided from within the Finance Department's 2025 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered;
- HH) That funding totalling up to \$52,160 be approved for COMRA Marine Rescue Association with the funding to be provided from within the Finance

Department's 2025 Business Plan and Budget to be administered by the Finance Department in consultation with the Durham Regional Police Service, based upon services rendered;

- II) That The Commissioner of Finance be delegated authority, for purposes of the Region's Humanitarian response to asylum-seekers and refugees, to extend the Region's agreement with Community Development Council Durham, execute any transfer payment agreements, expend funds in accordance with the program guidelines, make any modifications to the program(s) to ensure desired outcomes are achieved, receive any federal and/or provincial funds for this response, and waive the Region's Purchasing By-law and Budget Management Policy as required for this response; and that any costs associated with the extension of this agreement not reimbursed under the federal Interim Housing Assistance Program, federal Reaching Home Program or the provincial Homelessness Prevention Program and beyond the 2025 budget provision be funded at the discretion of the Commissioner of Finance;
- JJ) That the Region continue to advocate for sustained senior government funding for growth related capital infrastructure to support the housing goals within the Region of Durham and support AMO's continued call on the Province for a comprehensive review of the municipal-provincial fiscal framework;
- KK) That the reporting of the Impact of Excluded Expenses for tangible capital asset amortization, post-employment benefits and solid waste landfill closure/post-closure expenses be adopted, per requirements under the Ontario Regulation 284/09 of the Municipal Act, 2001 and the Public Sector Accounting Board (PSAB)

**Estimated Impact of Excluded Expenses on Accumulated Surplus
For the 2025 Business Plans and Budget (\$,000's)**

	<u>2024</u>		<u>2025</u>		
	<u>Total</u> \$	<u>Property Tax</u> \$	<u>Water</u> \$	<u>Sewer</u> \$	<u>Total</u> \$
<u>PSAS Additions to Budget</u>					
Tangible Capital Asset Amortization	170,810	101,117	31,071	36,893	169,081
Post-Employment Benefit Expense	45,448	27,032	636	785	28,453
Asset Retirement Obligation	1,564	10,553	171	89	10,813
Transfers from Reserves and Reserve Funds	298,091	103,272	30,074	19,281	152,627
Proceeds of Debt issued for Regional Purposes	155,796	92,271	18,000	49,071	159,342
Total PSAB Additions	671,709	334,245	79,952	106,119	520,316
<u>PSAS Reductions to Budget</u>					
Gross Tangible Capital Assets Acquisitions	(986,471)	(343,883)	(222,689)	(178,626)	(745,198)
Less: Tangible Capital Asset Recoveries	60,172	-	-	28,510	28,510
Net Tangible Capital Asset Acquisitions	(926,299)	(343,883)	(222,689)	(150,116)	(716,688)
Revenue - Accrual Basis	-	(3,600)	-	-	(3,600)
Debt Principal Payments	(22,086)	(22,180)	(734)	(5,028)	(27,942)
Transfers to Reserves and Reserve Funds	(183,188)	(159,930)	(14,227)	(25,198)	(199,355)
Contributed Tangible Capital Assets	(24,026)	(1,215)	(13,674)	(18,394)	(33,283)
Total PSAB Reductions	(1,155,599)	(530,808)	(251,324)	(198,736)	(980,868)
Net Impact - (Increase) to Accumulated Surplus	(483,890)	(196,563)	(171,372)	(92,617)	(460,552)

LL) That sections of this resolution be forwarded to each relevant party to inform them of their approved funding and/or Council's position on the appropriate matter.

CARRIED AS AMENDED LATER IN THE
MEETING ON A RECORDED VOTE
PARTS A i), B), C), W), X), Y) and Z) WERE
DIVIDED FROM THE REMAINDER AND VOTED
ON SEPARATELY
(See Following Motions)

Moved by Councillor Ashe, Seconded by Councillor Foster,
(104) That the main motion (103) of Councillors Ashe and Lee be amended in accordance with the following:

Whereas Regional Council has approved funding under Durham Region's Community Investment Grant program for the redevelopment of Bowmanville Hospital and Uxbridge Hospital; and

Whereas Lakeridge Health is advancing the planning for additional capital facilities; and

Whereas it is anticipated that additional funding will be required in the Community Investment Grant Fund to support hospital capital facilities;

Therefore be it resolved that Recommendation A) of Report #2024-COW-53 be amended to:

- a) increase the total 2025 net property tax requirement of \$503,879,000 to \$506,128,000, for a 0.25 per cent increase on the Region's overall property tax levy to be dedicated to the Durham Region Community Investment Grant program;
- b) increase line viii) Durham Region Community Investment Grant program from \$6,220 to \$8,469 (in \$'000's); and
- c) adjust the subtotals and totals in the table in Recommendation A) accordingly.

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes

Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Roy
Councillor Shahid
Councillor Woo
Councillor Yamada
Regional Chair Henry

No

Councillor Neal
Councillor Schummer

Members Absent: Councillor Anderson
Councillor Mulcahy
Councillor Nicholson

Councillor Pickles
Councillor Wotten

Declarations of Interest: None

Moved by Councillor Collier, Seconded by Councillor Woo,
(105) That the main motion (103) of Councillors Ashe and Lee be amended in Part W) to approve an overall increase of 16.93% so that it now reads as follows:

- W) That the 2025 Business Plan and Budget for Durham Regional Police Service be approved at a total net property tax requirement of \$313,332,000, including both operating and capital.

CARRIED LATER IN THE MEETING ON A
RECORDED VOTE

Moved by Councillor Ashe, Seconded by Councillor Barton,
(106) That the amending motion (105) of Councillors Collier and Woo be amended to change the overall increase from 16.93% to 12.65% so that Part W) now reads as follows:

- W) That the 2025 Business Plan and Budget for Durham Regional Police Service be approved at a total net property tax requirement of **\$301,748,000**, including both operating and capital.

MOTION DEFEATED ON THE FOLLOWING
RECORDED VOTE:

Yes

Councillor Ashe
Councillor Barton
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor McDougall
Councillor Mulcahy
Councillor Neal
Councillor Roy
Councillor Wotten
Regional Chair Henry

No

Councillor Brenner
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Yamada

Members Absent: Councillor Anderson
Councillor Nicholson
Councillor Pickles

Declarations of Interest: None

The amending motion (105) of Councillors Collier and Woo was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE:

<u>Yes</u>	<u>No</u>
Councillor Barton	Councillor Ashe
Councillor Brenner	Councillor Dies
Councillor Carter	Councillor Garrod
Councillor Chapman	Councillor McDougall
Councillor Collier	Councillor Mulcahy
Councillor Cook	Councillor Neal
Councillor Crawford	Regional Chair Henry
Councillor Foster	
Councillor Jubb	
Councillor Kerr	
Councillor Leahy	
Councillor Lee	
Councillor Marimpietri	
Councillor Roy	
Councillor Schummer	
Councillor Shahid	
Councillor Woo	
Councillor Wotten	
Councillor Yamada	

Members Absent: Councillor Anderson
Councillor Nicholson
Councillor Pickles

Declarations of Interest: None

Moved by Councillor Chapman, Seconded by Councillor Cook,
(107) That the main motion (103) of Councillors Ashe and Lee be divided in order to allow voting on part A i) Departmental Operations – excluding Long-term Care, and Parts B) and C) separately from the remainder.

CARRIED

The main motion (103) of Councillors Ashe and Lee, with the exception of Parts A) i), B) and C) was then put to a vote and CARRIED.

Part A) i) was then put to a vote and CARRIED ON THE FOLLOWING RECORDED VOTE [Councillors Ashe, Crawford and Woo declared conflicts of pecuniary interest on this item earlier in the meeting and did not vote on this item]:

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes

Councillor Barton
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Roy
Councillor Schummer
Councillor Shahid
Councillor Wotten
Regional Chair Henry

No

Councillor Neal
Councillor Yamada

Members Absent: Councillor Anderson
Councillor Brenner
Councillor Kerr
Councillor Nicholson
Councillor Pickles

Declarations of Interest: Councillor Ashe
Councillor Crawford
Councillor Woo

Parts B) and C) were then put to a vote and CARRIED ON THE
FOLLOWING RECORDED VOTE [Councillor Marimpietri declared a
conflict of pecuniary interest on this item earlier in the meeting and did not
vote on this item]:

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes

Councillor Ashe
Councillor Barton
Councillor Brenner
Councillor Carter

No

Councillor Neal
Councillor Yamada

Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor McDougall
Councillor Mulcahy
Councillor Roy
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Wotten
Regional Chair Henry

Members Absent: Councillor Anderson
Councillor Nicholson
Councillor Pickles

Declarations of Interest: Councillor Marimpietri

4. Water Supply and Sanitary Sewerage Business Plans and Budgets

4.1 Presentations

- A) Nancy Taylor, Commissioner of Finance and Nicole Pincombe, Director, Business Planning and Budgets, Re: 2025 Business Plans and Budget for the Consolidated Water Supply and Sanitary Sewerage Systems (2024-COW-54) and Recommended 2025 Water and Sanitary Sewer User Rates (2024-COW-55)

Nancy Taylor, Commissioner of Finance and Nicole Pincombe, Director, Business Planning and Budgets, provided a PowerPoint presentation regarding the 2025 Business Plans and Budget for the Consolidated Water Supply and Sanitary Sewerage Systems (2024-COW-54) and the Recommended 2025 Water and Sanitary Sewer User Rates (2024-COW-55).

Highlights from the presentation included:

- 2025 User Rates
 - Regional Water and Sewer
 - 2025 Proposed User Rates
 - 2025 Proposed User Rates – Impacts

- 2024 User Rates – Comparisons
- Details of the 2025 Business Plans and Budget
 - 2025 Proposed Expenditures and Financing
 - 2025 Priorities and Highlights
 - Ten-Year Capital Plan
 - Proposed Financing 10-year Capital Plan
 - Projected Debt Servicing Costs
 - 2025 Water Supply and Sanitary Sewerage Capital
- Concluding Thoughts

Staff responded to questions with respect to whether the Region qualifies for federal funding to make up for the loss of Development Charge revenue; who pays for debt financing charges; what would be required in the budget to cover the funding shortfall for water capital financing; what should the Region be doing to plan for increased future funding shortfalls; opportunities to borrow funds at lower rates; future projections for rate increases; and the Housing Enabling Infrastructure Fund.

4.2 Delegations

There were no delegations heard.

4.3 Correspondence

There were no communications.

4.4 Reports

B) 2025 Business Plans and Budget and Nine-Year Capital Forecast for the Consolidated Water Supply and Sanitary Sewerage Systems (2024-COW-54)

Report #2024-COW-54 from N. Taylor, Commissioner of Finance, was received.

Moved by Councillor Foster, Seconded by Councillor Shahid,
(108) That we recommend to Council:

- A) That the 2025 Business Plans and Budget for the Water Supply System, with a total gross expenditure of \$318.535 million (net user rate supported expenditure of \$147.423 million) and related financing as set out below, be approved:

	2024 Gross Budget (\$ 000's)	2025 Gross Budget (\$ 000's)	Variance Incr/(Decr) (\$ 000's)
<u>EXPENDITURES</u>			
Operations:			
Watermain Cleaning and Repairs	3,678	4,019	341
Valves and Hydrants	3,118	3,709	591
Water Connections	4,715	5,386	671
Water Meters	601	405	(196)
Depot Operations	8,360	7,798	(562)
Water Supply Plants - Plants East	3,539	4,090	551
Water Supply Plants - Plants Central	15,938	17,461	1,523
Water Supply Plants - Plants North	3,582	3,882	300
Sun Valley Co-Operative Water System	35	36	1
Engineering and Staff Support	8,970	9,898	928
Facilities Management	8,833	9,474	641
Administration	412	1,268	856
Headquarters Shared Costs	1,376	1,776	400
Utility Finance	3,774	4,454	680
Share of Regional Corporate Costs	18,537	19,331	794
Subtotal Operations	85,468	92,987	7,519
Capital/Debt Charges:			
TCA Capital	8,700	6,241	(2,459)
Construction of Municipal Services	134,305	216,447	82,142
Debt Charges	2,860	2,860	-
Subtotal Capital/Debt Charges	145,865	225,548	79,683
TOTAL EXPENDITURES	231,333	318,535	87,202
<u>FINANCING</u>			
Contributions from Reserve Funds:			
Residential Development Charges - Growth Related Capital	40,431	82,828	42,397
Residential Development Charges - Debt Charges	622	622	-
Commercial Development Charges - Growth Related Capital	1,552	5,067	3,515
Commercial Development Charges - Debt Charges	19	19	-
Industrial Development Charges - Growth Related Capital	2,545	7,310	4,765
Industrial Development Charges - Debt Charges	441	441	-
Institutional Development Charges - Debt Charges	26	26	-
Seaton Development Charges - Growth Related Capital	3,978	-	(3,978)
Seaton Development Charges - Debt Charges	56	56	-
Water Rate Stabilization Reserve Fund	15,183	22,459	7,276
Asset Management Reserve Fund	15,774	6,115	(9,659)
Servicing of Employment Lands	-	1,500	1,500
Capital Project Reserve	420	-	(420)
Equipment Replacement Reserve	40	-	(40)
Fees and Service Charges	3,529	3,800	271
Financing From Others:			
Region of York - Construction of Municipal Services	188	-	(188)
Contribution from Developers	11,200	-	(11,200)
Provincial Grant	-	22,755	22,755
Debenture Proceeds:			
Whitby Water Supply Plant - Upgrades and Rehabilitation Works	-	18,000	18,000
Financing From Non-User Revenue Sources	96,004	170,998	74,994
User Revenues Financing (includes \$115 in 2025 frontage charges)	135,329	147,537	12,208
TOTAL FINANCING	231,333	318,535	87,202

- B) That the Nine-Year Capital Forecast for 2026 to 2034 inclusive, in the amount of \$2.84 billion, including project debenture financing of \$377.48 million, as detailed in the Water Supply System Capital Budget, be received for information;
- C) That the 2025 Business Plans and Budgets for the Sanitary Sewerage System with a total gross expenditure of \$340.862 million (net user rate supported expenditure of \$145.540 million) and related financing as set out below, be approved:

	2024 Gross Budget (\$ 000's)	2025 Gross Budget (\$ 000's)	Variance Incr/(Decr) (\$ 000's)
<u>EXPENDITURES</u>			
Operations:			
Cleaning, Repairs and Maintenance Holes	2,274	2,621	347
Sewer Connections	3,401	3,676	275
Depot Operations	4,234	3,995	(239)
WPCPs and Pumping Stations	27,171	28,840	1,669
Duffin Creek WPCP	50,271	51,583	1,312
Regional Environmental Laboratory	3,055	3,161	106
Engineering and Staff Support	8,763	9,634	871
Facilities Management	10,571	11,359	788
Administration	415	1,055	640
Headquarters Shared Costs	1,376	1,603	227
Utility Finance	3,774	4,454	680
Share of Regional Corporate Costs	21,984	23,070	1,086
Subtotal Operations	<u>137,289</u>	<u>145,051</u>	<u>7,762</u>
Capital/Debt Charges:			
Duffin Creek WPCP - TCA Capital	3,076	3,400	324
Regional Environmental Lab - TCA Capital	491	315	(176)
TCA Capital	7,192	6,850	(342)
Construction of Municipal Services	204,399	168,061	(36,338)
Debt Charges	12,988	17,185	4,197
Subtotal Capital/Debt Charges	<u>228,146</u>	<u>195,811</u>	<u>(32,335)</u>
TOTAL EXPENDITURES	<u>365,435</u>	<u>340,862</u>	<u>(24,573)</u>
<u>FINANCING</u>			
Contributions from Reserve Funds:			
Residential Development Charges - Growth Related Capital	38,203	27,889	(10,314)
Residential Development Charges - Debt Charges	8,316	11,874	3,558
Commercial Development Charges - Growth Related Capital	4,041	2,179	(1,862)
Commercial Development Charges - Debt Charges	731	1,052	321
Industrial Development Charges - Growth Related Capital	1,396	2,883	1,487
Industrial Development Charges - Debt Charges	566	566	-
Institutional Development Charges - Debt Charges	18	18	-
Seaton Development Charges - Growth Related Capital	3,978	-	(3,978)
Seaton Development Charges - Debt Charges	56	56	-
Sanitary Sewer Rate Stabilization Reserve Fund	8,439	1,836	(6,603)
Asset Management Reserve Fund	9,507	11,758	2,251
Servicing of Employment Lands	934	-	(934)
Capital Project Reserve	465	5,423	4,958
Equipment Replacement Reserve	40	-	(40)
Regional Environmental Lab Equipment Replacement Reserve	400	265	(135)
Fees and Service Charges	8,050	9,108	1,058
Financing From Others:			
Region of York - TCA	2,395	2,603	208
Region of York - Construction of Municipal Services	57,544	25,907	(31,637)
Region of York - Operating	38,897	39,629	732
Region of York - Environmental Lab Operations	46	424	378
Contribution from Developers		2,250	2,250
Contribution - Other		500	500
Debt Proceeds:			
Depot Rationalization - Ajax Depot Expansion	5,250		(5,250)
West Whitby Sub Trunk - Dundas Street Whitby	11,943		(11,943)
Sanitary Sewer Kingston Road Pickering	9,163		(9,163)
Sanitary Sewer Kingston Road Pickering	4,332		(4,332)
Uxbridge Water Pollution Control Plant Optimization Study	4,769		(4,769)
Newcastle Water Pollution Control Plant	10,412		(10,412)
Courtice Trunk Sanitary Sewer - Trulls Rd.- Bloor St. to Adelaide Ave.	-	49,071	49,071
Financing From Non-User Revenue Sources	<u>229,891</u>	<u>195,291</u>	<u>(34,600)</u>
User Revenues Financing (includes \$31 in 2025 frontage charges)	<u>135,544</u>	<u>145,571</u>	<u>10,027</u>
TOTAL FINANCING	<u>365,435</u>	<u>340,862</u>	<u>(24,573)</u>

- D) That the Nine-Year Capital Forecast for 2026 to 2034 inclusive, in the amount of \$2.74 billion, including project debenture financing of \$338.64 million, as detailed in the Sanitary Sewerage System Capital Budget, be received for information;
- E) That capital project approval be granted for expenditures and financing for the 2025 capital projects detailed in the 2025 Capital Project Appendices within the 2025 Consolidated Water Supply and Sanitary Sewerage Systems Business Plans and Budget, where contract awards are compliant with the Region's Budget Management Policy;
- F) That for 2024, any water supply or sanitary sewerage surplus up to the maximum amount of the estimated 2024 water supply or sanitary sewerage development charge shortfall be allocated to the Growth Related Water Infrastructure Reserve Fund and the Growth Related Sewer Infrastructure Reserve Fund; and
- G) That the necessary By-laws with respect to the 2025 Business Plans and Budget for the Consolidated Water Supply and Sanitary Sewerage Systems be presented to Regional Council.

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes

Councillor Ashe
Councillor Barton
Councillor Carter
Councillor Chapman
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Wotten
Regional Chair Henry

No

Councillor Neal
Councillor Yamada

Members Absent: Councillor Anderson
Councillor Brenner
Councillor Collier
Councillor Nicholson
Councillor Pickles
Councillor Roy

Declarations of Interest: None

C) Recommended 2025 Water and Sanitary Sewer User Rates (2024-COW-55)

Report #2024-COW-55 from N. Taylor, Commissioner of Finance, was received.

Moved by Councillor Leahy, Seconded by Councillor Barton,
(109) That we recommend to Council:

- A) That the 2025 Regional Water User Rates increase by 6.4 per cent and the Sanitary Sewer User Rates increase by 3.7 per cent from the 2024 approved user rate levels, effective January 1, 2025 (a combined increase of 5.0 per cent for an average residential customer), as set out in Attachment #1 and Attachment #2 to Report #2024-COW-55 respectively;
- B) That the 2025 Raw Water rates for the Whitby raw water customer be increased by 6.4 per cent as set out in Attachment #1 to Report #2024-COW-55, effective January 1, 2025;
- C) That the 2025 water charges for the Sun Valley Heights Homeowners Co-operative Water System be as set out in Attachment #3 to Report #2024-COW-55, effective January 1, 2025;
- D) That the 2025 Regional Water and Sanitary Sewer Systems Miscellaneous Fees and Charges be as set out in Attachment #4 to Report #2024-COW-55, effective January 1, 2025;
- E) That the 2025 fee schedule for laboratory services at the Regional Environmental Laboratory located at the Duffin Creek Water Pollution Control Plant be as set out in Attachment #5 to Report #2024-COW-55, effective January 1, 2025;
- F) That the Regional Solicitor be instructed to prepare the necessary by-laws to implement the foregoing recommendations.

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes
Councillor Ashe
Councillor Barton

No
Councillor Neal
Councillor Schummer

Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook
Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Shahid
Councillor Woo
Councillor Wotten
Regional Chair Henry

Councillor Yamada

Members Absent: Councillor Anderson
Councillor Brenner
Councillor Nicholson
Councillor Pickles
Councillor Roy

Declarations of Interest: None

3.1 Presentations

B) Nancy Taylor, Commissioner of Finance, Re: 2025 Strategic Property Tax Study

Due to time constraints this presentation was not heard.

3.6 Reports

A) 2025 Strategic Property Tax Study (2024-COW-52)

Report #2024-COW-52 from N. Taylor, Commissioner of Finance, was received.

Moved by Councillor Collier, Seconded by Councillor Cook,
(110) That we recommend to Council:

A) That for the 2025 property taxation year, the municipal tax ratios for the following property classes and subclasses for the Regional Municipality of Durham and its local area municipalities be set as follows, consistent with

the 2024 ratios and the requisite by-law be prepared, and approval be granted:

Multi-Residential	1.8665
New Multi-Residential	1.1000
Landfill	1.1000
Pipelines	1.2294
Farmland	0.2000
Managed Forests	0.2500

Commercial Broad Class

(Including Shopping Centres, Office Buildings, Parking Lots and Residual)

Occupied	1.4500
Vacant Land	1.4500
Excess Land	1.4500
On Farm	1.4500

Industrial Broad Class

(Including Large Industrial, Industrial Residual and Aggregate Extraction)

Occupied	2.0235
Vacant Land	2.0235
Excess Land	2.0235
On Farm	2.0235
Aggregate Extraction	set at provincial maximum

B) That to achieve greater fairness and equity in the Current Value Assessment (CVA) system and property taxation policy, the Province be requested to:

- update the provincial statutory rate applicable to nuclear generating facilities;
- institute an annual mechanism to ensure the future rate updates; and
- redirect proxy property tax payments currently paid by the Region's two nuclear generating facilities to the Ontario Electricity Financial Corporation (OEFCC) for the Ontario Hydro stranded debt to the host municipalities and the Region following retirement of the stranded debt.

CARRIED ON THE FOLLOWING RECORDED
VOTE:

Yes

Councillor Ashe
Councillor Barton
Councillor Carter
Councillor Chapman
Councillor Collier
Councillor Cook

No

Councillor Neal
Councillor Yamada

Councillor Crawford
Councillor Dies
Councillor Foster
Councillor Garrod
Councillor Jubb
Councillor Kerr
Councillor Leahy
Councillor Lee
Councillor Marimpietri
Councillor McDougall
Councillor Mulcahy
Councillor Schummer
Councillor Shahid
Councillor Woo
Councillor Wotten
Regional Chair Henry

Members Absent: Councillor Anderson
Councillor Brenner
Councillor Nicholson
Councillor Pickles
Councillor Roy

Declarations of Interest: None

5. Confidential Matters

There were no confidential matters to be considered.

6. Adjournment

Moved by Councillor Marimpietri, Seconded by Councillor Collier,
(111) That the meeting be adjourned.

CARRIED

The meeting adjourned at 5:20 PM

Respectfully submitted,

John Henry, Regional Chair

Leigh Fleury, Deputy Clerk